

Welfare Rules  
Databook: State TANF  
Policies as of July 2014

OPRE Report 2015-81

# Welfare Rules Databook

**Welfare Rules Databook:  
State TANF Policies as of July 2014**

**FINAL REPORT**

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Erika Huber, Elissa Cohen, Amanda Briggs, and David Kassabian

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The Urban Institute

2100 M Street NW

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## Introduction and Background

This publication, the *Welfare Rules Databook*, presents the key policies that each state used to determine cash aid under the Temporary Assistance for Needy Families (TANF) program as of July 2014. The *Databook* also provides longitudinal tables describing various state policies for selected years between 1996 and 2014. The tables are based on the information in the Welfare Rules Database (WRD), a publicly available, online database funded by the Department of Health and Human Services and developed and maintained at the Urban Institute.

While TANF is a federally funded program, the specific policies governing eligibility status and benefit levels are determined at the state level, within the overall structure established by the federal legislation. Thus, a family that is eligible for several hundred dollars of cash aid each month in one state may be eligible for much less in another state and completely ineligible in a third state. The impact of increased earnings, the amount of time a family can receive TANF before becoming ineligible, and the amount of money a family can have in savings are three other aspects of program policy that vary substantially across the states.

The *Databook* provides researchers and policymakers with substantial information on how the TANF program operates across the states. It is divided into five groups of tables: initial eligibility in 2014; benefits in 2014; requirements in 2014; ongoing eligibility and transitional benefits in 2014; and policies across time, 1996–2014. Each chapter begins with an overview of the policies, followed by details relating to specific tables.

While most of the tables are updates of tables included in prior *Databooks*, there are two new tables in this year's edition of the *Databook*: II.A.6 Benefit Issuance Policies and IV.D.1 Transitional Cash Benefits. The first describes how states issue benefits to TANF recipients, through either paper check and/or electronic delivery methods. Additionally, table II.A.6



captures restrictions states place on the use of benefits (when delivered electronically) in addition to those imposed by federal law. Table IV.D.1 describes states policies for issuing transitional cash benefits provided to families who are losing TANF eligibility, usually due to increased earnings. It also captures the requirements a participant must meet in order to receive a transitional cash benefit.

The *Databook* summarizes the detailed information in the WRD. Users interested in a greater level of detail are encouraged to use the full database, available at <http://anfdata.urban.org/wrd/>. This site includes a point-and-click interface, as well as extensive documentation.

The following sections first discuss the background and structure of the WRD, and then describe the contents and structure of the tables in this book.

## **The Welfare Rules Database**

The Welfare Rules Database is a comprehensive resource for comparing cash assistance programs across all 50 states and the District of Columbia, researching changes across time in cash assistance rules within a single state, or determining the rules governing cash assistance in one state at a point in time. The WRD is longitudinal and currently provides information on state Aid to Families with Dependent Children (AFDC) and TANF policies from 1996 through 2014. The WRD was initially developed to meet the needs of researchers under the Urban Institute's Assessing the New Federalism project and was made publicly available in August 1999. The Department of Health and Human Services, Administration for Children and Families (HHS/ACF) and the Department of Health and Human Services, Office of the Assistant Secretary for Planning and Evaluation (HHS/ASPE) currently fund the maintenance and development of the WRD.

### *The Development of the WRD*

The WRD was developed in response to the increasing difficulty since the early 1990s of tracking how states operate their cash assistance programs for needy families. Under AFDC, the structure of eligibility and benefit computation was mostly determined at the federal level. States were allowed to set certain policies—such as the standards used to establish eligibility and benefits, and the rules for two-parent families—but those choices were detailed in the State Plans submitted to HHS/ACF and in annual reports issued by HHS/ACF summarizing the State Plans. In the early to mid-1990s, as more states received waivers to experiment with welfare rules, it became increasingly difficult to research states’ policies. The Waiver Terms and Conditions agreed to by the state and the federal government often did not provide full implementation details, and the implementation schedules often changed after the agreement was reached. The August 1996 passage of the Personal Responsibility and Work Opportunity Reconciliation Act (PRWORA), replacing AFDC with the TANF block grant, further increased both the degree of variation across state programs and the difficulty of tracking program rules. In addition, the Deficit Reduction Act of 2005, which reauthorized the TANF program in 2006, strengthened work participation requirements and further altered state TANF policies.

Currently, each state is required to submit a TANF State Plan to the federal government every two years. TANF State Plans provide an overview of states’ choices under the block grant; however, the plans’ level of detail varies considerably across states, and alone, they generally offer insufficient information to completely understand the details of eligibility, benefit computation, and client requirements. Further, although states are expected to notify the federal government if any of their choices change after the plan is submitted, they are not required to do so.

The WRD was developed to provide detailed information about states' TANF policies, going beyond the level of detail in most states' official State Plans and capturing changes in policies that occur between the submissions of those plans. The WRD focuses on cash assistance policies and some closely tied transitional benefits; it does not attempt to capture other uses of federal TANF funds (such as state earned income tax credits, and child care programs).

Although the WRD's main focus is federally funded policies, information on policies provided under "separate state" programs (SSPs) or "solely state-funded" programs (SSFs) is included when those benefits are considered part of the same basic program by the state and are therefore included in the caseworker manual. Thus, if a state funds benefits to two-parent units under an SSF program, or funds benefits to certain immigrant units under SSP funding, those benefits are included to the extent they are described in the caseworker materials. Note that the WRD does not separately identify which policies use SSP or SSF funds. This is particularly relevant for readers who are examining both the eligibility and benefit policies in the *Databook* and information on TANF spending or caseloads. The federal government's administrative data sources capture information on SSP programs separately from information on TANF programs; information on SSF programs is not collected or disseminated by the federal government.<sup>1</sup>

### ***Contents of the WRD***

The WRD provides in-depth information on a wide range of policy topics. These topics are currently organized into 32 categories that together describe most significant dimensions of state policies regarding cash assistance to needy families. It is useful to consider the rules in the sequence in which individuals seeking and receiving assistance will likely encounter them. The

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<sup>1</sup> See Falk, Gene. "The Temporary Assistance for Needy Families (TANF) Block Grant: A Primer on TANF Financing and Federal Requirements." Congressional Research Service. November 6, 2012. [http://greenbook.waysandmeans.house.gov/sites/greenbook.waysandmeans.house.gov/files/2012/documents/RL32748\\_gb\\_v2\\_0.pdf](http://greenbook.waysandmeans.house.gov/sites/greenbook.waysandmeans.house.gov/files/2012/documents/RL32748_gb_v2_0.pdf)

32 categories are listed on the following two pages, organized into five sections, beginning with initial eligibility.

## **I. Initial Eligibility**

**A. Does the state try to divert some families from becoming recipients?**  
Diversion

**B. How does family composition or individual status affect eligibility?**

Eligibility by Number/Type of Parents  
Eligibility of Units Headed by a Minor Parent  
Eligibility of Pregnant Women  
Employment-Related Eligibility of Two-Parent Families  
Eligibility of Individual Family Members  
Inclusion of Noncitizens in the Unit  
Treatment of Additional Adults in the Household<sup>2</sup>  
Other Nonparent Caretaker Policies

**C. What level of assets can a family have and still be eligible?**

Asset Test

**D. How is income counted in determining eligibility?**

Countable Income  
Income and Assets of Children  
In-Kind Income  
Deemed Income  
Child Support  
Earned Income Disregards

**E. How much income can a family have and still be eligible?**

Income Eligibility Tests  
Dollar Amounts<sup>3</sup>

## **II. Benefits**

**A. If a family passes all eligibility tests, what is received?**

Benefit Computation<sup>4</sup>  
Benefit Issuance

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<sup>2</sup> Treatment of Additional Adults in the Household includes policies related to both financial and nonfinancial eligibility, as well as benefit computation. Therefore, the category could be included under sections I.A, I.D, and II.A.

<sup>3</sup> Information in Dollar Amounts is also relevant to other categories, including Deemed Income, Income Eligibility Tests, and Benefit Computation.

<sup>4</sup> Most states base benefits on the net income of the recipient. Net income is calculated by determining the gross income of a recipient and subtracting any earned income disregards the state may allow. Therefore, the Earned Income Disregard category is also relevant for section II.A.

### **III. Requirements**

#### **A. Once determined eligible, what must a recipient family do to maintain benefits?**

Contracts and Agreements  
School Policies for Dependent Children  
Immunization and Health Screening Requirements  
Child Support Sanctions<sup>5</sup>

#### **B. What work activities are required?**

Activities Exemptions  
Activities Requirements  
Activities Sanctions  
Minor Parent Activities Requirements and Bonuses  
Components

### **IV. Ongoing Eligibility**

#### **A. How long can a family receive benefits?**

Time Limits

#### **B. Are children eligible if born while the family receives benefits?**

Family Cap

**Note:** The categories under sections I.B–I.E and II may also be relevant to ongoing eligibility. In most states, recipients are also required to pass nonfinancial and financial tests to continue receiving benefits. These tests may differ for initial and ongoing eligibility.

### **V. Transition to Self-Support**

#### **A. What happens after cash assistance ends?**

Transitional Benefits

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<sup>5</sup> The child support requirements for which a recipient may be sanctioned are included in the Child Support category listed under section I.D.

### *Sources of Information for the WRD, and Verification of the Data*

The primary sources of information for the WRD (and thus for the tables in the *Databook*) are the caseworker manuals and/or regulations used in each state and the District of Columbia.<sup>6</sup> The Urban Institute has a subscription or other arrangement with each state<sup>7</sup> to obtain the manuals or regulations as well as the ongoing updates to those manuals or regulations. These documents provide a consistent source of detailed information on policy changes and implementation dates across states and time.

States were given the opportunity to verify the key policies in the 2014 *Databook* tables.

The 50 states that reviewed the *Databook* tables are:

Alabama	Indiana	Nebraska	South Carolina
Alaska	Iowa	Nevada	South Dakota
Arizona	Kansas	New Hampshire	Tennessee
Arkansas	Kentucky	New Jersey	Texas
California	Louisiana	New Mexico	Utah
Colorado	Maine	New York	Vermont
Connecticut	Maryland	North Carolina	Virginia
Delaware	Massachusetts	North Dakota	Washington
Florida	Michigan	Ohio	West Virginia
Georgia	Minnesota	Oklahoma	Wisconsin
Hawaii	Mississippi	Oregon	Wyoming
Idaho	Missouri	Pennsylvania	
Illinois	Montana	Rhode Island	

A similar verification process has been performed in each year since the first year of the *Databook*, which described policy variations in 1999. Portions of the 1996–98 data in the WRD have been verified against selected secondary sources but have not been fully reviewed by state TANF staff.

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<sup>6</sup> Owing to the difficulty of obtaining caseworker manuals during the transition from AFDC to TANF, the 1996 data in the WRD are coded using several different sources, including (a) caseworker manuals, when available; (b) AFDC State Plans submitted by states to the federal government; (c) waiver terms and conditions; and (d) telephone calls to states to clarify the implementation dates of waivers.

<sup>7</sup> From this point forward, “states” refers to the 50 states and the District of Columbia.

## *General Points about the WRD*

### The WRD

- contains information on the cash assistance rules *in effect* in each state across time. It does not include information on proposals or legislation that has not been implemented.
- focuses on welfare *rules*. The database does not contain information regarding caseloads, budgets, outcomes, or administrative practices.
- contains at least one “record” (a set of coded variables) for each state, year, and category of rules.
- contains additional records when the state changes a policy during the year or when the state’s policy varies by geographic regions of the state, demographic characteristics of the assistance units, or “component” groups across the state. (The term “component” is used when the state’s caseload is divided into mutually exclusive groups based on multiple characteristics.)
- indicates when states vary policies by county or other sub-area of a state. However, in states that are considered to have devolved administration of the TANF program to the county level, data are recorded only for the largest county in the state.<sup>8</sup>
- contains for every year, state, and category of rules one record that is designated the “majority rule” record. This record represents the policy that affected the majority of the caseload for the majority of the year.

It is important to note that neither the WRD nor the *Databook* addresses the issue of how rules may be implemented in practice. As noted above, the WRD is based on caseworker manuals and regulations, which typically do not include information on the likelihood of various outcomes. For instance, if a particular type of recipient may be assigned to one of several work activities, the manuals do not typically address which activity is most likely to be assigned. Thus, for certain policies, two states may look similar in the database and yet in practice be different, and other states’ policies may look different and yet be similar in practice.

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<sup>8</sup> The states that allow counties to vary policies (that are included in this book) are California and Colorado. The largest counties in each state are Los Angeles County in California and Denver County in Colorado. The WRD provides additional information on other states that allow counties to vary policies (that are not included in this book).

# The Databook

## *Content of the Databook*

The descriptions of the policies in this *Databook* are focused on what is relevant to the individuals and families to whom the policies apply. The book describes the rules that affect individuals and families in each state, but it generally does not specify whether those policies are imposed as a result of federal or state requirements. Thus, this book does not exhaustively describe federal requirements or prohibitions. Federal TANF policies are fully described in resources available from the Administration on Children and Families.<sup>9</sup>

The tables included in this book are designed to provide readers with easy access to key TANF policies across states as of July 2014. The first four chapters of the *Databook* provide information as of July 2014 across four broad policy areas: initial eligibility, benefits, requirements, ongoing eligibility, and transitional benefits. The last chapter provides longitudinal tables for selected policies with data from 1996 through 2014.

The data for the tables are extracted from the WRD and represent only a portion of the overall information in the database. Even for the policy areas addressed in this book, further details are available online in the WRD. In general, the *Databook* tables focus on the “majority rule” for an aspect of policy, while the full online database allows exploration of policy variations across months of the year and different subsets of the caseload.<sup>10</sup>

## *Structure of the Tables*

Each table follows the same general structure. Typically, the body of each table includes one row per state, which represents the policies in place as of July 2014. If different policies were used

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<sup>9</sup> For an index of TANF-related laws and regulations compiled by the Administration on Children and Families, Office of Financial Assistance, see <http://www.acf.hhs.gov/programs/ofa/programs/tanf/laws-regulations>.

<sup>10</sup> In the financial-related tables, states that vary dollar amounts used for eligibility or benefit standards are denoted.



for different types of families, the tables show the policies for the predominant type of family in the state—generally, nonexempt, single-parent units with children. As mentioned earlier, if a state’s policies in an area vary by geographic subarea, the policies for the largest area in the state are shown.

Some tables include more information than just the rules for the majority of the caseload. In some cases, additional information is included in an additional row for the state; in other cases, additional information is included in footnotes.

- Additional data as a second row: A second row is added to the body of the table if a state divides its entire caseload into mutually exclusive groups that are treated differently across more than one policy. These groups—“components” in the WRD—are usually defined by more than one characteristic, such as “units containing a child under 13 years old whose unit head is job ready.” Descriptions of states’ components are located in Appendix 1.
- Additional data as a footnote: Several types of variations may appear as footnotes in the tables. These include variation by type of assistance unit (two-parent units versus one-parent units or applicants versus recipients) or geographic areas (pilot projects in a few counties versus the rest of the state). These types of policies are footnoted in some, but not all, tables. The tables do not capture all the variation in policies across regions and types of units, but the full WRD database contains this information. In addition, states with county variations in policy are footnoted. The footnote indicates the name of the county (the largest in population in the state) to which the policy applies.

Each 2014 table is numbered by chapter and section. For example, table III.A.1 refers to the first table in chapter III, section A. The longitudinal tables are numbered L1 through L10. The numbering of the tables in this book generally corresponds to the numbering in the 1999 through 2012 books; however, in 2013, there was one change in numbering in the Databook: Table IV.A.6 Maximum Income for Ongoing Eligibility for a Family of Three had been numbered IV.A.5 in previous versions. Table IV.A.5 became “Earned Income Disregards for Continuing Income Eligibility Purposes” in 2013. This edition has two new tables, II.A.6 and IV.D.1, but they did not affect the numbering of other tables.

# **Policies as of July 2014**



# **I. Initial Eligibility**



The tables in this chapter of the *Databook* describe key aspects of the rules imposed on families and individuals to determine initial eligibility for TANF cash assistance as of July 2014. Rules for initial eligibility apply to individuals who are newly applying or reapplying for assistance. To be eligible, an applicant family must pass both nonfinancial tests, based on the demographic characteristics of the family and its members, and financial tests, based on the income and asset holdings available to the family. This chapter is divided into five sections covering initial eligibility rules related to diversion, family composition, assets, income definitions, and income tests.

**A. Does the state try to divert some families from becoming recipients?**

Many states have policies that attempt to divert from assistance applicants who may be able to become self-sufficient with some type of state help other than regular monthly cash aid. These types of policies were developed during the 1990s, first under state waivers and then after the passage of PRWORA.

Two policies intended to encourage self-sufficiency are diversion and job search at application. As of July 2014, approximately two-thirds of states have formal diversion programs. Under these programs, families may choose to receive a lump-sum cash payment to address immediate needs instead of receiving a monthly TANF benefit. Generally, states provide benefits to families to alleviate short-term problems that interfere with either keeping or finding employment. Families that accept diversion payments typically are barred from applying for monthly TANF benefits for some period. Most diversion programs are voluntary; however, a few states require certain families to enroll in a diversion program before applying for monthly TANF benefits. These programs, generally lasting about four months, provide benefits to families but also require participation in job-related activities.

Nineteen states have instituted job search-at-application policies, which encourage applicants to find work. These policies require applicants to look for jobs either before or while their applications are processed. To be eligible for aid, applicants must prove they have searched for jobs at a set number of businesses or participated in the state's job-related programs. States hope applicants will find jobs and no longer need assistance, or at least be employed by the time they begin receiving assistance; however, most states requiring job search exempt participants who are ill or incapacitated, caring for someone who is ill or incapacitated, over a certain age, or pregnant.

Below is a further discussion of these topics and the tables included in this section.

**Formal diversion:** Table I.A.1 describes states' formal diversion programs. For purposes of the WRD and this table, a formal diversion program diverts eligible applicants or recipients from ongoing TANF receipt by providing a lump-sum cash payment paid directly to the family or to a vendor for expenses incurred by the family. Other strategies states may use to divert applicants from ongoing receipt of cash benefits (such as requiring an applicant to participate in job search or resource and referral services) are not identified as diversion programs in this table.

Families applying for a diversion payment must still be eligible for assistance using the state's eligibility rules (see sections I.B–I.E). The rules generally are the same for families that apply for diversion and those that apply for monthly assistance.

The amount of a diversion payment varies greatly across the states. Currently, 10 states provide families a flat, nonvariable lump-sum amount of diversion, regardless of the family's size. These payments range from \$1,000 in Kansas and Texas to \$2,500 in New Mexico. Most states with diversion programs determine the lump-sum diversion payment amount based on a multiple of the maximum benefit the family could receive if it were eligible and received

monthly TANF payments. These diversion payments range from two to four months' worth of monthly benefits, depending on the state. The majority of these states offer up to three months of the maximum benefit the family would have otherwise received on assistance. Note that the maximum diversion amount in these states is also affected by family size, since in most states the maximum TANF benefit increases with family size.

Table I.A.1 describes whether a state provides a diversion payment, the maximum payment, the form of the payment, how often a recipient may receive the maximum payment, the period of TANF ineligibility after receiving a diversion payment, and whether the diversion payment counts toward the state's time limit. In most states with diversion payments, months in which a family receives a diversion payment do not count toward the time limit.

*Related tables: Table L1 indicates whether each state had a formal diversion program in selected years from 1996 through 2014.*

**Mandatory job search at application:** Table I.A.2 indicates which states require applicants to search for a job before application as a condition of eligibility, what kinds of activities are required, who is exempt from the activities, and what happens to individuals who do not comply with the requirement. Presently, 19 states require an applicant to seek employment either before or while the application is processed. The job search requirements vary considerably by state, as do the sanctions for noncompliance. Fifteen states may deny an application for failure to comply with job search requirements.

## **B. How does family composition or individual status affect eligibility?**

To be eligible for either a diversion payment or monthly benefits, a family must pass several nonfinancial tests based on the demographic characteristics of the overall family or individuals within the family. States impose several rules on families to determine whether they are



potentially eligible for TANF and, if so, which family members will be considered when determining eligibility.

At the most basic level, the family must include a child or, in some states, a pregnant woman. States define the maximum age of a child for purposes of TANF and may require that a child lives with either a parent or another relative. If the family includes two parents, some states impose special eligibility tests based on the parents' current or prior labor force status. If the parent is a teenager, she may or may not be eligible to receive a benefit on her own, and in most states she is eligible only if she is living with her parents or in another state-approved setting.

When a family passes these initial tests, the next step in the eligibility process is to determine what many states refer to as the "assistance unit"—the group of people whose needs are considered in establishing the benefit. The definition of the assistance unit can have substantial implications for a unit's eligibility. All else equal, in states that increase eligibility limits with unit size, a larger assistance unit means a greater chance of eligibility. In some cases, however, including an individual in the unit also means including his or her income in the unit's countable income, which can lower the chance of eligibility. Finally, in most states, the size of the assistance unit determines the maximum benefit that will be paid.

In general terms, the assistance unit consists of the dependent children and their parents—including any parents who are in the household, even if those parents are not married. However, states vary in the treatment of stepparents, immigrant parents, a parent's nonparent partner, and parents and children who receive benefits from the Supplemental Security Income (SSI) program. For instance, many states prohibit the inclusion of stepparents in the assistance unit, while other states require their inclusion, and still others give the family the option. The degree to which individual noncitizens are eligible to be in the assistance unit also varies from

one state to the next. States base the eligibility of noncitizens on several factors, including when they arrived in the country, how long they have resided in the country, and their immigrant status.

Many children live with caretakers who are not their parents—often a grandparent or another relative. Nonparent caretakers may or may not be considered part of the assistance unit, depending on their characteristics and, in some cases, their own choice. When the only adults in the family are prohibited from being in the assistance unit (due to immigrant status, receipt of SSI, or nonparent caretaker status in some states and circumstances), or when they choose not to be in the unit (nonparent caretakers in other states and circumstances), a “child-only” assistance unit is formed.<sup>11</sup>

Below is a further discussion of these topics and the tables included in this section.

**Eligibility of pregnant women:** Table I.B.1 indicates whether units with pregnant women who have no other children are eligible to receive TANF cash assistance. The table also indicates whether the father and unborn child are also eligible for benefits—usually meaning they are included in the assistance unit. For the 32 states that provide TANF benefits to pregnant women with no other children, the table also indicates the month of pregnancy in which benefits begin. Seven of the states provide benefits to the father, and one state—Nebraska—will consider the unborn child in the assistance unit size used to determine benefits.

**Two-parent eligibility for applicants:** In most states, two-parent families face the same types of eligibility tests as single-parent families, although they may face additional eligibility requirements, as indicated in Table I.B.2. In three states—Louisiana, New Hampshire, and North

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<sup>11</sup> A “child-only” family may also be created if a parent is excluded from the unit because of a sanction or because reaching a time limit results in removing the adult from the unit.

Dakota—these families are completely ineligible for cash aid under TANF or any closely related program.<sup>12</sup>

In nine other states, these types of families are potentially eligible, but they face additional tests not imposed on single-parent families: an “hours test,” a work history test, and/or a waiting period. Under an hours test, the unit is ineligible if the principal wage earner is working more than a specified number of hours a month. States may apply this rule when determining the initial or continuing eligibility of two-parent families. Under a work history test, the eligibility of two-parent units is restricted to those where the principal wage earner worked during a certain number of calendar quarters over a specified number of years, or where the principal wage earner satisfies other criteria related to labor force attachment. Waiting periods restrict the eligibility of two-parent families until a certain number of days or weeks after the family would otherwise have been eligible.<sup>13</sup> In other words, under a 30-day waiting period, if the principal wage earner becomes unemployed and the family would not have been eligible when the parent was working, the family would not become eligible to apply for assistance until one month after the parent loses his or her job.

*Related tables: See table IV.A.1 for details on the hours test for recipients and table L2 for information on the rules for two-parent units in selected years from 1996 through 2014.*

**Minor parent eligibility:** Table I.B.3 describes special eligibility rules for families where the parent is a minor (usually defined as under age 18 and never married). The first column indicates whether a minor parent can ever head a TANF unit and receive the benefit in

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<sup>12</sup> In some states, benefits are provided to two-parent units under solely state-funded or separate state programs funded by state monies rather than the TANF grant. Table I.B.2 includes those states as providing benefits to two-parent families regardless of the funding source as long as these provisions are specified in each state’s TANF policy manual.

<sup>13</sup> Under AFDC, waiting periods were imposed only on two-parent units. However, under TANF, some states have begun to apply waiting periods to all types of units. The WRD does not currently capture waiting periods that apply to all units.

his or her own name. The second column indicates whether the state requires the minor parent to live with a parent or in another state-approved setting (referred to in the table as a living arrangement restriction). The majority of states (40) allow minor parents to apply for TANF as the head of a unit. In nearly all states, a minor parent must live with her own parent(s) or in some other state-approved setting unless exempt due to good cause.<sup>14</sup>

*Related tables: See table I.D.1 for the rules related to the treatment of income from the parents of a minor parent who is heading her own assistance unit.*

**Eligibility of stepparents:** Table I.B.4 describes whether a stepparent is included in the TANF assistance unit. Depending on the state policy, stepparents may be required to be part of the unit, may be prohibited from being part of the unit, or may be included in the unit at the option of the family. This table focuses on rules for stepparents who have no child in common with their spouses, have no biological children of their own in the assistance unit, are living in the home, and are not incapacitated. As shown in the table, 22 states always include the stepparent in the family in this circumstance, 11 allow the family to choose whether to include the stepparent, and 15 never allow a stepparent to be included. State rules for stepparents not meeting these criteria may vary and are discussed in the WRD.

*Related tables: See table I.D.2 for the rules related to the treatment of income from a stepparent who is not included in the assistance unit.*

**Eligibility of noncitizens:** Under the AFDC program, undocumented immigrants and temporary residents were ineligible to be members of assistance units, and the income of a legal immigrant's sponsor could be treated as available to the immigrant (a process known as "deeming") for a limited time; however, most legal immigrants were potentially eligible for

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<sup>14</sup> In general, states may not provide federally funded assistance to minor parents who are not living in an adult-supervised setting. However, there are some exceptions to this requirement.

benefits. After the passage of PRWORA, noncitizens' access to federal TANF benefits was significantly restricted. PRWORA created the "qualified alien" distinction, which more narrowly defined the group of noncitizens potentially eligible for most federally funded TANF assistance.<sup>15</sup> The federal law also extended sponsor deeming and further limited qualified aliens' access to assistance based on their date of entry into the country.<sup>16</sup> Qualified aliens who entered the United States before August 22, 1996 (the date PRWORA was passed), are potentially eligible for assistance without any waiting period, whereas most qualified aliens who arrive in the country on or after August 22, 1996, are subject to a five-year bar on federal TANF assistance.<sup>17</sup> Some immigrants are exempt from the waiting period, in particular refugees and veterans.<sup>18, 19</sup> After the five-year bar, qualified aliens are again potentially eligible for federally

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<sup>15</sup> Qualified aliens include legal permanent residents, asylees, refugees, aliens paroled into the United States for at least one year, aliens whose deportations are being withheld, aliens granted conditional entry, certain battered alien spouses and their children, battered alien children and their parents, Cuban/Haitian entrants, and aliens granted conditional entry before April 1, 1980.

<sup>16</sup> The federal law exempts several groups of aliens from the five-year bar. They are refugees and asylees, individuals who had their deportation withheld, veterans or individuals on active duty along with their spouses and unmarried dependent children, Cuban/Haitian entrants, and certain Amerasians.

<sup>17</sup> The five-year bar applies only to those aliens who entered the United States—whether legally or illegally—on or after August 22, 1996. Therefore, a person may have entered illegally in 1994 and become a legal permanent resident in 2000. As long as that person has been continuously present in the United States, the bar would not apply to him or her. See the Department of Justice's Interim Guidance on Verification of Citizenship, Qualified Alien Status and Eligibility under Title IV of PRWORA at 62 Federal Regulation 61415 (November 17, 1997). Further, if the noncitizen enters the United States on or after August 22, 1996, but is not qualified when he or she enters, the five-year clock begins on the date his or her immigrant status becomes qualified.

<sup>18</sup> States must permit the following qualified aliens who meet the state's eligibility criteria to receive TANF benefits for five years after the date of entry into the United States or the date asylum or withholding of deportation was granted: refugees (and victims of severe forms of trafficking and certain family members), asylees, aliens whose deportation has been withheld, Amerasians, and Cuban/Haitian entrants. Also, states may never deny eligibility to veterans or individuals on active duty along with their spouses and unmarried dependent children.

<sup>19</sup> Under the 2008 Consolidated Appropriations Act (P.L. 110-161, § 101(a)(27)) and the 2008 National Defense Authorization Act (P.L. 110-181, § 8120(b)), Iraqi and Afghani aliens gained special immigrant status and became eligible to receive benefits available to refugees, including resettlement assistance and access to other public benefit programs. The Afghani and Iraqi aliens, however, while eligible for a time-limited exemption, are still otherwise subject to the federal five-year bar on benefit assistance. Afghani special immigrants became eligible for a six-month time-limited exemption from the federal five-year bar, while Iraqi special immigrants became eligible for an eight-month time-limited exemption from the federal five-year bar. The time-limited exemption from the federal five-year bar begins on the date the noncitizen enters the United States.

funded TANF assistance. Also, after the five-year bar, a qualified alien who has accumulated 40 quarters of work cannot be denied eligibility based on immigrant status.<sup>20</sup>

Although federal law determines which noncitizens are potentially eligible for federally-funded benefits and the periods in which they may be eligible, states have some flexibility. States can provide or deny assistance to certain qualified aliens the federal government has indicated are potentially eligible for benefits. States can also provide state-funded assistance to certain aliens ineligible for federally funded assistance, such as qualified aliens during the five-year bar or certain unqualified aliens.

States have made three types of decisions about the eligibility of noncitizens: (1) Will some or all qualified aliens who arrived before PRWORA (pre-PRWORA) be eligible for benefits?; (2) Will some or all noncitizens who arrived on or after PRWORA (post-PRWORA) be eligible for benefits during the five-year bar?; and (3) Will some or all post-PRWORA noncitizens be eligible for benefits after the five-year bar? As of 2014, all states provide TANF benefits to at least some, if not all, pre-PRWORA qualified aliens. However, states vary considerably in their decisions concerning the eligibility of post-PRWORA noncitizens. Tables I.B.5, I.B.6, and I.B.7 describe the variation in state policies concerning pre-PRWORA and post-PRWORA noncitizens.<sup>21</sup>

Table I.B.5 describes whether states consider pre-PRWORA qualified aliens eligible for federally funded assistance. The table provides eligibility rules for several categories of qualified aliens, including legal permanent residents, asylees/refugees, noncitizens with deportation

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<sup>20</sup> States may never deny eligibility to legal permanent residents who have passed the five-year bar, accumulated 40 qualified quarters of work, and not received any federal means-tested benefits during any quarters beginning after December 1996. Forty quarters is approximately 10 years for one person; however, an alien may be credited with quarters of coverage worked by a parent or a spouse under certain circumstances.

<sup>21</sup> These state rules must be viewed in the context of the federal prohibitions and requirements affecting the eligibility of noncitizens for federally funded assistance. The eligibility rules for noncitizens are very complex. This discussion is a summary intended for researchers and should not be used for assessing the policy options available to a state under federal law or whether particular state policies fully comport with federal law.

withheld, noncitizens paroled in the country for at least one year, and battered noncitizens. Even if a state does not provide assistance to all pre-PRWORA qualified aliens, those qualifying for special exceptions based on work history (having accumulated 40 quarters) or veteran or military status are still eligible for federally funded benefits.

Table I.B.6 shows whether states use their own funding to provide assistance to post-PRWORA qualified aliens during the five-year bar. Some states fund all qualified aliens, while others fund only legal permanent residents or particular groups of post-PRWORA noncitizens, and a few states fund certain groups of nonqualified aliens. Note that during the five-year bar, veterans and recent refugees are always potentially eligible for federally funded benefits.

Table I.B.7 shows whether states consider non-exempt, post-PRWORA qualified aliens eligible for federally funded assistance after they have resided in the United States with qualified alien status for at least five years. The table provides eligibility rules for several categories of qualified aliens: legal permanent residents, asylees/refugees, noncitizens with deportation withheld, noncitizens paroled in the country for at least one year, and battered noncitizens. Even if a state does not provide assistance to all qualified aliens following the five-year bar, those qualifying for special exceptions based on work history or veteran or military status are still eligible for federally funded benefits.

Two points are important to note for all three tables concerning the treatment of noncitizens. First, even if a state will potentially fund cash aid to an immigrant in a particular circumstance, that immigrant might still be ineligible if the immigrant has a sponsor whose income is deemed available for the immigrant's support. Policies related to sponsor deeming are not shown in the tables but are included in the WRD. Second, all noncitizen rules discussed here apply to individuals, not to entire families. Within a family, some individuals may be ineligible

based on immigrant status, while others may remain eligible. The WRD provides details on the extent to which income from these ineligible family members is deemed available to the eligible individuals in the unit.

**Treatment of additional adults in the household:** Table I.B.8 captures policies related to “noncaretaker adults.” A noncaretaker adult is defined here as an additional adult living in the household with a parent or caretaker of children. The noncaretaker adult is neither the primary caretaker of the children nor a parent of any children in the household. In this table, a noncaretaker adult could be an adult who is related to the parent or children (for instance, the children’s aunt), the unmarried partner of the parent, or a friend of the parent who is not a relative or in a relationship with the parent. The table describes whether these groups are eligible to be included in the TANF unit. The table also provides information about how states count income and calculate benefits when these individuals are not included in the assistance unit. Most states (30) exclude noncaretaker adults living in the household who are not caring for a child from the assistance unit, while four states (Hawaii, New York, Vermont, and Virginia) allow any adult living in the household to be part of the unit. In most cases, the income and assets of noncaretaker adults is not counted toward eligibility and benefit computation.

**Basic eligibility requirements for children:** Table I.B.9 addresses basic criteria for determining the potential eligibility of a family (as opposed to individuals within the family). The first two columns of the table show the maximum age at which a child can be TANF-eligible. In most states, someone is considered a child through age 17 (in other words, until the 18th birthday) regardless of school status, and is considered a child through age 18 (until the 19th birthday) if he or she is in school. Three states (District of Columbia, Montana and Virginia), however, consider a nonstudent a child only through age 15. Additionally, three states



(Arkansas, Indiana, and Mississippi) do not use a higher age for students, and three states (Maine, Maryland and New Hampshire) use a higher age than 18 for students. As explained earlier, if a family does not include someone who qualifies as a child (or, in some states, a pregnant woman), the family will not be eligible for TANF.

The last column of table I.B.9 addresses a second issue related to overall family eligibility—whether a child whose caretaker is a nonrelative is potentially eligible for help from TANF. Different states’ social safety net systems take different approaches to children living with nonrelatives. Twenty states allow a child whose caretaker is a nonrelative to potentially be helped by TANF, while the remaining states support these families through other programs.<sup>22</sup>

**Inclusion of SSI recipients in the assistance unit:** The Supplemental Security Income program provides cash aid to low-income individuals who are age 65 or over and low-income individuals under age 65—including children—who are judged by the program to have a disability. As shown in table I.B.10, most states (45) do not include an SSI recipient in the TANF assistance unit; this approach (which was the policy under the AFDC program) views the disabled individual’s needs as covered by SSI. However, six states *do* include an SSI recipient in the TANF assistance unit, and of those states, four count at least some of the SSI recipient’s income or assets in determining the unit’s income or assets.

*Related tables: Table II.A.5 gives the maximum benefit paid to a child-only TANF case with one child, when the parents have been excluded due to SSI receipt.*

**Inclusion of nonparent caretakers in the assistance unit:** As mentioned earlier, when a child lives with a caretaker other than a parent, and when the child is potentially eligible for benefits, the caretaker may or may not be considered part of the assistance unit. Table I.B.11 shows the widely varying state policies in this area. Most states give at least some caretakers an

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<sup>22</sup> AFDC did not cover children with nonrelative caretakers.

option of whether to be included. Being included in the unit could increase the TANF benefit (depending on the caretaker's income), but it could also lead to additional requirements that would not be placed on a child-only unit (related to time limits and work requirements). Twenty-three states give all nonparent caretakers the option to be included (except, of course, caretakers who are completely ineligible because they are nonrelatives in states that do not serve that group through TANF). An additional 23 states give some caretakers the option to be included, while always excluding others; in these cases, caretakers may be treated differently depending on their income level and/or on their relationship to the child. Four states never include nonparent caretakers in the assistance unit, and one state (North Dakota) always includes some caretakers but either prohibits or gives an option to others.

The final column of the table is relevant in the situation when a child's caretakers are a married couple—for example, his/her grandmother and grandfather. Some states never include the primary caretaker's spouse, others require it, and others leave the choice to the primary caretaker.

*Related tables: See table I.B.9 for whether the state ever provides TANF to a child living with a caretaker who is not a relative. Also, table I.D.3 describes the treatment of the income and assets of nonparent caretakers, table II.A.5 gives the maximum benefits paid to child-only units with a single child, and table III.B.4 describes work activity requirements for nonparent caretakers.*

### **C. What level of assets can a family have and still be eligible?**

If the family passes the nonfinancial eligibility tests, the state then calculates the amount of assets the family owns. Most states restrict the amount of assets a family may hold and still be eligible for assistance; however, these amounts vary greatly by state and by type of asset.

If the family's total assets exceed the amounts determined by the state, the family is ineligible for assistance.

**Asset limits for applicants:** Table I.C.1 describes each state's asset tests for applicants. States determine the maximum value of assets—including vehicles—an applicant family may hold and still remain eligible for benefits.

The first column of the table provides the limit on the value of unrestricted assets a family may hold and still be eligible for assistance. Unrestricted assets include the cash value of any asset the state counts toward the limit, regardless of the asset's purpose. Most states have some level of asset limit for applicants, ranging from \$1,000 to \$10,000. Eight states (Alabama, Colorado, Hawaii, Illinois, Louisiana, Maryland, Ohio, and Virginia) have no asset limit for applicants.

The second column describes whether some or all of the value of a vehicle is excluded in determining the amount of a family's assets for eligibility purposes. When a portion of the vehicle's value is exempted, the value may be given in terms of equity or fair-market value. The fair-market value is the amount for which the vehicle could be sold, while the equity value is the fair-market value minus any amount still owed on the vehicle. When a family still owes money on a vehicle, the equity value will be less than the fair-market value, so this distinction is important when comparing vehicle exemption amounts across states. Nineteen states exclude all vehicles owned by the household as assets, and 18 states exclude one vehicle per household or driver. The remaining states exempt a certain amount of value, ranging from \$1,500 to \$10,000.

*Related tables: The limits may vary for determining the initial eligibility of applicants versus the continuing eligibility of recipients. For information on the asset test for recipients, see*

*table IV.A.3. Tables L8 and L9 provide information on asset limits for recipients and the vehicle exemption for recipients, respectively, from 1996 through 2014.*

**D. How is income counted in determining eligibility?**

Once a family has passed the state's asset tests, its available income is computed for eligibility purposes. States have discretion in determining what portion and types of earned and unearned income will count, in addition to whose income will count, for eligibility purposes. Generally, states count most of the earned income from each assistance unit member toward the unit's gross income (total income of the unit); however, states vary greatly in their treatment of unearned income. While there are several types of unearned income, this book only addresses unearned income in the form of child support payments (in chapter IV, Ongoing Eligibility). For more details on the treatment of other unearned income, including interest income, EITC income, and lump-sum income, see the WRD.

States determine not only how much and what type of income is counted, but also whose income is counted. Many states count a portion of or all income from certain individuals who are not part of the assistance unit but have an obligation to support a member of the assistance unit. In particular, when a stepparent or a grandparent (the parent of a minor parent) lives in the same home as the applicant but is not considered part of the assistance unit, a portion of that person's income is sometimes counted against the applicant for eligibility and benefit computation purposes. Typically, states view a portion of the income of these individuals as being required for their own needs; they "allocate" that portion to the individual, and any remaining income is "deemed available" to the assistance unit as unearned income. This income may or may not actually be available to the unit, but the state assumes the individual bears some financial responsibility and therefore requires that a portion of the individual's income count against the

unit. Another group of individuals whose income may receive special treatment is nonparent caretakers.

Below is a further discussion of these topics and the tables included in this section.

**Treatment of grandparent income:** Table I.D.1 describes the treatment of grandparent (the parent of a minor parent) income for application units. When a minor parent is potentially eligible to head her own assistance unit, a portion of her parents' income may be deemed available to the minor's unit when determining eligibility and benefits. Typically, income is deemed from the minor's parents only if the minor is living in the home with her parents; in New Jersey, however, the income is deemed even if the minor is not living with her parents. Most states (39) require that some of the grandparent income be deemed to the minor parent; on the other hand, six states (Arkansas, Delaware, Idaho, Vermont, West Virginia, and Wisconsin) do not deem grandparent income. In the remaining states, minor parents must be included in a unit with their parents.

Generally, states allow the grandparents to disregard a portion of their earned income, similar to the earned income disregards available to applicants. In addition, the grandparents may subtract from their income a second disregard approximating the amount of their basic needs and the needs of their dependents outside the unit. The remaining income is deemed available to the minor unit and is counted as unearned income for eligibility and benefit computation purposes.

The first column indicates if the state deems income, the second column indicates the initial earned income disregard available to the grandparents, and the third column describes any other disregards available to the grandparents (most often referred to as the need-based disregard). The table indicates the income standards used by states to determine the disregard. To

determine the value of these standards for a family size of three, see table I.E.3 (Standards for Estimating Eligibility).

*Related tables: Table I.B.3 describes whether minor parents are potentially eligible to head their own TANF units.*

**Treatment of stepparent income:** In states where a stepparent is either always excluded from the assistance unit or may choose to be excluded from the assistance unit, a portion of the stepparent's income may be deemed available to the unit. As with grandparent deeming, states generally allow the stepparent to disregard a portion of his or her earned income, similar to the earned income disregards available to applicants. In addition, the stepparent may subtract from his or her income a second disregard approximating the amount of his or her basic needs and the needs of his or her dependents outside the unit. The remaining income after these disregards is deemed available to the stepparent's spouse and the spouse's dependents and is counted as unearned income for eligibility and benefit computation purposes.

Table I.D.2 describes the deeming process for stepparents' income. The first column indicates if the state deems income, the second column indicates the initial earned income disregard available to the stepparent, and the third column describes any other disregards available to the stepparent (most often referred to as the need-based disregard). The table indicates the income standards used by states to determine the disregard. To determine the value of these standards for a family of three, see table I.E.3 (Standards for Estimating Eligibility). Just over half of states (27) require that stepparent income be deemed to the assistance unit. The remaining states do not require stepparent income to be deemed; in 21 states, this is because stepparents are required to be included in the unit.

*Related tables: Table I.B.4 describes whether stepparents are potentially eligible to be included in the assistance unit.*

**Treatment of income and assets of nonparent caretakers:** In general, as shown in table I.D.3, the treatment of a nonparent caretaker's income and assets depends on whether that person has been included in the assistance unit. In most states, if the caretaker is included in the unit, then her/his income and assets are counted; if the caretaker is not included in the unit, then her/his income and assets are not counted. This means that a unit that is "child only" because the child lives with a nonparent caretaker often has a countable income of \$0. Some states, however, have different approaches, including different policies for eligibility determination versus benefit computation, and different policies depending on the caretaker's total income. For example, Arizona and New Jersey count the nonparent caretaker's income for eligibility purposes, but not for determining benefit amounts.

*Related tables: Table I.B.11 describes whether nonparent caretakers are included in the assistance unit.*

#### **E. How much income can a family have and still be eligible?**

To determine initial eligibility for benefits, most states impose income eligibility tests on applicants. States use the total gross income calculated from the unit's earned and unearned income as a starting point for these tests. Many states currently impose one income test on applicants; others use a combination of tests, which may include a gross income test, a gross earnings test, an unearned income test, or a net income test. A gross income test compares the unit's total income (earned and unearned) with a state-determined standard. If the unit's income is less than the standard, the next test is applied (if applicable) or the unit is considered eligible and a benefit is computed. A gross earnings test and an unearned income test both work

similarly, but only the unit's earned income is used for a gross earnings test and only the unit's unearned income is used for an unearned income test.

States may also impose net income tests, either after a gross income test or in lieu of it. Net income is calculated by subtracting the state's earned income disregards from the unit's gross earned income and then adding the unit's unearned income to this amount. The net income is then compared to an income standard determined by the state. If the net income is less than the standard, the next test is applied (if applicable) or the unit is considered eligible and a benefit is computed.

The following sections describe the types of eligibility tests in the states, the earned income disregards used for the net income tests, the income eligibility standards used for the various tests, and a calculation of the maximum income for initial eligibility at application. The first three tables in this section must be used together to fully understand the income eligibility tests in each state.

**Income eligibility tests for applicants:** Table I.E.1 describes states' income eligibility tests for determining whether an applicant can begin receiving benefits. The table indicates the state income standard used for each test. To determine the value of the particular standard for a three-person family, see table I.E.3, discussed below. States that impose a net income test generally disregard a portion of the unit's earned income before comparing the income to the state's income standard. These earnings disregards are captured in table I.E.2.

Even if a family passes all eligibility tests, in some states the family may not qualify for a positive benefit under that state's benefit computation formula. In those cases, the family will not receive a benefit. Nine states have streamlined their eligibility policies and do not perform any



income tests other than the implicit test imposed by benefit computation. In those states, table I.E.1 indicates “No explicit tests.”

*Related tables: As mentioned above, table I.E.3 provides the eligibility standard(s) used to determine eligibility for a three-person family. Tables I.D.1 and I.D.2 describe policies concerning the deeming of income from grandparents and stepparents that may be used when determining gross income for income eligibility tests. Table I.E.2 describes the earned income disregards that may be used for net income tests. Table I.E.4 combines information on the income eligibility tests applied to applicants with information on the earned income disregards and eligibility standards to show the maximum earnings a family can have and still be eligible for TANF. Table L3, in the last section of this book, provides the same information as in table I.E.4 for 1996 through 2014.*

**Earned income disregards for income eligibility:** Table I.E.2 describes the earned income disregards applied to applicants’ and recipients’ income in determining net income for the income eligibility tests. The amount of disregarded earned income varies greatly across states. Fourteen states disregard \$90 of monthly income, while five states disregard 20 percent of monthly income. In some cases, states also use net income tests to determine a recipient’s continuing eligibility. In cases where different earned income disregards are used in applying net income tests for recipients versus applicants, the rules for recipients are captured in table IV.A.5. Additional disregards for child care expenses paid by a family or special disregards for units affected by a family cap or time limit are not included in table I.E.2; however, this information is included in the WRD. When a state has no explicit net income tests, the table indicates “No explicit net income test.” Some states have net income tests but do not apply any of the earned income disregards described in the table to the applicant’s earnings. In those cases, “No

disregards allowed” appears in the table. When a state has established different earned income disregards for applicants and recipients, the amount of income not counted is generally more restricted for applicants and more generous for recipients.

**Eligibility standards:** As described earlier, most income tests involve state-established income amounts that vary by the size of the assistance unit. The WRD includes the standards for each family size from 1 through 12. Table I.E.3 provides the standards for a three-person assistance unit.

Table I.E.3 identifies the standard by the name used in the caseworker manual. Under the former AFDC program, the standard for income eligibility tests was called the “need standard.” Currently, because of the complexity of state programs, identifying the need standard is no longer clear. States may compare an assistance unit’s income against multiple standards, depending on the type or amount of income. Therefore, the term “need standard” is not used in the table unless the state explicitly uses it to refer to its eligibility standard. The value of these standards varies significantly across states. The values for a family of three range from the \$188 “Recognizable needs standard” used in Texas, to the \$3,845 “Standard of Need,” in New Hampshire. Twelve states use the current year’s federal poverty guidelines as part of the eligibility determination process (\$1,649 for a family of three); Delaware and Virginia use the previous year’s guidelines (\$1,628 for a family of three). These values are not the same as the maximum income used to determine eligibility (which is indicated in table I.E.4) and should be interpreted in conjunction with other tables.

Some details concerning eligibility standards are not included in table I.E.3. In some states, different dollar amounts are used in different regions of the state; in those cases, table I.E.3 includes the amounts applied to the majority of the state’s caseload. In other states, the

amounts may be higher for families with certain types of “special needs,” such as a pregnancy; the amounts in table I.E.3 assume no special needs. Also, a few states vary standards for one-parent families, two-parent families, and child-only units; table I.E.3 includes values for a one-parent family with two children. Some states prorate the eligibility and/or benefit standards depending on whether a unit pays for shelter; the amounts in the table assume the unit pays all shelter costs and does not live in public housing.

*Related tables: These standards by themselves are not necessarily comparable across states, since the income tests might differ. To determine how the standards are used in practice, see tables I.D.1, I.D.2, I.E.1, and IV.A.4.*

**Maximum income for initial eligibility for a family of three:** Table I.E.4 synthesizes the various financial rules related to initial eligibility to provide information on the maximum amount of income a family of three can earn and still be eligible for assistance. The calculation incorporates information on the income eligibility rules for applicants, earned income disregards for eligibility and benefit computation, benefit computation policies, and the eligibility and payment standards. The calculation determines the maximum amount of earnings an applicant can have and still be technically eligible for assistance in each state. Technical eligibility does not mean the unit will necessarily receive a cash benefit, but it will have passed all eligibility tests and will be eligible for some positive amount. Most states distribute a cash benefit only if it is greater than \$10.

The calculation assumes the assistance unit includes one parent and two children, has only earned income, has no child care expenses, contains no children subject to a family cap, has no special needs, pays for all shelter costs with no subsidies, and is subject to the benefit standard that applies to the majority of the state’s caseload. For a family of three, amounts range

from \$269 of monthly income, in Alabama, to \$1,740, in Hawaii. Among the 48 contiguous states, the highest income a family of three can have is \$1,546, in Nevada.

*Related tables: Table L3 provides the maximum income for initial eligibility from 1996 through 2014. Table IV.A.6 provides information on the amount of earnings a recipient may receive and remain eligible for assistance.*

**Table IA.1 Formal Diversion Payments, July 2014**

State	Diversion program	Maximum diversion payment <sup>1</sup>	Form of payment	How often recipient can receive maximum payment	Period of TANF ineligibility without penalty after payment	Payment counts toward the time limit
Alabama	No	—	—	—	—	—
Alaska	Yes	3 months	Vendor or cash payment	Four times in a lifetime but no more than once every 12 months <sup>2</sup>	3 months <sup>3</sup>	No
Arizona	Yes	3 months	Cash payment	Once every 12 months	3 months	No
Arkansas	Yes	3 months	Cash loan	Once in a lifetime	100 days	No <sup>4</sup>
California <sup>5</sup>	Yes	Varies <sup>6</sup>	Vendor or cash payments, or support services	As often as needed, up to maximums <sup>7</sup>	Immediately eligible	Varies <sup>8</sup>
Colorado <sup>9</sup>	Yes	Varies <sup>10</sup>	Vendor or cash payments, or support services	Three times in a lifetime but no more than twice every 12 months	Up to 4 months	No
Connecticut	Yes	3 months	Cash payment	Three times in a lifetime but no more than once every 12 months	3 months	Yes
Delaware	Yes <sup>11</sup>	\$1,500	Vendor payment	Once every 12 months	Varies <sup>12</sup>	No
DC	Yes	3 months	Vendor or cash payment	Once every 12 months	Diversion payment divided by the monthly benefit the unit would receive	No
Florida <sup>13</sup>	Yes	Varies	Cash payment and support services	Varies	Varies	Varies
Georgia	No	—	—	—	—	—
Hawaii	No	—	—	—	—	—
Idaho	Yes	3 months	Cash payment	Once in a lifetime	Twice the number of months included in the payment	Yes
Illinois	Yes	Varies	Cash payment and support services	*	*	No
Indiana	No	—	—	—	—	—
Iowa	No	—	—	—	—	—
Kansas	Yes	\$1,000	Cash payment	Once in a lifetime	12 months	Yes
Kentucky	Yes	\$1,300	Vendor payment	Twice in a lifetime but no more than once in 24 months	12 months	No
Louisiana	No <sup>14</sup>	—	—	—	—	—
Maine	Yes	3 months	Vendor payment	Once every 12 months	Immediately eligible <sup>15</sup>	No
Maryland	Yes	3 months	Vendor or cash payment	As often as needed	The number of months included in the payment	No
Massachusetts	No	—	—	—	—	—
Michigan	Yes	3 months	Cash payment	Twice in a lifetime but no more than once every 12 months	4 months	No
Minnesota	Yes <sup>16</sup>	Varies <sup>17</sup>	Vendor or cash payments, and support services	Once every 12 months	4 months <sup>18</sup>	No

**Table IA.1 Formal Diversion Payments, July 2014**

State	Diversion program	Maximum diversion payment <sup>1</sup>	Form of payment	How often recipient can receive maximum payment	Period of TANF ineligibility without penalty after payment	Payment counts toward the time limit
Mississippi	No	—	—	—	—	—
Missouri	No	—	—	—	—	—
Montana	No	—	—	—	—	—
Nebraska	No	—	—	—	—	—
Nevada	Yes	Varies	Cash payment	Once in a lifetime <sup>19</sup>	Varies	No
New Hampshire	No	—	—	—	—	—
New Jersey	Yes <sup>20</sup>	\$1,550 <sup>21</sup>	Cash payment and support services	As often as needed <sup>21</sup>	Immediately eligible <sup>22</sup>	No
New Mexico	Yes	\$2,500 <sup>23</sup>	Cash payment and support services	Twice in 60 months	12 months <sup>24</sup>	No
New York	Yes <sup>25</sup>	Varies <sup>26</sup>	Vendor or cash payment	Once in a lifetime	Immediately eligible	No
North Carolina	Yes	3 months	Cash payment and support services	Once every 12 months	Immediately eligible	No
North Dakota	Yes	\$1,720 <sup>27</sup>	Cash payment and support services	Four out of every 12 months	Immediately eligible	No
Ohio	No	—	—	—	—	—
Oklahoma	No	—	—	—	—	—
Oregon	No	—	—	—	—	—
Pennsylvania	Yes	3 months	Cash payment	Once every 12 months	Ineligible for the duration of the Diversion 1, 2, or 3 months	No
Rhode Island	No	—	—	—	—	—
South Carolina	No	—	—	—	—	—
South Dakota	Yes	2 months	Vendor or cash payment	As often as needed <sup>28</sup>	3 months	No
Tennessee	Yes	\$1,200	Cash payment	Once in a lifetime	12 months	No
Texas	Yes	\$1,000	Cash payment	Once every 12 months	12 months	No
Utah	Yes	3 months	Cash payment and support services	Once every 12 months	3 months	No
Vermont	Yes	4 months	Cash payment and support services	Once (one 4-month period) every 12 months	Immediately eligible	No
Virginia	Yes	4 months	Vendor or cash payment	Once every 12 months	160 days	No
Washington	Yes	\$1,250	Vendor or cash Payment	Once every 12 months	12 months	No
West Virginia	Yes	3 months	Cash payment	Once in a lifetime	3 months	No <sup>29</sup>
Wisconsin	Yes	\$1,600	Cash loan <sup>30</sup>	As often as needed, up to maximums <sup>31</sup>	Immediately eligible	No
Wyoming	No	—	—	—	—	—

Source: Urban Institute's Welfare Rules Database, funded by HHS/ACF and HHS/ASPE.

*Note:* Many states require recipients of diversion assistance to be currently employed or seeking employment. Eligibility and diversion payment decisions often are made case by case. Receipt of diversion often precludes TANF applicants from being eligible for a certain period, but the degree of ineligibility may be decreased subject to a penalty such as prorating and deducting the diversion payment from initial TANF benefits. For more information on eligibility and payment calculations related to diversion assistance, see the "Diversion" category in the full Welfare Rules Database available online at <http://anfdata.urban.org/wrd/WRDWelcome.cfm>.

<sup>1</sup> The maximum diversion payment is either a flat payment, regardless of the family's size and the state's maximum benefit (represented in the table by a dollar amount), or a multiple of the maximum benefit the family would have received if it were receiving monthly TANF benefits (represented in the table by a number of months of benefits the family could receive). If the state provides diversion payments based on a multiple of the maximum benefit, the amount will vary by the family size and the generosity of the state's maximum benefits.

<sup>2</sup> If unexpected circumstances arise after the initial diversion payment has been issued, and the family has not received the full amount of diversion for which it was initially eligible, supplemental payments may be made to meet the additional short-term needs, up to the total remaining balance.

<sup>3</sup> If a family applies for assistance during the three-month ineligibility period, the entire amount of the diversion payment is treated as unearned income to the family. The diversion payment is prorated equally over the three months, and the prorated amount is counted as monthly income.

<sup>4</sup> If the diversion loan is repaid, then it does not count toward the time limit. If it is not repaid, then it does count toward the time limit.

<sup>5</sup> Counties have the option to vary their diversion programs. These policies refer to Los Angeles County.

<sup>6</sup> The maximum diversion cash payment is the greater of \$2,000 or three times the maximum aid payment for the family size. In cases where an applicant has a one-time expense that exceeds the standard maximum diversion payment, payments up to \$4,000 may be issued if necessary to retain self-sufficiency. Recipients may receive only \$4,000 or three times the maximum aid payment for the family, whichever is greater, annually, and no more than \$10,000 in a lifetime.

<sup>7</sup> Diversion payments may be made as often as needed, up to a maximum annual amount of the greater of \$4,000 or (3 months multiplied by the maximum aid payment) and a maximum lifetime amount of \$10,000.

<sup>8</sup> If the unit applies for monthly TANF benefits after the diversion period (diversion amount divided by the maximum aid payment) ends, the state counts one month toward the time limit. If the unit applies during the diversion period, it can choose to count the diversion payment toward the time limit or to repay the diversion amount at a rate of 10 percent of the monthly benefit each month until the diversion is repaid. The number of months counted toward the 48-month time limit is calculated by dividing the total diversion payment by the maximum aid payment for the apparently eligible assistance unit at the time the diversion payment was made. The month(s) resulting from the calculation less any partial month, is (are) counted toward the 48-month time limit.

<sup>9</sup> Counties have the option to vary their diversion programs. These policies refer to Denver County.

<sup>10</sup> The amount of the payment is determined case by case. If assistance greater than \$1,500 is requested, it must be approved by a designated staffing team.

<sup>11</sup> The program is related to retaining or obtaining employment and is only for parents living with natural or adopted children.

<sup>12</sup> The period of ineligibility depends on the amount of the diversion payment. Units receiving \$1–\$500.99 are ineligible for one month, units receiving \$501–\$1,000.99 are ineligible for two months, and units receiving \$1,001–\$1,500 are ineligible for three months.

<sup>13</sup> Florida has three separate diversion programs. An assistance unit may receive a one-time payment of up to \$1,000 in up-front diversion or cash severance diversion, or up to the amount needed to relocate in relocation assistance. Cash severance diversion is also available to employed TANF recipients. Up-front diversion and relocation assistance do not count toward time limits. Cash severance diversion does not count toward time limits if the payment is made in a month in which the unit also receives a TANF payment. If the payment is made in a month in which the unit does not receive a TANF payment, the cash severance diversion payment counts as a month toward the time limit.

<sup>14</sup> Although it still exists in the law, Louisiana's diversion program has not received funding since September 2002. According to the legislation authorizing the program, a recipient can receive a cash payment worth up to four months of TANF benefits and is subsequently ineligible for TANF for four months without a penalty after receiving diversion. An individual can receive diversion payments twice in a lifetime but no more than once every 12 months.

<sup>15</sup> Units that apply for benefits during the three-month ineligibility period must repay any diversion payment received for any period that was covered by both diversion and TANF.

<sup>16</sup> Minnesota's four-month Diversionary Work Program (DWP) is mandatory for all TANF applicants, unless exempt. Recipients receive financial assistance and must participate in four months of intensive employment services focused on helping the participant obtain an unsubsidized job before entering regular TANF. Failure to comply with the employment services, which may include a structured job search, results in ineligibility for both DWP and TANF until compliance. After completing the four-month program, participants who still require assistance may apply for TANF as applicants. See table I.A.2 for more information.

<sup>17</sup> DWP benefits are provided monthly and are equal to the difference between the unit's countable income and the sum of its actual housing costs, utility costs, \$35 a month for telephone services, and up to \$70 per unit member for personal needs. The total monthly grant amount cannot exceed the cash portion of the TANF transitional standard (see table II.A.3). DWP recipients are eligible to receive SNAP benefits in addition to their diversion benefits (unlike the TANF calculation, which combines the cash and SNAP benefits; see table II.A.2 for more details on the combined SNAP and TANF benefit). The unit is not required to assign child support payments over to the state while participating in DWP.

<sup>18</sup> The unit may apply for TANF at the completion of the four-month diversion program. If a unit applies for TANF any time within 12 months of receiving either TANF or DWP assistance, it moves directly into TANF and is not eligible to participate in diversion.

<sup>19</sup> More than one diversion payment may be provided if a new or unforeseen circumstance appropriate for another payment occurs.

<sup>20</sup> New Jersey's diversion program, the Early Employment Initiative, is mandatory for applicants who have a work history that equals or exceeds four months of full-time employment in the past 12 months, appear to meet TANF eligibility requirements, are not in immediate need, and do not meet criteria for a deferral from work requirements. Participants receive a one-time lump-sum payment and are required to pursue an intensive job search for 15 to 30 days while their application is processed. If participants obtain employment and withdraw their applications, they are eligible to receive a second lump-sum payment to assist in the transition to employment. If no employment is secured, the applicant is referred back to the WFNJ/TANF agency for cash assistance. See table I.A.2 for more information.

<sup>21</sup> The maximum amount a family would receive is relative to the number of people in the unit. The amount included in the table is for a unit of eight or more people. The maximum diversion payment for a family of three is \$750. If the agency feels an individual may benefit, he or she may be considered suitable for repeated participation in EEI when determining subsequent eligibility for the program.

<sup>22</sup> If a participant is unable to find a job through the diversion program or loses employment and reapplies for TANF benefits within 60 days of the original application, TANF benefits will be retroactive to the date of application.

<sup>23</sup> The grant amount is \$1,500 for a family of one to three people and \$2,500 for a family of four or more.

<sup>24</sup> Units may apply for assistance after only four months of ineligibility if they can demonstrate good cause. Good cause may include loss of employment not due to voluntarily quitting, catastrophic illness or accident of a family member that requires an employed participant to leave employment, being a victim of domestic violence, or another condition that renders an employed family member unable to care for the basic needs of the family.

<sup>25</sup> New York has three types of diversion payments: diversion payments (for crisis needs such as moving expenses, storage fees, or household structural or equipment repairs), diversion transportation payments (for employment-related transportation expenses), and diversion rental payments (for rental housing).

<sup>26</sup> Eligible individuals include cash assistance applicants or reapplicants who meet eligibility criteria for cash assistance, but are deemed unable to meet the work requirements. The value of the payment is determined case by case depending on the specific needs of the family.

<sup>27</sup> Maximum diversion payments vary by the activity and supportive services for which the individual uses the payment. Cash payment for emergency needs is limited to \$430 a month for up to four months. Additional supportive services can include: Housing/shelter costs; \$1,000 maximum for the cost of books, tuition and fees relating to a work activity; \$1,000 maximum for moving expenses relating to a job offer; vehicle repairs; employment related clothing; cost for tools or equipment required for employment; and transportation expenses.

<sup>28</sup> South Dakota has no formal limit on the number of payments a unit may receive, but a state source reports that it is unlikely that an assistance unit would receive a diversion payment more than once every 12 months.

<sup>29</sup> For units that received diversion assistance before July 2000, three months are counted toward the lifetime limit.

<sup>30</sup> Repayments are expected within 12 months but may be extended to 24 months. The loan may be paid back in cash or through a combination of cash and volunteer community service (valued at the higher of the state or federal minimum wage).

<sup>31</sup> The caseworker may issue loans for between \$25 and \$1,600. In a 12-month period, a unit may receive several loans, but it may not receive more than \$1,600 in total loans or have an outstanding loan balance of more than \$1,600.



**Table IA.2 Mandatory Job Search at Application, July 2014**

State	Job search required?	Description of job search requirement	Who is exempt from job search at application?	What is the penalty for noncompliance?
Alabama	Yes	Must file three applications at businesses with actual job openings	Individuals who are excluded non-parent caretakers, who receive SSI, who are ill or incapacitated, who cares for a child under 12 weeks old, who works more than 30 hours per week, or who is a full-time volunteer in the VISTA program	Application is denied
Alaska	Yes	Participate in a 4-week job search program, which may include group or individual job search and job readiness activities	Individuals who are not job-ready, ill or incapacitated, caring for an ill or incapacitated family member, caring for a child under 12 months old, or who lack child care	Benefit is reduced <sup>1</sup>
Arizona	No	—	—	—
Arkansas	Yes	Complete number of job contacts (as determined by caseworker) in 10 days	Individuals with no recent work history, who have not completed the 10th grade, or who lack adequate transportation or child care	Application may be approved with 25% reduction in payment
California <sup>2</sup>	No	—	—	—
Colorado <sup>3</sup>	No	—	—	—
Connecticut	No	—	—	—
Delaware	No	—	—	—
DC	Yes	Participate in a 6-week job readiness program, which includes job readiness and skills training	Individuals who are exempt from work requirements, including persons who are ill or incapacitated, or if employed, working at least 30 hours in a one-parent unit or 35 hours in a two-parent unit	Noncompliant individual's needs are not included in the grant
Florida	No <sup>4</sup>	—	—	—
Georgia	Yes	Make 12–24 job contacts within 6 weeks of initial application	Individuals who are not job-ready, ill or incapacitated, or caring for a child under 12 months old	Application is denied
Hawaii	Yes	Participate in work activities program, including job search, for no less than 1 week within 21 days of the program intake	Individuals who are exempt from work requirements, including persons who are age 65 or older, caring for an ill or incapacitated family member, or caring for a child under 6 months old	Application is denied
Idaho	Yes	Participate in job search activities assigned on a case-by-case basis	Individuals who are the primary caretaker in the first 12 weeks after the birth of a child	Application is denied
Illinois	No	—	—	—
Indiana	Yes	Complete individualized work activities, which may include participation in job skills assessment, job search training, and other employment and training activities in addition to job search	Individuals who are caring for a child under 12 weeks old or minor parents attending school or GED classes	Application is denied
Iowa	No	—	—	—
Kansas	No <sup>5</sup>	—	—	—
Kentucky	No	—	—	—
Louisiana	No <sup>6</sup>	—	—	—

**Table IA.2 Mandatory Job Search at Application, July 2014**

State	Job search required?	Description of job search requirement	Who is exempt from job search at application?	What is the penalty for noncompliance?
Maine	No	—	—	—
Maryland	Yes	Participate in job search for at least 20 hours a week for 2 weeks	Individuals who are severely disabled or caring for a disabled child, caring for a child under 12 months old, or working at least 30 hours a week	Application is denied
Massachusetts	No	—	—	—
Michigan	Yes	Participate in work requirements, including job search for a minimum of 21 days	Individuals who are ill or incapacitated, caring for an ill or incapacitated adult or child, caring for a child under 2 months old, aged 65 or older, victims of domestic violence, or who have pregnancy complications	Application is denied
Minnesota	Yes <sup>7</sup>	Participate in work activities program, including job search <sup>7</sup>	Individuals age 60 or older, single parents who are caring for a child under 12 months old, caring for an ill or incapacitated adult, minor parents without a high school diploma or GED participating in education, units that received benefits in the past 12 months, and units with a refugee caregiver who arrived in the U.S. within 12 months or a unit with an asylee caregiver who was granted asylum in the last 12 months	Ineligible for assistance for 4 months
Mississippi	Yes	Make 3 job search contacts during the 30-day application period	Individuals who are exempt from work requirements	Application is denied
Missouri	No	—	—	—
Montana	No	—	—	—
Nebraska	No	—	—	—
Nevada	Yes	Complete individualized work activities	—	Application is denied
New Hampshire	No	—	—	—
New Jersey	Yes <sup>8</sup>	Participate in job search program for 15 to 30 days	Individuals who are in at least the seventh month of pregnancy, are over age 62, are caring for a child under 3 months old, do not have a recent work history, or have drug or alcohol problems <sup>9</sup>	Application is denied
New Mexico	No	—	—	—
New York	Yes	Participate in activities deemed appropriate by the caseworker	Individuals age 60 or older, in the last month of pregnancy, ill or incapacitated, caring for a disabled household member, or caring for a child under 3 months old <sup>10</sup>	Application is denied
North Carolina	No	—	—	—
North Dakota	No	—	—	—
Ohio	No	—	—	—
Oklahoma	No	—	—	—
Oregon	No	—	—	—
Pennsylvania	Yes <sup>11</sup>	Participate in a 12-week job search and job-readiness program <sup>11</sup>	Individuals who would be exempt from work requirements	Application may be denied

**Table I.A.2 Mandatory Job Search at Application, July 2014**

State	Job search required?	Description of job search requirement	Who is exempt from job search at application?	What is the penalty for noncompliance?
Rhode Island	No	—	—	—
South Carolina	Yes	Make 5 job contacts over 2 weeks	Individuals who are in at least the seventh month of pregnancy, incapacitated, victim of domestic violence, or reapplying to cure a sanction within 60 days after the closure, ineligible aliens, and single-parent units with a child under 12 months old	Application is denied
South Dakota	No	—	—	—
Tennessee	No	—	—	—
Texas	No	—	—	—
Utah	No	—	—	—
Vermont	Yes	Report to the Department of Labor within two working days following the eligibility interview	Individuals who have barriers to work or lack a recent and stable work history <sup>12</sup>	Application is denied
Virginia	No	—	—	—
Washington	No	—	—	—
West Virginia	No	—	—	—
Wisconsin	Yes	Participate in a job search program, which may include job orientation or other job search activities	Individuals who are not job-ready	Application may be denied
Wyoming	No	—	—	—

Source: Urban Institute's Welfare Rules Database, funded by HHS/ACF and HHS/ASPE.

Note: This table refers to single-parent unit heads over 21 years old.

<sup>1</sup> The unit's benefit is reduced by the difference between the adult-based need standard for a two-person unit and the child-only need standard for a one-person unit.

<sup>2</sup> Counties have the option to vary their diversion programs. These policies refer to Los Angeles County. See table I.A.1 for more information.

<sup>3</sup> Counties have the option to vary their diversion programs. These policies refer to Denver County. See table I.A.1 for more information.

<sup>4</sup> Applicants are required to engage in work activities, which may include job search, as determined by the local workforce board.

<sup>5</sup> As a condition of eligibility, applicants are required to register for the jobs program online and to complete at least one module of the KeyTrain assessment.

<sup>6</sup> Work-eligible applicants must register for work at a Louisiana Workforce Commission Business and Career Solutions Center. Applicants who do not register will have their application denied.

<sup>7</sup> As a condition of eligibility, applicants must participate in the four-month Diversionary Work Program (DWP), during which they receive benefits and intensive employment services focused on helping them obtain unsubsidized jobs before receiving TANF. The participant and the caseworker determine the number of hours the participant must spend on job search. The participant must accept any offer of suitable employment and is required to meet the reporting requirement of job search. The participant must set an overall employment goal and a means of achieving it. If the participant is a victim of domestic violence, the employment plan is developed in association with a family violence advocate. After the Diversionary Work Program is complete, participants who still need assistance may apply for TANF as applicants. See table I.A.1 for more information on DWP.

<sup>8</sup> Job search is a mandatory part of the state's diversion program. Once in the program, participants receive an activity payment and are required to search for a job during the TANF application process. If no employment is secured, the applicant is referred back for traditional cash assistance. See table I.A.1 for more information.

<sup>9</sup> Recent work history is defined as four or more months of full-time employment in the past 12 months.

<sup>10</sup> The caretaker of a child exemption may last for no more than 12 months in a recipient's lifetime and it may not last for more than three months for any one child unless the social services official makes a determination to extend the exemption for up to the total of 12 months.

<sup>11</sup> As a condition of eligibility, applicants who are not employed a minimum of 20 hours per week are required to document that they applied for at least three jobs per week while the application is pending authorization for benefits.

<sup>12</sup> Stable work history is defined as six or more months of employment in the past 12 months.



**Table I.B.1 Eligibility of Pregnant Women with No Other Children, July 2014**

State	Eligible for Benefits			Eligible in what month of pregnancy?
	Mother	Father	Unborn Child	
Alabama	—	—	—	—
Alaska	X <sup>1</sup>	—	—	7
Arizona	—	—	—	—
Arkansas	—	—	—	—
California	X <sup>2</sup>	—	—	7 <sup>3</sup>
Colorado	X	—	—	From month of verification
Connecticut	X <sup>4</sup>	—	—	1
Delaware	X <sup>5</sup>	—	—	9 <sup>6</sup>
D.C.	X	—	—	5
Florida	X	—	—	9 <sup>7</sup>
Georgia	—	—	—	—
Hawaii	X	—	—	9
Idaho	X	—	—	7 <sup>8</sup>
Illinois	X	X <sup>9</sup>	—	1
Indiana	—	—	—	—
Iowa	—	—	—	—
Kansas	X	X	—	1
Kentucky	—	—	—	—
Louisiana	X <sup>4</sup>	— <sup>10</sup>	—	6
Maine	X	—	—	7
Maryland	X	X	—	1
Massachusetts	X	—	—	6 <sup>11</sup>
Michigan	X	X <sup>12</sup>	—	1
Minnesota	X <sup>13</sup>	—	—	1 <sup>14</sup>
Mississippi	—	—	—	—
Missouri	—	—	—	—
Montana	X	—	—	7
Nebraska	X	X <sup>15</sup>	X	6
Nevada	X	—	—	6
New Hampshire	—	—	—	—
New Jersey	—	—	—	—
New Mexico	X <sup>16</sup>	—	—	7
New York	X	X	—	From month of medical verification
North Carolina	—	—	—	—
North Dakota	X	—	—	6
Ohio	X	—	—	6
Oklahoma	—	—	—	—
Oregon	X	X	—	Month before the due date <sup>17</sup>
Pennsylvania	X <sup>18</sup>	—	—	From month of medical verification
Rhode Island	X <sup>4</sup>	—	—	7 <sup>19</sup>
South Carolina	—	—	—	—
South Dakota	—	—	—	—
Tennessee	X	—	—	6

**Table I.B.1 Eligibility of Pregnant Women with No Other Children, July 2014**

State	Eligible for Benefits			Eligible in what month of pregnancy?
	Mother	Father	Unborn Child	
Texas	—	—	—	—
Utah	X	—	—	6
Vermont	X	—	—	9 <sup>20</sup>
Virginia	—	—	—	—
Washington	X	—	—	1 <sup>11</sup>
West Virginia	—	—	—	—
Wisconsin	X <sup>21</sup>	—	—	6
Wyoming	—	—	—	—
<b>Total states providing benefits</b>	<b>32</b>	<b>7</b>	<b>1</b>	<b>—</b>

Source: The Urban Institute's Welfare Rules Database, funded by HHS/ACF and HHS/ASPE.

<sup>1</sup> The needs, resources, and income of all household members who would be required to be in the mandatory filing unit must be considered in determining eligibility. If the woman is eligible, the payment is based solely on the pregnant woman's income and needs.

<sup>2</sup> A pregnant woman must meet the eligibility requirements as if her child were already born and living with her. If the father of the unborn child is living in the home, his income, resources, and needs are counted to determine her eligibility and benefits. After the child is born, the father and child will be added to the assistance unit if eligible.

<sup>3</sup> A pregnant woman age 18 or younger is eligible from the date the pregnancy is verified.

<sup>4</sup> A pregnant woman must meet the eligibility requirements as if her child were already born and living with her.

<sup>5</sup> A pregnant woman's financial eligibility in the month that her child is due is determined by comparing her gross income to 185 percent of the standard of need for one person. If she lives with the father of her unborn child, financial eligibility is determined by comparing the sum of the pregnant woman's income and the father's income to the standard of need for three people (the number of people who would be included in the family unit when the child is born). If income exceeds the standard, the application is denied. If income is less than the standard, only the mother's income and needs are considered in determining the amount of the grant.

<sup>6</sup> A pregnant woman is eligible on the first day of the month in which the child is expected.

<sup>7</sup> A pregnant woman is eligible in the ninth month, unless her doctor verifies that she is unable to work; then she is eligible in the seventh month.

<sup>8</sup> A pregnant woman is eligible only if she is in her last trimester and unable to work for medical reasons.

<sup>9</sup> A pregnant woman and her spouse or civil union partner, if living with her, are eligible for assistance.

<sup>10</sup> Louisiana does not provide benefits to two-parent, nondisabled families. If the father of the child is disabled, incapacitated, or caring for a disabled family member living in the home, they may be included.

<sup>11</sup> A pregnant woman may only receive benefits after a licensed medical practitioner has verified the pregnancy and determined the expected date of delivery.

<sup>12</sup> The father must be married to the mother to be eligible.

<sup>13</sup> The income and assets of both the mother and father are used to determine eligibility and benefits if the mother and the father live together and are married.

<sup>14</sup> A pregnant woman is eligible the first day of the month in which the pregnancy is confirmed, or the application date, whichever is later.

<sup>15</sup> When the parents of the unborn child are married, the father's needs are included when determining the benefit.

<sup>16</sup> The needs, resources and income of the otherwise eligible father of the unborn child are considered in determining eligibility and benefits if the father lives in the home.

<sup>17</sup> A pregnant woman who is at risk or has a safety concern due to domestic violence may be eligible for benefits earlier.

<sup>18</sup> A pregnant woman must meet the eligibility requirements as if her child were already born and living with her. If the pregnant woman's spouse is living in the home, his income, resources, and needs are included in this calculation. If she is not married, the income, resources, and needs of the father will not be included in the eligibility calculation until the child is born and paternity has been established.

<sup>19</sup> A pregnant woman can begin to receive assistance within three months of her medically verified due date.

<sup>20</sup> A pregnant woman may be eligible in the seventh month if she is a minor or is documented as having a high-risk pregnancy.

<sup>21</sup> A pregnant woman is eligible in the third trimester if unmarried and medically verified to be at-risk. After the child is born, the mother and child may receive the Community Service Jobs level of benefits for the first 8 weeks.

**Table I.B.2 Eligibility Rules for Two-Parent, Nondisabled Applicant Units, July 2014<sup>1</sup>**

	Limit on hours	Work history <sup>2</sup>	Waiting period
Alabama	No limit	No	0
Alaska	No limit	No	0
Arizona	No limit	No	0
Arkansas	No limit	No	0
California	100 <sup>4</sup>	No	0
Colorado	No limit	No	0
Connecticut	No limit	No	0
Delaware	No limit	No	0
D.C.	No limit	No	0
Florida	No limit	No	0
Georgia	No limit	Special requirement <sup>5</sup>	0
Hawaii	No limit	No	0
Idaho	No limit	No	0
Illinois	No limit	No	0
Indiana	No limit	No	0
Iowa	No limit	No	0
Kansas	No limit	No	0
Kentucky	100	Special requirement <sup>6</sup>	30 days
Louisiana <sup>3</sup>	—	—	—
Maine	100	6 of 13 quarters	30 days
Maryland	No limit	No	0
Massachusetts	No limit	No	0
Michigan	No limit	No	30 days
Minnesota	No limit	No	0
Mississippi	100	6 of 13 quarters	30 days
Missouri	No limit	No	0
Montana	No limit	No	0
Nebraska	No limit	No	0
Nevada	No limit	No	0
New Hampshire <sup>3</sup>	—	—	—
New Jersey	No limit	No	0
New Mexico	No limit	No	0
New York	No limit	No	0
North Carolina	No limit	No	0
North Dakota <sup>3</sup>	—	—	—
Ohio	No limit	No	0
Oklahoma	No limit	6 of 13 quarters	30 days
Oregon	No limit	No	0
Pennsylvania	No limit	No	0
Rhode Island	No limit	No	0
South Carolina	No limit	No	0
South Dakota	100	Special requirement <sup>7</sup>	0
Tennessee	100	6 of 13 quarters	30 days

**Table I.B.2 Eligibility Rules for Two-Parent, Nondisabled Applicant Units, July 2014<sup>1</sup>**

	Limit on hours	Work history <sup>2</sup>	Waiting period
Texas	No limit	No	0
Utah	No limit	No	0
Vermont	No limit	No	0
Virginia	No limit	No	0
Washington	No limit	No	0
West Virginia	No limit	No	0
Wisconsin	No limit	No	0
Wyoming	No limit	No	0

*Source:* The Urban Institute's Welfare Rules Database, funded by HHS/ACF and HHS/ASPE.

*Note:* In some states, benefits are provided to two-parent units under a state-funded program instead of through federal TANF. This table describes the treatment of two-parent units regardless of the funding source.

<sup>1</sup> Eligibility rules for two-parent, nondisabled families are special categorical rules in addition to the other state rules that all units must pass. Under the AFDC program, states imposed rules on two-parent families' work effort, including limits on hours of work, work history tests, and waiting periods. Some states have continued to impose these policies under TANF.

<sup>2</sup> Applicants have to demonstrate previous attachment to the workforce; under AFDC, applicants were required to work at least six of the last 13 quarters. The 13-quarter period must have ended within one year of applying for assistance. Generally, work history could also be established if one of the following applied: (1) the applicant received unemployment compensation (UC) benefits within 12 months of the date of application or (2) the applicant would have been eligible for UC benefits within the previous 12 months but did not apply or his or her employment was not covered by UC laws.

<sup>3</sup> The state does not provide benefits to two-parent, nondisabled units.

<sup>4</sup> To be eligible for cash assistance, the individual has to have been employed less than 100 hours during the four-week period before the date of eligibility for cash aid.

<sup>5</sup> Applicants must be connected to the workforce, which includes one of the following: (1) currently working at least 20 hours a week, (2) receiving Unemployment Compensation, or received UC benefits within 12 months prior to the application date (3) unemployed or working less than 20 hours a week and earned \$500 within the six months before application, (4) receiving retirement benefits or received retirement benefits in any of the six months prior to the application month, or (5) has received disability benefits based on 100 percent disability in any of the last six months.

<sup>6</sup> Applicants must have earned at least \$1,000 during the 24-month period before the month of application. Two semesters of full-time attendance in a postsecondary institution may be substituted for \$500 of the \$1,000.

<sup>7</sup> The parents in the unit must have a combined gross income in the past six months of at least \$1,500 and must not have voluntarily terminated employment, reduced hours worked, or refused a job offer within the previous six months (without good cause).



**Table I.B.3 Special Rules Imposed on Minor Parent Eligibility, July 2014**

State	Can be head of unit	Living arrangement restriction <sup>1</sup>
Alabama	Yes	Yes
Alaska	Yes	Yes
Arizona	Yes	Yes
Arkansas	Yes	Yes
California	Yes	Yes <sup>2</sup>
Colorado	Yes	Yes
Connecticut	Yes	Yes
Delaware	No <sup>3</sup>	Yes
D.C.	Yes	Yes
Florida	Yes	Yes
Georgia	Yes	Yes
Hawaii	Yes	No
Idaho	No	Yes <sup>4</sup>
Illinois	Yes	Yes <sup>5</sup>
Indiana	Yes	Yes
Iowa	Yes	Yes
Kansas	No	Yes
Kentucky	Yes	Yes
Louisiana	No <sup>6</sup>	Yes
Maine	Yes	Yes
Maryland	No	Yes
Massachusetts	Yes	Yes
Michigan	No <sup>7</sup>	Yes
Minnesota	No <sup>6</sup>	Yes
Mississippi	Yes	Yes
Missouri	Yes	Yes <sup>8</sup>
Montana	No <sup>9</sup>	Yes
Nebraska	Yes	No
Nevada	Yes	Yes
New Hampshire	Yes	Yes
New Jersey	Yes	Yes
New Mexico	Yes	Yes
New York	Yes <sup>10</sup>	Yes
North Carolina	No	Yes
North Dakota	Yes	Yes <sup>11</sup>
Ohio	Yes	Yes <sup>12</sup>
Oklahoma	Yes	Yes
Oregon	Yes	Yes <sup>13</sup>
Pennsylvania	Yes	Yes
Rhode Island	Yes	Yes <sup>14</sup>
South Carolina	Yes	Yes
South Dakota	Yes	Yes
Tennessee	Yes	Yes
Texas	Yes	Yes

**Table I.B.3 Special Rules Imposed on Minor Parent Eligibility, July 2014**

State	Can be head of unit	Living arrangement restriction <sup>1</sup>
Utah	Yes	Yes
Vermont	Yes	Yes <sup>15</sup>
Virginia	Yes <sup>16</sup>	Yes
Washington	Yes	Yes
West Virginia	No	Yes
Wisconsin	No	Yes
Wyoming	Yes	Yes
<b>Total states with policy</b>	<b>40</b>	<b>49</b>

Source: The Urban Institute's Welfare Rules Database, funded by HHS/ACF and HHS/ASPE.

<sup>1</sup> This column describes whether the state requires unmarried minor parents, who have not been legally emancipated, to live with their parent(s) or in another state-approved setting. If "Yes" is coded, a minor is not eligible to receive assistance unless living with a parent or in an approved setting.

<sup>2</sup> A minor parent is exempt from living with his or her parent(s) if he or she does not have a living parent or legal guardian, there is no a state-licensed living arrangement available, a child-protection services worker determines that such a living arrangement would be physically or emotionally unsafe, or the minor parent has lived apart from his or her parent(s) for more than 12 months.

<sup>3</sup> Children born to teenage parents are ineligible for cash assistance unless the parent is married. The minor parent may receive noncash assistance services in the form of vouchers for their child(ren) upon request; however, vouchers are not automatically distributed each month. Voucher payments are distributed through a protective payee to the minor parent's parent or the adult in the supervised living arrangement.

<sup>4</sup> An unmarried parent under age eighteen must live with his or her parents, unless good cause is established. Two unmarried parents under the age of eighteen, with a child in common, can choose to live with the parents of the unmarried father or the unmarried mother.

<sup>5</sup> Minor parents may receive benefits for up to six nonconsecutive months without complying with the residency requirement.

<sup>6</sup> A minor parent can head his or her own unit if he or she meets an exemption to the residency requirement.

<sup>7</sup> When two unmarried minor caregivers live together with their minor child, at least one minor caregiver must meet the living arrangement requirements in order for the minor child, along with the minor caregiver, to be eligible.

<sup>8</sup> A minor parent is exempt from living with his or her parent(s) if he or she does not have a living parent or guardian (or if the whereabouts of the parent or guardian is unknown), the minor parent's legal living parent or guardian will not allow the minor parent to live in his/her home, the state determines that such a living arrangement would be physically or emotionally unsafe, the minor parent lived apart from any parent or legal guardian for at least a year prior to either the birth of the dependent child or applying for benefits, or the state determines good cause to live apart from a parent or adult relative or other approved setting.

<sup>9</sup> Individuals under the age of 18 can head their own units if they have been emancipated by court action or a previous marriage.

<sup>10</sup> The minor parent must be at least 16 years old to receive assistance as the head of the assistance unit.

<sup>11</sup> Minor parents with marital statuses of separated, divorced or widowed are not subject to the residency requirement.

<sup>12</sup> When the residency requirements are imposed, the benefit is paid to a protective payee whenever possible.

<sup>13</sup> A minor parent may be exempt from the residency requirement if it is unsafe or impractical for the minor parent to live with their parents, legal guardian, or other adult relative.

<sup>14</sup> Minors who are at least six months pregnant are subject to the residency requirements

<sup>15</sup> Minor parents may be exempt if they are 17 years old and have lived independently for at least six months, live with their child's other parent and both parents are age 16 or older, or if no appropriate living arrangement is available.

<sup>16</sup> A minor parent may form his/her own unit provided none of the minor parent's siblings receive benefits.

**Table I.B.4 Inclusion of Stepparents in the Assistance Unit, July 2014**

State	Inclusion in the assistance unit
Alabama	Mandatory
Alaska	Prohibited
Arizona	Prohibited
Arkansas	Mandatory
California	Optional
Colorado	Prohibited
Connecticut	Prohibited
Delaware	Varies <sup>1</sup>
D.C.	Optional
Florida	Prohibited <sup>2</sup>
Georgia	Prohibited
Hawaii	Optional
Idaho	Mandatory
Illinois	Optional
Indiana	Optional <sup>3</sup>
Iowa	Prohibited
Kansas	Mandatory
Kentucky	Prohibited
Louisiana	Prohibited
Maine	Optional
Maryland	Optional
Massachusetts	Prohibited
Michigan	Mandatory
Minnesota	Mandatory
Mississippi	Prohibited
Missouri	Prohibited
Montana	Mandatory
Nebraska	Mandatory
Nevada	Optional
New Hampshire	Mandatory
New Jersey	Optional <sup>4</sup>
New Mexico	Mandatory
New York	Optional
North Carolina	Mandatory
North Dakota	Mandatory
Ohio	Prohibited
Oklahoma	Prohibited
Oregon	Mandatory
Pennsylvania	Varies <sup>5</sup>
Rhode Island	Mandatory
South Carolina	Mandatory
South Dakota	Mandatory
Tennessee	Varies <sup>6</sup>
Texas	Optional

**Table I.B.4 Inclusion of Stepparents in the Assistance Unit, July 2014**

State	Inclusion in the assistance unit
Utah	Mandatory
Vermont	Mandatory
Virginia	Prohibited
Washington	Mandatory
West Virginia	Mandatory
Wisconsin	Mandatory <sup>7</sup>
Wyoming	Mandatory

*Source:* The Urban Institute's Welfare Rules Database, funded by HHS/ACF and HHS/ASPE.

*Note:* The table describes units in which the stepparent has no child in common with the spouse (head of unit), the stepparent has no dependents of his or her own living in the unit, the spouse is living in the home, and the spouse is not incapacitated. States may have separate policies that apply when these conditions are not true (i.e. if the natural parent is incapacitated).

<sup>1</sup> In the situation where a couple is married or part of a civil union and each adult has children from a previous relationship who are eligible for assistance, the couple has the option of forming one assistance unit or two. The needy legal spouse or civil union partner of a child's natural or adoptive parent can be included in the unit if the parent is the principal wage earner and qualifies as an unemployed parent.

<sup>2</sup> If the natural parent is not in the home, the stepparent has the option to be included.

<sup>3</sup> A stepparent is included only if she or he is legally responsible for the care of the child.

<sup>4</sup> The stepparent is a mandatory participant in the unit unless the stepparent's income causes the assistance unit to become ineligible, in which case the stepparent is not required to be included in the unit. If the stepparent chooses not to receive assistance, the unit becomes a child-only unit (the spouse is also excluded from the unit) and his or her income is used to determine eligibility but not the benefit amount. For more information regarding deeming, see table I.D.2.

<sup>5</sup> If the stepparent is a specified relative or essential person—i.e., a relative who lives with the child and cares for the dependent—the stepparent may be included in the assistance unit.

<sup>6</sup> When a caretaker marries while receiving assistance, s/he can choose to exclude the new spouse from the assistance unit for up to three months, regardless of income. After three months, the new spouse becomes a mandatory assistance unit member, and his/her income and resources must be considered in determining eligibility and benefit computation.

<sup>7</sup> The stepparent is included in the W-2 group for income purposes but cannot be the mandatory work program participant.

**Table IB.5 State Practices Regarding Eligibility of Nonexempt, Pre-PRWORA, Qualified Aliens, July 2014<sup>1</sup>**

State	Lawful permanent residents <sup>2</sup>	Asylees/Refugees <sup>3</sup>	Deportees <sup>4</sup>	Parolees <sup>5</sup>	Battered noncitizens <sup>6</sup>
Alabama	All	All	All	All	All
Alaska	All	All	All	All	All
Arizona	All	All	All	All	All
Arkansas	All	All	All	All	None
California	All	All	All	All	All <sup>7</sup>
Colorado	All	All	All	All	Some <sup>8</sup>
Connecticut	All	All	All	All	All
Delaware	All	All	All	All	All
DC	All	All	All	All	All
Florida	All	All <sup>9</sup>	All	All	All
Georgia	All	All	All	All	All
Hawaii <sup>10</sup>	All	All	All	All	All
Idaho	All	All	All	All	All
Illinois	All	All	All	All	Some <sup>8</sup>
Indiana	All	All	All	All	None
Iowa	All	All	All	All	All
Kansas	All	All	All	All	All
Kentucky	All	All	All	All	All
Louisiana	All	All	All	All	All
Maine	All	All	All	All	None
Maryland	All	All	All	All	Some <sup>8</sup>
Massachusetts	All	All	All	All	All
Michigan	All	All	All	All	All
Minnesota	All	All	All	All	All
Mississippi	Some	All	All	None	None
Missouri	All	All	All	All	All
Montana	All	All <sup>11</sup>	All <sup>11</sup>	All	Some <sup>8</sup>
Nebraska	All	All	All	All	All
Nevada	All	All	None	All	All
New Hampshire	All	All	All	All	All
New Jersey	All	All	All	All	All
New Mexico	All	All	None	All	None
New York	All	All	All	All	Some <sup>8</sup>
North Carolina	All	All	All	All	Some <sup>8</sup>
North Dakota	All	All	All	All	Some <sup>8</sup>
Ohio	All	All	All	All	All
Oklahoma	All	All	All	All	All
Oregon	All	All	All	All	All
Pennsylvania	All	All	All	All	All
Rhode Island	All	All	All	All	All
South Carolina	Some	All	All	All	All

**Table IB.5 State Practices Regarding Eligibility of Nonexempt, Pre-PRWORA, Qualified Aliens, July 2014<sup>1</sup>**

State	Lawful permanent residents <sup>2</sup>	Asylees/Refugees <sup>3</sup>	Deportees <sup>4</sup>	Parolees <sup>5</sup>	Battered noncitizens <sup>6</sup>
South Dakota	All	None	None	None	None
Tennessee	All	All	All	All	None
Texas	All	All	All	All	Some <sup>8</sup>
Utah	All	All	All	All	Some <sup>8</sup>
Vermont	All	All	All	All	All
Virginia	All	All	All	All	All
Washington	All	All	All	All	Some <sup>8</sup>
West Virginia	All	All	All	All	All
Wisconsin	All	All	All	All	All
Wyoming	All	All	All	All	All

Source: Urban Institute's Welfare Rules Database, funded by HHS/ACF and HHS/ASPE.

Note: This table refers only to the largest groups of qualified aliens that entered the United States before August 22, 1996. It does not address a few smaller groups of qualified aliens, including Cuban/Haitian entrants and aliens granted conditional entry before April 1, 1980.

<sup>1</sup> This table provides information on the eligibility of certain groups of qualified aliens for federally funded TANF assistance. It does not cover the eligibility of other nonqualified aliens who may be eligible for state-funded assistance. Aliens are categorized by their current immigrant status (rather than their initial status upon entry into the United States, if different).

<sup>2</sup> Lawful permanent residents are individuals who have been granted authorization to permanently live and work in the United States.

<sup>3</sup> Asylees and refugees are immigrants who flee their countries owing to persecution because of race, religion, nationality, political opinion, or membership in a social group. Refugees request permission to enter the country, while asylees are already in the United States and request permission to stay.

<sup>4</sup> Deportees are individuals who have been granted a stay of deportation or have had their deportation withheld.

<sup>5</sup> Parolees are individuals permitted entry into the United States in cases of emergency or because of an overriding public interest. The table only discusses the eligibility of aliens paroled into the United States for at least one year. Aliens paroled into the United States for less than a year are not "qualified" aliens according to the immigrant definition in PRWORA.

<sup>6</sup> Battered noncitizens refer to those individuals who meet the statutory definition of a battered alien pursuant to 8 USC 1641 (c).

<sup>7</sup> While battered noncitizens who meet the qualified alien definition are eligible for federally funded TANF benefits, all battered noncitizens are eligible for CalWORKs state-funded benefits who meet the definition of permanently residing in the United States under color of law.

<sup>8</sup> Some battered noncitizens who meet the qualified alien definition are eligible.

<sup>9</sup> An asylee is eligible if it is within eight months of the date asylee status was obtained.

<sup>10</sup> All immigrant units are funded through a state program with the same eligibility rules as TANF. No immigrant units, however, are eligible for federal TANF funding.

<sup>11</sup> Qualified aliens with this status are only eligible for benefits for seven years beginning on the date they entered the United States or attained immigrant status.

**Table I.B.6 States Using State Funds to Help Noncitizens Who Entered after Enactment and Are Ineligible for Federal TANF Assistance, July 2014**

State	Qualified Aliens during Their First Five Years in the Country <sup>1</sup>			
	Lawful permanent residents <sup>2</sup>	Parolees <sup>3</sup>	Battered noncitizens <sup>4</sup>	Nonqualified aliens <sup>5</sup>
Alabama	—	—	—	—
Alaska	— <sup>6</sup>	—	—	—
Arizona	—	X	—	—
Arkansas	—	—	—	—
California	X	X	X	X <sup>7</sup>
Colorado	— <sup>6</sup>	—	—	—
Connecticut	X <sup>8</sup>	X <sup>8</sup>	X <sup>8</sup>	—
Delaware	—	—	X	—
DC	—	—	—	—
Florida	—	—	—	—
Georgia	X	X	X	—
Hawaii	X	X	X	X <sup>7</sup>
Idaho	—	—	—	—
Illinois	— <sup>6</sup>	—	X	—
Indiana	—	—	—	—
Iowa	—	—	X	—
Kansas	—	—	—	—
Kentucky	— <sup>6</sup>	—	—	—
Louisiana	— <sup>6</sup>	—	—	—
Maine	— <sup>6,9</sup>	— <sup>9</sup>	— <sup>9</sup>	— <sup>10</sup>
Maryland	X	X	X	—
Massachusetts	—	—	—	—
Michigan	—	—	—	—
Minnesota	X <sup>11</sup>	—	—	—
Mississippi	—	—	—	—
Missouri	—	—	—	—
Montana	—	—	—	—
Nebraska	X	X	X	—
Nevada	—	—	X	—
New Hampshire	—	—	—	—
New Jersey	—	—	X	—
New Mexico	X	X	X	—
New York	X <sup>6</sup>	X	X	X <sup>12</sup>
North Carolina	—	—	—	—
North Dakota	—	—	—	—
Ohio	—	—	—	—
Oklahoma	—	—	—	—
Oregon	X <sup>6</sup>	X	X	—
Pennsylvania	X	X	X	—
Rhode Island	—	—	X	—
South Carolina	—	—	—	—

**Table I.B.6 States Using State Funds to Help Noncitizens Who Entered after Enactment and Are Ineligible for Federal TANF Assistance, July 2014**

State	Qualified Aliens during Their First Five Years in the Country <sup>1</sup>			
	Lawful permanent residents <sup>2</sup>	Parolees <sup>3</sup>	Battered noncitizens <sup>4</sup>	Nonqualified aliens <sup>5</sup>
South Dakota	—	—	—	—
Tennessee	—	—	—	—
Texas	— <sup>6</sup>	—	—	—
Utah	X	X	X	—
Vermont	— <sup>6</sup>	—	—	—
Virginia	—	—	—	—
Washington	X <sup>6</sup>	X	X	X <sup>13</sup>
West Virginia	—	—	—	—
Wisconsin	X	X	X	X <sup>14</sup>
Wyoming	X	X	X	—

Source: Urban Institute's Welfare Rules Database, funded by HHS/ACF and HHS/ASPE.

Note: This table refers only to noncitizens that have entered the United States on or after August 22, 1996, and are ineligible for federally funded TANF assistance because of the five-year bar or nonqualified status. Refugees, asylees, and deportees are eligible for federal funding during this period and therefore are not included in this table.

<sup>1</sup> Qualified aliens are defined under PRWORA as lawful permanent residents (includes Amerasians), refugees, asylees, individuals who have had their deportation withheld, parolees admitted for one or more years, certain battered aliens, Cuban/Haitian entrants, and aliens granted conditional entry before April 1, 1980.

<sup>2</sup> Lawful permanent residents are individuals who have been granted authorization to permanently live and work in the United States.

<sup>3</sup> Parolees are individuals permitted entry into the United States in cases of emergency or because of an overriding public interest. The table only discusses the eligibility of aliens paroled into the United States for at least one year. Aliens paroled into the United States for less than a year are not "qualified" aliens according to the immigrant definition in PRWORA.

<sup>4</sup> Battered noncitizens refer to those individuals who meet the statutory definition of a battered alien pursuant to 8 USC 1641 (c).

<sup>5</sup> The groups of noncitizens listed here are not qualified aliens as defined by federal law; therefore, these groups would never be eligible for most federally funded TANF benefits.

<sup>6</sup> Certain American Indians born in Canada may be regarded as lawful permanent residents for purposes of eligibility and are therefore qualified aliens. These individuals are eligible for benefits during the five-year bar.

<sup>7</sup> All nonqualified aliens who are legally in the country and are not nonimmigrant aliens lawfully admitted for a temporary purpose or temporary residence are eligible for assistance.

<sup>8</sup> To be eligible, all noncitizens must pursue citizenship to the maximum extent allowed by law, unless incapable owing to mental retardation, a medical condition, a language barrier, or a domestic violence situation.

<sup>9</sup> A qualified noncitizen who is either pregnant or considered a child under the age of 21 is eligible for benefits prior to the five year bar.

<sup>10</sup> A nonqualified noncitizen may receive state-funded cash assistance if the noncitizen is in the process of seeking asylum, elderly, disabled, a victim of domestic violence, or suffering from a hardship while waiting for proper work documentation.

<sup>11</sup> Lawful permanent residents whose benefits are funded entirely with state money and who have lived in the country for at least four years aged 18–70 must participate in literacy or citizenship classes to remain eligible for state-funded assistance.

<sup>12</sup> Individuals permanently residing in the United States under color of law as defined by the state and parolees in the country for less than one year are eligible for assistance.

<sup>13</sup> Individuals permanently residing in the United States under color of law may receive assistance if qualified.

<sup>14</sup> Individuals with employment authorization by the US Citizenship and Immigration Services are eligible for assistance.



**Table I.B.7 State Practices Regarding Eligibility of Nonexempt, Post-PRWORA, Qualified Aliens after Five Years, July 2014<sup>1</sup>**

State	Lawful permanent residents <sup>2</sup>	Asylees/Refugees <sup>3</sup>	Deportees <sup>4</sup>	Parolees <sup>5</sup>	Battered noncitizens <sup>6</sup>
Alabama	All	None	None	None	Some <sup>7</sup>
Alaska	All	All	All	All	Some <sup>7</sup>
Arizona	All	All	All	All	All
Arkansas	All	None	None	None	None
California	All	All	All	All	All
Colorado	All	All	All	All	Some <sup>7</sup>
Connecticut	All	All	All	All	All
Delaware	All	All	All	All	All
DC	All	All	All	All	All
Florida	All	All	All	All	All
Georgia	All	All	All	All	All
Hawaii <sup>9</sup>	All	All	All	All	All
Idaho	All	All	All	All	All
Illinois	All	All	All	All	Some <sup>7</sup>
Indiana	None	All	All	None	None
Iowa	All	All	All	All	All
Kansas	All	None	None	All	All
Kentucky	All	All	All	All	All
Louisiana	All	All	All	All	All
Maine	All	All	All	All	All
Maryland	All	All	All	All	All
Massachusetts	All	All	All	All	All
Michigan	All	All	None	All	All
Minnesota	All	All	All	All	All
Mississippi	None	All	All	None	None
Missouri	All	All	All	All	All
Montana	All	All <sup>8</sup>	All <sup>8</sup>	All	Some <sup>7</sup>
Nebraska	All	All	All	All	All
Nevada	All	All	All	All	All
New Hampshire	All	All	All	All	All
New Jersey	All <sup>10</sup>	All	All	All	All
New Mexico	All	All	All	All	All
New York	All	All	All	All	Some <sup>7</sup>
North Carolina	All	All	All	All	Some <sup>11</sup>
North Dakota	All	All	All	All	Some <sup>7</sup>
Ohio	None	All	All	All	All
Oklahoma	All	All	All	All	All
Oregon	All	All	All	All	All
Pennsylvania	All	All	All	All	All
Rhode Island	All	All	All	All	All
South Carolina	None	All	All	All	All

**Table IB.7 State Practices Regarding Eligibility of Nonexempt, Post-PRWORA, Qualified Aliens after Five Years, July 2014<sup>1</sup>**

State	Lawful permanent residents <sup>2</sup>	Asylees/Refugees <sup>3</sup>	Deportees <sup>4</sup>	Parolees <sup>5</sup>	Battered noncitizens <sup>6</sup>
South Dakota	All	All	All	All	All
Tennessee	All	All	All	All	None
Texas	None	None	None	None	Some <sup>7</sup>
Utah	All	All	All	All	Some <sup>7</sup>
Vermont	All	All	All	All	All
Virginia	All	All	All	All	All
Washington	All	All	All	All	All
West Virginia	All	All	All	All	All
Wisconsin	All	All	All	All	All
Wyoming	All	All	All	All	All

Source: Urban Institute's Welfare Rules Database, funded by HHS/ACF and HHS/ASPE.

Note: This table refers only to the largest groups of qualified aliens who entered the United States on or after August 22, 1996. It does not address a few smaller groups of qualified aliens, including Cuban/Haitian entrants and aliens granted conditional entry before April 1, 1980.

<sup>1</sup> This table identifies the eligibility for federally funded TANF assistance of certain groups of qualified aliens after the expiration of the five-year bar. It does not provide information on the eligibility of other nonqualified aliens who may be eligible for state-funded assistance. Aliens are categorized by their current immigrant status (rather than their initial status upon entry into the United States, if different).

<sup>2</sup> Lawful permanent residents are individuals who have been granted authorization to permanently live and work in the United States.

<sup>3</sup> Asylees and refugees are immigrants who flee their countries owing to persecution because of race, religion, nationality, political opinion, or membership in a social group. Refugees request permission to enter the country, while asylees are already in the United States and request permission to stay.

<sup>4</sup> Deportees are individuals granted a stay of deportation or who have had their deportation withheld.

<sup>5</sup> Parolees are individuals permitted entry into the United States in cases of emergency or because of an overriding public interest. The table only discusses the eligibility of aliens paroled into the United States for at least one year. Aliens paroled into the United States for less than a year are not "qualified" aliens according to the immigrant definition in PRWORA.

<sup>6</sup> Battered noncitizens refer to those individuals who meet the statutory definition of a battered alien pursuant to 8 USC 1641 (c).

<sup>7</sup> Some battered immigrants who meet the qualified alien definition.

<sup>8</sup> Qualified aliens with this status are only eligible for benefits for seven years beginning on the date they entered the United States.

<sup>9</sup> All immigrant units are funded through a state program with the same eligibility rules as TANF. No immigrant units, however, are eligible for federal TANF funding.

<sup>10</sup> Aliens who were not continuous residents of the United States (meaning they left the United States for 30 days or more) before becoming lawful permanent residents are ineligible for benefits.

<sup>11</sup> Battered immigrants must be the spouse, former spouse, widow, child, or parent of a child of a US citizen or lawful permanent resident.

**Table I.B.8 Treatment of Noncaretaker Adults in Household, July 2014<sup>1</sup>**

When a noncaretaker adult living in the household is not included in the TANF unit:					
State	Which noncaretaker adults are eligible to receive assistance as part of the unit? <sup>2</sup>	Treatment of Income:		Shared Living Costs:	
		Is the income of the noncaretaker adult counted against the unit for eligibility and benefit computation?	How much of the adult's income is counted?	Under what circumstances are benefits or eligibility affected when sharing living costs?	How much are benefits or eligibility reduced when sharing living costs? <sup>3</sup>
Alabama	None	Not counted <sup>4</sup>	—	No effect	—
Alaska	None	Not counted	—	Units pay less than 30% of need standard for shelter	Unspent portion of the 30% is subtracted from need standard before benefit calculations
Arizona	None	Not counted	—	Adult not included in the unit pays 100% of shelter costs	Need standard reduced 37% for eligibility and benefit calculations
Arkansas	Relatives only <sup>5</sup>	Not counted	—	No effect	—
California <sup>6</sup>	Relatives <sup>7</sup>	Registered domestic partners	Total monthly earned and unearned income less deductions	Adult not included in the unit pays 100% of shelter costs	Need standard reduced by value of shelter, food, and clothing
Colorado	None	Not counted	—	No effect	—
Connecticut	Relatives only	Not counted	—	No effect	—
Delaware	Relatives only <sup>8</sup>	Not counted	—	No effect	—
DC	Relatives only	Not counted	—	No effect	—
Florida	Relatives only	Not counted	—	No effect	—
Georgia	None	Not counted	—	No effect	—
Hawaii	All adults <sup>9</sup>	Partners only	Total monthly earned and unearned income less a standard deduction of 20% for benefits and eligibility	No effect	—
Idaho	None	Not counted	—	No effect	—
Illinois	None	Not counted	—	No effect	—
Indiana	None	Not counted	—	No effect	—
Iowa	None	Not counted	—	No effect	—
Kansas	Relatives and partners only <sup>10</sup>	Not counted	—	One or more adults reside in household and are not included in the unit	Budgetary standards reduced to \$375 <sup>11</sup>
Kentucky	None	Not counted	—	No effect	—
Louisiana	None	Not counted	—	No effect	—
Maine	None	Not counted	—	No effect	—
Maryland	None	Not counted	—	No effect	—
Massachusetts	Relatives only	Not counted	—	No effect	—
Michigan	Relatives only	Not counted	—	No effect	—

**Table I.B.8 Treatment of Noncaretaker Adults in Household, July 2014<sup>1</sup>**

When a noncaretaker adult living in the household is not included in the TANF unit:					
State	Which noncaretaker adults are eligible to receive assistance as part of the unit? <sup>2</sup>	Treatment of Income:		Shared Living Costs:	
		Is the income of the noncaretaker adult counted against the unit for eligibility and benefit computation?	How much of the adult's income is counted?	Under what circumstances are benefits or eligibility affected when sharing living costs?	How much are benefits or eligibility reduced when sharing living costs? <sup>3</sup>
Minnesota	None	Not counted	—	One or more nonrelative adults reside in household and are not included in the unit	Transitional standard reduced to \$952 <sup>12</sup>
Mississippi	None	Not counted	—	No effect	—
Missouri	None	Not counted	—	No effect	—
Montana	None	Not counted	—	No effect	—
Nebraska	None	Not counted	—	Adult not included in the unit pays 100% of shelter costs	Actual amount contributed by the nonunit members, up to \$103, is added to the unit's unearned income for benefit calculations <sup>13</sup>
Nevada	None	Not counted	—	No effect	—
New Hampshire	None	Not counted	—	Adult residing in household and not included in the unit pays part or all of shelter costs	Payment standard reduced up to \$368 <sup>14</sup>
New Jersey	None	Not counted	—	No effect	—
New Mexico	Relatives only	Not counted	—	Adult residing in household and not included in the unit pays part or all of shelter costs	Actual amount contributed by the nonunit members is added to the unit's unearned income
New York	All adults <sup>15</sup>	Not counted	—	No effect	—
North Carolina	None	Not counted	—	No effect	—
North Dakota	Relatives only	Not counted	—	One or more adults reside in household and are not included in the unit	Unit does not receive \$50 increase to payment standard <sup>16</sup>
Ohio	None	Not counted	—	No effect	—
Oklahoma	None	Opposite sex partners only	Remaining income after disregarding \$120 of earnings and 100% of need standard for the partner and dependents outside the unit <sup>17</sup>	No effect	—
Oregon	Relatives only	Not counted	—	No effect	—
Pennsylvania	Relatives only	Not counted	—	No effect	—

**Table I.B.8 Treatment of Noncaretaker Adults in Household, July 2014<sup>1</sup>**

State	Which noncaretaker adults are eligible to receive assistance as part of the unit? <sup>2</sup>	When a noncaretaker adult living in the household is not included in the TANF unit:			
		Treatment of Income:		Shared Living Costs:	
		Is the income of the noncaretaker adult counted against the unit for eligibility and benefit computation?	How much of the adult's income is counted?	Under what circumstances are benefits or eligibility affected when sharing living costs?	How much are benefits or eligibility reduced when sharing living costs? <sup>3</sup>
Rhode Island	Relatives only	Not counted	—	No effect	—
South Carolina	None	Not counted	—	No effect	—
South Dakota	Relatives only	Not counted	—	One or more adults reside in household and are not included in the unit or adult outside of household pays part or all of shelter costs	Payment standard reduced to \$433
Tennessee	None	Not counted	—	No effect	—
Texas	Relatives only	Not counted	—	No effect	—
Utah	None	Not counted	—	No effect	—
Vermont	All adults <sup>18</sup>	Not counted	—	No effect	—
Virginia	All adults <sup>10</sup>	Not counted	—	No effect	—
Washington	None	Not counted	—	No effect	—
West Virginia	Relatives only <sup>19</sup>	Not counted	—	No effect	—
Wisconsin	None	Not counted	—	No effect	—
Wyoming	None	Not counted	—	Adult not included in the unit pays 100% of shelter costs	Maximum benefit reduced to \$438 <sup>12</sup>

Source: Urban Institute's Welfare Rules Database, funded by HHS/ACF and HHS/ASPE.

Note: When there is variation, the values in the table represent the amounts for individuals living in the largest county and for a family size of three.

<sup>1</sup> A "noncaretaker adult" is an additional adult living in the household with a parent or caretaker of children. The noncaretaker adult is not the primary caretaker of the children, nor a parent of any children in the household. In this table, a noncaretaker adult could be an adult who is related to the parent or children, the unmarried partner of the parent, or a friend of the parent who is not a relative or in a relationship with the parent. A separate set of policies may apply to noncaretaker adults who are renters or boarders sharing a household with the unit.

<sup>2</sup> When "all adults" appears in this column, it means relatives who are not primary caretakers, partners of the parent or caretaker, and nonrelative nonpartners are potentially eligible to receive assistance as part of the unit.

<sup>3</sup> Unless otherwise specified, the reduction applies to both eligibility calculations and benefit computation, when applicable.

<sup>4</sup> The income of adult non-unit members living in the household is included only if the income received is formally earmarked for a member of the assistance unit.

<sup>5</sup> Only one additional adult may be included in the unit.

<sup>6</sup> California has two categories of noncaretaker-adults. The first category includes spouses, registered domestic partners and aided relative noncaretakers. All the columns in the table I.B.8 denote policies for this category of adults. The second category includes unrelated nonpartner adults (e.g. boyfriend, girlfriend, etc.).

<sup>7</sup> Relatives and registered domestic partners of the primary caretaker may be included at the option of the unit head.

<sup>8</sup> To be eligible, the adult must be providing care to the children in the unit.

<sup>9</sup> The additional adult must provide care that is deemed essential and would need to be provided if the additional adult were not in the household.

<sup>10</sup> Cohabiting partners are mandatory unit members.

<sup>11</sup> The amount of the reduction varies by family size and county.

<sup>12</sup> The amount of the reduction varies by family size.

<sup>13</sup> The amount added to the unit's unearned income varies by family size.

<sup>14</sup> The standard used to calculate the unit's benefit equals the actual amount the unit pays in shelter costs plus the maintenance payment allowance (\$307) up to the payment standard (\$675). If the unit does not pay any shelter costs, the standard is equal to \$307. The amount of the standards varies by family size. The value in the table applies to a family of three.

<sup>15</sup> To be eligible, the adult must be deemed essential to the well-being of the family applying for or receiving TANF benefits.

<sup>16</sup> North Dakota increases the payment standard by \$50 for units paying their entire shelter costs. While technically not a reduction in benefit, units who share housing expenses do not receive this increase.

<sup>17</sup> Partners may also subtract the actual amount paid to individuals not living in the household but claimed as dependents, and alimony and child support payments made to individuals outside the household. The remaining income after all disregards are applied is counted in the unit's unearned income for eligibility and benefit computation purposes.

<sup>18</sup> Additional adults are eligible only if they are needy but not eligible for SSI or TANF on their own and they provide specific care and/or services that the unit head cannot perform and that are deemed essential and would need to be provided if the additional adult were not in the household.

<sup>19</sup> A caretaker relative who is not a natural or adoptive parent cannot be included in the unit when a parent resides in the home.

**Table IB.9 Eligibility Requirements for Children, July 2014**

State	Maximum age a child can be eligible for TANF		Are children living with nonrelative caretakers potentially eligible?
	If not attending secondary or vocational/technical school full time	If attending secondary or vocational/technical school full time	
Alabama	17	18	No
Alaska	17	18	No
Arizona	17	18	Yes
Arkansas	17	—	No
California	17	18	No
Colorado	17	18	Yes
Connecticut	17	18	Yes
Delaware	17	18	Yes
DC	15	18	No
Florida	17	18	No
Georgia	17	18	Yes
Hawaii	17	18	No
Idaho	17	18	No
Illinois	17	18	No
Indiana	17	—	No
Iowa	17	18	No
Kansas	17	18	Yes
Kentucky	17	18	No
Louisiana	17	18	No
Maine	17	21	No
Maryland	17	19	No
Massachusetts	17	18	No
Michigan	17 <sup>2</sup>	18	Yes <sup>1</sup>
Minnesota	17	18	Yes
Mississippi	17	—	No
Missouri	17	18	Yes <sup>1</sup>
Montana	15	18	No
Nebraska	17	18	Yes <sup>3</sup>
Nevada	17	18	No
New Hampshire	17	19	No
New Jersey	17	18 <sup>4</sup>	Yes
New Mexico	17	18 <sup>5</sup>	Yes
New York	17	18	Yes
North Carolina	17	18	Yes
North Dakota	17	18 <sup>6</sup>	No
Ohio	17	18	Yes
Oklahoma	17	18	No
Oregon	17	18	No
Pennsylvania	17	18	No
Rhode Island	17	18	Yes
South Carolina	17	18	No
South Dakota	17	18	No

**Table IB.9 Eligibility Requirements for Children, July 2014**

State	Maximum age a child can be eligible for TANF		Are children living with nonrelative caretakers potentially eligible?
	If not attending secondary or vocational/technical school full time	If attending secondary or vocational/technical school full time	
Tennessee	17	18 <sup>7</sup>	No
Texas	17	18	No
Utah	17	18	No
Vermont	17	18 <sup>7</sup>	Yes
Virginia	15	18 <sup>8</sup>	No
Washington	17	18	Yes <sup>9</sup>
West Virginia	17	18	Yes
Wisconsin	17	18	Yes <sup>10</sup>
Wyoming	17	18	No

Source: Urban Institute's Welfare Rules Database, funded by HHS/ACF and HHS/ASPE.

<sup>1</sup> Unrelated legal guardians receive benefits paid from a state-only funding source.

<sup>2</sup> If a child under age 16 is not attending school full time, the entire family loses TANF eligibility. If the child is 16 or 17 and not attending school, only the child is removed from the unit.

<sup>3</sup> A child must be living with nonrelative caretakers who are either court-appointed guardians or conservators in order to be potentially eligible for assistance.

<sup>4</sup> Children up to age 21 are considered children if they are enrolled in a special education program.

<sup>5</sup> A student receiving special education services regulated by the State Board of Education will be considered a dependent child until age 22.

<sup>6</sup> Children are eligible through the month in which they turn 19 if they will graduate high school that month.

<sup>7</sup> A child with a disability who will not complete high school or an equivalent vocational or technical training before turning 19 is eligible for benefits through the month of his/her 19th birthday.

<sup>8</sup> A child who is 18 years old is not eligible if s/he is in postsecondary school.

<sup>9</sup> Only children living with nonrelative caretakers who are court ordered guardians or acting in loco parentis are eligible.

<sup>10</sup> Families with nonrelative caretakers are potentially eligible for kinship care.



**Table I.B.10 Inclusion of SSI Recipients in the Assistance Unit, July 2014**

State	Treatment of SSI Recipients in Families with Children		
	Inclusion in the Assistance Unit		If an SSI recipient is included in the AU, is her/his income counted? <sup>1</sup>
	Is a child who receives SSI included in the TANF unit with his/her parents/siblings?	Is an adult who receives SSI included in the TANF unit with her/his children/spouse?	
Alabama	No	No	—
Alaska	No	No	—
Arizona	No	No	—
Arkansas	No	No	—
California	No	No	—
Colorado	Yes	Yes	Not counted
Connecticut	No	No	—
Delaware	No	No	—
DC	No	No	—
Florida	No	No	—
Georgia	No	No	—
Hawaii	No	No	—
Idaho	Yes	Yes	Counted <sup>2</sup>
Illinois	No	No	—
Indiana	No	No	—
Iowa	No	No	—
Kansas	No	No	—
Kentucky	No	No	—
Louisiana	No	No	—
Maine	No	No	—
Maryland	No	No	—
Massachusetts	No	No	—
Michigan	No	No	—
Minnesota	No	No	—
Mississippi	No	No	—
Missouri	No	No	—
Montana	No	No	—
Nebraska	No	No	—
Nevada	No	No	—
New Hampshire	Yes	Yes	Counted
New Jersey	Yes	Yes	Not counted <sup>3</sup>
New Mexico	No	No	—
New York	No	No	—
North Carolina	No	No	—
North Dakota	No	No	—
Ohio	No	No	—
Oklahoma	No	No	—
Oregon	No	No	—
Pennsylvania	No	No	—
Rhode Island	No	No	—
South Carolina	No	No	—

**Table I.B.10 Inclusion of SSI Recipients in the Assistance Unit, July 2014**

Treatment of SSI Recipients in Families with Children			
State	Inclusion in the Assistance Unit		If an SSI recipient is included in the AU, is her/his income counted? <sup>1</sup>
	Is a child who receives SSI included in the TANF unit with his/her parents/siblings?	Is an adult who receives SSI included in the TANF unit with her/his children/spouse?	
South Dakota	No	No	—
Tennessee	No	No	—
Texas	No	No	—
Utah	No	No	—
Vermont	No	No	—
Virginia	No	No	—
Washington	No	No	—
West Virginia	Yes	No	Partially counted <sup>4</sup>
Wisconsin	Yes	Yes	Counted
Wyoming	No	No	—

Source: Urban Institute's Welfare Rules Database, funded by HHS/ACF and HHS/ASPE.

<sup>1</sup> A — means that the SSI recipient cannot be included in the assistance unit.

<sup>2</sup> The SSI income and other assets are counted if the person receiving SSI is part of a one-parent household, a two-parent household, or a caretaker household with only one child in the unit. In a caretaker household with multiple children, if any child receives SSI, that income is not counted.

<sup>3</sup> While the income of a person on SSI is not included, the assets are included.

<sup>4</sup> While the SSI recipient's SSI allocation is not counted, the non-SSI income and assets of the individual are counted.

**Table I.B.11 Inclusion of Nonparent Caretakers in the Assistance Unit, July 2014**

In Nonparent-Caretaker Families Potentially Eligible for TANF, Whether the Caretaker and Her/His Spouse Are Included in the Unit					
State	Inclusion of nonparent caretakers in the assistance unit	Caretakers who must be included in the unit (when some but not all must be included)	Caretakers who have the option to be included (when some but not all have that option)	Caretakers who are prohibited from being included in assistance unit <sup>1</sup>	If a caretaker's spouse is included in the unit when the caretaker is included
Alabama <sup>+</sup>	Never included	—	—	—	—
Alaska <sup>+</sup>	Caretaker has option	—	—	—	Prohibited
Arizona	Some optional, others prohibited	—	Income under a limit	Income above a limit	Prohibited
Arkansas <sup>+</sup>	Caretaker has option <sup>2</sup>	—	—	—	Caretaker has option
California <sup>+</sup>	Some optional, others prohibited	—	Income under a limit	Income above a limit	Caretaker has option
Colorado	Caretaker has option	—	—	—	Mandatory
Connecticut	Some optional, others prohibited	—	Income under a limit	Income above a limit	Caretaker has option
Delaware	Some optional, others prohibited	—	Income under a limit	Income above a limit	*
DC <sup>+</sup>	Some optional, others prohibited	—	—	—	*
Florida <sup>+</sup>	Caretaker has option	—	—	—	Prohibited
Georgia	Some optional, others prohibited	—	All relative caretakers	All nonrelative caretakers	*
Hawaii <sup>+</sup>	Some optional, others prohibited	—	Income under a limit	Income above a limit	Mandatory
Idaho <sup>+</sup>	Caretaker has option	—	—	—	Mandatory
Illinois <sup>+</sup>	Caretaker has option	—	—	—	Caretaker has option
Indiana <sup>+</sup>	Caretaker has option	—	—	—	*
Iowa <sup>+</sup>	Some optional, others prohibited	—	Income under the limit	Income above the limit	Prohibited <sup>3</sup>
Kansas	Caretaker has option	—	—	—	Mandatory
Kentucky <sup>+</sup>	Caretaker has option	—	—	—	Mandatory
Louisiana <sup>+</sup>	Some optional, others prohibited	—	Relative caretakers without minor children in the home	Relative caretakers with minor children in the home	Mandatory
Maine <sup>+</sup>	Caretaker has option	—	—	—	Caretaker has option
Maryland <sup>+</sup>	Some optional, others prohibited	—	Income under a limit	Income above a limit	Mandatory
Massachusetts <sup>+</sup>	Caretaker has option	—	—	—	Caretaker has option
Michigan	Caretaker has option	—	—	—	Mandatory
Minnesota	Caretaker has option	—	—	—	Mandatory
Mississippi <sup>+</sup>	Some optional, others prohibited	—	Income under a limit	Income above a limit	Mandatory
Missouri	Some optional, others prohibited	—	Income under a limit	Income above a limit	Prohibited <sup>4</sup>
Montana <sup>+</sup>	Caretaker has option	—	—	—	Prohibited <sup>4</sup>
Nebraska	Some optional, others prohibited	—	Nonrelative court-appointed guardians or conservators; income under a limit	Income above a limit	Prohibited

**Table I.B.11 Inclusion of Nonparent Caretakers in the Assistance Unit, July 2014**

In Nonparent-Caretaker Families Potentially Eligible for TANF, Whether the Caretaker and Her/His Spouse Are Included in the Unit					
State	Inclusion of nonparent caretakers in the assistance unit	Caretakers who must be included in the unit (when some but not all must be included)	Caretakers who have the option to be included (when some but not all have that option)	Caretakers who are prohibited from being included in assistance unit <sup>1</sup>	If a caretaker's spouse is included in the unit when the caretaker is included
Nevada <sup>+</sup>	Caretaker has option <sup>2</sup>	—	—	—	Prohibited <sup>5</sup>
New Hampshire <sup>+</sup>	Caretaker has option	—	—	—	Prohibited
New Jersey	Some optional, others prohibited	—	All relative caretakers; income under a limit	All nonrelative caretakers; Income above a limit	Mandatory
New Mexico	Caretaker has option	—	—	—	Mandatory
New York	Some optional, others prohibited	—	Income under a limit	Income above a limit	Caretaker has option
North Carolina	Never included	—	—	—	—
North Dakota <sup>+</sup>	Some mandatory, some optional, others prohibited	Legally responsible caretaker relative	Non-legally responsible caretaker relative	Non-legally responsible caretaker relative if spouse resides in the household	Legally responsible caretaker has option; Non-legally responsible spouse is prohibited
Ohio	Some optional, others prohibited	—	Relative caretakers who do not have eligible children of their own	All nonrelative caretakers and relative caretakers who have eligible children of their own	Prohibited <sup>4</sup>
Oklahoma <sup>+</sup>	Some optional, others prohibited	—	Income under a limit	Income above a limit	*
Oregon <sup>+</sup>	Some optional, others prohibited	—	Income under a limit	Income above a limit	Mandatory
Pennsylvania <sup>+</sup>	Caretaker has option	—	—	—	Mandatory
Rhode Island	Some optional, others prohibited	—	All relative caretakers	All non-relative caretakers	Mandatory unless inclusion causes ineligibility <sup>6</sup>
South Carolina <sup>+</sup>	Caretaker has option	—	—	—	Mandatory
South Dakota <sup>+</sup>	Never included	—	—	—	—
Tennessee <sup>+</sup>	Caretaker has option	—	—	—	Mandatory
Texas <sup>+</sup>	Caretaker has option	—	—	—	Prohibited
Utah <sup>+</sup>	Caretaker has option	—	—	—	Mandatory
Vermont	Some optional, others prohibited	—	Income under a limit	Income above a limit	Income under a limit <sup>2</sup>
Virginia <sup>+</sup>	Some optional, others prohibited	—	Income under a limit	Income above a limit	*
Washington	Some optional, others prohibited	—	Income under a limit	Income above a limit	Prohibited
West Virginia <sup>+</sup>	Caretaker has option	—	—	—	Mandatory
Wisconsin	Never included	—	—	—	Prohibited
Wyoming <sup>+</sup>	Some optional, others prohibited	—	Income under a limit	Income above a limit	*

Source: Urban Institute's Welfare Rules Database, funded by HHS/ACF and HHS/ASPE.

*Note:* "Included in the assistance unit" indicates the person is considered in the family size for purposes of determining the benefit. This table applies only to families with potential eligibility for TANF based on their composition; Table LB.9 indicates if families in which the caretaker is a nonrelative are ever eligible.

\* Data not obtained.

+ Information applies only to families with a relative caretaker. Children in families with nonrelative caretakers can never receive TANF in this state.

<sup>1</sup> A state will only have "All nonrelative caretakers" indicated when the state forbids such caretakers from being included the unit, but still allows the children living with such caretakers to be eligible for benefits.

<sup>2</sup> Only one caretaker relative may be included in the unit at a time.

<sup>3</sup> Although the spouse is not counted as a member of the assistance unit, some of his/her income may be deemed available to the unit. The resources of the spouse would be counted.

<sup>4</sup> Although the spouse is not counted as a member of the assistance unit, some of his/her income may be deemed available to the unit.

<sup>5</sup> The caregiver's spouse or domestic partner's income is used to determine eligibility for the caregiver and children.

<sup>6</sup> If the caretaker spouse's income renders the assistance unit ineligible for cash assistance, then caretaker has the option to apply for cash assistance for the child(ren) in his/her care only.



**Table I.C.1 Asset Limits for Applicants, July 2014**

State	Asset limit	Vehicle exemption
Alabama	No Limit	All vehicles owned by household
Alaska	\$2,000/\$3,000 <sup>1</sup>	All vehicles owned by household <sup>2</sup>
Arizona	\$2,000	All vehicles owned by household
Arkansas	\$3,000	One vehicle per household
California	\$2,000/\$3,250 <sup>3</sup>	\$9,500 <sup>E</sup> /one vehicle per licensed driver <sup>4</sup>
Colorado	No Limit	No Limit
Connecticut	\$3,000	\$9,500 <sup>E,5</sup>
Delaware	\$10,000	All vehicles owned by household
D.C.	\$2,000/\$3,000 <sup>1</sup>	All vehicles owned by household
Florida	\$2,000	\$8,500 <sup>E</sup>
Georgia	\$1,000	\$1,500/\$4,650 <sup>E,6</sup>
Hawaii	No Limit	All vehicles owned by household
Idaho	\$5,000	One vehicle per adult
Illinois	No Limit	All vehicles owned by household
Indiana	\$1,000	\$5,000 <sup>E</sup>
Iowa	\$2000 <sup>7</sup>	One vehicle per household <sup>8</sup>
Kansas	\$2,000	All vehicles owned by household
Kentucky	\$2,000 <sup>9</sup>	All vehicles owned by household
Louisiana	No Limit	All vehicles owned by household
Maine	\$2,000	One vehicle per household
Maryland	No Limit	All vehicles owned by household
Massachusetts	\$2,500	\$15,000 <sup>F</sup>
Michigan	\$3,000	All vehicles owned by household
Minnesota	\$2,000	\$10,000 <sup>F,10</sup>
Mississippi	\$2,000 <sup>11</sup>	All vehicles owned by household <sup>E,12</sup>
Missouri	\$1,000	One vehicle per household <sup>13</sup>
Montana	\$3,000	One vehicle per household
Nebraska	\$4,000/\$6,000 <sup>14</sup>	One vehicle per household <sup>15</sup>
Nevada	\$6,000	One vehicle per household
New Hampshire	\$1,000	One vehicle per licensed driver
New Jersey	\$2,000	All vehicles owned by household <sup>F</sup>
New Mexico	\$3,500 <sup>16</sup>	All vehicles owned by household <sup>17</sup>
New York	\$2,000/\$3,000 <sup>1</sup>	\$4,650 <sup>F</sup> /\$9,300 <sup>18</sup>
North Carolina	\$3,000	All vehicles owned by household
North Dakota	\$3,000/\$6,000/+\$25 <sup>19</sup>	One vehicle per household
Ohio	No Limit	All vehicles owned by household
Oklahoma	\$1,000	\$5,000 <sup>E</sup>
Oregon	\$2,500 <sup>20</sup>	\$10,000 <sup>E</sup> of all vehicles owned by household
Pennsylvania	\$1,000	One vehicle per household
Rhode Island	\$1,000	One vehicle per adult <sup>21</sup>
South Carolina	\$2,500	One vehicle per licensed driver <sup>22</sup>
South Dakota	\$2,000	One vehicle per household <sup>23</sup>
Tennessee	\$2,000	\$4,600 <sup>E</sup>
Texas	\$1,000	\$4,650 of all vehicles owned by household <sup>F, 24</sup>

**Table I.C.1 Asset Limits for Applicants, July 2014**

State	Asset limit	Vehicle exemption
Utah	\$2,000	All vehicles owned by household
Vermont	\$2,000	One vehicle per adult
Virginia	No Limit	All vehicles owned by household
Washington	\$1,000	\$5,000 <sup>E, 25</sup>
West Virginia	\$2,000	One vehicle per household
Wisconsin	\$2,500	\$10,000 <sup>E</sup>
Wyoming	\$2,500	One vehicle per household <sup>E, 26</sup>

Source: The Urban Institute's Welfare Rules Database, funded by HHS/ACF and HHS/ASPE.

Note: States may have separate policies for non-standard vehicles, such as income-producing vehicles, recreational vehicles, and vehicles that are used as homes. See the Welfare Rules Database for more information.

<sup>E</sup> Equity value of the vehicle.

<sup>F</sup> Fair-market value of the vehicle.

<sup>1</sup> Units including an elderly person may exempt \$3,000; all other units exempt \$2,000.

<sup>2</sup> Vehicles are exempt if used to meet the family's basic needs such as getting food, medical care, or other essentials; to go to and from work, school, training, or work activity (such as job search or community service); or to transport a disabled family member, whether or not he or she is a part of the assistance unit. If the vehicle does not meet one of these requirements, the equity value of the vehicle is counted in the determination of resources.

<sup>3</sup> Units including an elderly or disabled person may exempt \$3,250; all other units exempt \$2,000.

<sup>4</sup> Each vehicle must be evaluated for its equity value. Before this calculation, all the following vehicles are completely excluded: (1) is necessary for long-distance travel that is essential for employment; (2) is necessary to transport a physically disabled household member; (3) would be exempt under previously stated exemptions but the vehicle is not in use because of temporary unemployment; (4) used to carry fuel or water to the home and is the primary method of obtaining fuel or water; and (5) is a gift, donation, or family transfer. For each remaining vehicle, exclude one additional vehicle per adult and one additional vehicle per licensed child who uses the vehicle to travel to school, employment, or job search. For each remaining vehicle not completely excluded, the equity value that exceeds \$9,500 counts against the family's asset limit.

<sup>5</sup> The unit may exempt up to \$9,500 of the vehicle's equity, or the entire value of one vehicle used to transport a handicapped person. The motor vehicle exclusion is applied to the registered vehicle with the highest fair market value.

<sup>6</sup> If the vehicle is used to look for work, or to travel to work or education and training, the unit may exclude \$4,650 of the value. If the vehicle is not used for these purposes, \$1,500 of the equity value is excluded.

<sup>7</sup> If at least one member of the household applying was a program recipient in the month prior to the month of application, then the asset limit is increased to \$5,000.

<sup>8</sup> \$5,874 of the equity value of an additional vehicle is exempt for each adult and working teenager whose resources must be considered in determining eligibility.

<sup>9</sup> Only liquid resources are considered for eligibility determinations. Liquid resources include cash, checking and savings accounts, CDs, stocks and bonds, and money market accounts.

<sup>10</sup> The amount is the vehicle's average trade-in value, which has not already been totally excluded under the following provisions: (1) exclude all motor vehicles essential to operating a self-employment business; (2) exclude any vehicle used as the unit's home; (3) exclude one vehicle per physically disabled unit member as long as the vehicle is primarily used for the transport of the disabled unit member; (4) exclude the value of special equipment added to a vehicle for a handicapped member of the assistance unit; (5) exclude any vehicle used for certain long-distance traveling for the employment of a unit member; and (6) exclude any vehicle if at least 50 percent of its use is to produce income. \$7,500 of the trade-in value of additional vehicles is also exempt. Minnesota uses the loan value of the vehicle as listed in the current NADA Used Car Guide, Midwest edition instead of the fair-market value. The loan value is generally slightly less than the estimated fair-market value.

<sup>11</sup> If the unit is considered broad-based categorically eligible, it is not subject to asset limits.

<sup>12</sup> Determination of whether to count a vehicle is made case by case.

<sup>13</sup> \$1,500 of the equity value of the unit's second vehicle is exempt.

<sup>14</sup> The asset limit is based on unit size: one person receives \$4,000, and two or more people receive \$6,000.

<sup>15</sup> The entire vehicle is exempt only if used for employment, training, or medical transportation. If a unit has more than one vehicle that meets the exemption criteria, only the vehicle with the greatest equity value will be exempt.

<sup>16</sup> The total limit is \$3,500, but only \$1,500 of that amount can be in liquid resources and only \$2,000 can be in nonliquid resources.

<sup>17</sup> The entire vehicle is exempt only if used for transportation to work, work activities, or daily living requirements. If the vehicle is not used for these purposes, the entire equity value of the vehicle is subject to the asset test.

<sup>18</sup> If the vehicle is needed to seek or retain employment, \$9,300 of the vehicle is exempt. Otherwise, \$4,650 of the fair-market value is exempt.

<sup>19</sup> The asset limit is based on unit size: one person receives \$3,000, two people receive \$6,000, and another \$25 is allowed for each additional person thereafter.

<sup>20</sup> The asset limit for new TANF applicants is \$2,500. Once the participant enters the pre-TANF program or becomes a TANF recipient, the asset limit increases to \$10,000.

<sup>21</sup> Exemptions for adult drivers cannot exceed two vehicles per household. Additionally, the entire value of a vehicle used primarily to provide transportation for a disabled family member is exempt.

<sup>22</sup> Vehicles owned by or used to transport disabled individuals or that are essential to self-employment are also exempt.



<sup>23</sup> In addition to one primary vehicle, an assistance unit may totally exclude a vehicle used to transport water or fuel to the home when it is not piped in, or to transport a disabled member or SSI recipient in the household. The assistance unit may also exclude \$4,650 of the fair-market value of a vehicle used to transport members of the unit for education or employment.

<sup>24</sup> All licensed vehicles used for transporting a disabled household member are exempt.

<sup>25</sup> The entire equity value of a vehicle used to transport a disabled household member is also exempt.

<sup>26</sup> This exemption applies to a single-parent unit. Two vehicles are exempt for a married couple.



**Table I.D.1 Treatment of Grandparent Income, July 2014<sup>1</sup>**

State	Deeming	Earned income disregard	Other income disregards
Alabama	Yes	20%	100% of countable income divided by the number of persons in the household (inside and outside the unit that the grandparent is responsible for) times the family size <sup>2</sup>
Alaska	Yes	\$90	100% of need standard for the family size
Arizona	Yes	—	—
Arkansas	No	—	—
California	Yes	\$90 <sup>3</sup>	100% of minimum basic standard of adequate care for the family size
Colorado	Yes	\$90	100% of need standard for the family size
Connecticut	Yes	\$90	100% of federal poverty guideline for the family size
Delaware	No <sup>4</sup>	—	—
DC	Yes	\$90	100% of standard of assistance for the family size
Florida	Yes	\$90	100% of consolidated need standard for the family size
Georgia	Yes	\$90	100% of standard of need for the family size
Hawaii	Yes	20%	100% of standard of need for the family size
Idaho	No	—	—
Illinois	Yes	Varies <sup>5</sup>	300% of payment standard for the family size
Indiana	Yes	\$90	100% of need standard for the family size
Iowa	Yes	20%	100% of need standard for the family size and 58% of the remaining earnings
Kansas	No <sup>+</sup>	—	(Grandparent is always included in the unit)
Kentucky	Yes	\$90	100% of standard of need for the family size
Louisiana	No <sup>+</sup>	—	(Grandparent is always included in the unit)
Maine	Yes	\$108, 50%	100% of gross income test for the family size
Maryland	No	—	(Grandparent is always included in the unit)
Massachusetts	Yes	—	200% of federal poverty guideline for the family size
Michigan	No <sup>+</sup>	—	(Grandparent is always included in the unit)
Minnesota	Yes	18%	200% of federal poverty guideline for the family size
Mississippi	Yes	\$90	100% of need standard and payment standard for the family size
Missouri	Yes	100% of federal poverty guideline, \$90 <sup>6</sup>	100% of need standard for the family size
Montana	No <sup>+</sup>	—	(Grandparent is always included in the unit)
Nebraska	Yes	—	300% of federal poverty guideline for the family size
Nevada	Yes	Greater of \$90 or 20%	100% of need standard for the family size
New Hampshire	Yes	20%	100% of standard of need for the family size
New Jersey	Yes <sup>7</sup>	75%	—
New Mexico	Yes	—	130% of federal poverty guideline for the family size
New York	Yes	\$90	100% of need standard for the family size
North Carolina	No <sup>+</sup>	—	(Grandparent is always included in the unit)
North Dakota	Yes	Greater of \$180 or 27%	100% of standard of need for the family size
Ohio	Yes <sup>8</sup>	\$90	100% of allocation allowance standard for the family size
Oklahoma	Yes	\$240 and 50% <sup>9</sup>	100% of need standard for the family size
Oregon	Yes	\$90	100% of adjusted income/payment standard for the family size
Pennsylvania	Yes	\$90	100% of standard of need for the family size
Rhode Island	Yes	\$90	100% of cash assistance monthly standard for the family size
South Carolina	Yes	—	185% of need standard for the family size

**Table I.D.1 Treatment of Grandparent Income, July 2014<sup>1</sup>**

State	Deeming	Earned income disregard	Other income disregards
South Dakota	Yes	\$90, 20%	100% of payment standard for the family size
Tennessee	Yes	\$250	100% of consolidated need standard for the family size
Texas	Yes	\$120	100% of budgetary needs standard for the family size
Utah	Yes	\$100	100% of adjusted standard needs budget for the family size
Vermont	No	—	—
Virginia	Yes	\$90	100% of standard of need for the family size
Washington	Yes	\$90	100% of need standard for the family size
West Virginia	No <sup>10</sup>	—	—
Wisconsin	No	—	—
Wyoming	Yes	\$200 <sup>11</sup>	100% of maximum benefit for the family size

Source: Urban Institute's Welfare Rules Database, funded by HHS/ACF and HHS/ASPE.

Notes: "Family size" represents the grandparent and all dependents outside the assistance unit. In general, states also deduct child support payments, alimony, and payments made to dependents outside the household from the grandparent's income before deeming to the unit. See table I.E.3 for information on the value of the standards for a family of three.

The table describes the treatment of grandparent's income for applicant units. If different policies are used for recipient units, it is footnoted.

<sup>+</sup> There is no deeming because the grandparent must be included in the unit for the minor to receive benefits. Therefore, the grandparent's income is treated like that of other unit members for eligibility and benefit computation purposes.

<sup>1</sup> In this table, "grandparent" refers to the parent of a minor parent. This table describes whether a portion of the grandparent's income is deemed available to the minor and her child when the grandparent is not part of the assistance unit but living in the household with the minor. The table describes the disregards that the grandparent and his or her dependents are allowed to claim for their own needs. The remaining income after these disregards are deducted from the grandparent's income is the amount available, or deemed, to the minor parent and the children.

<sup>2</sup> The grandparent's remaining income after deductions is divided by the total number of dependents who do not receive assistance plus the grandparent and the child applying for assistance (the minor parent's child is not included in this calculation). This amount is deemed and the remainder is allocated to the grandparent.

<sup>3</sup> Recipient units may disregard the first \$225 of Disability Based Income disregard and 50 percent of the remainder.

<sup>4</sup> There is deeming if a minor parent's children were born on or before December 31, 1998. In such cases, the grandparent in applicant units may disregard 100 percent of the federal poverty guideline for the family size and recipient units may disregard 200 percent of the federal poverty guideline.

<sup>5</sup> The difference between 50 percent of the current federal poverty guideline for the applicant's family size and their TANF payment level is disregarded.

<sup>6</sup> The grandparent may initially disregard earned income up to 100 percent of the federal poverty guideline for the number of dependents in his or her household. He or she may then disregard an additional \$90 of earned income.

<sup>7</sup> Income is deemed to a minor parent unit even if he or she is not living in the home with the grandparent. The rules for deeming are the same.

<sup>8</sup> The grandparent's income is deemed to the minor parent only.

<sup>9</sup> This disregard is applicable to those working at least 30 hours per week. If those working are employed less than 30 hours a week, then the disregard is \$120 and then an additional 50 percent of the remaining income.

<sup>10</sup> An unemancipated minor parent cannot head their own unit, but an emancipated minor parent may. If an emancipated minor parent heads their own unit and is living with his/her parent, the income of the minor parent's parent is not deemed to the minor parent; however, the presence of the minor parent's parent in the home will result in a 25% reduction in the minor parent's benefits.

<sup>11</sup> Married couples with a child in common may disregard \$400.

**Table I.D.2 Treatment of Stepparent Income, July 2014**

State	Deeming	Disregards applied prior to deeming	
		Earned income disregard	Other income disregards
Alabama	No <sup>+</sup>	—	(Stepparent is always included in the unit)
Alaska	Yes	\$90	100% of need standard for the family size
Arizona	No <sup>1</sup>	—	—
Arkansas	No <sup>+</sup>	—	(Stepparent is always included in the unit)
California	Yes	\$90 <sup>2</sup>	—
Colorado	Yes	\$90	100% of need standard for the family size
Connecticut	Yes	—	100% of federal poverty guideline for the family size
Delaware	Yes	\$90	100% of standard of need for the family size
DC	No	—	—
Florida	Yes <sup>3</sup>	\$90	100% of consolidated need standard for the family size
Georgia	Yes	\$90	100% of standard of need for the family size
Hawaii	Yes	20%	100% of standard of need for the family size
Idaho	No <sup>4</sup>	—	(Stepparent is always included in the unit)
Illinois	Yes <sup>5</sup>	—	(Per-person share of payment standard for the family size) times (the stepparent plus any dependents of either spouse or civil union partner living in the home but not in the unit) <sup>6</sup>
Indiana	Yes	\$90	100% of need standard for the family size
Iowa	Yes	20%	100% of need standard for the family size and 58% of remaining earnings
Kansas	No <sup>+</sup>	—	(Stepparent is always included in the unit)
Kentucky	Yes	\$90	100% of standard of need for the family size
Louisiana	Yes <sup>7</sup>	\$120	—
Maine	Yes	\$108, 50%	100% of gross income test for the family size
Maryland	Yes <sup>8</sup>	20%	100% of allowable payment for the family size <sup>9</sup>
Massachusetts	Yes	\$90	100% of need standard and payment standard for the family size
Michigan	No <sup>+</sup>	—	(Stepparent is always included in the unit)
Minnesota	No <sup>+</sup>	—	(Stepparent is always included in the unit)
Mississippi	Yes <sup>10</sup>	\$90	100% of need standard and payment standard for the family size
Missouri	Yes	\$90	100% of need standard for the family size
Montana	No <sup>+</sup>	—	(Stepparent is always included in the unit)
Nebraska	No <sup>+</sup>	—	(Stepparent is always included in the unit)
Nevada	Yes	Greater of \$90 or 20%	100% of need standard for the family size
New Hampshire	No <sup>+</sup>	—	(Stepparent is always included in the unit)
New Jersey	Yes <sup>3</sup>	— <sup>11</sup>	— <sup>11</sup>
New Mexico	No <sup>+</sup>	—	(Stepparent is always included in the unit)
New York	Yes	\$90	100% of need standard for the family size
North Carolina	No <sup>+</sup>	—	(Stepparent is always included in the unit)
North Dakota	No <sup>+</sup> <sup>12</sup>	—	(Stepparent is always included in the unit)
Ohio	Yes	\$90	100% of allocation allowance standard for the family size
Oklahoma	Yes	\$240 and 50% <sup>13</sup>	100% of need standard for the family size
Oregon	No <sup>+</sup>	—	(Stepparent is always included in the unit)
Pennsylvania	Yes	\$90	100% of standard of need for the family size
Rhode Island	No <sup>+</sup>	—	(Stepparent is always included in the unit)
South Carolina	No <sup>+</sup>	—	(Stepparent is always included in the unit)

**Table I.D.2 Treatment of Stepparent Income, July 2014**

State	Deeming	Disregards applied prior to deeming	
		Earned income disregard	Other income disregards
South Dakota	No <sup>+ 14</sup>	—	(Stepparent is always included in the unit)
Tennessee	Yes <sup>15</sup>	\$250	100% of consolidated need standard for the family size
Texas	Yes <sup>16</sup>	\$120	100% of budgetary needs standard for the family size
Utah	No <sup>+</sup>	—	(Stepparent is always included in the unit)
Vermont	No <sup>+</sup>	—	(Stepparent is always included in the unit)
Virginia	Yes	\$90	100% of standard of need for the family size
Washington	No <sup>+</sup>	—	(Stepparent is always included in the unit)
West Virginia	No <sup>+</sup>	—	(Stepparent is always included in the unit)
Wisconsin	No <sup>+</sup>	—	(Stepparent is always included in the unit)
Wyoming	No <sup>+</sup>	—	(Stepparent is always included in the unit)

Source: Urban Institute's Welfare Rules Database, funded by HHS/ACF and HHS/ASPE.

Notes: "Family size" represents the stepparent and all dependents outside the assistance unit. In general, states also deduct child support payments, alimony, and payments made to dependents outside the household from the stepparent's income before deeming to the unit. See table I.E.3 for information on the value of the standards for a family of three.

These policies apply to units in which the stepparent is not a part of the assistance unit but is living in the household, has no child in common with the spouse (head of unit), and has no dependents of his or her own living in the unit. Unless otherwise noted, the stepparent's income is deemed to the spouse and the spouse's dependents.

<sup>+</sup> There is no deeming because the stepparent must be included in the unit. Therefore, the stepparent's income is treated like that of other unit members for eligibility and benefit computation purposes.

<sup>1</sup> While not deeming in the traditional sense, the income of the stepparent is counted for the needy family test.

<sup>2</sup> If the stepparent is not included in the unit, there is a \$90 earned income disregard for applicant eligibility purposes. For recipient benefit computation, add the stepparent's income to all other family income and then disregard the less of the remainder of the unused \$225 Disability Based Income disregard or \$112, and 50 percent of the remainder.

<sup>3</sup> The stepparent's income is deemed only to the stepchildren.

<sup>4</sup> Stepparents are always included in the unit; however their income is treated differently from the income of parents. Stepparents have 50 percent of their earned and unearned income disregarded.

<sup>5</sup> The stepparent's income is deemed only to the spouse or civil union partner.

<sup>6</sup> When computing the payment standard, the family size includes the TANF unit, the stepparent, and all dependents of either spouse.

<sup>7</sup> The stepparent is included in the unit if s/he is disabled, incapacitated, or caring for a disabled family member living in the home.

<sup>8</sup> The stepparent's countable income is tested against 50 percent of the federal poverty guideline for a household size that includes the stepparent, the members of the assistance unit, and any other dependents not in the unit. When the income is below 50 percent of the federal poverty guideline, no income is deemed to the unit. When the income is over 50 percent of the federal poverty guideline, all of the stepparent's income minus deductions is deemed to the unit.

<sup>9</sup> Deduct all child support, alimony, and child care paid to someone outside the household up to a maximum of \$200 per child if employed full time and up to \$100 per child if employed part time (full time is defined as 100 hours or more a month) before applying this disregard.

<sup>10</sup> If a recipient marries for the first time, his or her new spouse may receive a one-time, 100 percent disregard for six consecutive months.

<sup>11</sup> The stepparent is not required to be a member of the unit if his or her income makes the unit ineligible for benefits. If the stepparent chooses not to receive assistance, the unit becomes a child-only unit and the stepparent's income is treated as follows: (1) For determining the eligibility of the unit, the income of all household members, including the natural parent, his or her children, the stepparent, and any children the stepparent can claim as dependents, is used to determine the children's eligibility for assistance. If total household income is below 150 percent of the federal poverty guideline, the assistance unit is eligible for benefits. (2) For determining the benefits, all the income of the stepparent is excluded. However, the natural parent's earned income is reduced by the appropriate earnings disregard and by the payment benefit level for a unit of one. All remaining income of the natural parent is used in determining the benefits for the children.

<sup>12</sup> If a parent marries while receiving TANF and the stepparent is not eligible for TANF, his or her income is disregarded for the first 6 months. Beginning in month 7, there is a stepparent income disregard of 27% or \$180, whichever is greater. If the stepparent is eligible for TANF, he or she is included in the assistance unit and income is treated the same as other members of the TANF household.

<sup>13</sup> This disregard is applicable to those working at least 30 hours per week. If those working are employed less than 30 hours a week, then the disregard is \$120 and then an additional 50 percent of the remaining income.

<sup>14</sup> A Native American stepparent who is under exclusive jurisdiction of a tribe for the purposes of determining the domestic relations rights of the family has the option of being included in the assistance unit.

<sup>15</sup> When a caretaker marries while receiving assistance, different deeming rules can apply. The caretaker can choose to exclude the new spouse and his or her income and resources for a period of three months, beginning on the first day of the month following the month of the marriage. During this time, eligibility and benefits for the unit are determined as if the spouse were not present in the home. No income is deemed, and the spouse's needs are not included. This policy applies regardless of the spouse's income and even if the spouse is the father of one of the assistance group children. After the three month period, the new spouse must be included in the assistance unit and his or her income and resources are fully counted.

<sup>16</sup> For the first six months of a new marriage, all stepparent income is disregarded, provided the family's total gross income is less than 200 percent of the federal poverty guideline.

**Table I.D.3 Treatment of Income and Assets of Nonparent Caretakers, July 2014**

State	Caretakers who are <i>not</i> in the assistance unit		Caretakers who are <i>in</i> the assistance unit	
	Treatment of income	Treatment of assets	Treatment of income	Treatment of assets
Alabama	Excluded	n.a.	___ <sup>1</sup>	___ <sup>1</sup>
Alaska	Excluded	Excluded	Included	Included
Arizona	Included for eligibility; Excluded for benefits <sup>2</sup>	Excluded	Included	Included
Arkansas	Excluded	Excluded	Included	Included
California	Excluded <sup>3</sup>	Excluded	Included	Included
Colorado	Excluded	n.a.	Included	n.a.
Connecticut	Excluded	Excluded	Included	Included
Delaware	Excluded	Excluded	Included	Included
DC	*	Excluded	*	Included
Florida	Excluded	Excluded	Included	Included
Georgia	Excluded	Excluded	Included	Included
Hawaii	Excluded	Excluded	Included	Included
Idaho	Excluded	Excluded	Included	Included
Illinois	Excluded	Excluded	Included	Included
Indiana	Excluded	Excluded	Included	Included
Iowa	Excluded	Excluded	Included	Included
Kansas	Excluded	Excluded	Included	Included
Kentucky	Excluded	Excluded	Included	Included
Louisiana	Excluded	n.a.	Included	n.a.
Maine	Excluded	Excluded	Included	Included
Maryland	Excluded	Excluded	Included	Included
Massachusetts	Excluded	Excluded	Included	Included
Michigan	Excluded	Excluded	Included	Included
Minnesota	Excluded	Excluded	Included	Included
Mississippi	Excluded	Excluded	Included	Included
Missouri	Excluded	Excluded	Included	Included
Montana	Excluded	Excluded	Included	Included
Nebraska	Excluded	Excluded	Included	Included
Nevada	Included <sup>4</sup>	Excluded	Included	Included
New Hampshire	Excluded	Excluded	Included	Included
New Jersey	Included for eligibility; Excluded for benefits	*	Included	Included
New Mexico	Excluded	Excluded	Included	Included
New York	Excluded	Excluded	Included	Included
North Carolina	Excluded	Excluded	___ <sup>1</sup>	___ <sup>1</sup>
North Dakota	Excluded	Excluded	Included	Included
Ohio	Excluded	n.a.	Included	n.a.
Oklahoma	Included	Included	Included	Included
Oregon	Excluded <sup>5</sup>	Excluded <sup>5</sup>	Included	Included
Pennsylvania	Excluded	Excluded	Included	Included
Rhode Island	Excluded	Included	Included	Included
South Carolina	Excluded	Excluded	Included	Included

**Table ID.3 Treatment of Income and Assets of Nonparent Caretakers, July 2014**

State	Caretakers who are <i>not</i> in the assistance unit		Caretakers who are <i>in</i> the assistance unit	
	Treatment of income	Treatment of assets	Treatment of income	Treatment of assets
South Dakota	*	*	— <sup>1</sup>	— <sup>1</sup>
Tennessee	Excluded	Excluded	Included	Included
Texas	Included if legally responsible	Excluded	Included	Included
Utah	Excluded	Excluded	Included	Included
Vermont	Excluded	Excluded	Included	Included
Virginia	Excluded	n.a.	Included	n.a.
Washington	Included <sup>6</sup>	Excluded	Included	Included
West Virginia	Excluded	Excluded	Included	Included
Wisconsin	Excluded	Excluded	— <sup>1</sup>	— <sup>1</sup>
Wyoming	Excluded	Excluded	Included	Included

Source: Urban Institute's Welfare Rules Database, funded by HHS/ACF and HHS/ASPE.

Note: n.a. indicates the state does not have an income or an asset test.

\* Data not obtained.

<sup>1</sup> The state never allows nonparent caretakers to be in the assistance unit.

<sup>2</sup> For initial eligibility, the total family income, including the caretaker's income, cannot exceed 130 percent of the federal poverty guideline.

<sup>3</sup> Income of the nonparent caretaker is included if participating in the KinGap program.

<sup>4</sup> If countable income (gross earned and unearned) of all household members exceeds 275 percent of the federal poverty guideline, the assistance unit is ineligible. If the countable income is less than 275 percent of the federal poverty guideline, only the child's income and resources are considered in determining the child(ren)'s eligibility and payment.

<sup>5</sup> If countable income of all nonrelative caretakers, his/her spouse, and children, and the child requesting TANF exceeds 185 percent of the federal poverty guideline, the assistance unit is ineligible. If the countable income is less than 185 percent of the federal poverty guideline, only the child's income and resources are considered in determining the child(ren)'s eligibility and payment.

<sup>6</sup> If countable income (gross earned and unearned) of all household members exceeds 300 percent of the federal poverty guideline, the assistance unit is ineligible if subject to means testing.



**Table I.E.1 Income Eligibility Tests for Applicants, July 2014**

State	Type of test	Income must be less than
Alabama	Net income	100% of Payment Standard
Alaska	Gross income	185% of Need Standard
	Net income	100% of Need Standard
Arizona	Gross income	185% of Need Standard
	Gross income	100% of Federal Poverty Guideline
	Net income	100% of Need Standard
Arkansas	Net income	100% of Income Eligibility Standard
California	Net income	100% of Minimum Basic Standard of Adequate Care
Colorado	Gross income	100% of Need Standard
	Net income	100% of Need Standard
Connecticut	Net income	100% of Need Standard
	Unearned income	100% of Payment Standard
Delaware	Gross income	185% of Standard of Need
	Net income	100% of Payment Standard
D.C.	Net income	100% of Payment Level
Florida	Gross income	185% of Consolidated Need Standard
	Net income	100% of Payment Standard
Georgia	Gross income	185% of Standard of Need
	Net income	100% of Standard of Need
Hawaii	Gross income	185% of Standard of Need
	Net income	100% of Standard of Assistance
Idaho	No explicit tests	—
Illinois	Net income	100% of Payment Standard
Indiana	Gross income	185% of Need Standard
	Net income	90% of Need Standard
Iowa	Gross income	185% of Need Standard
	Net income	100% of Need Standard
Kansas	Net income	100% of Budgetary Standards
Kentucky	Gross income	185% of Standard of Need
Louisiana	Net income	100% of Flat Grant Amount
Maine	Gross income	100% of Gross Income Test
Maryland	Net income	100% of Allowable Payment
Massachusetts	Gross income	185% of Need Standard and Payment Standard
	Net income	100% of Need Standard and Payment Standard
Michigan	No explicit tests	—
Minnesota	Net income	100% of Transitional Standard
Mississippi	Gross income	185% of Need Standard and Payment Standard
	Net income	100% of Need Standard and Payment Standard
Missouri	Gross income	185% of Need Standard
	Net income	100% of Need Standard
Montana	Gross income	185% of Net Monthly Income Standard
	Net income	100% of Benefit Standard
Nebraska	No explicit tests	—

**Table I.E.1 Income Eligibility Tests for Applicants, July 2014**

State	Type of test	Income must be less than
Nevada	Gross income	130% of Federal Poverty Guideline
	Net income	100% of Need Standard
New Hampshire	Net income	100% of Payment Standard
New Jersey <sup>1</sup>	Gross income	150% of Maximum Benefit Payment Schedule
New Mexico	Gross income	85% of Federal Poverty Guideline
New York	Gross income	185% of Need Standard and 100% of Federal Poverty Guideline
	Net income	100% of Need Standard
North Carolina	No explicit tests	—
North Dakota	No explicit tests	—
Ohio	Net income	50% of Federal Poverty Guideline
Oklahoma	Gross income	185% of Need Standard
	Net income	100% of Need Standard
Oregon		
All, except JOBS Plus	Gross income	100% of Countable Income Limit
JOBS Plus	Gross income	100% of Food Stamp Countable Income Limit
Pennsylvania <sup>2</sup>	Net income	100% of Standard of Need
Rhode Island	No explicit tests	—
South Carolina	Gross income	185% of Need Standard
South Dakota	No explicit tests	—
Tennessee	Gross income	185% of Consolidated Need Standard
Texas	Net income	100% of Budgetary Needs Standard
	Net income	100% of Recognizable Needs
Utah	Gross income	185% of Adjusted Standard Needs Budget
	Net income	100% of Adjusted Standard Needs Budget
Vermont	No explicit tests	—
Virginia	Gross income	185% of Standard of Need
	Net income	100% of Standard of Assistance
Washington	Gross earnings	100% of Maximum Gross Earned Income Limit
West Virginia	Gross income	100% of Standard of Need
Wisconsin	Gross income	115% of Federal Poverty Guideline
Wyoming	No explicit tests	—

Source: The Urban Institute's Welfare Rules Database, funded by HHS/ACF and HHS/ASPE.

Notes: "No explicit tests" indicates that either the state imposes no income tests on applicants or the state imposes an income test, but the calculation of the test and disregards allowed for the test are no different from those used to calculate the benefit. Also, in some states, applicants could pass the explicit tests shown, but might not be eligible for a positive benefit because of the way the state computes benefits.

See table II.A.2 for information on benefit computation policies.

See table I.E.3 for information on the value of the standards for a family of three.

<sup>1</sup> In households where the natural or adoptive parent is married to a non-needy stepparent, the gross household income may not exceed 150 percent of the federal poverty guideline.

<sup>2</sup> Applicants who have received benefits in one of the last four months are subject to the same net income test as recipients.

**Table I.E.2 Earned Income Disregards for Initial Income Eligibility Purposes, July 2014**

State	Earned income disregard
Alabama	20% <sup>2</sup>
Alaska <sup>1</sup>	\$90
Arizona	
All, except JOBSTART	\$90 and 30% of remainder
JOBSTART	100% of subsidized wages <sup>3</sup>
Arkansas	20%
California	\$90 <sup>4</sup>
Colorado	\$90
Connecticut	\$90
Delaware	\$90
D.C.	\$160 per employed household member
Florida	\$90 <sup>5</sup>
Georgia	\$90
Hawaii	20%, \$200, and 36% of remainder
Idaho	No explicit net income test
Illinois	Varies; difference between 50 percent of the current federal poverty guideline for the applicant's family size and their TANF payment level
Indiana	\$90
Iowa	20%
Kansas	\$90
Kentucky	No explicit net income test
Louisiana	\$120
Maine	No explicit net income test
Maryland	20%
Massachusetts	\$90
Michigan	No explicit net income test
Minnesota <sup>1</sup>	18% <sup>6</sup>
Mississippi	\$90
Missouri	\$90
Montana	\$200 and 25% of remainder
Nebraska	No explicit net income test
Nevada	No explicit net income test
New Hampshire	20%
New Jersey	No explicit net income test
New Mexico	No explicit net income test
New York <sup>1</sup>	\$90
North Carolina	No explicit net income test
North Dakota	No explicit net income test
Ohio	No disregards allowed <sup>7</sup>
Oklahoma	\$240 <sup>8</sup>
Oregon	No explicit net income test
Pennsylvania <sup>1</sup>	\$90
Rhode Island	No explicit net income test
South Carolina	No explicit net income test

**Table I.E.2 Earned Income Disregards for Initial Income Eligibility Purposes, July 2014**

State	Earned income disregard
South Dakota	No explicit net income test
Tennessee	No explicit net income test
Texas	\$120 and 33.3% of remainder <sup>9</sup>
Utah <sup>1</sup>	\$100
Vermont	No explicit net income test
Virginia	
VIEW	No explicit net income test <sup>10</sup>
All, except VIEW	\$152 and 20% of remainder <sup>11</sup>
Washington	No explicit net income test
West Virginia	No explicit net income test
Wisconsin	No explicit net income test
Wyoming	No explicit net income test

Source: The Urban Institute's Welfare Rules Database, funded by HHS/ACF and HHS/ASPE.

Notes: Only earned income disregards are described in the table. Child care disregards and other special disregards, such as deductions for units subject to a time limit or a family cap, are not included.

This table only shows earned income disregards for explicit net income tests. "No explicit net income test" indicates that either the state does not impose a net income test at application or the state imposes a net income test, but the calculation of the test and disregards allowed for the test are the same as those used to calculate the benefit. See table II.A.2 for information on benefit computation policies.

The table describes the disregards used for initial applicant eligibility purposes. See table IV.A.5 for the disregards used for ongoing, recipient eligibility purposes. Note that several states treat applicants who have recently received benefits as recipients.

<sup>1</sup> This state considers units who have received assistance in one of the previous four months as recipients for the purpose of earned income disregards. See table IV.A.5 for more information.

<sup>2</sup> The earned income disregard cannot be applied to the earnings of an individual receiving assistance beyond the 60th month under a hardship extension.

<sup>3</sup> In addition to the 100 percent disregard of all subsidized JOBSTART wages, recipients can disregard the standard \$90 and 30 percent of the remainder for any non-JOBSTART earned income.

<sup>4</sup> If a participant applies for TANF benefits within three calendar months of their subsidized employment placement ending, they will be considered a recipient for purposes of earned income disregards.

<sup>5</sup> Applicant units receiving assistance in one of the last four months may disregard \$200 and 50 percent.

<sup>6</sup> Different disregard rules apply to participants in the four-month diversionary work program.

<sup>7</sup> This state does test net income for initial eligibility but does not allow units to apply the type of earned income disregard discussed in this table. The net income test includes more specific disregards, such as deductions for dependent care.

<sup>8</sup> This disregard applies to individuals working full time (defined as 20 hours a week for individuals with a child under age 6 and 30 hours a week for all others). Individuals who are not employed full time may disregard \$120.

<sup>9</sup> Texas has two net income tests. This disregard applies to the net income test comparing income to Recognizable Needs. Only the \$120 disregard is applied to the net income test comparing income to the Budgetary Needs Standard. See table I.E.1 for income eligibility tests.

<sup>10</sup> All applicants must pass the same initial income eligibility tests. VIEW income eligibility tests and earned income disregards apply only to recipients who have met the initial eligibility requirements.

<sup>11</sup> The dollar amount of the disregard varies by family size. For one to three unit members, the disregard is \$152. For four members, it is \$163; for five members, it is \$191; and for six or more members, it is \$219.

**Table I.E.3 Standards for Determining Eligibility, July 2014**

State	State name for standard	Amount for family of three*	
Alabama	Payment standard	\$215	
Alaska	Need standard	\$1,564	
Arizona	Need standard	\$964	
Arkansas	Income eligibility standard	\$223	
California <sup>+</sup>	Minimum basic standard of adequate care	\$1,226	
Colorado	Need standard	\$510	
Connecticut <sup>+</sup>	Federal poverty guideline	\$1,649	
	Need standard	\$790	
	Payment standard	\$576	
Delaware	2013 Federal poverty guideline	\$1,628	
	Standard of need	\$1,221	
	Payment standard	\$338	
D.C.	Standard of assistance	\$712	
	Payment level	\$428	
Florida	Consolidated Need Standard	\$1,650	
	Payment standard	\$303	
Georgia	Standard of need	\$424	
Hawaii	Standard of need	\$1,590	
	Standard of assistance <sup>1</sup>	\$763	
Idaho	—	—	
Illinois <sup>+</sup>	Payment standard	\$432	
Indiana	Federal poverty guideline	\$1,649	
	Need standard	\$320	
Iowa	Need standard	\$849	
Kansas <sup>+</sup>	Budgetary standards	\$429	
Kentucky	Standard of need	\$526	
Louisiana	Flat grant amount	\$240	
Maine	Gross income test	\$1,023	
Maryland	Allowable payment	\$624	
Massachusetts	Exempt	Federal poverty guideline	\$1,649
		Need standard and payment standard	\$633
	Nonexempt	Federal poverty guideline	\$1,649
		Need standard and payment standard	\$618
Michigan	—	—	
Minnesota	Federal poverty guideline	\$1,649	
	Transitional standard	\$978	
Mississippi	Need standard and payment standard	\$368	
Missouri	Need standard	\$846	
Montana	Net monthly income standard	\$590	
	Benefit standard	\$463	
Nebraska	Federal poverty guideline	\$1,649	
Nevada	Federal poverty guideline	\$1,649	
	Need standard	\$1,237	

**Table I.E.3 Standards for Determining Eligibility, July 2014**

State	State name for standard	Amount for family of three*
New Hampshire	Standard of need	\$3,845
	Payment standard	\$675
New Jersey	Maximum benefit payment schedule	\$424
	Federal poverty guideline	\$1,649
New Mexico	Federal poverty guideline	\$1,649
New York	Federal poverty guideline	\$1,649
	Need standard	\$789
North Carolina	—	—
North Dakota	Standard of need	\$477 <sup>2</sup>
Ohio	Allocation allowance standard	\$980
	Federal poverty guideline	\$1,649
Oklahoma	Need standard	\$645
Oregon		
All, except JOBS Plus	Countable income limit	\$616
	Adjusted income/payment standard	\$506
JOBS Plus	Food Stamp countable income limit	\$2,069
	Adjusted income/payment standard	\$506
Pennsylvania <sup>+</sup>	Standard of need	\$587
	Family size allowance	\$403
Rhode Island	Cash assistance monthly standard	\$554
South Carolina	Need standard	\$813
South Dakota	Payment standard	\$599
Tennessee	Consolidated need standard	\$1,066
Texas	Budgetary needs standard	\$751
	Recognizable needs	\$188
Utah	Adjusted standard needs budget	\$568
Vermont <sup>+</sup>	—	—
Virginia <sup>+</sup>		
VIEW	Standard of need	\$322
	2013 Federal poverty guideline	\$1,628
	Standard of assistance	\$320
All, except VIEW	Standard of need	\$322
	Standard of assistance	\$320
Washington	Maximum gross earned income limit	\$955
	Need standard	\$1,857
West Virginia	Standard of need	\$991
Wisconsin	Federal poverty guideline	\$1,649
Wyoming	Maximum benefit	\$635

Source: The Urban Institute's Welfare Rules Database, funded by HHS/ACF and HHS/ASPE.

Notes: The values in this table represent all standards used during the eligibility process, including those used for grandparent deeming, stepparent deeming, applicant income eligibility tests, and recipient income eligibility tests. See tables I.D.1, I.D.2, I.E.1, and IV.A.4 for more information on how these standards are used. This table provides information on the standards only; to determine how the standards are applied, see the companion tables listed above. For example, states may use a percentage of the above amounts in an eligibility test (e.g. 185 percent of the Standard of Need). Those calculations are not included above.

A "—" implies there are no explicit income tests for that state.

\* The amounts in the table are based on the following assumptions about the assistance unit: there is one adult and two children; the children are not subject to a family cap; and the unit has no special needs, pays for shelter, and lives in the most populated area of the state.

† Dollar amounts used to calculate benefits vary within the state, either by county or by region of the state. Calculations are based on the dollar amount that applies to the majority of the state. See WRD for more information.

<sup>1</sup> The standard of assistance is \$610 for a family of three in the third or subsequent months of receiving benefits.

<sup>2</sup> This amount includes a \$50 increase to the payment standard given to units who pay for shelter.





**Table I.E.4 Maximum Income for Initial Eligibility for a Family of Three, July 2014<sup>1</sup>**

State	Maximum earnings an applicant can receive and still be eligible for assistance
Alabama	\$269
Alaska	\$1,654
Arizona	\$585
Arkansas	\$279
California <sup>+</sup>	\$1,315
Colorado <sup>+</sup>	\$510
Connecticut <sup>+</sup>	\$880
Delaware	\$428
D.C.	\$588
Florida	\$393
Georgia	\$514
Hawaii	\$1,740 <sup>2</sup>
Idaho	\$648
Illinois <sup>+</sup>	\$825
Indiana	\$378
Iowa	\$1,061
Kansas <sup>+</sup>	\$519
Kentucky	\$908
Louisiana	\$360
Maine	\$1,023
Maryland	\$780
Massachusetts	
Exempt	\$723
Nonexempt	\$708
Michigan	\$803
Minnesota	\$1,191
Mississippi	\$458
Missouri	\$557
Montana	\$817
Nebraska	\$967
Nevada	\$1,546
New Hampshire	\$844
New Jersey	\$636
New Mexico	\$1,017
New York	\$879
North Carolina	\$681
North Dakota	\$1,306
Ohio	\$825
Oklahoma	\$824
Oregon	\$616
Pennsylvania <sup>+</sup>	\$677
Rhode Island	\$1,277
South Carolina	\$1,504
South Dakota	\$838

**Table I.E.4 Maximum Income for Initial Eligibility for a Family of Three, July 2014<sup>1</sup>**

State	Maximum earnings an applicant can receive and still be eligible for assistance
Tennessee	\$1,315
Texas	\$401
Utah	\$668
Vermont <sup>+</sup>	\$1,053
Virginia <sup>+</sup>	\$552
Washington	\$954
West Virginia	\$565
Wisconsin	— <sup>3</sup>
Wyoming	\$835

Source: The Urban Institute's Welfare Rules Database, funded by HHS/ACF and HHS/ASPE.

Note: Initial eligibility is calculated assuming that the unit is employed at application, has only earned income, has no child care expenses, contains one adult and no children subject to a family cap, has no special needs, pays for shelter, and lives in the most populated area of the state.

<sup>+</sup> Dollar amounts used to calculate benefits vary within the state, either by county or by region of the state. Calculations are based on the dollar amount that applies to the majority of the state. See WRD for more information.

<sup>1</sup> The values in this table represent the maximum amount of earnings an applicant can have and still be technically eligible for assistance in each state. Technical eligibility does not mean that the unit will necessarily receive a cash benefit, but it will have passed all the eligibility tests and is eligible for some positive benefit. Most states only distribute a cash benefit equaling \$10 or more.

<sup>2</sup> This threshold applies to units that have received assistance for no more than two months in a lifetime. For units applying for their third and subsequent months of benefits, the eligibility threshold for a family of three is \$1,441.

<sup>3</sup> Units with earnings at application will not receive a cash benefit, except for some Community Service Job participants who may qualify for a prorated cash benefit. Applicants may earn up to \$1,872 and still be eligible for nonfinancial assistance.



## **II. Benefits**



The tables in this chapter of the *Databook* describe key aspects of the rules for calculating and distributing the assistance unit's benefit as of July 2014.

**A. If a family passes all eligibility tests, what is received?**

If a family passes all eligibility tests, both nonfinancial and financial, a benefit is computed. Although states use many different formulas to determine benefits, most states apply some general rules. All but two states allow recipients to disregard a portion of their earned income before benefit computation and then use the unit's total net income to calculate the benefit.<sup>23</sup> In the more straightforward calculations, net income is subtracted from a state-determined standard (often called the payment standard), which varies by family size, and the benefit paid is the difference—sometimes referred to as the income deficit. Some states, however, have developed more complex calculations. For instance, some states impose a statutory maximum benefit, which generally varies by family size. In these states, the benefit is either the income deficit or the statutory maximum, whichever is less. Still other states multiply the income deficit by a percentage, which is sometimes referred to as the benefit reduction rate. This percentage of the income deficit is the benefit provided to the unit. Some states combine both a statutory maximum and benefit reduction rate into their calculation. States have broad discretion in how to structure changes to benefit amounts, if any; some states may regularly augment the dollar amounts used in benefit computation, while other states may have infrequent or less structured patterns of changing these standards. The following section describes these policies in greater detail.

**Earned income disregards for benefit computation:** Table II.A.1 describes the earned income disregards allowed in determining net income for benefit computation. If a state does not apply any earned income disregards to compute net income for benefit computation (so all of a

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<sup>23</sup> Arkansas and Wisconsin do not vary their benefits by net income or allow disregards. Instead, they provide a flat benefit to the assistance unit. This means the unit receives a set amount every month no matter what its countable income is (as long as the income does not exceed the state's income eligibility thresholds).

family's earnings are included as income for benefit computation), "no disregards allowed" appears in the table. Some states disregard a portion of the child care expenses paid by a family and/or allow special disregards for units subject to a family cap or time limit. Those disregards are not included in the table, but are captured in the WRD.

In rare cases, states use different earned income disregards to determine the benefit of a unit in its first month of eligibility versus subsequent months. If that is the case, the body of the table describes the rules for the subsequent months of eligibility, and the rules for the first month are footnoted.

*Related tables: Disregards for benefit computation and income eligibility may differ. For information on the earned income disregards used for income eligibility, see table I.E.2. Table L4, in the last section of this book, describes the earned income disregards used for benefit computation from 1996 through 2014.*

**Benefit determination policies:** Table II.A.2 describes how states compute benefits for units that pass all applicable eligibility tests. In most cases, net income is subtracted from a payment standard, which typically varies by the size of the assistance unit. The table indicates which income standards are used by states to determine the benefit. To determine the value of these standards for a family size of three, see table II.A.3.

*Related tables: Table II.A.3 provides the benefit standard(s) used to compute benefits for a three-person family. To calculate the net income used for benefit computation, table II.A.1 describes the earned income disregards allowed, and tables I.D.1, I.D.2, and IV.A.2 include policies on treatment of unearned income (amounts deemed from grandparent units and stepparent units, and child support income). Table II.A.4 combines information from table II.A.2 with information on benefit standards for various family sizes (shown in II.A.3 for three-person*

*families) and presents the benefit paid to an assistance unit with no net income and with two, three, four, five, or six members. Table L5, in the last section of this book, provides the maximum benefits paid to a three-person unit for selected years from 1996 through 2014.*

**Benefit standards:** As described earlier, most benefit computation procedures involve state-established income amounts that vary by the size of the assistance unit. The WRD includes the benefit standards used for each family size from 1 through 12. Table II.A.3 provides the standards for a three-person assistance unit with one adult and two children. The table identifies the standard by the name used in the caseworker manual. Under the former AFDC program, the standards for benefit computation were the payment standard and, if the state included one, the maximum benefit. However, owing to the complexity of state programs, identifying the payment standard and maximum benefit is no longer clear. States may include multiple standards in the benefit calculation, depending on the type or amount of income. Therefore, the terms payment standard and maximum benefit are not used in the table unless the state explicitly uses them to refer to their benefit computation standards.

Some details concerning benefit standards are not included in the table. In some states, different dollar amounts are used in different regions of the state; in those cases, the table includes the amounts applied to the majority of the state's caseload, but a footnote alerts the reader to the fact that the benefits are not constant across the state. In other states, the amounts may be higher for families with certain special needs, such as a pregnancy; the amounts in the table assume no special needs. Also, a few states vary standards for one-parent families, two-parent families, and child-only units; the table includes values for a one-parent family with two children. Some states prorate the eligibility and/or benefit standards depending on whether a unit



pays for shelter; the amounts in the table assume the unit pays all shelter costs and does not live in public or subsidized housing.

The final two columns show value of the statutory maximum benefit in states that have implemented this policy. In 2014, ten states had a statutory maximum benefit, ranging from \$170, in Mississippi, to \$978 in Minnesota, for families of three.

*Related tables: These standards by themselves are not necessarily comparable across states, since benefit computation procedures might differ. To determine how the standards are used in practice, see table II.A.2. Table II.A.4 provides the benefit paid to a two-person through six-person units with no other income, and table L5 provides the three-person maximum benefits for selected years from 1996 through 2014. Table II.A.5 provides the benefit paid to a unit consisting of a single child, with no adults.*

**Maximum monthly benefit for a family with no income:** Table II.A.4 provides information on the maximum benefit in each state for family sizes two through six. The maximum benefit calculation combines the information on a state's benefit computation policies with the dollar amounts used for benefit computation to present the benefit paid to a unit with no income. If a state computes benefits as a payment standard minus net income, then this figure will simply equal the payment standard. In other cases, this figure will equal a statutory maximum benefit that is less than the payment standard. In still other cases, it will be a percentage of the payment standard. The calculation assumes the assistance unit includes one parent with the other unit members as children, contains no children subject to a family cap, has no special needs, pays for all shelter costs with no subsidies, and is subject to the benefit standard that applies to the majority of the state's caseload. Data for family sizes larger than six people may be found in the WRD.

The table shows large variation in the benefit amounts. For a three-person family, the maximum monthly benefit ranges from \$170 to \$923, with a median of \$428. Benefits are higher for larger families, but the average per-person benefit generally falls with family size. For a six-person family, the maximum monthly benefit ranges from \$242 to \$1,238, with a median of \$619.

*Related tables: Table L5 provides the benefit paid to a three-person assistance unit with no net income for 1996 through 2014. Table II.A.5 gives the maximum benefits paid to child-only units with one child.*

**Maximum monthly TANF benefit for a child-only unit with one child, no income:**

Table II.A.5 provides the maximum monthly TANF benefit that could be paid to a child-only unit consisting of a single child. Information is shown for three different circumstances that may lead to child-only units: when the child lives with a nonparent caretaker, a parent/caretaker who receives SSI, or a parent who is excluded due to immigrant status. In almost all states, the maximum benefit is the same in all three of those circumstances. However, in Nevada, South Dakota, Wisconsin, and Wyoming, different benefits are paid to children living with noncaretaker relatives versus children living with parents receiving SSI. (If a state always requires that nonparent caretakers be in the assistance unit, no value is shown for child-only units due to nonparent caretakers.) Focusing on one-child units in which the child lives with a nonparent caretaker, the maximum monthly benefit ranges from \$81 to \$539, with an average of \$242 and a median amount equal to \$203.

**Benefit Issuance Policies:** Table II.A.6 provides the method by which states deliver TANF benefits to families. The four possible methods for distributing benefits are: paper check, electronic benefit transfer (EBT) cards, electronic payment cards (EPC), and/or electronic funds

transfers (EFT). An EBT card is a state issued debit card on which benefits are deposited by the state, similar to (and sometimes the same as) the cards used by the Supplemental Nutrition Assistance Program (SNAP). An EPC card is similar to an EBT card; however, EPC cards are issued and maintained by a third-party brand, such as Visa or MasterCard, rather than the state. Last, EFT is simply an electronic direct deposit into a recipient's checking account. In addition, some states may offer benefits in the form of direct vendor payments or vouchers. These instances are footnoted.

This table also describes the locations where states prohibit the use of EBT or EPC cards, in addition to those already prohibited under federal law. In 2012, the Middle Class Tax Relief and Job Creation Act directed states to prevent EBT/EPC transactions “in any liquor store; any casino, gambling casino, or gaming establishment; or any retail establishment which provides adult-oriented entertainment in which performers disrobe or perform in an unclothed state for entertainment.”<sup>24</sup> Common restrictions states have added for EBT/EPC transactions include: tobacco retailers, firearms retailers, tattoo and piercing parlors, and spas, among others. As of July 2014, at least 16 states had placed restrictions on EBT/EPC use in addition to the restrictions under federal law.

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<sup>24</sup> Public Law 112-96. Middle Class Tax Relief and Job Creation Act of 2012.  
<http://www.gpo.gov/fdsys/pkg/PLAW-112publ96/pdf/PLAW-112publ96.pdf>



**Table II.A.1 Earned Income Disregards for Benefit Computation, July 2014**

State	Earned income disregards
Alabama	100% in first 12 months, 20% thereafter <sup>2</sup>
Alaska <sup>1</sup>	\$150 in all months, plus 33% of remainder in first 12 months, 25% of remainder in months 13–24, 20% of remainder in months 25–36, 15% of remainder in months 37–48, 10% of remainder in months 49–60
Arizona	
All, except JOBSTART	\$90 and 30% of remainder
JOBSTART	100% of subsidized wages <sup>3</sup>
Arkansas	No disregards—flat grant amount
California	\$225 and 50% of remainder
Colorado	67%
Connecticut	100% up to the federal poverty guideline
Delaware	\$120 and 33.3% of remainder in first 4 months, \$120 in next 8 months, \$90 thereafter
D.C.	\$160 and 66.7% of remainder <sup>4</sup>
Florida <sup>1</sup>	\$200 and 50% of remainder
Georgia	\$120 and 33.3% of remainder in first 4 months, \$120 in next 8 months, \$90 thereafter
Hawaii	20%, \$200, and 55% of remainder in first 24 months; 20%, \$200, and 36% of remainder thereafter
Idaho	40%
Illinois	75%
Indiana	75%
Iowa	20% and 58% of remainder
Kansas	\$90 and 60% of remainder
Kentucky	\$120 and 33.3% of remainder in next 4 months, \$120 in next 8 months, \$90 thereafter <sup>5</sup>
Louisiana	\$1,020 in first 6 months, \$120 thereafter <sup>6</sup>
Maine	\$108 and 50% of remainder
Maryland	40%
Massachusetts	
Exempt	\$120 and 33.3% of remainder
Nonexempt	\$120 and 50% of remainder
Michigan	\$200 and 50% of remainder <sup>7</sup>
Minnesota	43%
Mississippi	\$90 <sup>8</sup>
Missouri	\$120 and 33.3% of remainder in next 4 months, \$120 in next 8 months, \$90 thereafter <sup>9</sup>
Montana	\$200 and 25% of remainder
Nebraska	20%
Nevada	100% in first 3 months, 85% in months 4–6, 75% in months 7–9, 65% in months 10–12, \$90 or 20% (whichever is greater) thereafter <sup>10</sup>
New Hampshire	50%
New Jersey	100% in first month, 75% in next 6 months, 50% thereafter <sup>11</sup>
New Mexico	\$125 and 50% of remainder <sup>12</sup>
New York	\$90 and 49% of remainder
North Carolina	27.5%
North Dakota	\$180 or 27% (whichever is greater) in all months, plus 50% of remainder in first 6 months, 35% of remainder in months 7–9, 25% of remainder in months 10–13 <sup>13</sup>
Ohio	\$250 and 50% of remainder
Oklahoma	\$240 and 50% of remainder <sup>14</sup>
Oregon	50%

**Table II.A.1 Earned Income Disregards for Benefit Computation, July 2014**

State	Earned income disregards
Pennsylvania	50%
Rhode Island	\$170 and 50% of remainder
South Carolina	50% in first 4 months <sup>15</sup> \$100 thereafter
South Dakota	\$90 and 20% of remainder
Tennessee	\$250 <sup>16</sup>
Texas	\$120 and 90% of remainder (up to \$1,400) for 4 of 12 months, \$120 thereafter <sup>17</sup>
Utah	\$100 and 50% of remainder
Vermont	\$200 and 25% of remainder <sup>18</sup>
Virginia	\$152 and 20% of remainder <sup>19</sup>
Washington	50%
West Virginia	40%
Wisconsin	No disregards—flat grant amount
Wyoming	\$200 <sup>20</sup>

Source: The Urban Institute's Welfare Rules Database, funded by HHS/ACF and HHS/ASPE.

Notes: Only earned income disregards are described in the table. Child care disregards and other special disregards, such as deductions for units subject to time limits and family caps, are not included.

The table describes the earned income disregards used to compute a recipient's benefit. If different disregards are used to compute an applicant's benefit in the first month, they are footnoted.

When no duration is specified for the disregards, they remain for the entire period of benefit receipt.

<sup>1</sup> These disregards also apply to applicants who have received assistance in one of the previous four months.

<sup>2</sup> The earned income disregard cannot be applied to the earnings of an individual receiving assistance beyond the 60th month under an extension. The disregard can only be applied to earnings reported within 10 days of receipt.

<sup>3</sup> In addition to the 100 percent disregard of all subsidized JOBSTART wages, recipients can disregard the standard \$90 and 30 percent of the remainder for any non-JOBSTART earned income.

<sup>4</sup> The unit may disregard \$160 per employed member.

<sup>5</sup> Recipients are eligible for a one-time 100 percent disregard for two months if they become newly employed or report increased wages acquired after approval.

<sup>6</sup> The six months in which the extra \$900 is disregarded need not be consecutive, but the recipient may use this extra disregard in no more than six months over the course of his or her lifetime.

<sup>7</sup> Applicants may disregard \$200 and 20 percent of remainder.

<sup>8</sup> Recipients are eligible for a one-time 100 percent disregard for six months if they find employment of 35 hours a week within 30 days of either their initial approval for TANF or the beginning of job-readiness training. If work is not found, the recipient will never be eligible to receive the disregard again. An additional 100 percent disregard is available to units for three months when the unit's case is subject to closure because of increased earnings and the individual is employed for at least 25 hours a week at the federal minimum wage or higher. The recipient may not have already received the six-month disregard, unless there has been at least a 12-month break in receipt of TANF benefits. The three-month disregard may be received more than once during the 60-month TANF benefit period, provided there is a period of at least 12 consecutive months in which a family does not receive TANF benefits before the family reapplies for assistance. If a recipient marries for the first time, his or her new spouse may receive a one-time 100 percent disregard for six consecutive months.

<sup>9</sup> These disregards apply only to recipients who gained employment before receiving TANF. Those who become employed while receiving TANF are allowed to disregard 66.7% and \$90 of remainder in the first 12 months, and \$90 thereafter.

<sup>10</sup> The first 12 months of disregards are available to the recipient again if they have been off TANF for at least 12 months.

<sup>11</sup> These disregards apply to individuals working 20 or more hours a week. Individuals employed fewer than 20 hours a week may disregard 100 percent in the first month of employment and 50 percent thereafter. However, if an individual's hours increase to 20 hours during the first six months, he or she may disregard 75 percent for the remainder of the six-month period. The 100 percent disregard is applicable only once every 12 months, even if employment is lost and then regained.

<sup>12</sup> Two-parent units may disregard \$225 and 50 percent of the remainder. An additional \$125 may be disregarded for each non-benefit group member whose income is deemed available.

<sup>13</sup> If a parent marries while receiving assistance, the income of his or her new spouse is disregarded for the first six months. The disregard for the new spouse only applies if his or her needs were not previously included in the unit. Each participant has a lifetime limit of one 13-month cycle of the extra disregards, unless the recipient is employed less than six months, in which case the 13-month cycle can start over upon re-employment.

<sup>14</sup> These disregards apply to individuals working full time, defined as 20 hours a week for recipients caring for a child under age 6 and 30 hours a week for all other recipients. Individuals working less than full time may disregard \$120 and 50 percent of the remainder.

<sup>15</sup> The 50 percent disregard is available only once in a lifetime and may only be applied to consecutive months.

<sup>16</sup> If a parent marries while receiving assistance, the unit may choose to exclude the new spouse from the unit for three months. At the end of the three-month period, the new spouse becomes a mandatory member of the assistance unit, and his or her income is counted in benefit computation calculations.

<sup>17</sup> Once the recipient has received four months (they need not be consecutive) of the 90 percent disregard, he or she is not eligible to receive the disregard again until the TANF case has been denied and remains denied for one full month and 12 calendar months have passed since the denial. The 12-month ineligibility period begins with the first full month of denial after the client used the fourth month of the 90 percent disregard. The earnings of a TANF recipient's new spouse are disregarded for six months if the total gross income of the budget group does not exceed 200 percent of the federal poverty guideline.

<sup>18</sup> These disregards apply to recipients with income from unsubsidized employment or a combination of subsidized and unsubsidized employment. For recipients with earnings from subsidized employment only, the disregard is \$90.

<sup>19</sup> The disregard varies by family size; for one to three family members, the disregard is \$152. For four members, the disregard is \$163; for five members, the disregard is \$191; and for six or more family members, the disregard is \$219.

<sup>20</sup> Married couples with a child in common may disregard \$400.





**Table II.A.2 Benefit Determination Policies, July 2014**

State	Benefit equals
Alabama	Payment standard minus net income
Alaska	Lesser of (59.24% of (need standard minus net income)) or maximum payment <sup>1</sup>
Arizona	
All, except JOBSTART	80% of (payment benefit minus net income)
JOBSTART	The cash value of the unit's SNAP and TANF benefit minus earnings after taxes <sup>2</sup>
Arkansas	Maximum payment level or 50% of maximum payment level (a flat grant amount) <sup>3</sup>
California	Maximum aid payment minus net income <sup>4</sup>
Colorado	Grant standard minus net income
Connecticut	Payment standard minus net income
Delaware	Lesser of (50% of (standard of need minus net income)) or payment standard
D.C.	Payment level minus net income
Florida	Payment standard minus net income
Georgia	Lesser of (standard of need minus net income) or family maximum
Hawaii	Standard of assistance minus net income
Idaho	Lesser of (work incentive payment minus net income) or maximum benefit
Illinois	Payment standard minus net income
Indiana	Net income standard minus net income
Iowa	Payment standard minus net income
Kansas	Budgetary standard minus net income
Kentucky	Lesser of (55% of (standard of need minus net income)) or maximum benefit
Louisiana	Flat grant amount minus net income
Maine	Lesser of (standard of need minus net income) or maximum benefit
Maryland	Allowable payment minus net income
Massachusetts	Need standard and payment standard minus net income
Michigan	Payment standard minus net income
Minnesota	Lesser of (family wage level minus net income) or transitional standard <sup>5</sup>
Mississippi	Lesser of (60% of (need standard and payment standard minus net income)) or maximum benefit
Missouri	Payment standard minus net income
Montana	Payment standard minus net income
Nebraska	Lesser of (standard of need minus net income) or payment maximum
Nevada	Payment allowance minus net income
New Hampshire	Payment standard minus net income
New Jersey	Maximum benefit payment schedule minus net income
New Mexico	Standard of need minus net income minus budgetary adjustment
New York	Need standard minus net income
North Carolina	50% of (need standard minus net income)
North Dakota	Standard of need minus net income
Ohio	Payment standard minus net income
Oklahoma	Payment standard minus net income
Oregon	
All, except JOBS Plus	Adjusted income/payment standard minus net income
JOBS Plus	The cash value of the unit's food stamp and TANF benefit minus a measure of net earnings <sup>6</sup>
Pennsylvania	Family size allowance minus net income
Rhode Island	Cash assistance monthly standard minus net income

**Table II.A.2 Benefit Determination Policies, July 2014**

State	Benefit equals
South Carolina	33.72% of (need standard minus net income)
South Dakota	Payment standard minus net income
Tennessee	Lesser of (consolidated need standard minus net income) or maximum benefit <sup>7</sup>
Texas	Maximum grant minus net income
Utah	Maximum financial assistance payment minus net income
Vermont	Payment standard minus net income
Virginia	
VIEW	Lesser of (federal poverty guideline minus net income) or (standard of assistance minus gross unearned income) or maximum benefit <sup>8</sup>
All, except VIEW	Lesser of (standard of assistance minus net income) or maximum benefit
Washington	Lesser of (payment standard minus net income) or maximum benefit <sup>9</sup>
West Virginia	Payment standard minus net income
Wisconsin	
W-2 Transition/Community Service Jobs	Benefit amount (a flat grant amount)
Trial Jobs	Varies by hours worked <sup>10</sup>
Unsubsidized Employment	None <sup>11</sup>
Wyoming	Maximum benefit minus net income

Source: The Urban Institute's Welfare Rules Database, funded by HHS/ACF and HHS/ASPE.

Note: For information on the benefit standards, see table II.A.3.

<sup>1</sup> Two-parent units in which both parents are able to perform gainful activities will have their benefits reduced by 50 percent for July, August, and September.

<sup>2</sup> JOBSTART recipients receive wages from their subsidized employer; however, the state provides a supplemental payment for units whose adjusted gross income (earnings net of FICA and federal and state taxes) is less than the cash value of the SNAP benefits and TANF benefits they would have otherwise received. The supplemental payment is determined by subtracting the unit's adjusted gross income from the cash value of its food stamp and TANF benefit.

<sup>3</sup> The benefit is equal to the maximum payment level for the unit size if the unit's gross income is less than \$446. If the gross income is greater than \$446, the benefit will be reduced to 50 percent of the maximum payment level. Arkansas refers to this policy as the gross income trigger.

<sup>4</sup> In households with a stepparent not receiving assistance, the unit receives the lesser of (1) maximum aid payment (for family size including the stepparent) minus net income or (2) the maximum aid payment for family size excluding the stepparent.

<sup>5</sup> The calculation applies to recipients with earned income only. The calculation for recipients without earned income is transitional standard minus net income. The calculation for recipients with earned and unearned income is the following: if the family wage level minus earned income is less than the transitional standard, the benefit equals the family wage level minus total net income (earned and unearned income). If the Family Wage Level minus earned income is greater than the Transitional Standard, the benefit equals the Transitional Standard minus unearned income. Also, the MFIP payment standards include the state's SNAP allotment. MFIP recipients' cash and SNAP grants are computed with the same calculation. A flat amount (based on family size) for the SNAP allotment is subtracted from the benefit amount, and any remaining amount is provided to the unit in cash. To calculate the TANF grant amount without SNAP, subtract the food portion of the MFIP standard from the benefit. Unless otherwise exempt, all applicants must first participate in a mandatory, four-month diversion program before receiving TANF. See table I.A.1 for benefit determination policies that apply during this period.

<sup>6</sup> The benefit is equal to the maximum of (A-C or B-D), where A equals the full benefit equivalent, the sum of welfare and SNAP benefits, calculated using normal rules. B equals the minimum benefit equivalent, A minus the difference between adjusted income/payment standard for the unit including the JOBS Plus participant and adjusted income/payment standard for the unit not including the JOBS Plus participant. C equals the JOBS Plus participant's wage multiplied by his or her available hours (all scheduled hours, regardless of whether the participant worked those hours), minus \$90, \$50 pass-through, \$102 Earned Income Credit refund, and any garnishment withheld. D equals the JOBS Plus participant's wage times hours actually worked, minus \$90, \$50 pass-through, \$102 Earned Income Credit refund, and any garnishment withheld.

<sup>7</sup> When a caretaker marries while receiving assistance, he or she can choose to exclude the new spouse from the assistance unit for up to three months. If the new spouse is not included in the unit, none of his or her income or resources is counted for eligibility or benefit computation purposes. If the caretaker chooses to include the new spouse in the unit, all his or her income is counted for eligibility and benefit computation calculations. After three months, the new spouse becomes a mandatory unit member and all his or her income will be considered in determining eligibility and benefit computation.

<sup>8</sup> The benefit for two-parent units equals the lesser of (150 percent of the federal poverty guideline minus net income), or (standard of assistance minus gross unearned income), or maximum benefit. For all units, the maximum benefit only limits benefits for units with six or more members.

<sup>9</sup> The Maximum Benefit is the same for families with eight or more members.

<sup>10</sup> Recipients in the Trial Jobs component participate in subsidized employment. These recipients do not receive benefits from the state. However, they do receive earnings from their employer. Employers are required to pay at least minimum wage for every hour worked. The employer receives a maximum subsidy of \$300 per employee a month.

<sup>11</sup> Units in the unsubsidized employment component receive wages from an unsubsidized job and are ineligible for a cash benefit; they may still receive support services if they are otherwise eligible.

**Table II.A.3 Standards for Determining Benefits, July 2014**

State	Payment Standard:		Statutory Maximum Benefit:	
	State name for standard	Amount for family of three	State name for standard	Amount for family of three
Alabama	Payment standard	\$215	—	—
Alaska	Need standard	\$1,564	Maximum payment	\$923
Arizona				
All, except JOBSTART	Payment benefit	\$347	—	—
JOBSTART	Payment standard and food stamps <sup>1</sup>	—	—	—
Arkansas	Maximum payment level	\$204	—	—
California <sup>+</sup>				
Nonexempt	Maximum aid payment	\$670	—	—
Exempt	Maximum aid payment	\$750	—	—
Colorado <sup>+</sup>	Grant standard	\$462	—	—
Connecticut <sup>+</sup>	Payment standard	\$576	—	—
Delaware	Standard of need	\$1,221	Payment standard	\$338
D.C.	Payment level	\$428	—	—
Florida	Payment standard	\$303	—	—
Georgia	Standard of need	\$424	Family maximum	\$280
Hawaii	Standard of assistance	\$610 <sup>2</sup>	—	—
Idaho	Work incentive payment	\$389	Maximum benefit	\$309
Illinois <sup>+</sup>	Payment standard	\$432	—	—
Indiana	Net income standard	\$288	—	—
Iowa	Payment standard	\$426	—	—
Kansas <sup>+</sup>	Budgetary standards	\$429	—	—
Kentucky	Standard of need	\$526	Maximum benefit	\$262
Louisiana	Flat grant amount	\$240	—	—
Maine	Standard of need	\$620	Maximum benefit	\$485
Maryland	Allowable payment	\$624	—	—
Massachusetts				
Exempt	Need standard and payment standard	\$633	—	—
Nonexempt	Need standard and payment standard	\$618	—	—
Michigan	Payment standard	\$492	—	—
Minnesota	Transitional standard <sup>3</sup>	\$978	—	—
		(\$532) <sup>4</sup>		
	Family wage level <sup>5</sup>	\$1,076	Transitional standard	\$978
				(\$532) <sup>4</sup>
Mississippi	Need standard and payment standard	\$368	Maximum benefit	\$170
Missouri	Payment standard	\$292	—	—
Montana	Payment standard	\$510	—	—
Nebraska	Standard of need	\$775	Payment maximum	\$364
Nevada	Payment allowance	\$383	—	—
New Hampshire	Payment standard	\$675	—	—
New Jersey	Maximum benefit payment schedule	\$424 <sup>6</sup>	—	—
New Mexico	Standard of need	\$447	—	—
New York	Need standard	\$789	—	—

**Table II.A.3 Standards for Determining Benefits, July 2014**

State	Payment Standard:		Statutory Maximum Benefit:	
	State name for standard	Amount for family of three	State name for standard	Amount for family of three
North Carolina	Need standard	\$544	—	—
North Dakota	Standard of need	\$477	—	—
Ohio	Payment standard	\$465	—	—
Oklahoma	Payment standard	\$292	—	—
Oregon				
All, except JOBS Plus	Adjusted income/payment standard	\$506	—	—
JOBS Plus	Adjusted income/payment standard	—	—	—
Pennsylvania <sup>+</sup>	Family size allowance	\$403	—	—
Rhode Island	Cash assistance monthly standard	\$554	—	—
South Carolina	Need standard	\$813	—	—
South Dakota	Payment standard	\$599	—	—
Tennessee	Consolidated need standard	\$1,066	Maximum benefit	\$185 <sup>7</sup>
Texas	Maximum grant	\$277	—	—
Utah	Maximum financial assistance	\$498 <sup>8</sup>	—	—
Vermont <sup>+</sup>	Payment standard	\$640	—	—
Virginia <sup>+</sup>				
VIEW	2013 Federal poverty guideline	\$1,628	—	— <sup>9</sup>
	Standard of assistance	\$320	—	—
All, except VIEW	Standard of assistance	\$320	—	— <sup>9</sup>
Washington	Payment standard	\$478	—	— <sup>10</sup>
West Virginia	Payment standard	\$340	—	—
Wisconsin				
W-2 Transition	Benefit amount	\$608	—	—
Community Service Jobs	Benefit amount	\$653 <sup>11</sup>	—	—
Trial Jobs/Unsubsidized	— <sup>12</sup>	—	—	—
Wyoming	Maximum benefit	\$635	—	—

Source: The Urban Institute's Welfare Rules Database, funded by HHS/ACF and HHS/ASPE.

Notes: This table provides information on the standards only. For information on how the standards are used, see table II.A.2.

The amounts in the table are based on the following assumptions about the assistance unit: there is one adult and two children; the children are not subject to a family cap; and the unit has no special needs, pays for shelter, and lives in the most populated area of the state.

<sup>+</sup> Dollar amounts used to calculate benefits vary within the state, either by county or by region of the state. Calculations are based on the dollar amount that applies to the majority of the state. See WRD for more information.

<sup>1</sup> See the footnote in table II.A.2 for a description of the standard.

<sup>2</sup> This applies to units that have received assistance for at least two months in a lifetime. For units receiving their first and second months of benefits, the standard of assistance for a family of three is \$763.

<sup>3</sup> This applies to recipients without earnings.

<sup>4</sup> Minnesota's transitional standard includes the food stamp allotment for each unit size. The SNAP and cash benefit are computed together for welfare recipients. The SNAP allotment is a flat benefit, based on family size, which is subtracted from the benefit amount. Any remaining benefit is given to the unit as cash. The value of the TANF benefit only is in parentheses.

<sup>5</sup> This standard applies to recipients with any earned income.

<sup>6</sup> An additional \$150 is added to the benefit amount for exempt units receiving assistance beyond the 60th month.

<sup>7</sup> For units where the caretaker is over age 60, disabled, caring full time for a disabled family member, or excluded from the assistance unit, the maximum benefit for a family of three is \$232.

<sup>8</sup> Pregnant women may receive an allowance of \$15 per month beginning in the third month prior to the expected month of delivery until the pregnancy ends. Parents involved in certain work, training, or education related activities may receive an additional payment of \$60 per month.

<sup>9</sup> The maximum benefit only applies to payments for units with six or more members.

<sup>10</sup> The maximum benefit only applies to payments for units with nine or more members.

<sup>11</sup> Community Service Jobs participants can receive a prorated payment if they are working 40 hours a week in a combination of unsubsidized employment, work training, and educational activities. Education may never fulfill more than 10 hours of the requirement. Participants working 20 to 29 hours a week in an unsubsidized job may receive \$218, those working 15 to 19 hours receive \$327, and individuals working 10 to 14 hours a week receive \$435. Individuals who are working fewer than nine hours are eligible for the full payment. Individuals employed full time are not considered to have barriers to work and are therefore ineligible for payments.

<sup>12</sup> Recipients participating in Trial Jobs and unsubsidized employment receive wages and do not receive TANF cash assistance.



**Table II.A.4 Maximum Monthly Benefit for a Family with No Income, July 2014**

State	Family Size				
	2	3	4	5	6
Alabama	\$190	\$215	\$245	\$275	\$305
Alaska	\$821	\$923	\$1,025	\$1,127	\$1,229
Arizona	\$220	\$277	\$334	\$392	\$448
Arkansas	\$162	\$204	\$247	\$286	\$331
California <sup>+</sup>					
Nonexempt	\$542	\$670	\$800	\$909	\$1,021
Exempt	\$606	\$750	\$891	\$1,014	\$1,140
Colorado <sup>+</sup>	\$364	\$462	\$561	\$665	\$767
Connecticut <sup>+</sup>	\$470	\$576	\$677	\$775	\$877
Delaware	\$270	\$338	\$407	\$475	\$544
D.C.	\$336	\$428	\$523	\$602	\$708
Florida	\$241	\$303	\$364	\$426	\$487
Georgia	\$235	\$280	\$330	\$378	\$410
Hawaii <sup>1</sup>	\$485	\$610	\$735	\$860	\$985
Idaho	\$309	\$309	\$309	\$309	\$309
Illinois <sup>+</sup>	\$318	\$432	\$474	\$555	\$623
Indiana	\$229	\$288	\$346	\$405	\$463
Iowa	\$361	\$426	\$495	\$548	\$610
Kansas <sup>+</sup>	\$352	\$429	\$497	\$558	\$619
Kentucky	\$225	\$262	\$325	\$361	\$398
Louisiana	\$188	\$240	\$284	\$327	\$366
Maine	\$363	\$485	\$611	\$733	\$856
Maryland	\$493	\$624	\$755	\$875	\$962
Massachusetts					
Exempt	\$531	\$633	\$731	\$832	\$936
Nonexempt	\$518	\$618	\$713	\$812	\$912
Michigan	\$403	\$492	\$597	\$694	\$828
Minnesota	\$437	\$532	\$621	\$697	\$773
Mississippi	\$146	\$170	\$194	\$218	\$242
Missouri	\$234	\$292	\$342	\$388	\$431
Montana	\$405	\$510	\$615	\$720	\$825
Nebraska	\$293	\$364	\$435	\$506	\$577
Nevada	\$318	\$383	\$448	\$513	\$578
New Hampshire	\$606	\$675	\$738	\$798	\$879
New Jersey	\$322	\$424	\$488	\$552	\$616
New Mexico	\$304	\$380	\$459	\$536	\$613
New York	\$574	\$789	\$951	\$1,119	\$1,238
North Carolina	\$236	\$272	\$297	\$324	\$349
North Dakota	\$378	\$477	\$573	\$670	\$767
Ohio	\$380	\$465	\$572	\$671	\$746
Oklahoma	\$225	\$292	\$361	\$422	\$483
Oregon	\$432	\$506	\$621	\$721	\$833
Pennsylvania <sup>+</sup>	\$316	\$403	\$497	\$589	\$670
Rhode Island	\$449	\$554	\$634	\$714	\$794

**Table II.A.4 Maximum Monthly Benefit for a Family with No Income, July 2014**

State	Family Size				
	2	3	4	5	6
South Carolina	\$217	\$274	\$330	\$387	\$443
South Dakota	\$536	\$599	\$662	\$724	\$788
Tennessee <sup>2</sup>	\$142	\$185	\$226	\$264	\$305
Texas	\$240	\$277	\$333	\$370	\$425
Utah	\$399	\$498	\$583	\$663	\$731
Vermont <sup>+</sup>	\$536	\$640	\$726	\$817	\$879
Virginia <sup>+</sup>	\$254	\$320	\$382	\$451	\$479
Washington	\$385	\$478	\$562	\$648	\$736
West Virginia	\$301	\$340	\$384	\$420	\$460
Wisconsin					
W-2 Transition	\$608	\$608	\$608	\$608	\$608
Community Service Jobs	\$653	\$653	\$653	\$653	\$653
Trial Jobs/Unsubsidized Employment <sup>3</sup>	—	—	—	—	—
Wyoming	\$597	\$635	\$635	\$673	\$673
<b>Mean<sup>4</sup></b>	\$360	\$436	\$508	\$579	\$647
<b>Median<sup>4</sup></b>	\$336	\$428	\$497	\$558	\$619

Source: The Urban Institute's Welfare Rules Database, funded by HHS/ACF and HHS/ASPE.

Note: Maximum benefits are calculated assuming that the unit contains one adult and no children subject to a family cap, has no special needs, pays for shelter, and lives in the most populated area of the state.

<sup>+</sup> Dollar amounts used to calculate benefits vary within the state, either by county or by region of the state. Calculations are based on the dollar amount that applies to the majority of the state. See WRD for more information.

<sup>1</sup> This benefit applies to units that have received assistance for two or more months in a lifetime.

<sup>2</sup> Benefits vary for units where the caretaker is over 60, disabled, caring full-time for a disabled family member, or excluded from the assistance unit.

<sup>3</sup> Recipients participating in unsubsidized employment receive wages and do not receive TANF cash assistance.

<sup>4</sup> The calculations only include one value per state (the policy affecting the largest percent of the caseload).



**Table II.A.5 Maximum Monthly TANF Benefit for a Child-Only Unit with One Child, No Income, July 2014**

State	Maximum Monthly TANF Benefit, Child-Only Unit, One Child		
	Child lives with a nonparent caretaker <sup>1</sup>	Child lives with a parent excluded from the unit due to:	
		SSI	Immigrant status
Alabama	\$165	\$165	\$165
Alaska	\$452	\$452	\$452
Arizona	\$164	\$164	\$164
Arkansas	\$81	\$81	\$81
California	\$333	\$333	\$333
Colorado	\$128	\$128	\$128
Connecticut	\$354	\$354	\$354
Delaware	\$201	\$201	\$201
D.C.	\$270	\$270	\$270
Florida	\$180	\$180	\$180
Georgia	\$155	\$155	\$155
Hawaii	\$450	\$450	\$450
Idaho	\$309	\$309	\$309
Illinois	\$117	\$117	\$117
Indiana	\$139	\$139	\$139
Iowa	\$183	\$183	\$183
Kansas	\$186	\$186	\$186
Kentucky	\$186	\$186	\$186
Louisiana	\$122	\$122	\$122
Maine	\$138	\$138	\$138
Maryland	\$282	\$282	\$282
Massachusetts	\$428	\$428	\$428
Michigan	\$158	\$158	\$306
Minnesota	\$250	\$250	\$250
Mississippi	\$110	\$110	\$110
Missouri	\$136	\$136	\$136
Montana	\$299	\$299	\$299
Nebraska	\$222	\$222	\$222
Nevada	\$417	\$253	\$253
New Hampshire	\$539	— <sup>2</sup>	\$539
New Jersey	\$162	\$162	\$162
New Mexico	\$266	\$266	\$266
New York	\$460	\$460	\$460
North Carolina	\$181	\$181	\$181
North Dakota	\$163	\$163	\$163
Ohio	\$277	\$277	\$277
Oklahoma	\$87	\$87	\$87
Oregon	\$228	\$228	\$228
Pennsylvania	\$205	\$205	\$205
Rhode Island	\$327	\$327	\$327
South Carolina	\$161	\$161	\$161

**Table II.A.5 Maximum Monthly TANF Benefit for a Child-Only Unit with One Child, No Income, July 2014**

Maximum Monthly TANF Benefit, Child-Only Unit, One Child			
State	Child lives with a nonparent caretaker <sup>1</sup>	Child lives with a parent excluded from the unit due to:	
		SSI	Immigrant status
South Dakota	\$369	\$271	\$271
Tennessee	\$140	\$140	\$140
Texas	\$95	\$95	\$95
Utah	\$288	\$288	\$288
Vermont	\$434	\$434	\$434
Virginia	\$173	\$173	\$173
Washington	\$305	— <sup>2</sup>	\$305
West Virginia	\$262	\$262	\$262
Wisconsin	\$215 <sup>3</sup>	\$250 <sup>4</sup>	— <sup>5</sup>
Wyoming	\$362	\$213	\$362
<b>Mean<sup>6</sup></b>	\$242	\$226	\$240
<b>Median<sup>6</sup></b>	\$203	\$201	\$214

Source: The Urban Institute's Welfare Rules Database, funded by HHS/ACF and HHS/ASPE.

<sup>1</sup> This column specifically refers to cases where the nonparent caretaker was never included in the unit.

<sup>2</sup> Parents receiving SSI are also eligible for TANF benefits.

<sup>3</sup> Families with a nonparent caretaker excluded are potentially eligible for a kinship care payment of \$215 per month per child.

<sup>4</sup> Children whose parents/caretakers are SSI recipients are covered by a component of the TANF program called Caretaker Supplement. Caretaker Supplement benefits are \$250 per child per month for the first child and \$150 per child per month for each additional child. To be eligible, a child's sole custodial parent receives SSI or the child lives with both custodial parents and both receive SSI. The parent(s) are not included in the grant amount, and the unit's benefit only comprises caretaker supplement payments. Children must still meet asset and income requirements.

<sup>5</sup> Families with a parent excluded due to immigrant status are not eligible for TANF or components of TANF.

<sup>6</sup> The calculations only include one value per state (the policy affecting the largest percent of the caseload).

**Table II.A.6 Benefit Issuance Policies, July 2014**

State	Forms of Benefit Issuance <sup>1</sup>				Locations where EBT/EPC use is prohibited, in addition to those prohibited by federal law <sup>2</sup>
	Paper Check	Electronic Benefit Transfer (EBT)	Electronic Payment Card (EPC)	Electronic Funds Transfer (EFT)	
Alabama	—	X	—	—	No additional restrictions
Alaska	—	X	—	X	Bars
Arizona	—	X	—	—	*
Arkansas	—	X	—	—	*
California <sup>3</sup>	X	X	—	X	Bars, Tobacco retailers, Firearms retailers, Spas/Massage parlors, Cruise ships, Bail bond agencies, Psychic readers, Cannabis shops, Establishments outside of California
Colorado <sup>3</sup>	—	X	—	X	Bars, Firearms retailer
Connecticut <sup>3</sup>	—	X	—	X	*
Delaware	X	—	—	—	—
D.C.	—	X	—	—	No additional restrictions
Florida	—	X	—	—	No additional restrictions
Georgia	—	X	X	X	Tobacco retailers, Tattoo/Piercing parlors, Firearms retailers, Spa/Massage parlors, Cruise chips, Bail bond agencies, and Psychic readers
Hawaii	—	X	—	X	No additional restrictions
Idaho	—	X	—	X	Tobacco retailers, Tattoo/Piercing parlors, Bail bond agencies
Illinois	—	X	—	X	No additional restrictions
Indiana	X	X	—	—	Bars, Firearms retailers, Private clubs/lodges
Iowa <sup>4</sup>	X	—	X	X	No additional restrictions
Kansas <sup>4</sup>	X	X	—	—	Tobacco retailers
Kentucky	X	X	—	X	No additional restrictions
Louisiana	—	X	—	—	Bars, Tobacco retailers, Tattoo/Piercing parlors, Spas/Nail salons, Cruise ships, Bail bond agencies, Jewelry stores, Amusement attractions, Psychic readers
Maine <sup>3</sup>	X	X	—	X	No additional restrictions
Maryland	—	X	—	—	*
Massachusetts	X	X	—	X	Tobacco retailers, Firearms retailers, Tattoo/Piercing parlors, Cruise ships, Nail salons, Rent-to-own stores
Michigan	—	X	—	—	Tobacco retailers, Tattoo/Piercing parlors, Spas/Massage parlors, Cruise ships, Bail bond agencies <sup>5</sup>
Minnesota	X	X	—	X	Tobacco retailers
Mississippi	—	—	X	—	No additional restrictions
Missouri	X	X	—	X	Tobacco retailers, Tattoo/Piercing parlors, Any establishment where minors under age 18 are not permitted
Montana	X	X	—	X	No additional restrictions
Nebraska	—	—	X	X	No additional restrictions

**Table II.A.6 Benefit Issuance Policies, July 2014**

State	Forms of Benefit Issuance <sup>1</sup>				Locations where EBT/EPC use is prohibited, in addition to those prohibited by federal law <sup>2</sup>
	Paper Check	Electronic Benefit Transfer (EBT)	Electronic Payment Card (EPC)	Electronic Funds Transfer (EFT)	
Nevada	X	X	—	X	No additional restrictions
New Hampshire	—	X	—	X	Locations where alcohol comprises 50% or more of visible inventory
New Jersey	—	X	—	—	No additional restrictions
New Mexico	—	X	—	—	No additional restrictions
New York	—	X	—	—	No additional restrictions
North Carolina	X <sup>6</sup>	X <sup>6</sup>	—	X <sup>6</sup>	—
North Dakota	—	—	X	—	No additional restrictions
Ohio <sup>4</sup>	X	X	X	—	No additional restrictions
Oklahoma <sup>3</sup>	—	—	—	X	Tobacco retailers
Oregon	X	X	—	X	No additional restrictions
Pennsylvania	X	X	—	—	No additional restrictions
Rhode Island	—	X	—	—	No additional restrictions
South Carolina	X	—	X	X	No additional restrictions
South Dakota	X	—	—	—	—
Tennessee	—	X	—	—	No additional restrictions
Texas <sup>4</sup>	—	X	—	—	Locations that receive more than 10% of gross revenue from entertainment
Utah	—	X	—	—	No additional restrictions
Vermont <sup>3</sup>	X	X	—	X	No additional restrictions
Virginia	X	—	—	X	—
Washington	X	X	—	X	Bars, Tattoo/Piercing parlors, Establishments where minors under age 18 are not permitted
West Virginia	—	X	—	X	No additional restrictions
Wisconsin	X	—	X	X	No additional restrictions
Wyoming	X	—	—	—	—

Source: The Urban Institute's Welfare Rules Database, funded by HHS/ACF and HHS/ASPE.

\* Data not obtained.

<sup>1</sup> In states that offer more than one benefit delivery method, policies may vary for whether the participant is able to choose the method for delivery or whether it is determined by the state.

<sup>2</sup> Federal law prohibits the use of Electronic Benefit Transfer (EBT) cards and Electronic Payment Cards (EPC) in any liquor store, casino/gambling establishment, and adult-oriented businesses. This column displays any additional restrictions that the state imposes on locations where EBT/EPC transactions can be made, including ATMs located in these establishments.

<sup>3</sup> This state may also issue benefits as direct payments to vendors.

<sup>4</sup> This state may also issue benefits through a pay warrant or voucher.

<sup>5</sup> Michigan also prohibits the use of TANF cash assistance to purchase lottery tickets; the assistance unit agrees not to use TANF cash assistance to purchase lottery tickets during the initial contract agreement.

<sup>6</sup> North Carolina began phasing out the use of paper checks and began phasing in the distribution of benefits via EBT and EFT through a pilot program starting in July 2013. The transition to EBT/EFT from paper checks had not been completed for all counties by July 2014.



## **III. Requirements**



The tables in this chapter of the *Databook* describe the requirements for the individual members of an assistance unit as of July 2014. Numerous requirements may be imposed on a family for it to become and/or remain eligible for TANF. To receive benefits, most states require recipients to negotiate and sign contracts that detail what is required of individuals within the unit. These requirements vary considerably by state but can include conditions for dependent children, such as immunization and school attendance, as well as conditions for the adult head of the household, such as work-related requirements.

The following two sections describe some requirements that individuals within the unit must fulfill to become and remain eligible for assistance, including those related to behavior and work activities.

**A. Once determined eligible, what must a recipient family do to maintain benefits?**

States may impose several types of behavioral requirements (requirements that attempt to influence or alter one's actions) on individuals in the assistance unit. These requirements may affect adults and/or children in the unit and may include anything from requiring adult recipients to submit to drug testing to requiring dependent children to maintain a minimum grade point average in school. Fulfilling behavioral requirements can be a condition of initial and/or continuing eligibility.

**Behavioral requirements:** Although behavioral requirements affect adults and minor parents in many states, this book focuses on requirements imposed on dependent children. The typical requirements imposed on dependent children include school, immunization, health screening, and other health requirements. The following describes these policies further:

- *School:*

School policies may require children to attend school or to achieve at least a minimal grade point average. This book addresses only the school requirements



imposed on dependent children, not those that may be imposed on minor parents (which are included in the WRD).

States may also offer a school bonus, which provides financial incentives for assistance units whose children meet specific attendance or achievement standards. Unless otherwise noted, the school bonuses apply to both dependent children and minor parents.

- *Immunization:*

These policies require parents to have their children immunized.

- *Health screening:*

Health screening requirements may include regular checkups for both children and adults, although the requirements usually apply only to children.

- *Other health requirements:*

Other health requirements primarily involve compliance with the rules of the Early and Periodic Screening, Diagnosis, and Treatment (EPSDT) program.

Table III.A.1 describes whether any requirements listed above are imposed for either initial or continuing eligibility. Requirements are only included in this table if (1) they are either explicitly mentioned in the state's TANF manual as a requirement for cash assistance or recipients must sign a contract including one of the requirements to receive benefits, and (2) a sanction results from noncompliance. The table also describes whether the state provides school bonuses. The dollar amounts of bonuses, and the dollar amounts of sanctions for not complying with requirements, are not included in the table but are available in the WRD.

## **B. What work activities are required?**

Under the TANF block grant, the federal government requires states to (1) meet the annual work participation rate determined by the federal government;<sup>25</sup> and (2) ensure that every recipient is

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<sup>25</sup> The work participation rate indicates what percentage of the state TANF caseload must be participating in work activities. Both the number of hours required to qualify for the rate and the percentage have increased semiannually since 1996. According to legislation, as of 2013, 50 percent of a state's single-parent caseload was required to participate an average of 30 hours a week. Two-parent families were required to participate at a rate of 90 percent for an average of 35 hours a week.

working (as defined by the state) as soon as the state determines he or she is able or after 24 months of benefit receipt, whichever is earlier. Therefore, states require most adult heads of an assistance unit to perform some type of work-related activity after a given period. The activities available and the timing of the requirement vary greatly by state. Who is required to participate can also vary considerably. States may, and most do, exempt (or excuse) groups of recipients from participating in activities based on some demographic or individual characteristic. In cases where the recipient is not exempt but also not complying with activity requirements, the state may sanction the family by reducing or eliminating the unit's benefit. Parents and caretakers who are not included in the assistance unit are generally not required to engage in work-related activities, and nonparent caretakers who are in the assistance unit are generally required to participate in the same way as parents, but those policies vary across the states. Below is a further discussion of these topics and the tables included in this section.

The policies included in the tables are effective as of July 2014; however, in early 2006 the Deficit Reduction Act of 2005, which reauthorized the TANF program, became law and substantially changed work-related policies. The law narrows the definitions of work activities, counts more groups of individuals in the states' participation calculations, recalibrates the caseload reduction credit (using fiscal year 2005 as the base year instead of 1995), and tightens states' accountability, including imposing new penalties for noncompliance with work verification plans.<sup>26</sup> Although the basic work-related rules—who is exempt from work, how many hours of work are required, and what is the minimum sanction for noncompliance—did not change under the new legislation, states have responded and will continue to respond to the new legislation by changing these policies.

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<sup>26</sup> For more information about the Deficit Reduction Act of 2005, see the Reauthorization of TANF Interim Final Rule, June 29, 2006, <http://www.acf.hhs.gov/programs/ofa/law-reg/tfinrule.html>, accessed June 25, 2014.

**Work-related exemptions:** States may, but are not required to, exempt certain individuals or groups from participating in work-related activities. Such an exemption does not, however, remove the individuals from the calculation of the state’s federal work participation rate. The categories of recipients who may be removed from the denominator of the participation rate calculation include single parents of a child under 12 months old,<sup>27</sup> recipients sanctioned for refusing to meet work requirements under certain situations, and, following the Deficit Reduction Act of 2005, parents needed in the home to care for a disabled family member.

Table III.B.1 describes each state’s key rules for exempting the single-parent head of an assistance unit from work-related requirements. An individual may be exempt if he or she works a specified number of hours in an unsubsidized job, is ill or incapacitated, is caring for an ill or incapacitated person, is elderly, is in a specified month of pregnancy, or is caring for a child under a specified age. These exemptions are the most common, but this list is not exhaustive. For other exemption criteria, see the WRD. While not providing an explicit exemption, some states will consider some of these criteria as “good cause” for noncompliance.

*Related tables: Table L6 provides the exemption for a parent caring for a young child from 1996 through 2014.*

**Work-related activities:** Work programs vary widely from state to state based on several factors, including who must work, how much work is required, and what activities are considered work. Table III.B.2 provides a general overview of state activities requirements. The table describes when the recipient must begin participating, allowable activities the recipient could participate in, and how many hours the recipient must participate a week, including what share of those hours can be spent in education and training programs. Not all assistance units

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<sup>27</sup> Such parents may or may not be exempt from participation requirements. A single parent may only be excluded from the participation rate calculation under these circumstances for a maximum of 12 months over the assistance unit’s lifetime.

have the same work requirements. For simplicity, this table only includes the activities requirements for units headed by a single parent age 21 or older.

Users of this table should keep in mind that the caseworker manuals on which the WRD is based do not provide complete information about how work requirements are implemented. In particular, caseworker manuals do not generally indicate the likelihood that a recipient will be assigned to one activity or another. Thus, two states could have the same potential activities but have very different policies for how often different activities are assigned in practice.

Alternatively, one state might include a potential activity not listed in another state's list but in practice rarely assign anyone to that activity. Another complexity is that one state may explicitly indicate that a particular type of recipient (such as one without a high school diploma) will always be assigned to a certain activity (such as education and training), whereas another state might not include such a provision for that type of recipient in the manual but, nevertheless, in practice almost always assign those individuals to the same activity. Despite these limitations, the table provides a starting point for understanding the range of work-related requirements across states.

**Work-related sanctions:** If adults required to participate in activities do not comply with requirements, the state can sanction the unit. States have discretion in defining what constitutes noncompliance and the consequences for noncompliance. Typically, if a recipient does not participate in his or her assigned activities for the specified number of hours, he or she is not complying and could be sanctioned. A sanction generally results in the removal of the noncompliant individual from the unit for benefit computation, a percentage reduction in the entire unit's benefit, a full benefit sanction, or complete case closure.<sup>28</sup> While a full benefit

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<sup>28</sup> The federal government requires that the minimum state sanction for noncompliance with work requirements be a pro rata reduction in benefits.

sanction results in the unit losing their entire benefit for some period of time, complete case closure requires the applicant to reapply after the sanction period. Often states increase the severity of the sanction based on the number of times or the amount of time the individual is noncompliant.

Table III.B.3 describes sanction policies for failing to comply with work requirements. The table provides both the initial sanction (for the first instance of noncompliance) and the most severe sanction (after multiple instances of noncompliance). For both the initial and most severe sanctions, the table describes the amount of the reduction in benefits and the duration of the sanction. When the sanction is described as “adult portion of the benefit,” the state recomputes benefits using an assistance unit size that excludes the noncompliant adult. (If the adult has any income, some or all of it is deemed available to the children to prevent an increase in benefit.) The WRD includes more details on sanctions, including any sanctions that occur between the initial and most severe sanctions.

*Related tables: Table L7 describes the most severe sanction for 1996 through 2014.*

**Work-related activity requirements for nonparent caretakers and parents outside the unit:** In some cases, adults who are not included in the assistance unit are nevertheless still subject to work-related activity requirements, with variations in policy across states and by the reason that the adult is not in the unit. As shown in table III.B.4, in 35 states, a parent who is outside the unit due to immigrant status is not required to participate in work-related activities; however, 12 states require such a parent to participate, and 3 states give the parent the option to participate. Another case shown in the table is an adult who is not in the assistance unit due to a time limit; for those cases the child(ren) continue to receive benefits, but the adult has been removed from the assistance unit after the time limit has been reached. In most of the states with

that type of policy, the excluded adult is still subject to work requirements. In the case of nonparent caretakers who are outside the unit, three states require their participation (assuming that they are not exempt for some other reason, such as age or disability) and four states allow it as an option. The final column of table III.B.4 addresses nonparent caretakers who are included in the assistance unit. Most states require these caretakers to participate in work-related activities (again, if they are not exempt for another reason), but in Kansas their participation is not required, and in Texas their participation is optional.

**Table III.A.1 Behavioral Requirements, July 2014**

State	School requirements <sup>1</sup>	School bonuses <sup>2</sup>	Immunization requirements <sup>3</sup>	Health screening requirements <sup>4</sup>
Alabama	No	No	No	No
Alaska	No	No	No	No
Arizona	Yes	No	Yes	No
Arkansas	Yes	No	Yes <sup>5</sup>	No
California	Yes	Yes <sup>6</sup>	Yes <sup>5</sup>	No
Colorado	Yes	Yes <sup>7</sup>	No	Yes
Connecticut	No	No	No	No
Delaware	Yes	Yes	Yes	No
DC	Yes	No	No	No
Florida	Yes	No	Yes <sup>5</sup>	No
Georgia	Yes	No	Yes	No
Hawaii	No	No	No	No
Idaho	Yes	No	Yes <sup>5</sup>	No
Illinois	Yes <sup>8</sup>	No	No	No
Indiana	Yes	No	Yes	No
Iowa	No	No	No	No
Kansas	Yes	No	No	No
Kentucky	Yes	Yes	No	No
Louisiana	Yes	No	Yes <sup>5</sup>	No
Maine	No	No	Yes	No
Maryland	Yes	No	Yes	Yes
Massachusetts	Yes	No	Yes	No
Michigan	Yes	No	Yes <sup>5</sup>	No
Minnesota	No	No	No	No
Mississippi	Yes	No	Yes <sup>9</sup>	No
Missouri	No	No	No	No
Montana	No	No	No	No
Nebraska	Yes	No	No	No
Nevada	Yes	No	Yes <sup>5</sup>	No
New Hampshire	Yes	No	No	No
New Jersey	Yes	No	Yes	No
New Mexico	Yes	No	Yes	No
New York	Yes	No	No	No
North Carolina	Yes	No	Yes	Yes
North Dakota	Yes	Yes	No	No
Ohio	No	Yes	No	No
Oklahoma	Yes	No	Yes <sup>5</sup>	No
Oregon	Yes	No	No	No
Pennsylvania	No	No	No	No
Rhode Island	No	No	No	No
South Carolina	Yes	No	No	No
South Dakota	Yes	No	Yes	No
Tennessee	Yes	No	Yes <sup>5</sup>	Yes
Texas	Yes	No	Yes	Yes

**Table III.A.1 Behavioral Requirements, July 2014**

State	School requirements <sup>1</sup>	School bonuses <sup>2</sup>	Immunization requirements <sup>3</sup>	Health screening requirements <sup>4</sup>
Utah	Yes	Yes <sup>10</sup>	No	No
Vermont	No	Yes <sup>7,11</sup>	No	No
Virginia	Yes	No	Yes <sup>9,12</sup>	No
Washington	Yes	No	No	No
West Virginia	Yes	No	Yes	Yes
Wisconsin	Yes	No	No	Yes
Wyoming	Yes	No	No	No
<b>Total states with policy</b>	<b>38</b>	<b>8</b>	<b>24</b>	<b>7</b>

Source: The Urban Institute's Welfare Rules Database, funded by HHS/ACF and HHS/ASPE.

<sup>1</sup> School requirements apply only to requirements for dependent children, not minor parents. A requirement is coded "Yes" if the state explicitly mentions it as a requirement for cash assistance or if it is included as a requirement in the recipient's contract and noncompliance results in a sanction. These policies may require children to attend school or to achieve a minimum grade point average; they may also require parents to be involved in their children's education in some way.

<sup>2</sup> This column captures financial incentives for assistance units whose children meet specific attendance or achievement standards. Unless otherwise noted, school bonuses apply to both dependent children and minor parents.

<sup>3</sup> Immunization requirements include information on standard immunizations for children. A requirement is coded "Yes" only if the state explicitly mentions it as a requirement for cash assistance or if it is included as a requirement in the recipient's contract and noncompliance results in a sanction.

<sup>4</sup> Health screening requirements include information on regular checkups for both children and adults, although the requirements usually apply only to children. A requirement is coded "Yes" only if the state explicitly mentions it as a requirement for cash assistance or if it is included as a requirement in the recipient's contract and noncompliance results in a sanction.

<sup>5</sup> The immunization requirement may be waived if the procedures would risk the child's health or violate the family's religious beliefs.

<sup>6</sup> School bonuses apply to pregnant or teen parents under age 19.

<sup>7</sup> School bonuses only apply to teen parents aged 16 through 19.

<sup>8</sup> The requirement is dependent on existing agreements with community agencies and varies in implementation.

<sup>9</sup> The immunization requirement may be waived if the procedures would risk the child's health or violate the family's religious beliefs. Children under two months old are exempt.

<sup>10</sup> Minor parents are potentially eligible for a school bonus if she or he is enrolled in the WIA Youth program.

<sup>11</sup> School bonuses are allowed at case manager discretion.

<sup>12</sup> Children are exempt from showing proof of required immunizations if they are enrolled in school or a licensed day care center.



**Table III.B.1 Work-Related Activity Exemptions for Single-Parent Head of Unit, July 2014**

State	Unit Head Exempt if:					
	Working in unsubsidized job for (hours)	Ill or incapacitated	Caring for an ill or incapacitated person	Age (or older) (years)	In which month of pregnancy (or later)	Caring for child under age (months)
Alabama	No exemption	Yes	Yes	60	No exemption <sup>2</sup>	12
Alaska	No exemption	Yes <sup>7</sup>	Yes <sup>8</sup>	No exemption	No exemption	12 <sup>3</sup>
Arizona	40 <sup>9</sup>	No	No	No exemption	No exemption	No exemption
Arkansas <sup>10</sup>	No exemption	Yes	Yes	60	7	3 <sup>3</sup>
California	No exemption	Yes	Yes	60	No exemption <sup>2</sup>	24 <sup>11</sup>
Colorado <sup>12</sup>	No exemption	No <sup>4</sup>	No <sup>4</sup>	No exemption	No exemption	No exemption <sup>13</sup>
Connecticut	No exemption	Yes	Yes	60	No exemption <sup>2,14</sup>	12 <sup>15</sup>
Delaware	No exemption	Yes <sup>5</sup>	Yes <sup>16</sup>	No exemption	No exemption	12 <sup>3</sup>
D.C.	30 <sup>17</sup>	Yes <sup>5</sup>	Yes	60	4	12
Florida	No exemption	No	Yes	No exemption	No exemption	3 <sup>18</sup>
Georgia	No exemption	No	Yes	No exemption	No exemption	12 <sup>19</sup>
Hawaii	No exemption	No <sup>6</sup>	Yes <sup>16</sup>	65	No exemption	6 <sup>3</sup>
Idaho	No exemption	No	No	No exemption	No exemption	No exemption
Illinois	No exemption	No <sup>6</sup>	No <sup>6</sup>	60	No exemption <sup>20</sup>	12 <sup>18</sup>
Indiana	No exemption	Yes	Yes	60	7	3
Iowa	No exemption	No	No	No exemption	No exemption	No exemption <sup>21</sup>
Kansas	No exemption	No	Yes	No exemption	No exemption	3 <sup>22</sup>
Kentucky	30	No <sup>4</sup>	Yes <sup>23</sup>	60	No exemption	12 <sup>3</sup>
Louisiana	No exemption	Yes	Yes	60	No exemption	No exemption
Maine	No exemption	Yes <sup>24</sup>	Yes <sup>25</sup>	No exemption	No exemption	12 <sup>3</sup>
Maryland <sup>26</sup>	30 <sup>27</sup>	Yes	Yes	No exemption	No exemption	12 <sup>3,13</sup>
Massachusetts						
Exempt <sup>1</sup>	—	—	—	—	—	—
Nonexempt	30 <sup>28</sup>	— <sup>5</sup>	— <sup>5</sup>	No exemption <sup>29</sup>	No exemption <sup>30</sup>	No exemption <sup>31</sup>
Michigan	40 <sup>27</sup>	Yes <sup>32</sup>	Yes <sup>16</sup>	65	No exemption <sup>2</sup>	2 <sup>33</sup>
Minnesota	No exemption	No <sup>34</sup>	No <sup>6</sup>	No <sup>6</sup>	No exemption <sup>2</sup>	12
Mississippi	No exemption	Yes <sup>35</sup>	Yes <sup>36</sup>	60	No exemption <sup>CT1</sup>	12 <sup>3</sup>
Missouri	No exemption	Yes	Yes <sup>37</sup>	60	7 <sup>4</sup>	12
Montana	No exemption	No <sup>38</sup>	No	No exemption	No exemption	No exemption <sup>39</sup>
Nebraska						
Time-limited assistance	No exemption	— <sup>5</sup>	— <sup>5</sup>	No exemption <sup>40</sup>	No exemption <sup>41</sup>	No exemption <sup>42</sup>
Non-time-limited assistance <sup>1</sup>	—	—	—	—	—	— <sup>43</sup>
Nevada	30 <sup>44</sup>	No	Yes	60	No exemption <sup>45</sup>	12 <sup>19</sup>

**Table III.B.1 Work-Related Activity Exemptions for Single-Parent Head of Unit, July 2014**

State	Unit Head Exempt if:					
	Working in unsubsidized job for (hours)	Ill or incapacitated	Caring for an ill or incapacitated person	Age (or older) (years)	In which month of pregnancy (or later)	Caring for child under age (months)
New Hampshire						
New Hampshire Employment Program <sup>46</sup>	No exemption	Yes <sup>47</sup>	Yes	No exemption <sup>29</sup>	No exemption <sup>48</sup>	12 <sup>3</sup>
Family Assistance Program <sup>1</sup>	—	—	—	—	—	—
New Jersey	No exemption	Yes	Yes	62	7 <sup>2</sup>	3
New Mexico <sup>49</sup>	No exemption	No	No	No exemption	No exemption	No exemption
New York	No exemption	Yes <sup>50</sup>	Yes	60	9	3 <sup>3</sup>
North Carolina	No exemption	No <sup>51</sup>	Yes	No exemption	No exemption	12 <sup>3</sup>
North Dakota	No exemption	No <sup>4</sup>	No <sup>4</sup>	65	No exemption <sup>52</sup>	2
Ohio	30	No	Yes <sup>53</sup>	No exemption	No exemption	12
Oklahoma	No exemption	Yes	Yes	No exemption	No exemption	4 <sup>3</sup>
Oregon	No exemption	No	Yes	60	9	6
Pennsylvania	No exemption	Yes	Yes	No exemption	No exemption	12 <sup>3</sup>
Rhode Island	No exemption	Yes	Yes	No exemption	7	12
South Carolina						
All, except CARES CARES <sup>1</sup>	No exemption	Yes <sup>54</sup>	Yes	No exemption	7 <sup>4</sup>	No exemption <sup>55</sup>
CARES <sup>1</sup>	—	—	—	—	—	—
South Dakota	No exemption	No <sup>4</sup>	No <sup>4</sup>	No exemption	No exemption	3
Tennessee	No exemption	Yes	Yes	65	No exemption <sup>2</sup>	12
Texas	No exemption	Yes <sup>56</sup>	Yes	60	No exemption <sup>2</sup>	12
Utah	No exemption	No	Yes <sup>53</sup>	No exemption	No exemption	No exemption
Vermont	No exemption	Yes	Yes	60	No exemption	24 <sup>57</sup>
Virginia	No exemption	Yes <sup>58</sup>	Yes	60	No exemption <sup>59</sup>	12 <sup>60</sup>
Washington	No exemption	Yes	Yes	No exemption <sup>61</sup>	No exemption <sup>62</sup>	12 <sup>3</sup>
West Virginia	No exemption	Yes	Yes	No exemption	No exemption <sup>2</sup>	No exemption <sup>63</sup>
Wisconsin	No exemption	No <sup>4</sup>	No <sup>64</sup>	No exemption	No exemption	2
Wyoming	No exemption	No	No	65	No exemption	3 <sup>3</sup>

Source: The Urban Institute's Welfare Rules Database, funded by HHS/ACF and HHS/ASPE.

Note: This table refers to single-parent unit heads over 21 years old.

<sup>1</sup> Recipients in this component are automatically exempt from activities requirements. See appendix 1 for more information on the composition of the component.

<sup>2</sup> A pregnant woman may qualify for an exemption if the pregnancy is disabling and prohibits her from participating in work or training programs.

<sup>3</sup> The exemption is limited to 12 cumulative months in the recipient's lifetime.

<sup>4</sup> The state does not consider these groups technically exempt, but they may meet the state's criteria for good cause for noncompliance or deferral.

<sup>5</sup> Individuals with this characteristic are placed in an alternative component. See appendix 1 for more information on components.

<sup>6</sup> Recipients meeting these criteria are not exempt, but the state does recognize that they may not be able to participate fully. The amount of participation required from each recipient is determined case by case.

<sup>7</sup> An incapacitated person may be fully or partially exempt from work requirements, but he or she is still required to participate in self-sufficiency activities.

<sup>8</sup> If the incapacitated person is an adult, the caretaker is exempt only if he or she is related to the person and providing 24-hour care.

<sup>9</sup> To be exempt, the job must pay at least the minimum wage and be expected to last at least 30 days.

- <sup>10</sup> Counties are given discretion to grant temporary exempt status when the recipient does not have adequate support services, such as transportation or child care. A review of the exemptions occurs at least every six months. SSI/SSDI recipients and individuals ineligible because of immigration status are exempt.
- <sup>11</sup> The recipient may receive this exemption only one time. An exemption for care of an additional child six months of age or under is also available. On a case-by-case basis, the period of this exemption can be reduced or extended.
- <sup>12</sup> Counties have the option to vary some activities exemptions. All exemptions apply to Denver County only.
- <sup>13</sup> A recipient caring for a child under the age of six who is unable to obtain child care may be exempt from work activities or sanctions.
- <sup>14</sup> A pregnant woman may qualify for an exemption if the pregnancy is disabling and prohibits her from participating in work or training programs. She may also be exempt from work requirements for six weeks postpartum.
- <sup>15</sup> The exemption applies only if the child less than one year old is not subject to a family cap.
- <sup>16</sup> To qualify for this exemption, the ill or incapacitated individual must be a direct relative, such as child or spouse, and living in the home.
- <sup>17</sup> The hours apply to recipients with children age six or older. Recipients with children under six years old are required to work 20 hours in order to be exempt.
- <sup>18</sup> The recipient may be required to attend classes or other activities.
- <sup>19</sup> Single custodial parents can have one three-month exemption per child up to a cumulative total of 12 months.
- <sup>20</sup> Pregnant women are not exempt, but they are considered to have a barrier to full-time employment for the six weeks before the due date and the 12 weeks after birth. The amount of participation required is determined case by case.
- <sup>21</sup> Although recipients are not exempt, they may be absent from work without sanction if they have a newborn child. Absence from activities is determined using the standards of the Family and Medical Leave Act of 1993. The maximum time available for one parent is 12 workweeks during any 12-month period.
- <sup>22</sup> The exemption cannot be claimed by any adult in the unit when at least one adult has reached the 48th month of cash assistance.
- <sup>23</sup> A parent providing constant care for a disabled family member for more than eight consecutive weeks is exempt, provided the disabled person lives in the home and does not attend school or participate in another activity full-time. A parent caring for disabled family members for less than eight consecutive weeks has good cause for non-compliance but is not technically exempt.
- <sup>24</sup> To be exempt, an ill or incapacitated person must receive SSI or the head of household must be caring for a spouse who is receiving SSI.
- <sup>25</sup> The need for the recipient to care for the disabled family member must be verified at least every six months, unless the disabled person is a child under age five and receiving SSI. The recipient is not considered to be personally providing care if the individual is a full-time student or the child is in a preschool or kindergarten program 20 or more hours per week.
- <sup>26</sup> In Maryland, exemptions do not apply to individuals who have received 24 cumulative months of federal cash assistance. The only exemption that may be available after 24 months is to single parents who are caring for a child under age six and who are unable to obtain appropriate child care.
- <sup>27</sup> To be exempt, the job must pay minimum wage or higher.
- <sup>28</sup> This exemption applies to parents whose youngest child is mandatory school age or older. If the youngest child is between two years old and mandatory full-time school age, 20 hours a week are required. (Parents with children less than two years old are placed in the exempt component and do not have work requirements.)
- <sup>29</sup> Recipients age 60 or older are placed in the Exempt Component. See Components record for more details.
- <sup>30</sup> Women who are pregnant and within 120 days of their expected due date are placed in an alternative component. See appendix 1 for more information on components.
- <sup>31</sup> Individuals caring for a child under two years old are placed in an alternative component. See appendix 1 for more information on components.
- <sup>32</sup> Individuals with a mental or physical illness, limitation, or incapacity that is expected to last more than 90 days and that prevents participation in employment activities are required to undergo a medical review. After the medical review, the individual may be determined disabled and required to apply for SSI or RSDI, work ready with limitations and referred to the work program, or work ready and referred to the work program.
- <sup>33</sup> Women are exempt from activities requirements for two months after giving birth when the newborn is in the home or for postpartum recovery when the newborn is not in the home.
- <sup>34</sup> Persons meeting this criterion will not be required to meet full participation requirements if the participant's condition significantly restricts his or her employment opportunities or ability to maintain suitable employment for at least 20 hours per week. The number of hours and the types of activities required will be determined on a case-by-case basis.
- <sup>35</sup> If determined eligible for vocational rehabilitation, ill and incapacitated clients can be assigned to a work program activity.
- <sup>36</sup> This exemption applies only to parents, not caretaker relatives.
- <sup>37</sup> The exemption applies only if no alternative care is available.
- <sup>38</sup> A person declared totally incapacitated by a qualified medical professional and who is unable to engage in any participation activities may not be required to participate.
- <sup>39</sup> Individuals caring for a newborn child may count this activity toward participation requirements for two full months following the child's birth, up to a total of 12 months in an individual's lifetime. Individuals can choose not to participate in other work activities during this time.
- <sup>40</sup> Recipients age 65 and older are placed in an alternative component. See appendix 1 for more information on components.
- <sup>41</sup> Pregnant women will be placed in an alternative component the month before the month of their due date. See appendix 1 for more information on components.
- <sup>42</sup> Recipients caring for children under three months old are placed in an alternative component. See appendix 1 for more information on components.
- <sup>43</sup> Recipients caring for a child under 12 weeks old are exempt and would be non-time-limited for the period of time they qualify for this exemption. This exemption can be extended under special circumstances. See appendix 1 for more information on components.
- <sup>44</sup> Recipients working 30 hours a week or more are exempt only from job training requirements. A single custodial parent with a child under age six must be employed a minimum of 20 hours a week to be exempt from job training requirements.
- <sup>45</sup> A woman is exempt only when determined unable to work by a physician. The exemption applies only to job training requirements.
- <sup>46</sup> Exemptions are not available to individuals in this component who have received TANF assistance for 39 or more months.
- <sup>47</sup> Recipients who are temporarily ill or incapacitated are exempt from work requirements for a six month period with medical verification. Clients may apply for an additional six month exemption, but will be required to apply for SSI/SSDI.
- <sup>48</sup> A pregnant woman with a verified medical condition that prevents participation would follow the same exemption protocol as other clients with a temporary incapacity.
- <sup>49</sup> There are no activities exemptions. Participants may request a limited work participation status reducing their required hours to no less than one hour per week. Individuals who have extraordinary circumstances may be granted a complete reduction of required hours.
- <sup>50</sup> The exemption must be supported by medical documentation.
- <sup>51</sup> A healthcare provider may limit the activities and participation hours for a disabled individual to less than 30 per week.

<sup>52</sup> An individual may be granted good cause from participation in work-related activities due to medical reasons, beginning with the sixth month of pregnancy through the month of birth. Once born, the caretaker is exempt from participation for two months. However, the individual is subject to 12 cumulative months in the recipient's lifetime.

<sup>53</sup> To qualify for this exemption, the ill or incapacitated individual must be a family member living in the home full time and the disability must last a minimum of 30 days.

<sup>54</sup> Individuals with incapacities expected to last 90 days or longer are placed in the CARES program. See appendix 1 for more information on components.

<sup>55</sup> A parent personally providing care for his or her child under age one will be expected to participate in the work program but cannot be sanctioned for failure to do so.

<sup>56</sup> To qualify for this exemption, the incapacity must be expected to last a minimum of 180 days. A temporary illness qualifies as good cause for noncompliance.

<sup>57</sup> Work requirements may be modified or deferred for recipients caring for a child under 24 months old. The work requirement cannot be deferred for more than 24 months during a lifetime unless the parent is caring for a child under 13 weeks old.

<sup>58</sup> To be fully exempt, a recipient must obtain a note from a doctor or other certified professional indicating that he or she is unable to participate in at least 20 hours of activities a week. If the individual can participate in at least 20 hours of activities a week, he or she must participate in work activities that take into consideration his or her limitations.

<sup>59</sup> A recipient in her third trimester of pregnancy may have the initial job search and/or job readiness assignment waived and be assigned to another activity.

<sup>60</sup> The exemption is limited to 12 cumulative months in the recipient's lifetime. The caretaker can be exempt for a maximum of six additional weeks if he or she has another child after the limit expires. Recipients caring for a child subject to a family cap are only exempt while the child is under six weeks old.

<sup>61</sup> Nonparent relative caretakers over the age of 55 are exempt.

<sup>62</sup> If there is an indication of chemical dependency or mental health issues, the pregnant woman may be required to participate in mental health and/or alcohol or drug treatment.

<sup>63</sup> The state does not consider these groups technically exempt; however, they may meet the state's criteria for good cause for noncompliance or deferral. This is a one-time exemption and may be taken any time while the child is under 12 months.

<sup>64</sup> The state does not consider these groups technically exempt; however, they may meet the state's criteria for good cause for noncompliance. In addition, the assignment of activity requirements may be adjusted on a case-by-case basis (e.g. the individual can be assigned caring for the ill or incapacitated individual as her or his participation requirement; the ill or incapacitated individual must be the child or the spouse of the exempt individual and living in the home).

**Table III.B.2 Work-Related Activity Requirements for Single-Parent Head of Unit, July 2014**

State	Timing of requirement relative to benefit receipt	Allowable activities listed <sup>1</sup>	Minimum hour requirement	Limit on hours allowed for education and training
Alabama	Immediately	All	35 <sup>3</sup>	10 <sup>5</sup>
Alaska	Immediately	All	30	—
Arizona				
All, except JOBSTART	Immediately	Job-related, E&T, and CWEP/AWEP	Case-by-case basis	—
JOBSTART	Immediately	Subsidized employment	40	—
Arkansas	Immediately	All, except ESL	30 <sup>3</sup>	—
California	After assessment	All, except ESL and postsecondary education <sup>4</sup>	30 <sup>3</sup>	In excess of 20 hours <sup>6</sup>
Colorado <sup>7</sup>	After assessment	Job readiness and job search <sup>4</sup>	22	—
Connecticut	Immediately	All	Case-by-case basis	—
Delaware				
All, except TWP	Upon application	All, except postsecondary education	30 <sup>8</sup>	10 <sup>9</sup>
TWP	Immediately	Job-related, on-the-job training, unsubsidized, and subsidized employment <sup>10</sup>	Case-by-case basis	—
DC	Immediately	All, except CWEP/AWEP	30 <sup>3</sup>	10 <sup>11</sup>
Florida	Immediately	All, except postsecondary education and community service	30 <sup>12</sup>	10
Georgia	Immediately	All	30 <sup>13</sup>	10
Hawaii	Immediately	All	30 <sup>3</sup>	—
Idaho	Immediately	All except postsecondary education and on-the-job training <sup>14</sup>	30 <sup>3</sup>	—
Illinois	31 days	All	30	—
Indiana	Immediately	All	30 <sup>3</sup>	10
Iowa	Immediately	All except subsidized employment <sup>15</sup>	30 <sup>16</sup>	—
Kansas	Immediately	All	30	10
Kentucky	Immediately	All except on-the-job training	30	10
Louisiana	Immediately	All except community service <sup>5</sup>	30 <sup>3</sup>	10 <sup>17</sup>
Maine	Immediately	All except CWEP/AWEP	30 <sup>3</sup>	10 <sup>18</sup>
Maryland	Upon application interview	All	30 <sup>19</sup>	16
Massachusetts				
Exempt <sup>2</sup>	—	—	—	—
Nonexempt	60 days	All	30 <sup>20</sup>	—
Michigan	Immediately	All	30 <sup>3</sup>	10
Minnesota	Immediately	All	31 <sup>21</sup>	In excess of 20 hours
Mississippi	24 months	All	40	15
Missouri	24 months <sup>22</sup>	All except community service	30 <sup>3</sup>	—

**Table III.B.2 Work-Related Activity Requirements for Single-Parent Head of Unit, July 2014**

State	Timing of requirement relative to benefit receipt	Allowable activities listed <sup>1</sup>	Minimum hour requirement	Limit on hours allowed for education and training
<b>Montana</b>				
All, Except PAS	Immediately	All except subsidized employment and on-the-job training	33 <sup>23</sup>	10 <sup>24</sup>
PAS <sup>25</sup>	Immediately	Basic education, high school/GED, postsecondary education, and unsubsidized employment	Case-by-case basis	—
<b>Nebraska</b>				
Time-limited assistance	Immediately	All	30 <sup>3</sup>	10
Non-time-limited	Immediately	Job skills and job readiness training	20	—
Nevada	Immediately	All	30 <sup>3</sup>	10
<b>New Hampshire</b>				
NHEP	Immediately	All except community service	30 <sup>3</sup>	10 <sup>26</sup>
FAP <sup>2</sup>	—	—	—	—
New Jersey	Immediately	All	40	In excess of 20 hours
<b>New Mexico</b>				
New Mexico Works	90 days	All	34 <sup>27</sup>	In excess of 20 hours
Education Works Program	*	All <sup>28</sup>	20	—
New York	Immediately <sup>29</sup>	All	40 <sup>30</sup>	—
North Carolina	Immediately	All	35 <sup>3</sup>	10 <sup>18</sup>
North Dakota	Immediately	All except CWEP/AWEP	30 <sup>3</sup>	—
Ohio	Immediately	All	30 <sup>3</sup>	—
Oklahoma	Immediately	All	30	—
<b>Oregon</b>				
All, except JOBS Plus	Upon application	All except self-employment, and community service	Case-by-case basis	—
JOBS Plus	*	On-the-job training, job search, and subsidized employment	40	—
Pennsylvania	Immediately	All	30 <sup>3</sup>	—
Rhode Island	Upon application	All	30 <sup>3</sup>	10 <sup>31</sup>
<b>South Carolina</b>				
All, except CARES	Immediately	All except postsecondary education <sup>32</sup>	30 <sup>3</sup>	10
CARES	Immediately	Postsecondary education, on-the-job training, job readiness, job search, and community service <sup>33</sup>	Case-by-case basis	—
South Dakota	Immediately	All except job readiness and CWEP/AWEP	30 <sup>3</sup>	In excess of 15 hours
Tennessee	Upon signing agreement	All	30	10 <sup>34</sup>
Texas	After orientation	All <sup>5</sup>	30 <sup>3</sup>	10 <sup>11</sup>
Utah	Immediately	All	30 <sup>3</sup>	10 <sup>35</sup>
Vermont	Immediately	All except postsecondary education	30 <sup>3</sup>	—
<b>Virginia</b>				
VIEW	Immediately	All	35 <sup>36</sup>	15
All, except VIEW <sup>2</sup>	—	—	—	—

**Table III.B.2 Work-Related Activity Requirements for Single-Parent Head of Unit, July 2014**

State	Timing of requirement relative to benefit receipt	Allowable activities listed <sup>1</sup>	Minimum hour requirement	Limit on hours allowed for education and training
Washington	Immediately	All except job readiness	32	—
West Virginia	Immediately	All	30 <sup>3</sup>	10 <sup>18</sup>
Wisconsin				
W-2 Transition	After assessment	Job-related (except job search), E&T, and community service	40	12
Unsubsidized employment	After assessment	Job-related and employment	40	—
Community service jobs	After assessment	Job-related, E&T, and community service	40	10
Wyoming	Immediately	High school/GED, on-the-job training, job skills and readiness, job search, subsidized and unsubsidized employment, and CWEP/AWEP	30 <sup>13</sup>	In excess of 20 hours

Source: The Urban Institute's Welfare Rules Database, funded by HHS/ACF and HHS/ASPE.

Note: The table contains the activity requirements for single-parent recipients 21 years old or older.

<sup>1</sup> All possible activities include the following: (a) Job-related activities include job skills training, job readiness activities, and job search; (b) Education and training (E&T) activities include basic or remedial education, high school/GED, English as a second language, postsecondary education, and on-the-job training; (c) Employment activities include unsubsidized job, work supplement/subsidized job, CWEP/AWEP, and community service.

<sup>2</sup> Recipients in this component are not required to participate in work activities. See appendix 1 for a description of components.

<sup>3</sup> The hours apply to recipients with children age six or older. Recipients with children under six years old are required to work 20 hours.

<sup>4</sup> Recipients move from one set of activities to another after a set period. Generally, they begin with job-related activities and end with employment; see the WRD for details.

<sup>5</sup> In cases where the caseworker determines that educational activities are necessary for a recipient to overcome barriers to employment, the limit on the number of hours that may be spent in education may be waived.

<sup>6</sup> Nonexempt recipients who are already enrolled in an undergraduate program can participate in education for their entire requirement if it leads to self-supporting employment. Hourly limitations apply to other programs.

<sup>7</sup> Counties have the option to vary their activity requirements. These policies refer to Denver County.

<sup>8</sup> The hours apply to recipients who are not attending school or who have children aged six or older. Recipients attending school or who have children under six years old are required to work 20 hours.

<sup>9</sup> There is no limit on education hours for recipients who applied before January 1, 2000 and who have not yet received 22 months of benefits.

<sup>10</sup> Recipients in the transitional work program must develop an individualized transitional work plan with their case manager and comply with the activities requirements and deadlines established in the plan.

<sup>11</sup> These hours apply to recipients with children age six or older. Recipients with children under six years old must spend all required hours in non-education-related activities.

<sup>12</sup> On-the-job training and work supplementation require a full-time (32- to 40-hour) commitment.

<sup>13</sup> Recipients who are able to work 40 hours per week are required to do so. Recipients with children under six years old are only required to work 20 hours.

<sup>14</sup> Recipients with children under the age of 12 weeks are only required to participate in life skills training.

<sup>15</sup> Recipients with children under the age of six are required to participate in activities an average of 20 hours per week. Recipients who are participating in work experience or unpaid community service are required to participate for a period of time equal to the amount of the family's monthly benefit plus Food Assistance, divided by the minimum wage.

<sup>16</sup> Participation must be either equivalent to the level of commitment required for full-time employment or deemed significant enough to move the recipient toward full-time employment.

<sup>17</sup> Vocational education may be used to satisfy all 30 hours of the work requirement.

<sup>18</sup> These hours apply to recipients with children age six or older. The number of hours that may be spent in education and training is not capped for parents of children under six years old.

<sup>19</sup> The state requires recipients to work 40 hours, but recipients caring for a child age six or older are not sanctioned if working at least 30 hours and recipients caring for a child under six years old are not sanctioned if working at least 20 hours.

<sup>20</sup> This requirement applies to parents whose youngest child is at least six years old. Parents whose youngest child is two to six years old have a 20 hour per week requirement. Parents with children under two years old are placed in the exempt component and do not have work requirements.

<sup>21</sup> The hours apply to recipients with children age six or older. Recipients with children under six years old are required to work 21 hours.

<sup>22</sup> The requirement is imposed at 24 months or until the state determines the recipient is work ready, whichever is sooner.

<sup>23</sup> The hours apply to recipients with children age six or older. Recipients with children under six years old are required to work 27 hours.

<sup>24</sup> These hours apply to recipients with children age six or older. The number of hours that may be spent in education and training is capped at two hours for parents of children under six years old.

<sup>25</sup> Recipients in this component must be enrolled in E&T activities for at least 12 credit hours per semester or 30 credit hours per year as well as complete 180 hours of work activities per year. See appendix 1 for description of components.

- <sup>26</sup> Individuals may count vocational and postsecondary education as core activities for 12 months with no limit on the hours per week. After 12 months as a core activity, there is a 10-hour limit.
- <sup>27</sup> Single parents with children under age six may not be required to work more than 24 hours a week.
- <sup>28</sup> Education Works program activities are focused on education and training; however, with program approval, participants may also take part in any other activity relevant to their education and pursuant to the New Mexico Works Cash Assistance Program.
- <sup>29</sup> The social services official shall ensure that each parent or caretaker of a dependent child is engaged in work as soon as practicable, but no later than 24 months (whether or not consecutive) from initial receipt of assistance.
- <sup>30</sup> Recipients can be assigned to work activities for up to 40 hours per week, unless otherwise limited.
- <sup>31</sup> Individuals with reading test scores below third grade level or below sixth grade level, if the individual has very limited or no prior work experience, may participate in educational activities with no limit on the number of hours for six months as part of an intensive work readiness program.
- <sup>32</sup> Postsecondary education is an allowable activity for those who are not considered job-ready.
- <sup>33</sup> Recipients experiencing disabilities that prevent full-time participation, but who are able to participate in limited work and training activities, may participate in any cash assistance work program activities for which they qualify even though special accommodations may be needed. The participant's disability must prevent full participation in these cash assistance work activities for 90 days or longer (see appendix 1 for a description of components).
- <sup>34</sup> This limit does not apply to vocational education or degree programs directly related to employment in current or emerging occupations for the first 12 months.
- <sup>35</sup> This limit is for basic or remedial education, high school/GED, and English as a second language activities. Postsecondary education and on-the-job training may count for up to 20 hours. Recipients with children under six years old must spend all required hours in non-education-related activities.
- <sup>36</sup> These hours refer to recipients not employed full time. Recipients employed full time are required to work 30 hours.



**Table III.B.3 Sanction Policies for Noncompliance with Work Requirements for Single-Parent Head of Unit, July 2014**

State	Initial Sanction		Most Severe Sanction	
	Reduction in benefit	Length of sanction (months)	Reduction in benefit	Length of sanction (months)
Alabama	50% <sup>1</sup>	Until compliance <sup>1</sup>	Entire benefit	12 months
Alaska	40% of the maximum payment	4 months <sup>+</sup>	Case is closed	Must reapply
Arizona	25%	1 month	Entire benefit	1 month <sup>+</sup>
Arkansas	Entire benefit <sup>2</sup>	1 month <sup>+</sup>	Case is closed <sup>3</sup>	Until in compliance for 2 weeks
California	Adult portion of benefit	Until compliance	Adult portion of benefit	Until compliance
Colorado <sup>4</sup>	25%	1 month	Entire benefit	3 months <sup>+</sup>
Connecticut	25%	3 months	Case is closed	3 months and must reapply
Delaware				
All, except TWP	Case is closed	1 month <sup>+5</sup>	Case is closed	1 month <sup>+5</sup>
TWP	\$50	Until compliance	Case is closed	Until compliance
DC	Adult portion of benefit	Until compliance	Adult portion of benefit	6 months <sup>+</sup>
Florida	Entire benefit	10 days <sup>+</sup>	Entire benefit <sup>6</sup>	3 months <sup>+</sup>
Georgia	25%	3 months	Case is closed	12 months and must reapply
Hawaii	Entire benefit	Until compliance	Entire benefit	3 months <sup>+</sup>
Idaho	Entire benefit	1 month <sup>+</sup>	Entire benefit	Permanent
Illinois	50% <sup>7</sup>	Until compliance	Entire benefit	3 months <sup>+</sup>
Indiana	Case is closed	1 month <sup>+</sup>	Case is closed	Permanent
Iowa	Entire benefit	Until compliance; must sign a new contract <sup>8</sup>	Entire benefit	6 months <sup>+9</sup>
Kansas	Entire benefit	3 months and be in compliance for 2 weeks	Entire benefit	10 years
Kentucky	Pro rata portion of the benefit	Until compliance <sup>10</sup>	Entire benefit	Until compliance
Louisiana	Case is closed	1 month <sup>+</sup>	Case is closed	3 months <sup>+</sup>
Maine	Adult portion of benefit	3 months <sup>+</sup>	Case is closed	Until compliance, must sign new contract
Maryland	Entire benefit	Until compliance	Entire benefit	Until in compliance for 30 days
Massachusetts				
Exempt <sup>11</sup>	—	—	—	—
Nonexempt	None <sup>12</sup>	None <sup>12</sup>	Entire benefit	Until in compliance for 2 weeks
Michigan	Case is closed	3 months	Case is closed	Permanent
Minnesota	10% of the transitional standard	1 month <sup>+</sup>	Case is closed	1 month <sup>+</sup>
Mississippi	Entire benefit	2 months <sup>+</sup>	Entire benefit	Permanent
Missouri	25%	Until in compliance for 2 weeks	25%	Until in compliance for 2 weeks
Montana				
All, except PAS	Adult portion of benefit	1 month	Case is closed	6 months
PAS	Adult portion of benefit	1 month	Entire benefit	1 month, ineligible for PAS

**Table III.B.3 Sanction Policies for Noncompliance with Work Requirements for Single-Parent Head of Unit, July 2014**

State	Initial Sanction		Most Severe Sanction	
	Reduction in benefit	Length of sanction (months)	Reduction in benefit	Length of sanction (months)
Nebraska	Entire benefit	1 month <sup>+</sup>	Entire benefit	12 months <sup>+</sup>
Nevada	Entire benefit	3 months	Entire benefit	3 months
New Hampshire				
NHEP	Adult portion of benefit <sup>13</sup>	1 payment period <sup>+</sup>	Case is closed <sup>14</sup>	Must reapply and be in compliance for 2 weeks
FAP <sup>11</sup>	—	—	—	—
New Jersey	Adult portion of benefit	1 month	Case is closed	1 month and must reapply
New Mexico				
New Mexico Works Program	25% of the standard of need	1 month <sup>+</sup>	Case is closed	6 months and must reapply
Education Works Program	None <sup>15</sup>	None <sup>15</sup>	Participation is terminated <sup>16</sup>	*
New York	Pro rata portion of the benefit	Until compliance	Pro rata portion of the benefit	6 months <sup>+</sup>
North Carolina	Case is closed	Must reapply <sup>17</sup>	Case is closed	Must reapply
North Dakota	Adult portion of benefit <sup>18</sup>	1 month <sup>+</sup>	Case is closed <sup>19</sup>	Until compliance
Ohio	Entire benefit	1 month	Entire benefit	6 months <sup>+</sup>
Oklahoma	Entire benefit	Until compliance	Entire benefit	Until compliance
Oregon	Adult portion of benefit	1 month <sup>+</sup>	Entire benefit	2 months and must reapply
Pennsylvania	Adult portion of benefit <sup>20</sup>	30 days <sup>+</sup>	Entire benefit	Permanent
Rhode Island	Adult portion of benefit <sup>21</sup>	Until compliance	Case is closed	Must reapply
South Carolina				
All, except CARES	Case is closed	Until in compliance for 30 days	Case is closed	Until in compliance for 30 days
CARES <sup>11</sup>	—	—	—	—
South Dakota	None <sup>12</sup>	None <sup>12</sup>	Case is closed	1 month <sup>+</sup> and must reapply
Tennessee	Entire benefit	1 month and be in compliance for two weeks	Entire benefit	1 year
Texas	Entire benefit	1 month <sup>+</sup>	Case is closed	Must reapply and comply for 30 days
Utah	Case is closed	1 month and must reapply	Case is closed	1 month and must reapply <sup>22</sup>
Vermont	\$75	Until in compliance for 2 weeks	\$150 <sup>23</sup>	Until in compliance for 2 weeks
Virginia				
VIEW	Entire benefit	1 month <sup>+</sup>	Entire benefit	6 months <sup>+</sup>
All, except VIEW <sup>11</sup>	—	—	—	—
Washington	Adult portion of benefit or 40% (whichever is greater)	Until in compliance for 4 weeks <sup>24</sup>	Case is closed	Permanent
West Virginia	33%	3 months	Entire benefit <sup>25</sup>	3 months <sup>+</sup>

**Table III.B.3 Sanction Policies for Noncompliance with Work Requirements for Single-Parent Head of Unit, July 2014**

State	Initial Sanction		Most Severe Sanction	
	Reduction in benefit	Length of sanction (months)	Reduction in benefit	Length of sanction (months)
Wisconsin <sup>26</sup>				
W-2 Transition and Community Service Jobs	\$5 times the hours of nonparticipation	Until compliance	Case is closed	Until compliance
Unsubsidized employment <sup>11</sup>	—	—	—	—
Wyoming	Entire benefit	Until compliance	Entire benefit	Until compliance

Source: The Urban Institute's Welfare Rules Database, funded by HHS/ACF and HHS/ASPE.

Note: "Adult portion of benefit" describes the portion of the benefit the sanctioned individual would have received. Because the table only represents sanctions for single-parent units, in all cases the sanctioned individual is an adult.

<sup>+</sup> The unit is sanctioned for the specified number of months or until the sanctioned individual complies with the activity requirements, whichever is longer.

<sup>#</sup> Data not obtained.

<sup>1</sup> This sanction applies to noncompliance that occurs during the first 24 months of assistance. For noncompliance that occurs after the first 24 months, the entire unit is ineligible for benefits for one month.

<sup>2</sup> The benefit is suspended for the month. If the unit complies within 15 days and maintains compliance for two weeks, the suspended benefit is paid to the unit.

<sup>3</sup> If the case is closed, the unit may reapply for its full benefits, but the application will be pending until the unit has complied with requirements for two weeks.

<sup>4</sup> Counties have the option to determine the amount and duration of sanctions. These policies refer to Denver County.

<sup>5</sup> The assistance unit must engage in four consecutive weeks of employment and training activities before full family sanctions are cured.

<sup>6</sup> Cash assistance may still be provided to the children in the unit who are under age 16; these benefits are issued to a protective payee.

<sup>7</sup> If noncompliance continues after three months of reduced benefits, the entire unit is ineligible for benefits until compliance.

<sup>8</sup> A new application for TANF assistance may be required to reinstate eligibility.

<sup>9</sup> The sanctioned parent must also sign a family investment agreement and complete 20 hours of eligible education or work activities to become eligible again. The sanction continues until the parent fully complies.

<sup>10</sup> A caseworker's judgment may be used to determine whether the unit must be in compliance for two weeks before regaining benefits.

<sup>11</sup> Recipients in this component are not required to participate in work activities; therefore, they have no sanctions. See Appendix 1 for a description of components.

<sup>12</sup> The initial sanction does not reduce benefits. Recipients are given a written warning detailing the consequences of subsequent failures to comply.

<sup>13</sup> If the adult is compliant within two weeks, only the adult portion of the benefit is removed (this is referred to as the adjusted payment standard). If the adult is compliant within two to four weeks, the adjusted payment standard is reduced by one-third; if the adult is compliant within five to eight weeks, the adjusted payment standard is reduced by two-thirds. In addition, the case may also be closed if the adult is sanctioned for more than three months in any 12-month period (any portion of a month counts as one month).

<sup>14</sup> If a unit accrues three months of sanctions in any 12-month period, the case may be closed. Any portion of a month counts as one full month.

<sup>15</sup> The individual is placed on probationary status for the following school term to improve his/her grade point average (GPA) or meet the educational institution's standards.

<sup>16</sup> The program participant is placed on probation if s/he has not met program requirements. At the end of the probationary period, if standards have not been met or an overall GPA of 2.5 has not been achieved, the department may take action to terminate an individual's participation in the Education Works program.

<sup>17</sup> Individuals who reapply within the first 10 days following the termination month may be eligible for a streamlined application process.

<sup>18</sup> If noncompliance continues for more than one month, the case may be closed. The case can be closed for no longer than 12 months.

<sup>19</sup> If the unit complies within one month of the sanction, the adult portion of the benefit is removed for one month and the case remains open.

<sup>20</sup> The sanction applies for a minimum of 30 days and until they demonstrate and maintain compliance for one week. After 90 days, all cash benefits are closed until compliance is maintained for one week.

<sup>21</sup> In a two-person unit, the adult portion is equal to the difference between the benefit a family of three would have received and the benefit the two-person family actually received. For all other family sizes, the adult portion is computed normally, using the difference between the family's current monthly benefit and the monthly benefit for a family size excluding the sanctioned adult.

<sup>22</sup> The unit must also complete a trial participation period before it is eligible to receive benefits again.

<sup>23</sup> After a family receives 60 or more months of countable assistance, the case is closed, unless the noncompliance is due to good cause.

<sup>24</sup> The sanction remains in effect until the individual is compliant for four weeks; after four weeks of compliance, benefits are restored to their pre-sanction level. If, after four months, the individual does not come into compliance, the case is closed. If the case is reopened, sanctions will continue where they left off when the case closed.

<sup>25</sup> If a nonexempt member of the unit does not comply with work requirements after receiving assistance for 24 months, the case is closed.

<sup>26</sup> Wisconsin has three components (see appendix 1 for description of components). If a recipient refuses to participate in an activity, s/he is permanently ineligible for benefits in that component. The unit may receive benefits again if s/he becomes eligible for one of the other components. There is no permanent sanction for individuals in unsubsidized employment.



**Table III.B.4 Work-Related Activity Requirements for Nonparent Caretakers and Parents Outside the Unit, July 2014**

State	Individuals Who Are <i>Not</i> in the Assistance Unit			Nonparent caretakers who are in the assistance unit <sup>3</sup>
	Parents outside the assistance unit due to immigrant/citizenship status	Parents not counted in the unit due to time limit <sup>1</sup>	Nonparent caretakers who are not in the assistance unit <sup>2</sup>	
Alabama	No requirements	n.a.	Required	n.a.
Alaska	Optional	n.a.	*	Required
Arizona	No requirements	n.a.	No requirements	Required
Arkansas	No requirements	n.a.	No requirements	Required
California	No requirements	No requirements	No requirements	Required
Colorado	No requirements	n.a.	No requirements	Required
Connecticut	Required	n.a.	Required	Required
Delaware	No requirements	n.a.	No requirements	Required
D.C.	No requirements	n.a.	*	Required
Florida	No requirements	n.a.	No requirements	Required
Georgia	No requirements	n.a.	*	Required
Hawaii	Required	n.a.	No requirements	Required
Idaho	Required	n.a.	No requirements	Required
Illinois	No requirements	n.a.	No requirements	Required
Indiana	No requirements	n.a.	No requirements	Required
Iowa	Required	n.a.	No requirements	Required
Kansas	No requirements	n.a.	No requirements	No requirements
Kentucky	No requirements	n.a.	No requirements	Required
Louisiana	No requirements	n.a.	No requirements	Required
Maine	No requirements	n.a.	No requirements	Required
Maryland	No requirements	n.a.	No requirements	Required
Massachusetts	Required	n.a.	No requirements	Required
Michigan	Optional	n.a.	No requirements	Required
Minnesota	No requirements	n.a.	No requirements	Required
Mississippi	No requirements	n.a.	No requirements	Required
Missouri	No requirements	n.a.	No requirements	Required
Montana	No requirements	n.a.	No requirements	Required
Nebraska	No requirements	n.a.	No requirements	Required
Nevada	No requirements	n.a.	No requirements	Required
New Hampshire	No requirements	n.a.	No requirements	Required
New Jersey	No requirements	n.a.	No requirements	Required
New Mexico	No requirements	n.a.	No requirements	Required
New York	Required <sup>4</sup>	n.a.	Optional	Required <sup>5</sup>
North Carolina	No requirements	n.a.	No requirements	n.a.
North Dakota	No requirements	n.a.	No requirements	Required
Ohio	No requirements	n.a.	No requirements	Required
Oklahoma	No requirements	n.a.	Optional	Required
Oregon	Required <sup>6</sup>	Required	— <sup>7</sup>	Required
Pennsylvania	Required	n.a.	No requirements	Required

**Table III.B.4 Work-Related Activity Requirements for Nonparent Caretakers and Parents Outside the Unit, July 2014**

State	Individuals Who Are <i>Not</i> in the Assistance Unit			Nonparent caretakers who are in the assistance unit <sup>3</sup>
	Parents outside the assistance unit due to immigrant/citizenship status	Parents not counted in the unit due to time limit <sup>1</sup>	Nonparent caretakers who are not in the assistance unit <sup>2</sup>	
Rhode Island	No requirements	n.a.	No requirements	Required
South Carolina	No requirements	n.a.	Required	Required
South Dakota	Required	n.a.	Optional	n.a.
Tennessee	No requirements	n.a.	No requirements	Required
Texas	Required	No requirements	Optional	Optional
Utah	Required	n.a.	No requirements	Required
Vermont	No requirements	n.a.	No requirements	Required
Virginia	Required	n.a.	No requirements	Required
Washington	Optional	n.a.	No requirements	Required
West Virginia	n.a.	n.a.	No requirements	Required
Wisconsin	No requirements	n.a.	No requirements	n.a.
Wyoming	No requirements	n.a.	n.a.	Required

*Source:* The Urban Institute's Welfare Rules Database, funded by HHS/ACF and HHS/ASPE.

*Note:* A coding of "n.a." implies that the described case is not applicable in a given state. For example, if a state's policy is to always include nonparent caretakers in the assistance unit, the corresponding column would be coded "n.a." because it refers to cases where the nonparent caretaker is excluded from the unit, which cannot exist in that state.

\* Data not obtained.

<sup>1</sup> This column is only relevant in those states that, under some circumstances, exclude a parent from an assistance unit after a time limit is reached but continue to pay benefits to the children.

<sup>2</sup> This column refers to those non-parent caretakers who are either prohibited from being included due to their status as a non-parent or because their non-parent status gives them an option of choosing to not be a part of the unit.

<sup>3</sup> An n.a. in this column means the state never allows non-parent caretakers to be a part of the assistance unit.

<sup>4</sup> A nonexempt parent residing in the same household as a child receiving assistance and who is receiving non-federal assistance may be required to participate in work activities up to 40 hours per week, unless otherwise limited.

<sup>5</sup> A nonexempt individual receiving assistance may be required to participate in work activities up to 40 hours per week, unless otherwise limited.

<sup>6</sup> Immigrant parents who are ineligible for TANF but are authorized to work in the U.S. are required to participate in work activities.

<sup>7</sup> All non-parent caretakers are always included in the assistance unit.



## **IV. Ongoing Eligibility**





The tables in this chapter of the *Databook* describe key aspects of the rules that affect recipients' ongoing eligibility as of July 2014. After a family applies for assistance and passes all eligibility tests, its members become recipients and a benefit is calculated. However, the recipient unit still faces eligibility requirements that affect its ability to continue receiving benefits. Most states impose income and asset tests on recipients, which generally differ from the initial eligibility tests for applicants. When the requirements differ, states typically allow recipients more generous eligibility thresholds.

Recipients' reproductive choices and the number of months they have received assistance may also affect eligibility and benefits. Some states impose family cap policies on recipients, which restrict benefits from increasing when a child is born to a family receiving assistance. Most states now impose time limits, which reduce or eliminate benefits to recipients based on their accumulated total months of benefit receipt. Additionally, almost half of states provide some "transitional" cash benefit to families who are leaving TANF.

The following three sections describe the eligibility requirements that affect the ongoing eligibility of recipients.

#### **A. What eligibility tests must recipient families pass for continuing eligibility?**

Like applicants, recipients must pass both nonfinancial and financial tests to remain eligible for assistance each month. The nonfinancial rules generally do not vary for applicants and recipients; however, for some rules, such as two-parent eligibility, they may. Unlike nonfinancial rules, the financial rules often differ for applicants and recipients. The following provides more information on those eligibility rules that tend to differ for applicants and recipients, including two-parent hours tests, treatment of child support income, asset tests, income eligibility tests, earned income disregards, and maximum income for ongoing eligibility.

**Two-parent eligibility for recipients:** For states providing benefits to two-parent families, table IV.A.1 describes special eligibility rules imposed on two-parent recipients where neither parent is disabled (UP or unemployed-parent families, in the former AFDC program).<sup>29</sup> In addition to the standard eligibility tests that all recipient units must pass, some states impose “hours tests” on two-parent units. Under an hours test, the unit is not eligible if the principal wage earner is working more than a specified number of hours a month. States may apply this rule when determining the initial or continuing eligibility of two-parent families. In 2014, four states had hours tests.

*Related tables: See table I.B.2 for details on the hours test for applicants and table L2 for information on the rules for two-parent units from 1996 through 2014.*

**Treatment of child support income:** Table IV.A.2 describes each state’s treatment of child support income for recipients. TANF recipients are required to assign their child support income to the state. The state then decides what portion, if any, of the child support collected is returned to the family as unearned income and how much of that income counts as income for eligibility and benefit computation.<sup>30</sup> The amount of income transferred and disregarded may differ for eligibility calculations and benefit computation.

The first column of the table displays the amount of collected child support that is counted for recipients’ eligibility determination. Typically, states count all child support collected or all but \$50 of the amount when considering eligibility, even if the state does not transfer any support directly to the family. Those states that do not count child support for

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<sup>29</sup> Louisiana, New Hampshire, and North Dakota no longer provide TANF benefits to two-parent, nondisabled units. Also, in some states, benefits are provided to two-parent units under solely state-funded or separate state programs funded by state monies rather than the TANF grant. The table includes those states as providing benefits to two-parent families regardless of the funding source.

<sup>30</sup> States are required to pay a share (equal to the state’s Medicaid match rate) of all child support collected on behalf of TANF recipients to the federal government. States may still provide all child support collected to the recipient; in that case, the state must use other funds to pay the federal share.

eligibility typically establish some method to ensure that families with high and continuing child support amounts do not remain on the rolls indefinitely.

The second column of the table shows what portion of the collected child support is transferred to the family as unearned income, while the third column indicates how much of that transferred amount is disregarded for benefit computation. The traditional \$50 pass-through that states allowed under AFDC would be represented in this table with a “\$50” coded in both the second and third columns; \$50 is transferred to the unit as unearned income, and, of that amount, all \$50 is disregarded for benefit computation.

**Asset limits for recipients:** Table IV.A.3 describes each state’s asset tests for recipients. States determine the maximum amount of assets—including vehicles and restricted assets—a family may hold and still remain eligible for benefits.

The first column of the table provides the limit on the value of unrestricted assets a family may hold and still be eligible for assistance. Unrestricted assets include the cash value of any asset the state counts toward the limit, regardless of the asset’s purpose. Limits may vary for determining initial eligibility versus continuing eligibility.

The second column describes whether some or all of the value of a vehicle or vehicles is excluded in determining the amount of a family’s assets for eligibility purposes. When a portion of the vehicle’s value is exempted, the value may be given in terms of equity or fair-market value. The fair-market value is the amount for which the vehicle could be sold, while the equity value is the fair-market value minus any amount still owed on the vehicle. When a family still owes money on a vehicle, the equity value will be less than the fair-market value, so this distinction is important when comparing vehicle exemption amounts across states.

The last three columns of the table describe whether the state excludes a portion of assets deposited into savings accounts when earmarked for specific purposes and whether the state (or other entity) deposits additional matching funds into these accounts. For instance, a unit may be allowed to save money toward educational expenses or the purchase of a home without that money counting toward its overall asset limit. Some, but not all, restricted accounts are federally defined individual development accounts (IDAs). In the table, accounts that states specify as IDAs are distinguished from other restricted accounts.

Restricted accounts may or may not include a match, under which a third party, generally the state, contributes additional funds to the amount the family has saved. The match rate is typically defined by the state.

*Related tables: See tables L8 and L9 for information on asset rules in effect from 1996 through 2014. See table I.C.1 for the asset tests applied at application.*

**Income eligibility tests for recipients:** Table IV.A.4 describes states' rules for the income eligibility tests that determine whether a recipient (whose income may have increased since initial eligibility) is eligible to continue receiving benefits. The table indicates which state income standard is used for each test. Even if a family passes all eligibility tests, it is possible in some states that the family will not qualify for a positive benefit under the state's benefit computation formula. In those cases, the family will not receive a benefit. In some cases, states have streamlined their eligibility policies and do not perform any income tests other than the implicit test imposed by benefit computation. In these states, the table indicates "no explicit tests." To determine the value of the particular standard for a family size of three, see table I.E.3.

*Related tables: As mentioned above, table I.E.3 provides the eligibility standard(s) used to determine eligibility for a three-person family. Tables I.D.1, I.D.2, and IV.A.2 describe*

*policies concerning the deeming of income from grandparents and stepparents, and child support income that may be used in determining gross income for income eligibility tests. Table I.E.2 describes the earned income disregards that may be used for net income tests.*

*In addition, the tables in sections I.B, I.D, I.E, and II are relevant to ongoing eligibility. In most states, recipients are required to pass both nonfinancial and financial tests to continue receiving benefits.*

**Earned income disregards for ongoing eligibility:** Table IV.A.5 describes the earned income disregards when the amount of income disregarded for recipients differs from applicants. Some states consider units who have received assistance in one of the previous four months as recipients for the purpose of earned income disregards, even if they have gone off assistance and are reapplying for benefits.

*Related tables: Table I.E.2 contains the earned income disregards that apply to new TANF applicants.*

**Maximum income for ongoing eligibility for a family of three:** Table IV.A.6 (previously IV.A.5) synthesizes the various financial rules related to ongoing eligibility to provide information on the maximum amount of income a family of three can earn and still remain eligible for assistance in various months (2, 7, 13, and 25) of combining work and welfare. The maximum income for ongoing eligibility calculation incorporates information on the income eligibility rules for recipients, earned income disregards for ongoing eligibility and benefit computation, benefit computation policies, and the eligibility and payment standards. The calculation determines the maximum amount of earnings a recipient can have and still be technically eligible for assistance in each state. Technical eligibility does not mean the unit will

necessarily receive a cash benefit—most states only distribute a cash benefit if it is over \$10— but it will have passed all eligibility tests and be eligible for some positive amount.

The calculation assumes the assistance unit includes one parent and two children, has only earned income, has no child care expenses, contains no children subject to a family cap, has no special needs, pays for all shelter costs with no subsidies, and is subject to the benefit standard that applies to the majority of the state’s caseload.

*Related tables: Table I.E.4 provides information on the amount of earnings an applicant may have and become eligible for assistance. Table L3 provides this information for 1996 through 2014.*

#### **B. Are children eligible if born while the family receives benefits?**

Benefits to recipients who give birth to a child while receiving aid may or may not be affected by the addition of the child to the assistance unit. Traditionally, when a child is born to a member of an assistance unit, the benefit increases to meet the needs of the new child; however, many states have changed this policy. Family cap policies, as most states refer to them, prevent or limit an increase in a family’s benefit when another child is born. In these states, the benefit increase an assistance unit would otherwise receive for adding another member to the unit will be limited. Some states provide a percentage of the increase to the unit, while others provide no additional funds to the unit for the addition of a child.

**Family caps:** Table IV.B.1 describes states’ family cap policies. The table first indicates whether the state imposes a family cap, then provides the number of months following the case opening after which a newborn child is excluded from the assistance unit. The table also describes the impact on the benefit when an additional child is born (whether there is no increase in benefit or some increase smaller than what would occur in the absence of a family cap). In

some cases, the amount of cash paid directly to the family does not increase, but the increment that would have been paid in the absence of the policy is instead paid to a third party or provided in the form of a voucher. That information is noted in the table as “voucher” and is explained further in the footnotes. States with “disregard” displayed in the table increase the earned income disregards for families that have a capped child; again, more details are provided in the footnotes. The table also indicates how long a cap, once applied, endures. The table indicates “always capped” if a family is never able to regain benefits for a capped child, even after the case has been closed for a period. Otherwise, the table provides the number of months a family must remain off the rolls for the cap to be removed—that is, for the child to be included in the benefit computation should the family apply for assistance again. States conducting pilot projects that subject units to a family cap in a few counties, but not statewide, are footnoted.

*Related tables: Table L10 indicates the presence of family cap policies in 1996 through 2014.*

### **C. How long can a family receive benefits?**

Since the passage of PRWORA, most states have limited the number of months an assistance unit that includes adults may receive benefits. (Child-only units are not subject to time limits.) States impose two basic types of limits on recipients: lifetime time limits (either the federal 60-month limit or a shorter state-determined limit), which permanently eliminate the entire benefit, or other intermittent state time limits (periodic time limits, benefit waiting periods, or benefit reduction time limits), which interrupt or reduce benefits for a certain period but do not eliminate them entirely. Both types of time limits may terminate benefits to the entire unit or just the adults in the unit. In addition, while some states impose only the 60-month federal lifetime limits or only other state time limits, other states may impose a combination of the two types.



Not all assistance units are subject to time limits, however. States may continue to provide federally-funded benefits to up to 20 percent of their caseload (referred to as the “hardship exemption”) beyond the federal 60-month time limit.<sup>31</sup> The families receiving this extension of benefits (which add months of assistance after reaching the federal lifetime limit) are determined state by state and are eligible as long as the circumstances that led to their extension continue to exist. In addition, states may use state-only funds to provide various exemptions (which stop the time limit clock from accruing months towards the 60-month lifetime limit) or extensions (which extend assistance beyond 60 months).

**Lifetime time limit:** Under TANF, the federal government imposed a maximum 60-month lifetime limit on receipt of TANF funds by families with an adult. Therefore, a family is generally no longer eligible for federal cash assistance if an adult family member has received federally funded TANF assistance for 60 months, either consecutively or nonconsecutively.<sup>32</sup> Some states have adopted shorter lifetime limits, while others have chosen to fund recipients after the 60 months with state dollars. A few states have also chosen to terminate benefits only for the adults in the unit, in which case all children in the assistance unit remain eligible for benefits after the lifetime limit expires, as a child-only unit.

Table IV.C.1 describes states’ lifetime time limit policies. The first column indicates the total months in which the state allows benefits, while the second and third columns identify whose benefits are terminated.

**Other state time limits:** States have developed several other time limits that interrupt or reduce benefits. These limits are imposed instead of or in addition to the lifetime time limits and

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<sup>31</sup> Note that federal rules refer to this policy as a hardship “exemption,” but the WRD definition would consider this policy an “extension,” as it adds additional months of assistance after a family reaches the lifetime limit.

<sup>32</sup> The TANF regulations indicate that the federal 60-month time limit does not count against child-only units (units that include no adults). However, a few states count months in which units are child-only because of the ineligibility of their parents based on immigrant status or illegal activity.

include periodic limits and benefit waiting periods. Under a periodic limit, a unit (or the head of the unit) may receive benefits for only a specified number of months in a given period. For example, a state may impose a 12-out-of-24-month periodic limit on the unit, in which the unit is eligible to receive only 12 months of benefits in any 24-month period. Under a benefit waiting period, a unit (or the head of the unit) is ineligible for benefits for a specified number of months after the unit has received benefits for another specified number of months. To use the 12 and 24 example again, a unit may receive 12 months of assistance and is then ineligible for 24 months. This means the unit may receive 12 months of benefits over any period, but after it receives its 12<sup>th</sup> month of assistance, it will be ineligible for benefits for the next 24 months. Both the periodic limit and the benefit waiting period limit may apply to the entire unit or just the adult head of the unit.

Table IV.C.2 describes other state time limit policies.<sup>33</sup> The first column describes the type of other time limit imposed, while the second and third columns identify whose benefits are terminated.

**Exemptions and extensions:** Exemption and extension policies are important for understanding time limits in the states. Exemptions and extensions could significantly increase the number of months beyond the state and/or federal time limit that an assistance unit may receive benefits, and, depending on the criteria, could impact a substantial portion of a state's caseload. As used in the tables and WRD, exemptions are defined as policies that stop a recipient's time-limit "clock" before it reaches the 60-month limit and extensions are defined as policies that prolong a recipient's time-limit eligibility, which are only available after the unit has reached the 60-month time limit.

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<sup>33</sup> The table includes only those time limits that affect the majority of units. For a description of time limits affecting other groups, see the WRD.

Tables IV.C.3 and IV.C.4 describe time limit exemption and extension policies, respectively. The exemption and extension policies for both lifetime limits and other limits are displayed in the tables. If the policies do not apply to both types of limits, the policies for the lifetime limit are displayed in the tables and the policies for the other limit are footnoted. The funding source for benefits received under an exemption or extension may vary between federal and state funds. Families receiving an exemption from the time limit are assumed to be funded with state-only dollars. Families receiving an extension may be funded with federal dollars if they meet the federal “hardship exemption” criteria; however, states may also use their own funding for other extensions. In some cases, a state may use its own funds to provide an exemption or extension in a manner not permitted by federal TANF rules. Any policies in the tables that conflict with federal TANF requirements are assumed to be funded using state-only funds or through a separate state program. Similarly, states that provide extensions for all families after reaching the 60-month federal time limit are assumed to be using state-only funds or transitioning families to a separate state program.

**D. Can families receive transitional cash assistance?**

While some families may lose TANF eligibility after reaching a state or federal time limit, other families may become ineligible due to other circumstances, such as increased earnings. As a result, several states elect to provide a transitional cash benefit to these families in order to ease the transition from assistance to self-sufficiency.

**Transitional Cash Benefits:** Table IV.D.1 describes state policies for providing continued cash benefits to families transitioning off the TANF program, usually due to increased work and earnings. It captures rules that apply only to cash benefits and to families who previously received TANF; it does not capture non-cash benefits or benefits directed more

broadly at working families regardless of prior TANF receipt. The table first describes whether or not a state provides a transitional cash benefit and the average hours of work required for participants to receive it. It also displays the monthly benefit amount and the length of time a family can receive this benefit. As of July 2014, nearly half of states offered transitional cash benefits, most with some minimum hours of work required. Transitional benefit payments ranged from \$10 to \$350, or some variation of the family's previous benefit amount. Some states only allow families to receive transitional benefits for one additional month, while others may provide this benefit for up to two years. Additional details on these rules and the provision of other non-cash benefits, such as Medicaid and child care, can be found in the WRD.

**Table IV.A.1 Eligibility Rules for Two-Parent, Nondisabled Recipient Units, July 2014**

State	Limit on hours worked a month
Alabama	No limit
Alaska	No limit
Arizona	No limit
Arkansas	No limit
California	No limit
Colorado	No limit
Connecticut	No limit
Delaware	No limit
D.C.	No limit
Florida	No limit
Georgia	No limit
Hawaii <sup>1</sup>	—
Idaho	No limit
Illinois	No limit
Indiana	No limit
Iowa	No limit
Kansas	No limit
Kentucky	No limit
Louisiana <sup>2</sup>	—
Maine	130
Maryland <sup>1</sup>	No limit
Massachusetts	No limit
Michigan	No limit
Minnesota	No limit
Mississippi	100
Missouri	No limit
Montana	No limit
Nebraska	No limit
Nevada	No limit
New Hampshire <sup>2</sup>	—
New Jersey	No limit
New Mexico	No limit
New York	No limit
North Carolina	No limit
North Dakota <sup>2</sup>	—
Ohio	No limit
Oklahoma	No limit
Oregon	No limit
Pennsylvania	No limit
Rhode Island	No limit
South Carolina	No limit
South Dakota	100
Tennessee	100

**Table IV.A.1 Eligibility Rules for Two-Parent, Nondisabled Recipient Units, July 2014**

State	Limit on hours worked a month
Texas	No limit
Utah	No limit
Vermont	No limit
Virginia	No limit
Washington	No limit
West Virginia	No limit
Wisconsin	No limit
Wyoming	No limit

*Source:* The Urban Institute's Welfare Rules Database, funded by HHS/ACF and HHS/ASPE.

*Note:* In some states, benefits are provided to two-parent units under a state-funded program instead of through federal TANF. The table describes the treatment of two-parent units regardless of the funding source.

<sup>1</sup> All two-parent families are funded through a state program with the same eligibility rules as the state's TANF program; however, no two-parent families are eligible for TANF funding.

<sup>2</sup> The state does not provide benefits to two-parent, nondisabled units.

**Table IV.A.2 Treatment of Child Support Income for Recipients, July 2014<sup>1</sup>**

State	Amount of child support collection counted for recipients' eligibility determination <sup>2</sup>	Portion of Child Support Collection Transferred to the Family:	
		Amount transferred	Amount of transfer disregarded for benefit computation
Alabama	No income eligibility tests	—	—
Alaska	All but \$50	\$50	\$50
Arizona	None <sup>3</sup>	— <sup>4</sup>	— <sup>4</sup>
Arkansas	All	—	—
California	No income eligibility tests <sup>5</sup>	\$50 <sup>4</sup>	\$50 <sup>4</sup>
Colorado	All	—	—
Connecticut	All but \$50	\$50	\$50
Delaware	All but \$50	\$50 plus child support supplement <sup>6</sup>	All
DC	No income eligibility tests	\$150	\$150
Florida	All	—	—
Georgia	All	Amount of unmet need <sup>7</sup>	All
Hawaii	All	—	—
Idaho	No income eligibility tests	—	—
Illinois	No income eligibility tests	\$50	\$50
Indiana	All	—	—
Iowa	None <sup>3</sup>	Amount of unmet need <sup>8</sup>	—
Kansas	No income eligibility tests	—	—
Kentucky	All but \$50	—	—
Louisiana	No income eligibility tests	—	—
Maine	All but \$50	\$50 plus amount of unmet need <sup>9</sup>	All
Maryland	No income eligibility tests	—	—
Massachusetts	All but \$50 <sup>10</sup>	\$50 <sup>10</sup>	\$50 <sup>10</sup>
Michigan	No income eligibility tests	—	—
Minnesota	No income eligibility tests	All	\$0
Mississippi	All	—	—
Missouri	None <sup>3</sup>	—	—
Montana	None <sup>3</sup>	No transfer, up to \$100 added to TANF payment <sup>11</sup>	—
Nebraska	No income eligibility tests	—	—
Nevada	All	—	—
New Hampshire	No income eligibility tests	—	—
New Jersey	No income eligibility tests	\$100	\$100
New Mexico	All but \$100	\$100	\$100
New York	All but \$100/\$200 <sup>12</sup>	\$100/\$200 <sup>12</sup>	\$100/\$200 <sup>12</sup>
North Carolina	No income eligibility tests	—	—
North Dakota	No income eligibility tests	—	—
Ohio	No income eligibility tests	—	—
Oklahoma	All	—	—
Oregon	All but \$50 <sup>13</sup>	\$50/\$200 <sup>13</sup>	\$50/\$200 <sup>13</sup>
Pennsylvania	All but \$100/\$200 <sup>12</sup>	\$100/\$200 <sup>12</sup>	\$100/\$200 <sup>12</sup>
Rhode Island	No income eligibility tests	\$50	\$50
South Carolina	All	Amount of unmet need <sup>14</sup>	All

**Table IV.A.2 Treatment of Child Support Income for Recipients, July 2014<sup>1</sup>**

State	Amount of child support collection counted for recipients' eligibility determination <sup>2</sup>	Portion of Child Support Collection Transferred to the Family:	
		Amount transferred	Amount of transfer disregarded for benefit computation
South Dakota	No income eligibility tests	—	—
Tennessee	None <sup>3</sup>	Amount of unmet need <sup>7</sup>	All
Texas	All but \$75	No transfer, up to \$75 added to TANF payment <sup>15</sup>	—
Utah	All	—	—
Vermont	No income eligibility tests	All	\$50
Virginia	All but \$100	\$100	\$100
Washington	All	—	—
West Virginia	All but \$100/\$200 <sup>12</sup>	\$100/\$200 <sup>12</sup>	\$100/\$200 <sup>12</sup>
Wisconsin	None <sup>3</sup>	75% of child support payment	All
Wyoming	No income eligibility tests	—	—

Source: The Urban Institute's Welfare Rules Database, funded by HHS/ACF and HHS/ASPE.

<sup>1</sup> This table describes the treatment of child support collected by the state on behalf of a TANF recipient; it does not cover the treatment of child support received by the family directly from the absent parent. Child support collections may be counted as income for eligibility purposes regardless of whether they are transferred to the family; however, child support retained by the state is never counted for purposes of benefit computation. Although many states have created unique child support policies, some states still provide families with the traditional \$50 pass-through used under AFDC. The traditional pass-through is represented in this table with "All but \$50" in the first column, and "\$50" in the second and third columns. Also, this table does not cover the transfer of child support payments in excess of current or total TANF benefits.

<sup>2</sup> Some states with values displayed in this column do not have income eligibility tests for recipients, according to table IV.A.4. In table IV.A.4, we do not display net income tests if the calculation of the test and the disregards allowed for the test do not differ from those used to calculate the benefit. However, for families with child support income, the net income eligibility test may differ from the benefit computation. For purposes of calculating eligibility when the family receives child support income, the net income test for recipients is equivalent to the benefit calculation in the state (see tables II.A.1, II.A.2, and II.A.3).

<sup>3</sup> States that do not count any child support collections for calculating recipients' eligibility generally use other methods to ensure that families with high and continuing child support amounts do not remain on the rolls indefinitely.

<sup>4</sup> Any child support collected on behalf of a child subject to a family cap is transferred to the family and treated as exempt income.

<sup>5</sup> Child support income is not treated as income for initial eligibility grant calculation, but child support income is included in the net nonexempt income calculation for determining ongoing recipient financial eligibility even when the support is redirected to the local child support agency.

<sup>6</sup> In addition to the \$50 pass-through payment, Delaware provides a supplemental child support payment, which is calculated by subtracting a recipient's current disposable income from his or her disposable income as it would have been calculated in 1975.

<sup>7</sup> The amount of child support collected or the amount of unmet need, whichever is smaller, is transferred to the family as unearned income and disregarded for benefit determination. The unmet need, also called the gap payment, is calculated as the consolidated need standard for the unit's family size minus the maximum benefit for the unit's family size minus the unit's net income. For units affected by the family cap, the amount of unmet need is calculated using the standard of need for the family size that includes the capped child, but using the family maximum that excludes the capped child.

<sup>8</sup> The state will divert child support income to meet the unmet needs of a parent's ineligible dependent children who live in the assistance unit.

<sup>9</sup> After the initial \$50 pass-through, the state then transfers child support in the amount of the unmet need, also known as the gap payment, to the family as unearned income and disregards the child support for benefit determination. The unmet need is calculated as the consolidated need standard for the unit's family size minus the maximum benefit for the unit's family size minus the unit's net income.

<sup>10</sup> All child support collected on behalf of a child subject to the family cap is transferred to the family. For children subject to the family cap, the first \$90 of unearned income, including child support, is disregarded for eligibility and benefit computation; the rest is counted.

<sup>11</sup> Montana adds any child support collected up to \$100 to the TANF payment. This money is considered an addition to the TANF payment, not a pass-through of child support income, and is disregarded for eligibility purposes.

<sup>12</sup> The total pass-through amount is up to \$100 if there is one child in the family and up to \$200 if there is more than one child in the family.

<sup>13</sup> The total pass-through amount is \$50 per child up to \$200 if there is more than one child in the family.

<sup>14</sup> The unmet need, also called the gap payment, is calculated as 63.7 percent of the smaller of retained child support for the month or the maximum amount that would not make the family ineligible for TANF if counted as income. The state defines "retained child support" as the amount equal to the smaller of the current month's collection, the basic TANF award for the month, or the current monthly obligation excluding arrears.

<sup>15</sup> The state will add to the TANF payment the smaller of the court-ordered payment amount, the amount the Office of the Attorney General received during that month, or \$75. This money is considered an addition to the TANF benefit, not a pass-through of child support income, and is disregarded for eligibility purposes.



**Table IV.A.3 Asset Limits for Recipients, July 2014**

State	Asset limit	Vehicle exemption	Restricted Asset Accounts:		
			Amount	Description	Matching rate
Alabama	No limit	All vehicles owned by household	—	—	*
Alaska	\$2,000/\$3,000 <sup>1</sup>	All vehicles owned by household <sup>2</sup>	—	—	—
Arizona	\$2,000	All vehicles owned by household	\$9,000 <sup>3</sup>	IDA accounts: Postsecondary education or training, purchase of a first home, capitalization of a small business	None
Arkansas	\$3,000	One vehicle per household	—	—	—
California	\$2,000/\$3,250 <sup>4</sup>	\$9,500 <sup>E</sup> /One vehicle per licensed driver <sup>5</sup>	No limit	IDA accounts: Postsecondary education or job training, purchase of a home, capitalization of a small business, homelessness prevention, retirement accounts, and 529s and Education Savings Accounts	None
Colorado	No Limit	All vehicles owned by household	—	—	—
Connecticut	\$3,000	\$9,500 <sup>E,6</sup>	No limit	Postsecondary education of a dependent child, IRAs, Keoghs, 401(k) plans	None
Delaware	\$10,000	All vehicles owned by household	\$5,000	Education and Business Investment Accounts: Dependent care expenses, security deposit for an apartment or house, purchase or repair of a vehicle, educational expenses, business expenses or investments	None
D.C.	\$2,000/\$3,000 <sup>1</sup>	All vehicles owned by household	\$10,000	Opportunity accounts: Education or training, purchase of a primary residence, major repairs or improvements to a primary residence, start-up business costs, medical emergencies, retirement expenses, purchase of a federally qualified retirement account	2 to 1
Florida	\$2,000	\$8,500 <sup>E</sup>	Varies	IDA accounts: Postsecondary education or training, purchase of a first home, capitalization of a small business; transportation	1 to 1 <sup>7</sup>
Georgia	\$1,000	\$1,500/\$4,650 <sup>E,8</sup>	\$5,000	IDA accounts: Postsecondary education or training, purchase of a first home, capitalization of a small business	Varies <sup>9</sup>
Hawaii	No Limit	All vehicles owned by household	—	IDA accounts: Postsecondary education or training, purchase of a first home, capitalization of a small business, certain educational accounts and retirement	—
Idaho	\$5,000	One vehicle per adult	—	—	—
Illinois	No Limit	All vehicles owned by household	No limit <sup>10</sup>	IDA accounts: Postsecondary education or training, purchase of a first home, capitalization of a small business; purchase of a vehicle	2 to 1
Indiana	\$1,500	\$5,000 <sup>E</sup> of one vehicle	No limit	IDA accounts: Postsecondary education or training, purchase of a first home, capitalization of a small business	*

**Table IV.A.3 Asset Limits for Recipients, July 2014**

State	Asset limit	Vehicle exemption	Restricted Asset Accounts:		
			Amount	Description	Matching rate
Iowa	\$5,000	One vehicle per household <sup>11</sup>	All deposits and interest	IDA accounts: Postsecondary education or training, purchase of a first home, capitalization of a small business, home improvement, medical emergencies	1 to 1 <sup>12</sup>
Kansas	\$2,000	All vehicles owned by household	No limit	IDA accounts: Postsecondary education or training, purchase of a first home, capitalization of a small business	None
Kentucky	\$2,000 <sup>13</sup>	All vehicles owned by household	\$5,000	IDA accounts: Postsecondary education or training, purchase of a first home, capitalization of a small business	*
Louisiana	No limit	All vehicles owned by household	No limit	IDA accounts: Postsecondary education or training; purchase of a first home; capitalization of a small business; payments for work-related clothing, tools, or equipment	None
Maine	\$2,000	One vehicle per household	\$10,000	Postsecondary education or training, purchase of a first home, capitalization of a small business, repairs to a vehicle or home	2 to 1 <sup>14</sup>
Maryland	No limit	All vehicles owned by household	No limit	IDA accounts: Postsecondary education or training, purchase of a first home, capitalization of a small business	*
Massachusetts	\$2,500	\$15,000 <sup>F</sup>	—	—	—
Michigan	\$3,000	All vehicles owned by household	No limit	IDA accounts: Postsecondary education or training, purchase of a first home, capitalization of a small business	*
Minnesota	\$5,000	\$15,000 <sup>F,15</sup>	No limit	IDA accounts: Postsecondary education or training, purchase of a first home, capitalization of a small business	3 to 1
Mississippi	\$2,000 <sup>16</sup>	All vehicles owned by household <sup>17</sup>	—	—	—
Missouri	\$5,000	One vehicle per household <sup>18</sup>	No limit	IDA accounts: Postsecondary education or training, purchase of a first home, capitalization of a small business	None
Montana	\$3,000	One vehicle per household <sup>19</sup>	—	—	—
Nebraska	\$4,000/\$6,000 <sup>20</sup>	One vehicle per household <sup>21</sup>	No limit	IDA accounts: Postsecondary education or training, purchase of a first home, capitalization of a small business, trust funds for children in the assistance unit	None
Nevada	\$6,000	One vehicle per household	No limit <sup>22</sup>	IDA accounts: Postsecondary education or training, purchase of a first home, capitalization of a small business	None
New Hampshire	\$2,000	One vehicle per licensed driver	\$2,000	IDA accounts: Postsecondary education or training, purchase of a first home, capitalization of a small business	3 to 1
New Jersey	\$2,000	All vehicles owned by household <sup>23</sup>	No limit	IDA accounts: Postsecondary education or training, purchase of a first home, capitalization of a small business; purchase of a vehicle	*
New Mexico	\$3,500 <sup>24</sup>	All vehicles owned by household <sup>25</sup>	No limit <sup>26</sup>	IDA accounts: Postsecondary education or training, purchase of a first home, capitalization of a small business, home improvement	None

**Table IV.A.3 Asset Limits for Recipients, July 2014**

State	Asset limit	Vehicle exemption	Restricted Asset Accounts:		
			Amount	Description	Matching rate
New York	\$2,000/\$3,000	\$4,650/\$9,300 <sup>27</sup>	No limit <sup>28</sup>	IDA accounts: Postsecondary education or training, purchase of a first home, capitalization of a small business; purchase of a vehicle	*
North Carolina	\$3,000	All vehicles owned by household	No limit	—	—
North Dakota	\$3,000/\$6,000/ +\$25 <sup>29</sup>	One vehicle per household	—	—	—
Ohio	No limit	All vehicles owned by household	\$10,000	IDA accounts: Postsecondary education or training, purchase of a first home, capitalization of a small business	Up to 4 to 1
Oklahoma	\$1,000	\$5,000 <sup>E</sup>	\$4,000 <sup>30</sup>	IDA and SEED accounts: Postsecondary education or training, purchase of a first home, capitalization of a small business	None
Oregon					
All, except JOBS Plus	\$10,000 <sup>31</sup>	\$10,000 <sup>E</sup>	—	—	—
JOBS Plus	\$10,000 <sup>31</sup>	\$10,000 <sup>E</sup>	No limit	Education account	1 to hr. worked <sup>32</sup>
Pennsylvania	\$1,000	One vehicle per household	No limit	IDA accounts: Postsecondary education or training, purchase of a first home, capitalization of a small business; any other use as outlined in an approved plan	1 to 1 <sup>33</sup>
Rhode Island	\$1,000	One vehicle per adult <sup>34</sup>	—	—	—
South Carolina	\$2,500	One vehicle per licensed driver <sup>35</sup>	\$10,000	IDA accounts: Postsecondary education or training, purchase of a first home, capitalization of a small business	None
South Dakota	\$2,000	One vehicle per household <sup>36</sup>	—	—	—
Tennessee	\$2,000	\$4,600 <sup>E</sup>	\$5,000	IDA accounts: Postsecondary education or training, purchase of a first home, capitalization of a small business; transportation	Varies <sup>37</sup>
Texas	\$1,000 <sup>16</sup>	\$4,650 of all vehicles owned by household <sup>E,35</sup>	No limit <sup>38</sup>	IDA accounts: Postsecondary education or training, purchase of a first home, capitalization of a small business	1 to 1
Utah	\$2,000	All vehicles owned by household	No limit	IDA accounts: Postsecondary education or training, purchase of a first home, capitalization of a small business	*
Vermont	\$2,000 <sup>39</sup>	One vehicle per adult	No limit	IDA accounts: Postsecondary education or training, purchase of a first home, capitalization of a small business	*
Virginia	No limit	All vehicles owned by household	No limit	IDA accounts: Postsecondary education or training, purchase of a first home, capitalization of a small business	2 to 1

**Table IV.A.3 Asset Limits for Recipients, July 2014**

State	Asset limit	Vehicle exemption	Restricted Asset Accounts:		
			Amount	Description	Matching rate
Washington	\$1000	\$5,000 <sup>E,40</sup>	No limit	IDA accounts: Postsecondary education or training, purchase of a first home, capitalization of a small business	*
West Virginia	\$2,000	One vehicle per household	No limit	IDA accounts: Postsecondary education or training, purchase of a first home, capitalization of a small business, HUD Family Self-Sufficiency Escrow Accounts	*
Wisconsin	\$2,500	\$10,000 <sup>E</sup>	No limit	IDA accounts: Postsecondary education or training, purchase of a first home, capitalization of a small business <sup>41</sup>	Varies
Wyoming	\$2,500	One vehicle per household <sup>42</sup>	—	—	—

Source: The Urban Institute's Welfare Rules Database, funded by HHS/ACF and HHS/ASPE.

Note: "No Limit" indicates a state does not place a limit on the amount of assets that can be held by the unit. A "—" indicates the state does not place a limit on that particular type of asset account, but may otherwise have an asset test.

<sup>E</sup> Equity value of the vehicle.

F Fair-market value of the vehicle.

\* Data not obtained.

<sup>1</sup> Units including an elderly person may exempt \$3,000; all other units exempt \$2,000.

<sup>2</sup> Vehicles are exempt if used for one of the following: (1) to meet the family's basic needs, such as getting food and medical care or other essentials; (2) to go to and from work, school, training, or work activity (such as job search or community service); (3) as the family's house; (4) to produce self-employment income; or (5) to transport a disabled family member, whether or not he or she is a part of the assistance unit. If the vehicle does not meet one of these requirements, the equity value of the vehicle is counted in the determination of resources.

<sup>3</sup> Fifty percent of earned income that is deposited into an IDA is disregarded for eligibility and benefit computation. The monthly value of the disregard cannot exceed \$100.

<sup>4</sup> Units including an elderly or disabled person may exempt \$3,250; all other units exempt \$2,000.

<sup>5</sup> Each vehicle must be evaluated for its equity value. Before this calculation, all the following vehicles are completely excluded: (1) is necessary for long-distance travel that is essential for employment; (2) is necessary to transport a physically disabled household member; (3) would be exempt under previously stated exemptions but the vehicle is not in use because of temporary unemployment; (4) used to carry fuel or water to the home and is the primary method of obtaining fuel or water; and (5) is a gift, donation, or family transfer. For each remaining vehicle, exclude one additional vehicle per adult and one additional vehicle per licensed child who uses the vehicle to travel to school, employment, or job search. For each remaining vehicle not completely excluded, the equity value that exceeds \$9,500 counts against the family's asset limit.

<sup>6</sup> The unit may exempt \$9,500 of the equity value of a vehicle or the entire value of one vehicle used to transport a handicapped person.

<sup>7</sup> The match rate is determined case by case and cannot exceed \$1,500 a year.

<sup>8</sup> If the vehicle is used for job search, or to travel to work or education and training, the unit may exclude \$4,650 of the value. If the vehicle is not used for these purposes, \$1,500 of the equity value may be excluded. If the vehicle is used more than 50 percent of the time to produce income or as a dwelling, it is totally excluded.

<sup>9</sup> Funds in an IDA may also be matched on behalf of the individual by a qualified entity, which may be defined as one of the following: a specific not-for-profit organization, or Georgian state or local government acting in cooperation with a not-for-profit organization.

<sup>10</sup> Deposits must come from earned income, and all deposits must be matched by state or local government, or through contributions made by a nonprofit entity. All withdrawals from the IDA account must be in the form of vendor payments made on behalf of the client for one or more of the intended purposes of the IDA.

<sup>11</sup> Additionally, \$5,874 of the equity value of a vehicle is exempt for each adult and working teenager whose resources must be considered in determining eligibility.

<sup>12</sup> The state matches \$0.50 for every dollar of a recipient's assets; federal funds match another \$0.50.

<sup>13</sup> Only liquid resources are considered for eligibility determinations. Liquid resources include cash, checking and savings accounts, CDs, stocks and bonds, and money market accounts.

<sup>14</sup> Community agencies will contribute matching funds up to \$2,000 a year.

<sup>15</sup> The amount is the vehicle's average trade-in value, which has not already been totally excluded under the following provisions: (1) exclude all motor vehicles essential to operating a self-employment business; (2) exclude any vehicle used as the unit's home; (3) exclude one vehicle per physically disabled person needed to transport the disabled unit member; (4) exclude the value of special equipment added to a vehicle for a handicapped member of the assistance unit; (5) exclude any vehicle used for certain long-distance traveling for the employment of a unit member; and (6) exclude any vehicle if at least 50 percent of its use is to produce income. \$7,500 of the loan value of additional vehicles is also exempt. Minnesota uses the loan value of the vehicle as listed in the current NADA Used Car Guide, Midwest edition instead of the fair-market value. The loan value is generally slightly less than the estimated fair-market value.

<sup>16</sup> When a TANF recipient marries while receiving assistance, the liquid resources of the new spouse are excluded for six months beginning the month after the date of the marriage.

<sup>17</sup> Recreational vehicles are not exempt. Additionally, industrial vehicles—heavy haulers, pulpwood trucks, etc.—are exempt as long as they are used for income-producing purposes over 50 percent of the time, or as long as they annually produce income consistent with their fair-market value. Determination of whether to count a vehicle is made case by case.

- <sup>18</sup> \$1,500 of the equity value of the unit's second vehicle is exempt.
- <sup>19</sup> All vehicles whose primary use is to produce income or that are used as a home are also exempt.
- <sup>20</sup> The asset limit is based on unit size: one person receives \$4,000, two or more people receive \$6,000.
- <sup>21</sup> The entire vehicle is exempt only if used for employment, training, or medical transportation. If a unit has more than one vehicle that meets the exemption criteria, only the vehicle with the greatest equity value will be exempt.
- <sup>22</sup> Individuals can only deposit earned income into the IDA; the amount of earned income will be considered an earned income disregard in determining eligibility and benefit amounts.
- <sup>23</sup> Recreational vehicles are not exempt.
- <sup>24</sup> The total limit is \$3,500, but only \$1,500 can be in liquid resources and \$2,000 can be in non-liquid resources. Liquid resources include the (convertible) cash value of life insurance policies, cash, stocks, bonds, negotiable notes, purchase contracts, and other similar assets. Non-liquid resources include nonexempt vehicles, equipment, tools, livestock (with the exception of nonsalable domestic pets), one-time sale asset conversion, and lump sum payments.
- <sup>25</sup> The entire vehicle is exempt only if used for transportation to work, work activities, or daily living requirements. If the vehicle is not used for these purposes, the entire equity value of the vehicle is subject to the asset test.
- <sup>26</sup> The state does not limit the amount of money a unit may save for postsecondary education or business capitalization, but the unit may only save \$1,500 toward the purchase of a new home.
- <sup>27</sup> If the vehicle is needed to seek or retain employment, \$9,300 of the vehicle is exempt. Otherwise, \$4,650 of the full fair-market value is exempt.
- <sup>28</sup> In addition to the IDA account, recipients may exempt up to \$4,650 for the purchase of a first or replacement vehicle that will be used to seek, obtain, or maintain employment. The funds must be kept in a separate bank account from the IDA savings.
- <sup>29</sup> The asset limit is based on unit size: one person receives \$3,000, two people receive \$6,000, and another \$25 is allowed for each additional person thereafter.
- <sup>30</sup> Although the asset limit is \$4,000, the unit may only save \$2,000 in an IDA and \$2,000 in the Savings for Education, Entrepreneurship, and Down payment (SEED) accounts, which are savings accounts for individuals age 13 through 18 and are dedicated for purposes such as postsecondary education or training expenses, purchase of a first home, or capitalization of a small business.
- <sup>31</sup> The limit is reduced to \$2,500 if the recipient does not cooperate with his or her case plan.
- <sup>32</sup> The participant's employer contributes one dollar for every hour the participant works.
- <sup>33</sup> The Pennsylvania Department of Community and Economic Development will contribute matching funds up to \$1,000 a year. Non-IDA postsecondary education savings accounts are not subject to a match rate.
- <sup>34</sup> Exemptions for adult drivers cannot exceed two vehicles per household. Additionally, the entire value of a vehicle used primarily to provide transportation for a disabled family member is exempt.
- <sup>35</sup> All licensed vehicles used for income-producing purposes or for transporting a disabled household member are exempt.
- <sup>36</sup> In addition to one primary vehicle, an assistance unit may totally exclude a vehicle used to transport water or fuel to the home when it is not piped in or to transport a disabled member or SSI recipient in the household. The unit may also exclude \$4,650 of the fair-market value of a vehicle used to transport members of the unit for education or employment.
- <sup>37</sup> Local banks, churches, or IDA nonprofit sponsors will contribute matching funds from rates of 1 to 1, up to 9 to 1.
- <sup>38</sup> Only deposits from earnings or EITCs are disregarded. Any withdrawals from an IDA account made for non-allowable purposes are counted as resources.
- <sup>39</sup> In addition to the \$2,000 asset limit, assets accumulated from earnings, interest earned on those assets, and non-liquid assets purchased with savings from earnings and other excluded income or resources are excluded as resources.
- <sup>40</sup> The entire equity value of a vehicle used to transport a disabled household member is also exempt.
- <sup>41</sup> The information in the table refers to the WISCAP IDA program. There are two other IDA programs in Wisconsin for which data on limits, uses, and matching are unavailable.
- <sup>42</sup> This exemption applies to a single-parent unit. Two vehicles are exempt for a married couple.



**Table IV.A.4 Income Eligibility Tests for Recipients, July 2014**

State	Type of test	Income must be less than
Alabama	No explicit tests	—
Alaska	Gross income	185% of Need Standard
	Net income	100% of Need Standard
Arizona	Gross income	185% of Need Standard
	Net income	100% of Need Standard
Arkansas	Net income	100% of Income Eligibility Standard
California	No explicit tests	—
Colorado	Gross income	100% of Need Standard <sup>1</sup>
Connecticut	Gross earnings	100% of Federal Poverty Guideline
	Unearned income	100% of Need Standard and 100% of Payment Standard
Delaware	Gross income	185% of Standard of Need
	Net income	100% of Standard of Need
D.C.	No explicit tests	—
Florida	Gross income	185% of Consolidated Need Standard
Georgia	Gross income	185% of Standard of Need
Hawaii	Gross income	185% of Standard of Need
	Net income	100% of Standard of Assistance
Idaho	No explicit tests	—
Illinois	No explicit tests	—
Indiana	Net income	100% of Federal Poverty Guideline
Iowa	Gross income	185% of Need Standard
Kansas	No explicit tests	—
Kentucky	Gross income	185% of Standard of Need <sup>2</sup>
Louisiana	No explicit tests	—
Maine	Gross income	100% of Gross Income Test
Maryland	No explicit tests	—
Massachusetts	Gross income	185% of Need Standard and Payment Standard
Michigan	No explicit tests	—
Minnesota	No explicit tests	—
Mississippi	Gross income	185% of Need Standard and Payment Standard <sup>2</sup>
Missouri	Gross income	185% of Need Standard
Montana	Gross income	185% of Net Monthly Income Standard
	Net income	100% of Benefit Standard
Nebraska	No explicit tests	—
Nevada	Gross income	130% of Federal Poverty Guideline <sup>2</sup>
New Hampshire	No explicit tests	—
New Jersey <sup>3</sup>	No explicit tests	—
New Mexico	Gross income	85% of Federal Poverty Guideline
New York	Gross income	185% of Need Standard and 100% of Federal Poverty Guideline
North Carolina	No explicit tests	—
North Dakota	No explicit tests	—
Ohio	No explicit tests	—
Oklahoma	Gross income	185% of Need Standard

**Table IV.A.4 Income Eligibility Tests for Recipients, July 2014**

State	Type of test	Income must be less than
Oregon		
All, except JOBS Plus	Gross income	100% of Countable Income Limit
JOBS Plus	Gross income	100% of Food Stamp Countable Income Limit
Pennsylvania	No explicit tests	—
Rhode Island	No explicit tests	—
South Carolina	Gross income	185% of Need Standard
South Dakota	No explicit tests	—
Tennessee	Gross income	185% of Consolidated Need Standard
Texas	Net income	100% of Recognizable Needs
Utah	Gross income	185% of Adjusted Standard Needs Budget
	Net income	100% of Adjusted Standard Needs Budget
Vermont	No explicit tests	—
Virginia		
VIEW <sup>4</sup>	Gross earnings	100% of Federal Poverty Guideline
	Unearned income	100% of Standard of Assistance
All, except VIEW	Gross income	185% of Standard of Need
Washington <sup>5</sup>	Gross earnings	100% of Maximum Gross Earned Income Limit
West Virginia	Gross income	100% of Standard of Need
Wisconsin	Gross income	115% of Federal Poverty Guideline
Wyoming	No explicit tests	—

Source: The Urban Institute's Welfare Rules Database, funded by HHS/ACF and HHS/ASPE.

Notes: "No explicit tests" indicates either that the state imposes no income tests on recipients or that the state imposes an income test but the calculation of the test and disregards allowed for it do not differ from those used to calculate the benefit.

See table II.A.2 for information on benefit computation policies.

See table I.E.3 for information on eligibility standards.

<sup>1</sup> The gross income test does not apply to earnings for recipients who are receiving the 67 percent benefit computation disregard.

<sup>2</sup> The gross income test does not apply to earnings for recipients who are receiving the 100 percent benefit computation disregard.

<sup>3</sup> In households where the natural or adoptive parent is married to a non-needy stepparent, the gross household income may not exceed 150 percent of the federal poverty guideline.

<sup>4</sup> For two-parent units to be eligible, their gross earned income must be below 150 percent of the federal poverty guideline and their unearned income must be below 100 percent of the standard of assistance.

<sup>5</sup> Child-only units are eligible up to 300 percent of the federal poverty guideline.



**Table IV.A.5 Earned Income Disregards for Continuing Income Eligibility Purposes, July 2014**

State	Earned income disregard
Alabama	20% <sup>2</sup>
Alaska <sup>1</sup>	No explicit net income test
Arizona	
All, except JOBSTART	No explicit net income test
JOBSTART	100% of subsidized wages <sup>3</sup>
Arkansas	20% and 60% of remainder
California	No explicit net income test <sup>4</sup>
Colorado	No explicit net income test
Connecticut	\$90
Delaware	\$120 and 33.3% of remainder in first 4 months, \$120 for next 8 months, \$90 thereafter <sup>5</sup>
D.C.	\$160 per employed member
Florida	\$90 <sup>6</sup>
Georgia	\$90
Hawaii	No explicit net income test
Idaho	No explicit net income test
Illinois	No explicit net income test
Indiana	\$120 and 33.3% of remainder in first 4 months, \$120 for next 8 months, \$90 thereafter
Iowa	20%
Kansas	\$90
Kentucky	No explicit net income test
Louisiana	\$120
Maine	No explicit net income test
Maryland	No explicit net income test
Massachusetts	\$90
Michigan	No explicit net income test
Minnesota <sup>1</sup>	No explicit net income test
Mississippi	\$90 <sup>7</sup>
Missouri	No explicit net income test <sup>8</sup>
Montana	No explicit net income test
Nebraska	No explicit net income test
Nevada	No explicit net income test
New Hampshire	50%
New Jersey	No explicit net income test
New Mexico	No explicit net income test
New York	\$90
North Carolina	No explicit net income test
North Dakota	No explicit net income test
Ohio	No disregards allowed <sup>9</sup>
Oklahoma	\$240 <sup>10</sup>
Oregon	No explicit net income test
Pennsylvania <sup>1</sup>	No explicit net income test
Rhode Island	No explicit net income test
South Carolina	No explicit net income test

**Table IV.A.5 Earned Income Disregards for Continuing Income Eligibility Purposes, July 2014**

State	Earned income disregard
South Dakota	No explicit net income test
Tennessee	No explicit net income test
Texas	No explicit net income test
Utah <sup>1</sup>	No explicit net income test
Vermont	No explicit net income test
Virginia	
VIEW	No explicit net income test
All, except VIEW	\$152 and 20% of remainder <sup>11</sup>
Washington	No explicit net income test
West Virginia	No explicit net income test
Wisconsin	No explicit net income test
Wyoming	No explicit net income test

*Source:* The Urban Institute's Welfare Rules Database, funded by HHS/ACF and HHS/ASPE.

*Notes:* Only earned income disregards are described in the table. Child care disregards and other special disregards, such as deductions for units subject to a time limit or a family cap, are not included.

"No explicit net income test" indicates that either the state does not impose a net income test at application or the state imposes a net income test, but the calculation of the test and disregards allowed for the test are no different from those used to calculate the benefit. See table II.A.2 for information on benefit computation policies.

The table describes the disregards used for ongoing, recipient eligibility purposes. See table I.E.2 for disregards used for initial, applicant eligibility purposes.

<sup>1</sup> This state considers units who have received assistance in one of the previous four months as recipients for the purpose of earned income disregards.

<sup>2</sup> The earned income disregard cannot be applied to the earnings of an individual receiving assistance beyond the 60th month under a hardship extension.

<sup>3</sup> In addition to the 100 percent disregard of all subsidized JOBSTART wages, recipients can disregard the standard \$90 and 30 percent of the remainder for any non-JOBSTART earned income.

<sup>4</sup> If a participant applies for TANF benefits within three calendar months of their subsidized employment placement ending, they will be considered a recipient for purposes of earned income disregards.

<sup>5</sup> If benefits or employment end before the fourth month of the \$30 + 1/3 disregard, the earner is eligible for the disregard for four additional months upon reapplication or re-employment.

<sup>6</sup> Applicant units receiving assistance in one of the last four months may disregard \$200 and 50 percent.

<sup>7</sup> This disregard is applied after the six month 100 percent disregard used for benefit computation expires. If a recipient marries for the first time, his or her new spouse may receive a one-time 100 percent disregard for six consecutive months.

<sup>8</sup> Recipients who became employed before receiving assistance may receive the \$90 applicant disregard. See Table I.E.2.

<sup>9</sup> This state does test net income for eligibility but does not allow units to apply the type of earned income disregard discussed in this table. The net income test includes more specific disregards, such as deductions for dependent care.

<sup>10</sup> This disregard applies to individuals working full time (defined as 20 hours a week for individuals with a child under age six and 30 hours a week for all others). Individuals who are not employed full time may disregard \$120.

<sup>11</sup> The dollar amount of the initial disregard varies by family size. For one to three unit members, the disregard is \$152 for four members, it is \$163; for five members, it is \$191; and for six or more members, it is \$219.

**Table IV.A.6 Maximum Income for Ongoing Eligibility for a Family of Three, July 2014<sup>1</sup>**

State	Maximum Earnings a Recipient Can Retain and Still Remain Eligible for Assistance in Month:			
	2	7	13	25
Alabama	No maximum	No maximum	\$268	\$268
Alaska	\$2,484	\$2,484	\$2,235	\$2,104
Arizona	\$585	\$585	\$585	\$585
Arkansas	\$697	\$697	\$697	\$697
California <sup>+</sup>				
Nonexempt	\$1,451	\$1,451	\$1,451	\$1,564
Exempt	\$1,611	\$1,611	\$1,611	\$1,724
Colorado <sup>+</sup>	\$1,400	\$1,400	\$1,400	\$1,400
Connecticut <sup>+</sup>	\$1,649	\$1,649	\$1,649	\$1,649
Delaware	\$1,942	\$1,340	\$1,310	\$1,310
D.C.	\$1,444	\$1,444	\$1,444	\$1,444
Florida	\$805	\$805	\$805	\$805
Georgia	\$756	\$544	\$514	\$514
Hawaii	\$2,369	\$1,944	\$1,944	\$1,441
Idaho	\$648	\$648	\$648	\$648
Illinois <sup>+</sup>	\$1,727	\$1,727	\$1,727	\$1,727
Indiana	\$1,151	\$1,151	\$1,151	\$1,151
Iowa	\$1,267	\$1,267	\$1,267	\$1,267
Kansas <sup>+</sup>	\$1,162	\$1,162	\$1,162	\$1,162
Kentucky	No maximum	\$645	\$645	\$615
Louisiana	\$1,259	\$359	\$359	\$359
Maine	\$1,023	\$1,023	\$1,023	\$1,023
Maryland	\$1,039	\$1,039	\$1,039	\$1,039
Massachusetts				
Exempt	\$1,069	\$1,069	\$1,069	\$1,069
Nonexempt	\$1,143	\$1,143	\$1,143	\$1,143
Michigan	\$1,164	\$1,164	\$1,164	\$1,164
Minnesota <sup>2</sup>	\$1,793	\$1,793	\$1,793	\$1,793
Mississippi	No maximum	\$458	\$458	\$458
Missouri	\$1,145	\$1,145	\$381	\$381
Montana	\$817	\$817	\$817	\$817
Nebraska	\$967	\$967	\$967	\$967
Nevada	No maximum	\$1,531	\$478	\$478
New Hampshire	\$1,348	\$1,348	\$1,348	\$1,348
New Jersey	\$1,695	\$1,695	\$847	\$847
New Mexico	\$1,017	\$1,017	\$1,017	\$1,017
New York	\$1,460	\$1,460	\$1,460	\$1,460
North Carolina	No maximum	\$681	\$681	\$681
North Dakota	\$1,306	\$1,005	\$871	\$653
Ohio	\$1,177	\$1,177	\$1,177	\$1,177
Oklahoma	\$240	\$240	\$240	\$240
Oregon	\$616	\$616	\$616	\$616

**Table IV.A.6 Maximum Income for Ongoing Eligibility for a Family of Three, July 2014<sup>1</sup>**

State	Maximum Earnings a Recipient Can Retain and Still Remain Eligible for Assistance in Month:			
	2	7	13	25
Pennsylvania <sup>+</sup>	\$805	\$805	\$805	\$805
Rhode Island	\$1,277	\$1,277	\$1,277	\$1,277
South Carolina	\$1,504	\$813	\$813	\$813
South Dakota	\$838	\$838	\$838	\$838
Tennessee	\$1,315	\$1,315	\$1,315	\$1,315
Texas	\$1,708	\$308	\$308	\$308 <sup>3</sup>
Utah	\$1,051	\$1,051	\$1,051	\$1,051
Vermont <sup>+</sup>	\$1,053	\$1,053	\$1,053	\$1,053
Virginia <sup>+</sup>				
VIEW	\$1,628	\$1,628	\$1,628	\$1,628
All, except VIEW	\$552	\$552	\$552	\$552
Washington	\$954	\$954	\$954	\$954
West Virginia	\$565	\$565	\$565	\$565
Wisconsin	— <sup>4</sup>	— <sup>4</sup>	— <sup>4</sup>	— <sup>4</sup>
Wyoming	\$835	\$835	\$835	\$835

Source: The Urban Institute's Welfare Rules Database, funded by HHS/ACF and HHS/ASPE.

Note: Ongoing eligibility is calculated assuming that the unit found new employment while on assistance, has only earned income, has no child care expenses, contains one adult and no children subject to a family cap, has no special needs, pays for shelter, and lives in the most populated area of the state.

<sup>+</sup> Dollar amount used to calculate benefit varies within the state, either by county or by region of the state. Calculations are based on the dollar amount that applies to the majority of the state. See WRD for more information.

<sup>1</sup> The values in this table represent the maximum amount of earnings a recipient in various months of combining work and TANF can retain and still be "technically eligible" for assistance in each state. Technical eligibility does not mean that the unit will necessarily receive a cash benefit, but it will have passed all the eligibility tests and is eligible for some positive amount. Most states only distribute a cash benefit equaling \$10 or more.

<sup>2</sup> This table captures the maximum earnings a recipient may have in the months following his or her completion of the mandatory four month diversion program. During the diversion program, different earned income disregards and benefit computation rules apply.

<sup>3</sup> Based on the assumption made for these calculations, the recipient is not receiving the state's 90 percent disregard; however, under different assumptions, it is possible that the recipient may receive the 90 percent disregard in the 25th month of combining work and welfare.

<sup>4</sup> Units with earnings at application will not receive a cash benefit, except for some Community Service Job participants who may qualify for a prorated cash benefit. Applicants may earn up to \$1,872 and still be eligible for nonfinancial assistance.

**Table IV.B.1 Family Cap Policies, July 2014**

State	Special treatment of additional children	Special treatment if child born more than X months after case opening	Increase in cash benefit for an additional child (and special provisions)	Special treatment discontinued if case closed X months <sup>1</sup>
Alabama	No	—	—	—
Alaska	No	—	—	—
Arizona	Yes	10 <sup>2</sup>	None (disregard) <sup>3</sup>	Always capped
Arkansas	Yes	1	None	6
California	Yes	10 <sup>4</sup>	None	24
Colorado	No	—	—	—
Connecticut	Yes	10	50	Always capped
Delaware	Yes <sup>5</sup>	10	None	Always capped
DC	No	—	—	—
Florida	Yes	10 <sup>6</sup>	Half of normal increase for adding first child; none for additional children	Always capped
Georgia	Yes	10	Varies <sup>7</sup>	Always capped
Hawaii	No	—	—	—
Idaho	No <sup>8</sup>	—	—	—
Illinois	No	—	—	—
Indiana	Yes	10	None	Always capped
Iowa	No	—	—	—
Kansas	No	—	—	—
Kentucky	No	—	—	—
Louisiana	No	—	—	—
Maine	No	—	—	—
Maryland	No	—	—	—
Massachusetts	Yes	10	None (disregard) <sup>9</sup>	Always capped
Michigan	No	—	—	—
Minnesota	Yes	10	None <sup>10</sup>	10
Mississippi	Yes	10	None	Always capped
Missouri	No	—	—	—
Montana	No	—	—	—
Nebraska	No	—	—	—
Nevada	No	—	—	—
New Hampshire	No	—	—	—
New Jersey	Yes	10	None (earner exemption) <sup>11</sup>	12 <sup>12</sup>
New Mexico	No	—	—	—
New York	No	—	—	—
North Carolina	Yes	10	None	Always capped
North Dakota	Yes	8	None	12
Ohio	No	—	—	—
Oklahoma	No	—	—	—
Oregon	No	—	—	—
Pennsylvania	No	—	—	—
Rhode Island	No	—	—	—
South Carolina	Yes	10	None (voucher) <sup>13</sup>	Always capped

**Table IV.B.1 Family Cap Policies, July 2014**

State	Special treatment of additional children	Special treatment if child born more than X months after case opening	Increase in cash benefit for an additional child (and special provisions)	Special treatment discontinued if case closed X months <sup>1</sup>
South Dakota	No	—	—	—
Tennessee	Yes	10	None	1 <sup>14</sup>
Texas	No	—	—	—
Utah	No	—	—	—
Vermont	No	—	—	—
Virginia	Yes	10	None	Always capped
Washington	No	—	—	—
West Virginia	No	—	—	—
Wisconsin	No	—	—	—
Wyoming	No	—	—	—

Source: The Urban Institute's Welfare Rules Database, funded by HHS/ACF and HHS/ASPE.

Note: Some units may be exempt from the family cap policies. See the WRD for more details on exemption policies.

<sup>1</sup> This column describes the number of months a unit must remain off assistance to regain eligibility for a previously capped child. Some states permanently exclude capped children, even if the unit cycles on and off assistance, while other states may include previously capped children in benefit and eligibility calculations if the unit has not received assistance for a specified period.

<sup>2</sup> The 10-month grace period only applies to the first child born after November 1, 1995. All subsequent children born to the family are capped unless they were conceived during a 12-month or longer period of nonreceipt.

<sup>3</sup> Units subjected to the family cap receive an additional earned income disregard equal to the lost benefit amount. This additional disregard is allowed for each month the member is excluded due because of cap.

<sup>4</sup> The family cap provision does not apply to units who did not receive notification of the rule at least 10 months before the birth of the child or units who leave assistance for at least two consecutive months during the 10-month period leading up to the birth.

<sup>5</sup> In addition to the family cap policy, any child born after December 31, 1998, to an unmarried minor parent is ineligible for cash assistance, regardless of whether the minor was receiving aid at the time of the birth. If the minor received benefits within 10 months of the birth of the child, the child will always be capped. If the minor did not receive benefits within 10 months of the birth of the child, the child will be eligible for assistance once the minor turns 18. Units in which the child is not permanently capped may receive noncash assistance services in the form of vouchers upon request, but s/he will not be automatically given each month. Receipt is based on need, and the total monthly value of the vouchers is capped at \$69.

<sup>6</sup> If the family reapplies for assistance after a break of six or more continuous months, the family cap will apply again to any child born more than 10 months from the date of reapplication, and there will be no increase in the benefit.

<sup>7</sup> The additional child increases the standard of need but not the family maximum. If the family has no income, the cash benefit will not increase. However, if the family has income, the benefit may increase, but cannot increase higher than the maximum payment for the family size excluding the capped child.

<sup>8</sup> The state provides a flat maximum benefit, regardless of family size. However, the work incentive payment increases with family size, so the benefit for a unit with income may increase with an additional child, but never beyond the maximum benefit level.

<sup>9</sup> Units subject to the family cap receive an additional earned income disregard equal to the first \$90 of income received by or on behalf of a capped child in any month.

<sup>10</sup> The family cap applies only to the cash assistance portion of the benefit the additional child would receive. The child will still be eligible for the food portion of the benefit.

<sup>11</sup> Units in which at least one adult member of the unit is working (any number of hours) are not subject to the family cap.

<sup>12</sup> After case closure, if the recipient is employed for three months and loses the job by no fault of his/her own and then reapplies for assistance, the previously capped child is included in the unit. These units, however, do not receive a new 10-month grace period for any subsequent pregnancies.

<sup>13</sup> Benefits are available in the form of vouchers up to the amount of increase in cash benefits the unit would have received for the child.

<sup>14</sup> The family cap will continue until the case is closed. If the case is reopened, the cap is discontinued unless the case was closed for noncooperation with child support requirements or noncompliance with the work activity requirement.

**Table IV.C.1 State Lifetime Time Limit Policies, July 2014**

State	Lifetime limit	Benefits are Terminated for:	
		Entire unit	Adult only
Alabama	60 months	X	—
Alaska	60 months	X <sup>1</sup>	—
Arizona	24 months	X	—
Arkansas	24 months	X	—
California	48 months <sup>2</sup>	—	X
Colorado	60 months	X	—
Connecticut	21 months <sup>3</sup>	X	—
Delaware			
All, except TWP	36 months <sup>4</sup>	X	—
TWP	—	—	—
D.C.	60 months <sup>5</sup>	X	—
Florida	48 months	X	—
Georgia	48 months	X	—
Hawaii	60 months	X	—
Idaho	24 months <sup>6</sup>	X	—
Illinois	60 months	X <sup>1</sup>	—
Indiana	24 months	—	X
	60 months	X	—
Iowa	60 months <sup>7</sup>	X	—
Kansas	48 months	X	—
Kentucky	60 months	X	—
Louisiana	60 months	X	—
Maine	60 months	X	—
Maryland	60 months	X	—
Massachusetts	—	—	—
Michigan	48 months	X	—
Minnesota	60 months	X	—
Mississippi	60 months	X	—
Missouri	60 months	X	—
Montana	60 months	X	—
Nebraska			
Time-limited assistance	60 months	X	—
Non-time-limited assistance	—	—	—
Nevada	60 months	X	—
New Hampshire			
Employment Program	60 months	X	—
Family Assistance Program	—	—	—
New Jersey	60 months	X	—
New Mexico			
New Mexico Works Program	60 months	X	—
Educational Works Program	24 months	—	X
New York	— <sup>8</sup>	—	—
North Carolina	60 months <sup>9</sup>	X	—
North Dakota	60 months	X	—

**Table IV.C.1 State Lifetime Time Limit Policies, July 2014**

State	Lifetime limit	Benefits are Terminated for:	
		Entire unit	Adult only
Ohio	60 months	X	—
Oklahoma	60 months	X	—
Oregon	60 months <sup>10</sup>	—	X
Pennsylvania	60 months	X	—
Rhode Island	48 months	X	—
South Carolina			
All, except CARES	60 months	X	—
CARES	—	—	—
South Dakota	60 months	X	—
Tennessee	60 months <sup>11</sup>	X	—
Texas	60 months	X	—
Utah	36 months	X	—
Vermont	60 months <sup>12</sup>	X	—
Virginia	60 months	X	—
Washington	60 months	X <sup>13</sup>	—
West Virginia	60 months	X	—
Wisconsin	60 months	X	—
Wyoming	60 months	X	—

Source: The Urban Institute's Welfare Rules Database, funded by HHS/ACF and HHS/ASPE.

<sup>1</sup> If the adult who has reached the 60-month lifetime limit is not the parent of any child in the assistance unit, only the adult is ineligible for benefits. Children who do not live with a parent can therefore continue to receive assistance after their caretaker reaches the 60-month limit.

<sup>2</sup> California's TANF funding began December 1996, but recipients' benefit months did not begin to count against units' 60-month limit until January 1998. Using state funds, California will extend recipients' benefits beyond 48 months if the unit received assistance between December 1996 and January 1998. The length of the extension equals the number of months the unit received benefits during this period.

<sup>3</sup> Recipients may apply for extensions after 21 months of benefits, but they may not receive more than 60 total months of assistance. See table IV.C.4 for more information on extensions.

<sup>4</sup> The 36-month time limit applies to assistance units that applied for benefits on or after January 1, 2000. Units that received benefits before this date are eligible for 48 months of assistance.

<sup>5</sup> After 60 months, the unit remains eligible if the net income falls below the Reduced Payment Level. Benefits are reduced to 60% of the payment level for the unit size.

<sup>6</sup> When there is more than one adult in the family, the adult with the greatest number of months of participation must be used to determine when the family reaches the time limit.

<sup>7</sup> In addition to the 60-month lifetime limit, units must establish a time frame, with a specific ending date, during which the recipient expects to become self-sufficient (i.e., when income will be above eligibility limits).

<sup>8</sup> Units in compliance with TANF program rules may continue to receive benefits through a separate state program beyond 60 months.

<sup>9</sup> In certain circumstances, a child may be able to continue receiving benefits after the 60 months. Because the time limit follows the adult, a child may enter a new household and become eligible in a new assistance unit.

<sup>10</sup> Oregon's 60-month lifetime limit retroactively affects recipients; all months of benefit receipt since July 2003 are counted against a unit's 60-month limit.

<sup>11</sup> If clients marry with different months of assistance, the number of months counted towards the time limit will be the higher of the two. If a marriage dissolves, the number of countable months of the two parent unit will be the same if the parents reapply for assistance regardless of months earned prior to the marriage.

<sup>12</sup> Adults in compliance with post-60 month program requirements may continue to receive benefits beyond 60 months.

<sup>13</sup> The entire family becomes ineligible unless it qualifies for a hardship extension.



**Table IV.C.2 Other State Time Limit Policies, July 2014**

State	Number of months eligible	Benefits are Terminated for:	
		Entire unit	Adult only
Alabama	—	—	—
Alaska	—	—	—
Arizona	— <sup>1</sup>	—	—
Arkansas	—	—	—
California	—	—	—
Colorado	—	—	—
Connecticut	—	—	—
Delaware	—	—	—
D.C.	—	—	—
Florida	—	—	—
Georgia	—	—	—
Hawaii	—	—	—
Idaho	—	—	—
Illinois	—	—	—
Indiana	—	—	—
Iowa	—	—	—
Kansas	—	—	—
Kentucky	—	—	—
Louisiana	24 of 60 months	X	—
Maine	—	—	—
Maryland	—	—	—
Massachusetts			
Exempt	—	—	—
Nonexempt	24 of 60 months	X	—
Michigan	—	—	—
Minnesota	—	—	—
Mississippi	—	—	—
Missouri	—	—	—
Montana	—	—	—
Nebraska	—	—	—
Nevada	24 months; followed by 12 months of ineligibility <sup>2</sup>	X	—
New Hampshire	—	—	—
New Jersey	—	—	—
New Mexico	—	—	—
New York	—	—	—
North Carolina	24 months; followed by 36 months of ineligibility	X	—
North Dakota	—	—	—
Ohio	36 months; followed by 24 months of ineligibility <sup>3</sup>	X	—
Oklahoma	—	—	—
Oregon	—	—	—
Pennsylvania	—	—	—

**Table IV.C.2 Other State Time Limit Policies, July 2014**

State	Number of months eligible	Benefits are Terminated for:	
		Entire unit	Adult only
Rhode Island	24 of 60 months	X	—
South Carolina			
All, except CARES	24 of 120 months	X	—
CARES	—	—	—
South Dakota	—	—	—
Tennessee	—	—	—
Texas	12, 24, or 36 months; followed by 60 months of ineligibility <sup>4</sup>	—	X
Utah	— <sup>5</sup>	—	—
Vermont	—	—	—
Virginia			
VIEW	24 months; followed by 24 months of ineligibility <sup>6</sup>	X	—
All, except VIEW	—	—	—
Washington	—	—	—
West Virginia	—	—	—
Wisconsin	—	—	—
Wyoming	—	—	—

Source: The Urban Institute's Welfare Rules Database, funded by HHS/ACF and HHS/ASPE.

<sup>1</sup> Two-parent families, in which neither parent is disabled, are eligible for only six months of assistance in any 12-month period.

<sup>2</sup> After receiving 24 months of cumulative or consecutive assistance, the household is ineligible for TANF cash benefits for 12 consecutive months, unless a qualifying hardship exists. This continues until the household has received 60 months of TANF assistance from Nevada or any other state.

<sup>3</sup> To receive benefits after the 24-month period of ineligibility, the family must demonstrate good cause for reapplying. Good cause may include loss of employment, inability to find employment, divorce, domestic violence, or other reasons determined by the caseworker.

<sup>4</sup> The 12-month limit applies to nonexempt recipients who (1) did not complete the 11th grade and have 18 months or more of recent work experience or (2) have a high school diploma or GED, a certificate from postsecondary school, or a certificate or degree from vocational or technical school and any work experience. The 24-month limit applies to nonexempt recipients who (1) did not complete the 11th grade and have between 6 and 17 months of recent work experience or (2) completed the 11th grade but not the 12th grade or have a GED, and have completed 17 or fewer months of work experience. The 36-month limit applies to nonexempt recipients who (1) have less than six months of recent work experience and (2) did not complete the 11th grade.

<sup>5</sup> Two-parent families, in which the principal wage earner is unemployed, are eligible for only seven months of assistance in any 13-month period.

<sup>6</sup> After receiving 24 months of assistance, the unit may receive up to 12 months of transitional benefits. The 24 months of ineligibility begins with the month in which the case was closed or in the month transitional benefits were terminated, whichever is later.

**Table IV.C.3 State Time Limit Exemption Policies, July 2014**

State	Unit Exempt for Months in Which the Head Was:									
	Working (min. weekly hrs.) or had earned income (min. dollars)	Cooperating but unable to find employment	Ill or incapacitated	Caring for an ill or incapacitated person	Caring for child under age (months)	Pregnant (month or later)	Minor parent	Age (or older) (years)	Victim of domestic violence	Other
Alabama	No	No	No	No	No	No	No	No	No	—
Alaska	No	No	Yes	Yes	No	No	Yes	No	Yes	—
Arizona	No	No	No	No	No	No	No	No	No	Receiving less than a \$100 benefit Receiving benefits in any state before 10/01/02 Full amount of assistance is reimbursed by child support
Arkansas	No	Yes	Yes	Yes	3 <sup>5</sup>	7	No	60	Yes	Receiving assistance in another state for less than 36 months Not receiving support services Not required to participate in activities
California	No	No	Yes	Yes	24 <sup>6</sup>	No <sup>7</sup>	Yes <sup>8</sup>	60	Yes	Sanctioned and removed from the grant Full amount of assistance is reimbursed by child support Caretaker of a dependent child of the court, in a kinship care, or at risk of placement in foster care Receiving less than a \$10 benefit Receiving only noncash supportive services
Colorado	No	No	No	No	No	No	No	No	No	—
Connecticut	No	No	Yes	Yes	12 <sup>9</sup>	1 <sup>10</sup>	Yes <sup>8</sup>	60	No	An unemployable adult <sup>11</sup>
Delaware	No	No	— <sup>3</sup>	— <sup>3</sup>	No	No	No	No	Yes	Nonparent caretaker relative receiving benefits <sup>3</sup> Pending SSI/ SSDI application <sup>3</sup>
D.C. <sup>1</sup>	No	No	No	No	No	No	No	No	No	—
Florida	No	No	No	Yes	No	No <sup>12</sup>	Yes <sup>12</sup>	No	No	Not job-ready Not receiving support services Receiving less than a \$10 benefit
Georgia	No	No	No	No	No	No	No	No	No	Unit has an active case with Child Protective Services that creates a barrier to self-sufficiency
Hawaii	No	No	Yes	Yes	6	No	No	65	Yes <sup>13</sup>	—

**Table IV.C.3 State Time Limit Exemption Policies, July 2014**

State	Unit Exempt for Months in Which the Head Was:									
	Working (min. weekly hrs.) or had earned income (min. dollars)	Cooperating but unable to find employment	Ill or incapacitated	Caring for an ill or incapacitated person	Caring for child under age (months)	Pregnant (month or later)	Minor parent	Age (or older) (years)	Victim of domestic violence	Other
Idaho	No	No	No	No	No	No <sup>12</sup>	Yes <sup>12</sup>	No	Yes	Sanctioned for noncompliance
Illinois	30 hrs. <sup>14</sup>	No	No	Yes <sup>15</sup>	No	No	Yes	No	Yes	In a postsecondary education program <sup>16</sup>
Indiana	No	No	No	No	No	No	No	No	No	—
Iowa	No	No	No	No	No	No	No	No	No	—
Kansas	No	No	No	No	No	No	Yes	No	No	—
Kentucky	No	No	No	No	No	No	No <sup>17</sup>	No	No	—
Louisiana	No <sup>18</sup>	No	No <sup>18</sup>	No	No	No <sup>18</sup>	No	No	No	— <sup>18</sup>
Maine <sup>1</sup>	No	No	No	No	No	No	No	No	No	Receiving noncash assistance Parent receiving SSI A nonparent caretaker outside the unit
Maryland	Any earned income	No	Yes <sup>19</sup>	No	No	No	No	No	Yes	Nonparent caretaker relative receiving benefits
Massachusetts										
Exempt <sup>2</sup>	—	—	—	—	—	—	—	—	—	—
Nonexempt	No	No	— <sup>3</sup>	— <sup>3</sup>	— <sup>3</sup>	— <sup>3</sup>	— <sup>3</sup>	— <sup>3</sup>	Yes	— <sup>20</sup>
Michigan	No	No	Yes <sup>21</sup>	Yes <sup>15</sup>	No	No	No	65	Yes	—
Minnesota	No	No	No	No	No	No	Yes <sup>22</sup>	60	Yes <sup>23</sup>	Receiving only the food portion of the grant Sanctioned for intentional program violation after 10/1/97
Mississippi	No	No	No	No	No	No	No	No	No	—
Missouri	No	No	Yes <sup>24</sup>	Yes <sup>24</sup>	No	No	Yes <sup>8</sup>	60	No	Sanctioned for noncompliance prior to 10/1/98 Participating in wage supplementation program
Montana	No	No	No	No	No	No	Yes <sup>8</sup>	No	No	Receiving benefits under a waiver Receiving no benefits due to sanction

**Table IV.C.3 State Time Limit Exemption Policies, July 2014**

State	Unit Exempt for Months in Which the Head Was:									
	Working (min. weekly hrs.) or had earned income (min. dollars)	Cooperating but unable to find employment	Ill or incapacitated	Caring for an ill or incapacitated person	Caring for child under age (months)	Pregnant (month or later)	Minor parent	Age (or older) (years)	Victim of domestic violence	Other
Nebraska										
Time-limited assistance	No	No	___ <sup>3</sup>	___ <sup>3</sup>	___ <sup>3</sup>	___ <sup>3</sup>	No	___ <sup>3</sup>	___ <sup>3</sup>	Sanctioned for noncompliance
Non-time-limited	---	---	---	---	---	---	---	---	---	---
Nevada	No	No	No	No	No	No	No	No	No	---
New Hampshire										
NH Employment	No	No	___ <sup>3</sup>	___ <sup>3</sup>	No	No	No	___ <sup>3</sup>	No	---
Family Assistance Program <sup>2</sup>	---	---	---	---	---	---	---	---	---	---
New Jersey	No	No	Yes	Yes	No	No	Yes	60	Yes	Not job-ready Sanctioned for noncompliance
New Mexico	No	No	No	No	No	No	No	No	No	In the Education Works Program Participating in wage supplementation program
New York <sup>1</sup>	No	No	No	No	No	No	No	No	No	Receiving an emergency (non- recurring) payment
North Carolina	No	No	No <sup>4</sup>	No <sup>4</sup>	No <sup>25</sup>	No	Yes	No <sup>26</sup>	No <sup>4</sup>	Sanctioned for noncompliance ___ <sup>27</sup>
North Dakota	No	No	No	No	No	No	No	No	No	---
Ohio	No	No	No	No	No	No	No	No	No	Receiving support services when at least one assistance group member is employed Receiving no cash benefit Receiving assistance in a state with a time limit waiver
Oklahoma	No	No	No	No	No	No	No	No	No	---
Oregon	No	No	Yes <sup>28</sup>	Yes	No	No	No <sup>29</sup>	No	Yes	In the JOBS Plus program In alcohol or drug treatment Receiving benefits before 7/1/03 Enrolled in a degree program Deprived of needed medical care

**Table IV.C.3 State Time Limit Exemption Policies, July 2014**

State	Unit Exempt for Months in Which the Head Was:									
	Working (min. weekly hrs.) or had earned income (min. dollars)	Cooperating but unable to find employment	Ill or incapacitated	Caring for an ill or incapacitated person	Caring for child under age (months)	Pregnant (month or later)	Minor parent	Age (or older) (years)	Victim of domestic violence	Other
Pennsylvania	No	No	No	No	No	No	No	No	Yes	Receiving no cash benefit Sanctioned for noncompliance Receiving assistance in another state prior to 3/1/1997 Nonparent caretaker relative receiving benefits, but not for own children
Rhode Island	No	No	No	No	No	No	No	No	Yes	—
South Carolina										
All, except CARES	No	No	— <sup>3</sup>	No <sup>30</sup>	No	No	No <sup>30</sup>	No	No <sup>30</sup>	— <sup>31</sup>
CARES <sup>2</sup>	—	—	—	—	—	—	—	—	—	—
South Dakota	No	No	No	No	No	No	No	No	No	—
Tennessee	No	No	No	No	No	No	No	No	No	Receiving no cash benefit
Texas	No <sup>32</sup>	No	No <sup>4</sup>	No <sup>4</sup>	No	No	No	No	No	Sanctioned for noncompliance — <sup>33</sup>
Utah	No	No	No	No	No	No	No	No	No	Receiving Transitional Cash Assistance payments after 4/1/07
Vermont <sup>1</sup>	No	No	Yes	Yes	24 <sup>34</sup>	No	Yes	No	Yes	Not required to participate in work activities
Virginia	No	No	— <sup>3</sup>	— <sup>3</sup>	— <sup>3</sup>	No	— <sup>3</sup>	— <sup>3</sup>	No <sup>4</sup>	Receiving no cash benefit — <sup>35</sup>
Washington <sup>1</sup>	No	No	No	No	No	No	Yes	No	No	Receiving no cash benefit <sup>36</sup>
West Virginia	No	No	No	No	No	No	No	No	No	—
Wisconsin	No	No	No	No	2	No	No	No	No	—
Wyoming	No	No	No	No	No	No	Yes <sup>8</sup>	No	No	In a postsecondary education program <sup>37</sup>

Source: The Urban Institute's Welfare Rules Database, funded by HHS/ACF and HHS/ASPE.

Notes: Exemption policies apply to months in which the state does not count a month of assistance toward the state's time limit (or "stops the clock"). These policies are potential exemptions and may not be granted to all that are eligible. In most states, caseworkers have discretion in applying the exemptions.

If a state has multiple time limits (for example, a periodic limit and a lifetime limit) and applies the exemption policies differently to the time limits, the exemptions in the table apply to the lifetime limit, and the exemptions for the periodic limit are footnoted.

The federal government requires that states disregard months during which an adult lived on a Native American reservation or in an Alaskan Native village with an adult unemployment rate of at least 50 percent. Furthermore, because time-limit calculations apply only to families that include adults (or minor heads of household), time limits do not apply to child-only units or to any month in which an adult received assistance as a dependent child.

Many states exempt months in which a unit receives diversion payments. These policies are captured in table I.A.1.

- <sup>1</sup> This state continues to fund families beyond 60 months of benefit receipt using state funding. However, the state may exempt certain months in calculating the number of federally funded months of assistance.
- <sup>2</sup> Recipients in this component are exempt from time limits. The criteria for inclusion in this component may include some of the exemptions listed in this table; see appendix 1 for more information on the composition of the component.
- <sup>3</sup> Individuals with this characteristic are placed in an alternative component that is exempt from time limits. See appendix 1 for more information on components.
- <sup>4</sup> This group is exempt from the benefit waiting period but not the lifetime limit.
- <sup>5</sup> The exemption applies to parents who have child care. If no child care is available, parents caring for children under 12 months old are exempt.
- <sup>6</sup> The recipient may receive this exemption only one time. A limited exemption for care of a second or subsequent child under six months is also available on a case-by-case basis.
- <sup>7</sup> A pregnant women may qualify for an exemption if the pregnancy is disabling and prohibits her from participating in work or training programs.
- <sup>8</sup> Minor parents are exempt in months in which they are participating in designated activity requirements, such as high school, GED, or a state learning program.
- <sup>9</sup> The exemption does not apply to children subject to a family cap.
- <sup>10</sup> Women who are pregnant or have just given birth are exempt if a physician certifies the woman's inability to work. In addition, a woman whose pregnancy ended within six weeks is exempt.
- <sup>11</sup> To be considered unemployable, an adult must (1) be age 40 or older, (2) be unemployed, (3) be fully cooperating with program requirements, (4) have not completed grade six, and (5) have not been employed more than six months in the past five years.
- <sup>12</sup> A minor is exempt from the time limit if he or she has a child or if she is pregnant.
- <sup>13</sup> To be exempt, the individual must be unemployed or employed less than 20 hours a week, have had a relationship to the perpetrator of the violence, and have taken action as a result of the domestic violence (such as getting a court order protecting the individual from the perpetrator or living in a domestic violence shelter within the past 12 months).
- <sup>14</sup> The head of a one-parent unit must work 30 hours a week, while both parents of a two-parent unit must work a combined total of 35 hours a week to receive the exemption.
- <sup>15</sup> The exemption applies when caring for a child or spouse.
- <sup>16</sup> To be exempt, the caretaker relative must attend the postsecondary education program full time and retain a cumulative GPA of at least 2.5. The exemption only applies to one-parent units.
- <sup>17</sup> A minor parent who lives in an adult-supervised setting and is not considered a head of household may be exempt.
- <sup>18</sup> Months in which an individual is eligible for the state's \$900 earned income deduction, recipients who are ill or incapacitated, women in the last three months of pregnancy and first month after the birth of the child, and months in which the individual received assistance in another state are exempt from the periodic time limit but not the lifetime limit.
- <sup>19</sup> Persons who are ill or incapacitated must have a pending SSI application or appeal in process in order to be exempt from the time limit.
- <sup>20</sup> Months in which the unit receives no benefit due to a sanction or is not required to participate in activities are exempt from the periodic limit.
- <sup>21</sup> The recipient must be incapacitated greater than 90 days.
- <sup>22</sup> To be exempt, minor parents must be living in a supervised setting and complying with a social service plan or, if they are 18 or 19 years old, they must be complying with education requirements.
- <sup>23</sup> To be exempt, the family must be complying with a safety plan.
- <sup>24</sup> To meet this exemption, there must be no other satisfactory alternative plan or care available.
- <sup>25</sup> Single parents caring for a child under 12 months old are exempt from the benefit waiting period time limit but not the lifetime limit.
- <sup>26</sup> Individuals 65 years old and older are exempt from the benefit waiting period time limit but not the lifetime limit.
- <sup>27</sup> Months in which the family does not have access to support services, receives assistance from another state, or is not required to participate in activities are exempt from the benefit waiting period time limit but not the lifetime limit. Counties may also choose to exempt those from the benefit waiting period time limit with physical, mental, or emotional barriers to work.
- <sup>28</sup> This exemption also applies to participants with a mental health condition or learning disability.
- <sup>29</sup> Recipients who were dependent children that became minor parents and receive assistance as caretaker relatives of their own children may receive an exemption from the lifetime limit.
- <sup>30</sup> This group is exempt from the periodic time limit but not the lifetime limit.
- <sup>31</sup> Months in which the unit received benefits in another state, did not receive support services, or received a benefit less than \$10 are exempt from the periodic time limit but not the lifetime limit. Months in which a child is being cared for by a nonparent caretaker relative and the alternative placement is foster care are also exempt from the periodic limit, but not lifetime limit.
- <sup>32</sup> Individuals earning up to \$168 a month may be exempt from the benefit waiting period time limit but not the lifetime limit.
- <sup>33</sup> Individuals who are unemployed because of high local unemployment may be exempt as long as they contact an average of 40 employers a month. This exemption applies only to the benefit waiting period time limit.
- <sup>34</sup> The first 12 months of a possible 24-month young child time limit exemption do not count towards the state time limit. The child may be any age under 24 months.
- <sup>35</sup> Individuals not receiving support services may be exempt from the benefit waiting period time limit but not the lifetime limit.
- <sup>36</sup> This exemption applies to recipients in the Community Jobs program who have earned income that exceeds the benefit amount, causing the grant to be suspended.
- <sup>37</sup> Up to one year of assistance will count against minor parents who received assistance before reaching their 18th birthday. All months beyond 12 will not count toward the lifetime limit.





**Table IV.C.4 State Time Limit Extension Policies, July 2014**

State	Assistance Extended to Unit for Months in Which the Head Is:								
	Working (min. weekly hrs.) or had earned income (min. dollars)	Cooperating but unable to find employment	Ill or incapacitated	Caring for an ill or incapacitated person	Caring for child under age (months)	Pregnant (month or later)	Age (or older) (years)	Victim of domestic violence	Other
Alabama	No	Yes <sup>3</sup>	Yes	Yes	No	No	60	Yes	In drug, alcohol, or mental health treatment Unemployed because of high local unemployment <sup>4</sup> Unemployed because of significant personal barrier <sup>5</sup>
Alaska	No	No	Yes	Yes	No	No	No	Yes	Suffering from a hardship <sup>6</sup>
Arizona	No	No	Yes	Yes <sup>7</sup>	No	No	60 <sup>8</sup>	Yes	Suffering from a hardship <sup>6</sup>
Arkansas	No	Yes	Yes	Yes	3 <sup>9</sup>	7	60	Yes	In an education or training program <sup>10</sup> Not receiving support services Not required to participate in activities Likely to neglect his/her children as a result of loss of benefit
California	No	No	Yes	Yes		No	60	Yes	Sanctioned and removed from the grant Full amount of assistance is reimbursed by child support Unable to maintain employment or participate in activity requirements Caretaker of a dependent child of the court, in a kinship care, or at risk of placement in foster care Excluded from the assistance unit for reasons other than reaching the time limit
Colorado	No	No	Yes	Yes	No	No	No	Yes	Suffering from a hardship <sup>6</sup> Family instability <sup>11</sup> Involvement in the judicial system by any member of the assistance unit
Connecticut <sup>12</sup>	No	Yes	No	No	No	No	No	Yes	—
Delaware <sup>13</sup>	No	Yes <sup>14</sup>	No	No	No	No	No	No	Not receiving support services <sup>15</sup>
D.C.	30 hrs.	Yes	Yes	Yes	12	4	60	Yes	Not required to participate in activities In substance abuse or mental health treatment

**Table IV.C.4 State Time Limit Extension Policies, July 2014**

State	Assistance Extended to Unit for Months in Which the Head Is:								
	Working (min. weekly hrs.) or had earned income (min. dollars)	Cooperating but unable to find employment	Ill or incapacitated	Caring for an ill or incapacitated person	Caring for child under age (months)	Pregnant (month or later)	Age (or older) (years)	Victim of domestic violence	Other
Florida	No	Yes	Yes	No	No	No	No	Yes	Not job-ready Not receiving support services Unemployed because of high local unemployment Likely to place children in foster care or emergency shelter because of loss of benefit Pending SSI/SSDI application
Georgia	No	No	Yes	Yes	No	No	No	Yes	Unemployed because of high local unemployment
Hawaii	No	No	No	No	No	No	No	No	—
Idaho	No	No	Yes	Yes	No	No	No	No	—
Illinois	No	No	Yes <sup>16</sup>	Yes <sup>17</sup>	No	No	No	Yes	In treatment program for barriers to work <sup>18</sup> In an approved education or training program <sup>10</sup>
Indiana	No <sup>19</sup>	No <sup>20</sup>	No <sup>20</sup>	No	No	No	No	No <sup>20</sup>	— <sup>20</sup>
Iowa	No	No	Yes	Yes	No	No	No	Yes	In drug treatment Not job-ready Not receiving support services Suffering from a hardship <sup>6</sup>
Kansas	No	No	Yes	Yes	No	No	No	Yes	Participating in family services, which prevents full-time employment
Kentucky	No	Yes	Yes	Yes	No	No	No	Yes	In a unit in which a member lost his/her job within 30 days of reaching the 60-month time limit Unemployed because of high local unemployment <sup>21</sup> Unit head is a nonparent caretaker relative and is likely to place child(ren) in foster care if benefits are terminated
Louisiana	No	Yes	Yes	Yes	No	No	No	Yes	In drug treatment Not job-ready Not receiving support services Experiencing a temporary family crisis <sup>22</sup> Unemployed because of high local unemployment Individual loses job as a result of factors not related to job performance

**Table IV.C.4 State Time Limit Extension Policies, July 2014**

State	Assistance Extended to Unit for Months in Which the Head Is:								
	Working (min. weekly hrs.) or had earned income (min. dollars)	Cooperating but unable to find employment	Ill or incapacitated	Caring for an ill or incapacitated person	Caring for child under age (months)	Pregnant (month or later)	Age (or older) (years)	Victim of domestic violence	Other
Maine	35 hrs.	No	Yes	Yes	No	7	No	Yes	Participating in an approved education or vocational program
Maryland	No	Yes	No	No	No	No	No	No	Not receiving support services Suffering from a hardship
Massachusetts									
Exempt <sup>1</sup>	—	—	—	—	—	—	—	—	—
Nonexempt	— <sup>23</sup>	— <sup>23</sup>	— <sup>2</sup>	— <sup>2</sup>	— <sup>2</sup>	— <sup>2</sup>	— <sup>2</sup>	No	— <sup>23</sup>
Michigan	No	No	No	No	No	No	No	No	—
Minnesota	30 hrs. <sup>24</sup>	No	Yes	Yes	No	No	No	Yes <sup>25</sup>	Not job-ready Hard to employ because of mental illness or intellectual disability Not required to participate in activities Receiving only the food portion of the grant
Mississippi	No	No	Yes	Yes <sup>17</sup>	No	No	60 <sup>26</sup>	No	Not receiving support services Unemployed because of high local unemployment
Missouri	No	No	No	No	No	No	No	Yes	In substance abuse or mental health treatment Experiencing a family crisis <sup>22</sup> Participating in children's services
Montana	No	No	Yes	Yes	No	No	No	Yes	Other special circumstances as determined by the caseworker
Nebraska									
Time-limited assistance	No	No	— <sup>2</sup>	— <sup>2</sup>	— <sup>2</sup>	— <sup>2</sup>	— <sup>2</sup>	— <sup>2</sup>	—
Non-time-limited assistance <sup>1</sup>	—	—	—	—	—	—	—	—	—
Nevada	No	No	Yes	Yes	12 <sup>27</sup>	No	60	Yes	In drug, alcohol or mental health treatment A minor parent <sup>28</sup> Participating in a program likely to lead to self-sufficiency Suffering from a hardship

**Table IV.C.4 State Time Limit Extension Policies, July 2014**

State	Assistance Extended to Unit for Months in Which the Head Is:								
	Working (min. weekly hrs.) or had earned income (min. dollars)	Cooperating but unable to find employment	Ill or incapacitated	Caring for an ill or incapacitated person	Caring for child under age (months)	Pregnant (month or later)	Age (or older) (years)	Victim of domestic violence	Other
New Hampshire									
NH Employment Program	30 hrs. <sup>29</sup>	Yes <sup>30</sup>	Yes <sup>31</sup>	Yes <sup>31</sup>	No	No	— <sup>2</sup>	Yes	Suffering from a hardship <sup>32</sup> Unable to find adequate child care Unemployed because of high local unemployment
Family Assistance Program <sup>1</sup>	—	—	—	—	—	—	—	—	—
New Jersey	40 hrs.	Yes	Yes	No	3	1	No	Yes	Suffering from a hardship <sup>6</sup>
New Mexico	No	No	Yes	Yes <sup>17</sup>	No	No	60	Yes <sup>33</sup>	Pending SSI/SSDI application
New York <sup>34</sup>	No	No	Yes	Yes	No	No	No	Yes	In drug treatment Not job-ready
North Carolina	No	No <sup>35</sup>	Yes	Yes	No	No	No	Yes	Suffering from a hardship <sup>36</sup> Not job-ready Unemployed because of high local unemployment Not receiving support services In drug treatment — <sup>37</sup>
North Dakota	No	No	Yes <sup>38</sup>	Yes	No	No	65	Yes	Unemployed because of high local unemployment
Ohio	No	No	No	No	No	No	No	Yes	Likely to undergo hardship if benefits are terminated
Oklahoma	30 hrs.	No	Yes <sup>39</sup>	Yes	No	No	No	No	In drug treatment Underemployed for an extended period because of documented barriers In a training or education program in the 60th month that could be completed within 12 months Pending SSI/SSDI application
Oregon	No	No	Yes	Yes	No	No	No	Yes	In alcohol or drug treatment Enrolled in a degree program Is deprived of needed medical care Has a mental health condition or learning disability
Pennsylvania	30 hrs. <sup>40</sup>	Yes <sup>41</sup>	Yes	Yes	12 <sup>42</sup>	No	No	Yes	—
Rhode Island	No	No	Yes	Yes	No	No	No	Yes	Months in which the unit is homeless Unemployed because of high local unemployment

**Table IV.C.4 State Time Limit Extension Policies, July 2014**

State	Assistance Extended to Unit for Months in Which the Head Is:								
	Working (min. weekly hrs.) or had earned income (min. dollars)	Cooperating but unable to find employment	Ill or incapacitated	Caring for an ill or incapacitated person	Caring for child under age (months)	Pregnant (month or later)	Age (or older) (years)	Victim of domestic violence	Other
South Carolina									
All, except CARES <sup>1</sup>	30 hrs.	No <sup>43</sup>	— <sup>2</sup>	— <sup>2</sup>	No <sup>44</sup>	No <sup>45</sup>	No	Yes	— <sup>46</sup>
South Dakota	No	No	Yes	Yes	No	No	No	Yes	Unable to work because of low intellectual function Unable to work because of a family safety issue such as homelessness
Tennessee	No	No	Yes	Yes	No	No	65	Yes	In drug treatment Caretaker experiencing a significant life crisis <sup>22</sup>
Texas <sup>47</sup>	Earnings up to \$168	Yes <sup>48</sup>	Yes	Yes	No	No	No	Yes	Unemployed because of high local unemployment <sup>49</sup> Not receiving support services <sup>50</sup>
Utah <sup>51</sup>	20 hrs. <sup>52</sup>	Yes	Yes	Yes	No	No	No	Yes	Suffering from a hardship A minor parent
Vermont	Varies	Yes	Yes	Yes	24	Yes <sup>53</sup>	60	Yes	Not required to participate in work activities
Virginia	No	No	Yes	Yes	No	No	No	No	— <sup>54</sup>
Washington	32 <sup>55</sup>	No	Yes	Yes	No	No	55 <sup>56</sup>	Yes <sup>25</sup>	Minor parent In drug or alcohol treatment Not required to participate in work activities Family has an open child welfare case
West Virginia <sup>51</sup>	No	No	Yes	Yes	6	7 <sup>57</sup>	No	Yes	In a training or educational program in the 55th month and making satisfactory progress toward graduation
Wisconsin	No	Yes	Yes	Yes	2	No	No	Yes	Significant barriers to employment <sup>58</sup> Unemployed because of high local unemployment
Wyoming	No	No	Yes	Yes	No	No	No	Yes	In a postsecondary education program <sup>59</sup> Recipient claims abandonment

Source: The Urban Institute's Welfare Rules Database, funded by HHS/ACF and HHS/ASPE.

*Notes:* Extension policies apply to months in which the state provides additional benefits to families after they have reached their time limit. These policies are potential extensions and may not be granted to all that are eligible. In most states, caseworkers have discretion in applying the extensions.

If a state has multiple time limits (for example, a periodic limit and a lifetime limit) and applies the extension policies differently to the time limits, the extensions in the table apply to the lifetime limit and the extensions for the periodic limit are footnoted.

The federal government requires that states disregard months during which an adult lived on a Native American reservation or in an Alaskan Native village with an adult unemployment rate of at least 50 percent. Furthermore, because time limit calculations apply only to families that include adults (or minor heads of household), time limits do not apply to child-only units or to any month in which an adult received assistance as a dependent child.

<sup>1</sup> Recipients in this component are exempt from time limits. The criteria for inclusion in this component may include some exemptions listed in this table. See appendix 1 for more information on the composition of the component.

<sup>2</sup> Individuals with this characteristic are placed in the alternative component, which is exempt from time limits. See appendix 1 for more information on components.

<sup>3</sup> To receive an extension, the individual must cooperate with Child Support and comply with JOBS in each month past the 60th month. Failure to meet these criteria results in permanent loss of program eligibility regardless of family circumstances and recovery of all benefits received past month 60.

<sup>4</sup> To receive an extension, the individual must live in a SNAP ABAWD waiver county, be compliant with JOBS, not have been disqualified for noncompliance, and be unemployed.

<sup>5</sup> To receive an extension, the individual must be engaged in activities to overcome his or her personal barriers.

<sup>6</sup> This extension applies to months in which the family is facing a hardship that interferes with work activities, which may include, but is not limited to, a lack of child care, transportation, or housing.

<sup>7</sup> This extension is limited to single-parent units where the caretaker provides care for a disabled child. The unit must receive respite care for less than 20 hours a week and the disabled child may not attend school more than 20 hours a week.

<sup>8</sup> This extension is limited to cases in which the unit head is a nonparent-specified relative and is included in the unit.

<sup>9</sup> Three months applies to parents who have child care. If no child care is available, parents caring for children less than 12 months old receive the extension.

<sup>10</sup> The individual must be within six months of completing his or her education or training program.

<sup>11</sup> Family instability may be caused by a caretaker's inability to maintain stable employment or his or her inability to care for the children in his or her own home or in the home of a relative.

<sup>12</sup> Recipients may only receive two extensions unless they meet specific criteria (see WRD for information on extension criteria). If recipients are sanctioned during the extension period, they are ineligible to receive benefits again. Units may receive only 60 total months of benefits, including extensions.

<sup>13</sup> Extensions will not be granted if the caretaker adult received and rejected offers of employment, quit a job without good cause, was fired for cause, or did not comply with the contract. Units that reapply after their time limit may receive assistance if circumstances exist for an extension to be granted.

<sup>14</sup> The recipient must be unable to find employment that provides income at least equal to the payment standard after deduction of work expenses, earned income disregards, and child care expenses, and which provides wages at least equal to the minimum wage. The extension is limited to a total of 12 cumulative months.

<sup>15</sup> Support services include, but are not limited to, domestic violence counseling, substance abuse treatment, family planning, and employment training.

<sup>16</sup> The extension is granted if the condition prevents the individual from working full time.

<sup>17</sup> The exemption applies when caring for a child or spouse.

<sup>18</sup> The extension is granted if the treatment prevents the individual from working at least 30 hours a week. Treatment programs for barriers to work include mental health and substance abuse treatment, homelessness, domestic violence, child protective services, and vocational rehabilitation.

<sup>19</sup> An individual may earn one month for every six months he or she works in an unsubsidized job. This extension applies to the benefit reduction limit but not the lifetime limit.

<sup>20</sup> Individuals meeting these criteria may receive an extension to the benefit reduction limit but not the lifetime limit. The extension also applies to months in which support services are not available.

<sup>21</sup> To receive this extension, recipients must participate in activities requirements for 30 hours a week.

<sup>22</sup> A family crisis may include, but is not limited to, the death of a family member, loss of one's home, a serious illness or accident.

<sup>23</sup> The unit may receive an extension to the periodic time limit for months in which the unit head is not receiving support services (such as child care), unemployed due to high local unemployment, works at an unsubsidized job, is cooperating but unable to find employment, or participating in an approved education or training program.

<sup>24</sup> The 30 hours a week applies to one-parent families. Two-parent families must participate in activities for 55 hours a week. For one-parent families, 25 of the 30 hours must be in employment; for two-parent families, 45 of the 55 hours must be in employment. Participants must be in compliance in the 60th month as well as for 10 of the last 12 months preceding the 61st month to be eligible for the extension.

<sup>25</sup> To receive the extension, the family must be complying with activities in an approved plan.

<sup>26</sup> Units with an elderly caretaker may have their benefits extended beyond 60 months by converting the case to child-only.

<sup>27</sup> Months in which the parent was exempt from activities requirements because he or she was caring for a young child are deducted from the 12-month extension period. For example, if the unit head was previously exempted from activities requirements for three months and then reaches the 60-month time limit, he or she may only receive an additional nine-month extension, provided one of his or her children is under 12 months old.

<sup>28</sup> To receive the extension, the minor parent must be in compliance with high school attendance and living arrangement requirements.

<sup>29</sup> The extension is available only to assistance groups whose cases were closed because of time limits and who are reapplying for assistance.

<sup>30</sup> This extension cannot be used for cases that are reapplying for an extension after the case has been closed.

<sup>31</sup> Recipients who are unable to work are moved into the alternative component, which is exempt from time limits. Recipients with a temporary incapacity remain in the time-limited component but may receive an extension.

- <sup>32</sup> Hardships may include lack of adequate child care, loss of employment, life-threatening circumstance or emergency situation, medical condition, medical condition of another household member, learning disability, participation in a substance abuse or mental health program, and family/domestic violence. In addition, families that are reapplying after case closure because of the 60-month time limit may receive an extension for working 30 or more hours a week or on a case-by-case basis if they do not fall into one of the hardship criteria listed above.
- <sup>33</sup> In addition to victims of domestic violence, individuals considered battered or subjected to extreme cruelty receive an extension. Battery and extreme cruelty occur when an individual has been physically attacked, sexually abused, raped, threatened with physical or sexual abuse, exposed to mental abuse, or deprived of medical care.
- <sup>34</sup> New York continues to provide noncash assistance to all units that have reached the 60-month federal time limit. These extensions apply to the 60-month limit for receiving regular cash assistance.
- <sup>35</sup> Individuals who are substantially complying with their mutual responsibility agreement and are unable to obtain or maintain employment that provides a basic subsistence (defined as less than the state's maximum Work First payment minus 27.5 percent from each worker's income) receive an extension up to a maximum of six months from the benefit waiting period time limit but not the lifetime limit.
- <sup>36</sup> A family may receive a hardship extension if a unit member (some of these are included above) has been battered or abused, has suffered a severe illness, has an inhibiting education level, has severe unemployment, lacks of child care, has an inhibiting criminal record, is homeless or has substandard housing, has one or more children in the home receiving child welfare services, lacks transportation, or has any other situation that makes employment unattainable. These apply to the lifetime time limit and the benefit waiting period.
- <sup>37</sup> Participants in postsecondary education programs may receive an extension to the benefit waiting period time limit but not the lifetime limit.
- <sup>38</sup> The illness or disability must last at least 30 days.
- <sup>39</sup> This extension applies if the participant has a clinical diagnosis of a mental illness and is receiving treatment.
- <sup>40</sup> Two-parent families must work 55 hours a week to receive this extension. An individual may also receive this extension if he or she is working 20 hours a week and participating in approved work or training activities for at least 10 hours a week.
- <sup>41</sup> To receive this extension, an individual must have completed the eight-week job search and, in the first 12 months of assistance, begun an approved employment and training program for 30 hours a week or a full-time postsecondary educational activity.
- <sup>42</sup> Recipients caring for children under six years old may also receive an extension if an alternative child care arrangement is unavailable.
- <sup>43</sup> Recipients may receive an extension to the periodic limit but not the lifetime limit.
- <sup>44</sup> Individuals caring for children under one year old may receive an extension to the periodic time limit but not the lifetime limit.
- <sup>45</sup> A pregnant woman, who has not been participating in the work program because she is in the seventh month of her pregnancy, may receive an extension to the periodic limit but not the lifetime limit. The woman must begin participating in the work program to receive the extension.
- <sup>46</sup> Participants may receive an extension to the waiting period for months in which the recipient is involved in a county approved training program that will not be completed by the 24th month.
- <sup>47</sup> To qualify for any extension, a caretaker must have fewer than 12 months of activities or child support sanctions since November 1, 1996.
- <sup>48</sup> To be eligible for an extension, the recipient must have been unable to obtain sufficient employment during the last 12 consecutive months before the end of the 60-month limit and may not have had more than one sanction since November 1, 1996. The inability to obtain sufficient employment cannot be the result of voluntarily quitting a job. This applies to the lifetime limit but not the benefit waiting period.
- <sup>49</sup> This extension can continue as long as the recipient contacts an average of 40 employers a month. This applies to both the benefit waiting period time limit and the lifetime limit.
- <sup>50</sup> To be eligible for this extension, the recipient must reside in a county in which he or she receives minimum or mid-level services during the 60th month (or at any time during the 11 countable months immediately preceding the 60th month) of benefit receipt.
- <sup>51</sup> For two-parent households, both parents must be eligible to receive an extension for the unit to qualify for continued financial assistance. If either parent does not qualify for an extension, the household is not eligible for continued financial assistance.
- <sup>52</sup> An extension is granted if the following two conditions are met: (1) during the previous month, the parent was employed for no less than 20 hours a week, (2) the parent is expected to be employed for no less than 20 hours a week in the month for which financial assistance is being authorized.
- <sup>53</sup> Regardless of the trimester, a pregnant woman qualifies for a pregnancy extension of 12 weeks under Vermont's Parental Leave and Family Statute.
- <sup>54</sup> VIEW participants in the following groups may receive an extension from the benefit waiting period time limit but not the lifetime limit: (1) individuals suffering from a hardship, (2) individuals unemployed because of high local unemployment, and (3) individuals enrolled in employment-related education or training programs if the program is expected to conclude within 12 months.
- <sup>55</sup> After 60 months of assistance, households exempt from work requirements or experiencing documented hardship may continue to receive benefits at the same level that they received under TANF. Households not meeting these criteria must participate full time (32 to 40 hours a week) in work-related activities, which may include a combination of working, job search, or preparing for work, in order to continue receiving assistance.
- <sup>56</sup> This exemption applies only to nonparent relative caretakers.
- <sup>57</sup> Single, pregnant women (including emancipated minor parents under 18 years old) who are in their third trimester may receive an extension until their child is six months old. If the pregnancy does not end in a live birth, the extension continues for two months following the end of the pregnancy.
- <sup>58</sup> Significant barriers include, but are not limited to, low achievement ability, learning disability, severe emotional problems, or family problems, which include legal problems, family crises, homelessness, domestic abuse, or children's school or medical activities that affect a member of the W-2 group.
- <sup>59</sup> To receive the extension, the individual must be within one year of completing the degree.





**Table IV.D.1 Transitional Cash Benefits, July 2014<sup>1</sup>**

State	Does the state provide transitional cash benefits?	Average Work Hours Requirement	Monthly Benefit Amount	Time Limit on Transitional Benefits
Alabama	No	—	—	—
Alaska	No	—	—	—
Arizona	No	—	—	—
Arkansas	Yes	24 hours per week	\$204	24 months
California	No	—	—	—
Colorado <sup>2</sup>	No <sup>3</sup>	—	—	—
Connecticut	No	—	—	—
Delaware	No	—	—	—
D.C.	No	—	—	—
Florida	No	—	—	—
Georgia	No <sup>4</sup>	—	—	—
Hawaii	No	—	—	—
Idaho	No	—	—	—
Illinois	No	—	—	—
Indiana	No	—	—	—
Iowa	No	—	—	—
Kansas	Yes	None	\$50	5 months
Kentucky	Yes	*	\$130	9 months
Louisiana	No	—	—	—
Maine	No	—	—	—
Maryland	No	—	—	—
Massachusetts	No	—	—	—
Michigan	Yes	Varies <sup>5</sup>	\$10	6 months
Minnesota	Yes	87 hours per month	\$25	24 months
Mississippi	No	—	—	—
Missouri	Yes	30 hours per week <sup>6</sup>	\$50	6 months
Montana	Yes	30 hours per week	Varies <sup>7</sup>	3 months
Nebraska	Yes	*	Varies <sup>8</sup>	5 months
Nevada	Yes	25 hours per week	\$350	1 month
New Hampshire	No	—	—	—
New Jersey	Yes	20 hours per week	\$200	24 months
New Mexico	No	—	—	—
New York	Yes	30 hours per week	Varies <sup>9</sup>	*
North Carolina	Yes	None	\$100	3 months
North Dakota	Yes	30 hours per week <sup>10</sup>	\$200 <sup>11</sup>	6 months
Ohio	No	—	—	—
Oklahoma	Yes	None	Varies <sup>12</sup>	3 months
Oregon	No	—	—	—
Pennsylvania	Yes	*	\$100	3 months
Rhode Island	Yes	30 hours per week	*	12 months
South Carolina	No	—	—	—
South Dakota	Yes	*	Varies <sup>12</sup>	1 month
Tennessee	No	—	—	—

**Table IV.D.1 Transitional Cash Benefits, July 2014<sup>1</sup>**

State	Does the state provide transitional cash benefits?	Average Work Hours Requirement	Monthly Benefit Amount	Time Limit on Transitional Benefits
Texas	No	—	—	—
Utah	Yes	None	Varies <sup>13</sup>	3 months
Vermont	No	—	—	—
Virginia				
VIEW	Yes	30 hours per week	\$50	12 months
All, except VIEW	No	—	—	—
Washington	Yes	None		1 month <sup>14</sup>
West Virginia	Yes	Varies <sup>15</sup>	Varies <sup>12</sup>	12 months
Wisconsin	No	—	—	—
Wyoming	Yes	30 hours per week	Varies <sup>16</sup>	6 months

Source: The Urban Institute's Welfare Rules Database, funded by HHS/ACF and HHS/ASPE.

\* Data not obtained.

<sup>1</sup> This table captures benefits that are cash and that are restricted to some or all families who previously received TANF but who are no longer receiving TANF, for example, due to ineligibility from increased earnings. This table does not cover cases where states transition TANF participants into a solely state funded program. States may also provide other non-cash benefits to families transitioning off of TANF, such as child care assistance and Medicaid. See the WRD for more information.

<sup>2</sup> These policies are for Denver County.

<sup>3</sup> Denver County policy states that families may receive a transitional cash benefit of \$500 for one month; however the program is inactive due to funding constraints.

<sup>4</sup> Although it still exists in the law, Georgia's transitional cash benefit program has not received funding since July 2011. According to the legislation, during the first six months, the assistance unit receives a monthly payment of \$200 per month. During the second six months, the monthly payment is \$100 per month. Families may receive assistance for up to twelve months in total.

<sup>5</sup> Participants must continue to meet their employment and training requirements to remain eligible for transitional cash assistance.

<sup>6</sup> Single parents or two-parent households in which one parent is disabled, with children age six or older, must work 30 hours per week, or 20 hours if they have children under age six. Two-parent, nondisabled households must work 55 hours per week.

<sup>7</sup> Transitional benefits are equal to \$375 in the first month, \$275 in the second month, and \$175 in the third month.

<sup>8</sup> The transitional benefit is equal to one-fifth of the previous month's benefit.

<sup>9</sup> The supplement must equal the monthly net loss of cash income that would occur if the supplement were not paid to the household.

<sup>10</sup> If there is a child under age six in the household, the average work requirement is 20 hours a week.

<sup>11</sup> The \$200 payment is considered a job retention benefit. Participants may receive additional payments for other expenses.

<sup>12</sup> Transitional benefits are equal to the monthly benefit the unit received.

<sup>13</sup> Transitional benefits are equal to the unit's full benefit for the first two months and one half the benefit for the third month.

<sup>14</sup> Transitional benefits are limited to one month in a 12 month period.

<sup>15</sup> Participants must maintain their previous level of employment.

<sup>16</sup> The transitional benefit is equal to half of the previous month's benefit.



## **V. Policies across Time, 1996–2014**



This chapter of the *Databook* includes longitudinal tables for selected areas of policy from 1996, 2002, 2008, and 2014 (as of July of each year).<sup>34</sup> Although not every policy from the previous sections has a companion table here, data for every year from 1996 through 2014 for each policy can be found in the WRD.

To help users more easily identify changes in policies across time, the changes from one year to the next have been bolded in all the longitudinal tables. Because the tables do not represent every year, the changes may have occurred in a year before the bolded year.

Information on when specific changes occurred is available in the WRD.

The following discussion provides more information on the policies included in this section and the specific policies discussed in the tables.

**Formal diversion:** Table L1 indicates which states have a formal diversion program that diverts eligible applicants or recipients from ongoing TANF receipt by providing a one-time cash payment directly to the family or to a vendor for expenses incurred by the family. Other strategies that states may use to divert applicants from ongoing receipt of cash benefits (such as requiring an applicant to participate in job search or resource and referral services) are not identified as diversion programs in the table.

States did not have the option to divert units under AFDC. However, a few states experimented with diversion through waivers. Generally, diversion programs began as pilot projects in a few counties and, after TANF, were expanded statewide.<sup>35</sup>

**Two-parent eligibility:** Table L2 describes states' deviation from the prior federal AFDC rules for two-parent, nondisabled units over time. The key AFDC policies were the 100-hour rule for applicants and recipients, a six-out-of-13-quarter work history test, and a 30-day

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<sup>34</sup> All years of data are available through the online WRD database or through previous years of the *Welfare Rules Databooks*. The *Databooks* for 1999–2013 are available on the WRD web site.

<sup>35</sup> Years in which the state implemented a diversion program as a pilot project in only a few counties are footnoted.

waiting period. “Standard AFDC” describes the states that impose the AFDC rules. “Modified” describes the states that no longer impose all the former AFDC requirements on units but still impose some additional requirements. The specific combination of modified rules is footnoted. States that no longer impose any special requirements on two-parent units are denoted by “None.”

Many states began modifying or removing special requirements for two-parent units under waivers. This process continued under TANF, which does not require states to impose any special requirements on two-parent units.

**Initial eligibility at application:** Table L3 calculates the amount of earned income a three-person unit can receive and still be technically eligible for assistance. Technically eligible means the unit is eligible for assistance but may not actually receive a cash benefit. Most states will not pay out a benefit for less than a specified amount (usually \$10), but as long as the unit’s potential benefit is positive, it is technically eligible. The calculations in this table are based on the states’ income eligibility tests, earned income disregards, benefit computation, and eligibility and payment standards.

**Earned income disregards for benefit computation:** Table L4 describes the earned income disregards allowed in determining net income used for benefit computation. The disregards in this table apply to recipients.<sup>36</sup> Earned income disregards for benefit computation under AFDC were a standard \$120 and 33.3 percent for the first four months, \$120 for the next eight months, and \$90 thereafter. Through waivers, many states began changing their disregard policies, which often allowed units to keep more of their income and remain eligible for aid. This

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<sup>36</sup> If units in the first month of receipt (applicants) receive different disregards, they are footnoted. This table does not include disregards related to child care or any other special disregards for units affected by family caps or time limits.

broadening of disregards continued under TANF, which allows states to determine their own disregard policies.

**Maximum monthly benefit for a family of three with no income:** Table L5 indicates the benefit that a family of three will receive if it has no income. The benefits are calculated assuming the assistance unit includes one parent and two children, contains no children subject to a family cap, has no special needs, pays for all shelter costs with no subsidies, and is subject to the benefit standard that applies to the majority of the state's caseload.

Maximum benefits have always varied across states. Benefit computation formulas and payment standards were two policies that states were able to determine under AFDC. The wide variation in states' benefits still exists under TANF, but benefits have changed relatively infrequently across time.

**Work-related exemption when caring for a child under X months:** Table L6 indicates what age a child must be under for the unit head to be exempt from work-related requirements. The unit head is assumed to be a single parent age 20 or older with a high school diploma or GED. Under AFDC, parents were exempt from the Job Opportunities and Basic Skills Training (JOBS) program if they had children less than 36 months old.<sup>37</sup> Under waivers, many states began reducing the age of the child exemption. Then, with the passage of TANF, the federal government reduced the maximum age for the exemption to 12 months for the state's participation rate calculation. States can exempt units with children younger or older than 12 months, but units with children over 12 months old will be included in their work participation rate denominator. States with waivers also can continue their previous exemption policy under TANF until the waivers expire.

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<sup>37</sup> States had the option to require JOBS participation of parents with children as young as 12 months old.



**Most severe sanction policy for noncompliance with work requirements for single-parent adults:** Table L7 describes the most severe sanction policy for noncompliance with work requirements. Under AFDC, the worst-case sanction for not complying with work requirements was the removal of the adult for benefit computation purposes. The unit was sanctioned for six months or until compliance. By 1996, a few states had begun to impose more severe sanctions on noncompliant units. These policies continued and expanded under TANF. The federal government requires that all states sanction individuals for not complying with work requirements, but states are allowed to determine the severity of the sanction.

**Asset tests:** Tables L8 and L9 describe the asset limits and vehicle exemptions for recipients, respectively. If the tests differ for applicants, they are footnoted. States have liberalized asset tests over the past several years, and, since the beginning of TANF, states' asset limits (and the decision whether to impose limits) have generally trended toward fewer restrictions or higher asset thresholds. Under AFDC rules, the federal government set the maximum amount of assets a unit could retain and still remain eligible at \$1,000 of countable assets, with an exclusion of \$1,500 of the equity value of a vehicle. During the early 1990s, states began experimenting with higher asset limits and vehicle exemptions through waivers. Under TANF, states determine the maximum allowable level of assets.

**Family caps:** Table L10 indicates which states have implemented family cap policies. States did not have the option to cap additional children under AFDC. However, a few states experimented with family caps through waivers.<sup>38</sup> TANF neither requires nor prohibits family cap policies.

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<sup>38</sup> Years in which the state imposed a family cap as a pilot project in only a few counties are footnoted.



**Table L1 Formal Diversion Payments, 1996–2014 (July)**

State	1996	2002	2008	2014
Alabama	No	No	No	No
Alaska	No	<b>Yes</b>	Yes	Yes
Arizona	No	<b>Yes</b>	<b>Yes</b> <sup>1</sup>	<b>Yes</b> <sup>2</sup>
Arkansas	No	<b>Yes</b>	Yes	Yes
California <sup>3</sup>	No	<b>Yes</b>	Yes	Yes
Colorado <sup>4</sup>	No	<b>Yes</b>	Yes	Yes
Connecticut	No	<b>Yes</b>	Yes	Yes
Delaware	No	<b>Yes</b> <sup>5</sup>	Yes	Yes
DC	No	<b>Yes</b>	Yes	Yes
Florida	No	<b>Yes</b> <sup>6</sup>	Yes <sup>6</sup>	Yes <sup>6</sup>
Georgia	No	No	<b>Yes</b>	<b>No</b>
Hawaii	No	<b>Yes</b> <sup>7</sup>	Yes <sup>7</sup>	<b>No</b>
Idaho	No	<b>Yes</b>	Yes	Yes
Illinois	No	<b>Yes</b> <sup>8</sup>	Yes <sup>8</sup>	Yes <sup>8</sup>
Indiana	No	No	No	No
Iowa	No	<b>No</b> <sup>9</sup>	<b>Yes</b> <sup>10</sup>	<b>No</b>
Kansas	No	No	No	<b>Yes</b>
Kentucky	No	<b>Yes</b>	Yes	Yes
Louisiana	No	<b>Yes</b> <sup>11</sup>	Yes <sup>11</sup>	Yes <sup>11</sup>
Maine	No	<b>Yes</b>	Yes	Yes
Maryland	No	<b>Yes</b>	Yes	Yes
Massachusetts	No	No	No	No
Michigan	No	No	No	<b>Yes</b> <sup>12</sup>
Minnesota	No	<b>Yes</b> <sup>13</sup>	<b>Yes</b> <sup>14</sup>	Yes <sup>14</sup>
Mississippi	No	No	No	No
Missouri	No	No	No	No
Montana	No <sup>15</sup>	<b>No</b>	No	No
Nebraska	No	No	No	No
Nevada	No	No	No	No
New Hampshire	No	No	<b>Yes</b> <sup>16</sup>	<b>No</b>
New Jersey	No	<b>Yes</b> <sup>17</sup>	Yes <sup>17</sup>	Yes <sup>17</sup>
New Mexico	No	<b>Yes</b> <sup>18</sup>	Yes <sup>18</sup>	<b>Yes</b> <sup>19</sup>
New York	No	<b>Yes</b> <sup>20</sup>	Yes <sup>20</sup>	Yes <sup>20</sup>
North Carolina	Yes	Yes	Yes	Yes
North Dakota	No	No	<b>Yes</b>	Yes
Ohio	No	No	No	No
Oklahoma	No	<b>Yes</b> <sup>18</sup>	Yes <sup>18</sup>	<b>No</b>
Oregon	No	No	No	No
Pennsylvania	No	No	<b>Yes</b>	Yes
Rhode Island	No	No	<b>Yes</b> <sup>21</sup>	<b>No</b>
South Carolina	No	No	No	No
South Dakota	No	<b>Yes</b>	Yes	Yes
Tennessee	No	No	<b>Yes</b> <sup>22</sup>	Yes <sup>22</sup>
Texas	No	<b>Yes</b> <sup>23</sup>	Yes <sup>23</sup>	Yes <sup>23</sup>

<b>Table L1 Formal Diversion Payments, 1996–2014 (July)</b>				
State	1996	2002	2008	2014
Utah	Yes <sup>24</sup>	<b>Yes</b>	Yes	Yes
Vermont	No	No	No	<b>Yes<sup>25</sup></b>
Virginia	Yes	Yes	Yes	Yes
Washington	No	<b>Yes</b>	Yes	Yes
West Virginia	No	<b>Yes</b>	Yes	Yes
Wisconsin	No	<b>Yes<sup>26</sup></b>	Yes <sup>26</sup>	Yes <sup>26</sup>
Wyoming	No	No	No	No
<b>Total States with Any Diversion</b>	<b>3</b>	<b>29</b>	<b>36</b>	<b>33</b>

Source: The Urban Institute's Welfare Rules Database, funded by HHS/ACF and HHS/ASPE.

Note: Bolded text indicates a change from the previous year shown.

<sup>1</sup> Eligibility for diversion assistance includes obtaining employment or an offer of employment. In select local offices participating in a pilot program, individuals must be referred to a jobs program assessment for job search assistance before approval for diversion assistance.

<sup>2</sup> To be eligible, applicants must be employed full time, have an offer of full-time employment, or be likely to gain full-time employment based on education, skills, and work history. Applicants must also have a short-term verified financial need that is a barrier to achieving self-sufficiency, such as needing car repairs, child care, work clothes, overdue housing expenses, or transportation assistance.

<sup>3</sup> Counties have the option to vary their diversion programs. These policies refer to Los Angeles County.

<sup>4</sup> Counties have the option to vary their diversion programs. These policies refer to Denver County.

<sup>5</sup> The state's diversion program is related to retaining or obtaining employment and is only for parents living with natural or adopted children.

<sup>6</sup> Florida has three separate diversion programs. Up-front diversion is for individuals in need of assistance because of unexpected circumstances or emergency situations. Relocation assistance is available for individuals who reside in an area with limited employment opportunities and experience one of the following: geographic isolation, formidable transportation barriers, isolation from extended family, or domestic violence that threatens the ability of a parent to maintain self-sufficiency. Early exit diversion is available to TANF recipients if they meet the following criteria: they are employed and receiving earnings, they are able to verify their earnings, will remain employed for at least six months, they have received cash assistance for at least six consecutive months since October 1996, and they are eligible for at least one more month of TANF.

<sup>7</sup> To be eligible for diversion assistance, a household must include at least one work-eligible individual as defined by the state, include one adult who has a work history of at least 6 months in the 36 months before the month of request for diversion assistance, and must be eligible for cash assistance in the month the diversion assistance was issued.

<sup>8</sup> An applicant who has found a job that will make him or her ineligible for cash assistance or who wants to accept the job and withdraw his or her application for assistance is eligible for a one-time payment to begin or maintain employment.

<sup>9</sup> Diversion is offered through a limited pilot program.

<sup>10</sup> To receive diversion assistance, applicants must either be in danger of losing employment or have evidence of barriers to accepting a verified offer of employment. Also, countable income must be at or below 200 percent of the federal poverty level.

<sup>11</sup> Although it still exists in the law, Louisiana's diversion program has not received funding since September 2002. According to the legislation authorizing the program, a recipient can receive a cash payment worth up to four months of TANF benefits and is subsequently ineligible for TANF for four months without a penalty after receiving diversion. An individual can receive diversion payments twice in a lifetime, but no more than once every 12 months.

<sup>12</sup> To receive diversion assistance, applicants must meet cash assistance eligibility criteria in the application month or the following month, except participation in required work activities. The program targets families who are normally self-sufficient, have not received cash or diversion assistance payments from any state in the past 12 months, expect to need assistance only for a short time, and are able to return to self-sufficiency without further assistance. Decisions about diversion eligibility criteria are made case by case.

<sup>13</sup> To be eligible for the diversion program, the assistance unit must meet all the following criteria: (1) at least one family member has lived in Minnesota for at least 30 days; (2) the caregiver has lost a job, is unable to obtain a job, or has a temporary loss of income, and this loss of income is not a result of refusing suitable employment without good cause; (3) the family is at risk of MFIP eligibility if assistance is not provided; and (4) the family is not eligible for emergency assistance.

<sup>14</sup> Minnesota's Diversionary Work Program (DWP) is mandatory for most TANF applicants. DWP consists of four months of intensive employment services, focused on helping the participant obtain an unsubsidized job before entering welfare.

<sup>15</sup> Montana conducted a pilot project in eight counties that provided diversion assistance to its clients.

<sup>16</sup> Every applicant determined eligible for cash assistance first receives Transitional Assessment Planning (TAP) assistance, at least until the end of the month in which they are determined eligible for and receive cash assistance. Individuals receive TAP when they: are not fully meeting cash assistance hourly participation requirements through employment; have not received cash assistance in the last calendar month; are not receiving child support; and, are assessed as not being able to meet work participation requirements.

<sup>17</sup> New Jersey's diversion program, the Early Employment Initiative (EED), is mandatory for applicants who have a work history that equals or exceeds four months of full-time employment in the past 12 months, appear to meet TANF eligibility requirements, are not in immediate need, and do not meet criteria for a deferral from work requirements. Participants receive a one-time, lump-sum payment and are required to pursue an intensive job search for 15 to 30 days while their application is processed. If participants obtain employment and withdraw their application, they are eligible to receive a second lump-sum payment to assist in the transition to employment. If no employment is secured, the applicant is referred back to the Work First New Jersey (WFNJ)/TANF agency for cash assistance.

<sup>18</sup> The diversion payment is only available to assist applicants in keeping a job or accepting a bona fide offer of employment.

<sup>19</sup> The diversion payment is only available to assist applicants in keeping a job, accepting a bona fide offer of employment, or remedying an emergency situation or an unexpected short-term need.

<sup>20</sup> New York has three types of diversion payments: diversion payments (for crisis items such as moving expenses, storage fees, or household structural or equipment repairs), diversion transportation payments (for employment-related transportation expenses), and diversion rental payments (for rental housing).

<sup>21</sup> To be eligible, the applicant must not have received assistance payments during the 12 months before the date of application, and the adult in the unit must not have terminated employment within 60 days of application for benefits.

<sup>22</sup> To be eligible, the applicant must have an identifiable one-time financial need, have been a resident of Tennessee for 6 months, have not received cash assistance in any state in the past two years, have never received a diversion payment in any state, have no identifiable barriers to employment, have earned a high school diploma or GED, and either be currently employed or have been steadily employed in 6 of the last 12 months, with at least 3 being consecutive. In two-parent units, both parents must meet the eligibility criteria to qualify for a diversion payment.

<sup>23</sup> To qualify for the state's diversion program, the assistance unit must meet one of the crisis criteria, including (1) the caretaker or second parent lost employment in the process month, application month, or two months before application; (2) a dependent child experienced a loss of financial support from the legal parent or stepparent within the past 12 months as a result of death, divorce, separation, abandonment, or termination of child support and the caretaker was employed within 12 months of the application or process month; (3) the caretaker or second parent graduated from a university, college, junior college, or technical training school within 12 months of the application or process month and was underemployed or unemployed; or (4) the caretaker and/or second parent is currently employed but still meets TANF requirements and is facing the loss or potential loss of transportation and/or shelter or has a medical emergency temporarily preventing him/her from continuing to work. If the unit has an open TANF activity requirement sanction and fails to demonstrate cooperation within the allowed time or is not eligible for a TANF grant of at least \$10, the unit is ineligible for diversion assistance.

<sup>24</sup> Utah phased 50 percent of the caseload into the diversion program in 1996, and then the remainder in 1997.

<sup>25</sup> To be eligible for diversion assistance, an applicant family must meet cash assistance financial eligibility and diversion eligibility criteria and, if it has no members who are mandatory applicants, must choose to participate in the diversion program. Families who meet the following criteria are mandatory applicants: (1) at least one member of the family is work eligible, (2) work-eligible individuals in the family are neither disregarded from nor meeting their cash assistance work requirement, (3) none of the work-eligible individuals have received a diversion assistance payment in the 12 months before the application month, and (4) at least one work-eligible adult is part of a two-parent family, has recent and stable employment with earnings of at least 150 percent of the federal poverty level, or has a marketable college degree or vocational education certificate.

<sup>26</sup> The diversion payment is considered a loan to assist with expenses related to obtaining or maintaining employment, and it must be repaid. Repayments are expected within 12 months but may be extended to 24 months. The loan may be paid back in cash or through a combination of cash and volunteer community service (valued at the higher of the state or federal minimum wage).



**Table L2 Types of Special Restrictions on Two-Parent, Nondisabled Units' Eligibility, 1996-2014 (July)<sup>1</sup>**

State	1996	2002	2008	2014
Alabama	Standard AFDC	<b>None</b>	None	None
Alaska	Standard AFDC	<b>None</b>	None	None
Arizona	Modified <sup>2</sup>	Modified <sup>2</sup>	<b>None</b>	None
Arkansas	Standard AFDC	<b>None</b>	None	None
California	Modified <sup>3</sup>	<b>Modified<sup>4</sup></b>	Modified <sup>4</sup>	Modified <sup>4</sup>
Colorado	Standard AFDC	<b>None</b>	None	None
Connecticut	None	None	None	None
Delaware	None	None	None	None
D.C.	Standard AFDC	Standard AFDC	Standard AFDC	<b>None</b>
Florida	Standard AFDC	<b>None</b>	None	None
Georgia	Standard AFDC	<b>Modified<sup>5</sup></b>	Modified <sup>5</sup>	Modified <sup>5</sup>
Hawaii	Standard AFDC	<b>None</b>	None	None
Idaho	Standard AFDC	<b>None</b>	None	None
Illinois	None	None	None	None
Indiana	Modified <sup>3</sup>	Modified <sup>3</sup>	<b>None</b>	None
Iowa	Modified <sup>6</sup>	<b>None</b>	None	None
Kansas	Standard AFDC	<b>None</b>	None	None
Kentucky	Standard AFDC	<b>Modified<sup>7</sup></b>	Modified <sup>7</sup>	Modified <sup>7</sup>
Louisiana	Standard AFDC	<b>None</b>	None	<b>Not Eligible<sup>8</sup></b>
Maine	Standard AFDC	<b>Modified<sup>9</sup></b>	Modified <sup>9</sup>	Modified <sup>9</sup>
Maryland	Standard AFDC	<b>None</b>	None	None
Massachusetts	Modified <sup>10</sup>	<b>None</b>	None	None
Michigan	None	None	<b>Modified<sup>11</sup></b>	Modified <sup>11</sup>
Minnesota	Standard AFDC	<b>None</b>	None	None
Mississippi	Standard AFDC	Standard AFDC	Standard AFDC	Standard AFDC
Missouri	Standard AFDC	<b>None</b>	None	None
Montana	Standard AFDC	<b>None</b>	None	None
Nebraska	Standard AFDC	<b>None</b>	None	None
Nevada	Standard AFDC	<b>None</b>	None	None
New Hampshire	Standard AFDC	Standard AFDC	Standard AFDC	<b>Not Eligible<sup>8</sup></b>
New Jersey	Standard AFDC	<b>None</b>	None	None
New Mexico	Standard AFDC	<b>None</b>	None	None
New York	Standard AFDC	<b>None</b>	None	None
North Carolina	None	None	None	None
North Dakota	Standard AFDC	<b>Not Eligible<sup>8</sup></b>	Not Eligible <sup>8</sup>	Not Eligible <sup>8</sup>
Ohio	None	None	None	None
Oklahoma	Standard AFDC	<b>Modified<sup>10</sup></b>	Modified <sup>10</sup>	Modified <sup>10</sup>
Oregon	None	None	None	None
Pennsylvania	Standard AFDC	<b>Modified<sup>2</sup></b>	<b>None</b>	None
Rhode Island	Standard AFDC	<b>None</b>	None	None
South Carolina	Standard AFDC	<b>None</b>	None	None
South Dakota	Standard AFDC	<b>Modified<sup>12</sup></b>	Modified <sup>12</sup>	Modified <sup>12</sup>

**Table L2 Types of Special Restrictions on Two-Parent, Nondisabled Units' Eligibility, 1996-2014 (July)<sup>1</sup>**

State	1996	2002	2008	2014
Tennessee	Standard AFDC	Standard AFDC	Standard AFDC	Standard AFDC
Texas	Standard AFDC	<b>None</b>	None	None
Utah	Modified <sup>13</sup>	<b>None</b>	None	None
Vermont	None	None	None	None
Virginia	Standard AFDC	<b>None</b>	None	None
Washington	Modified <sup>14</sup>	<b>None</b>	None	None
West Virginia	Standard AFDC	<b>None</b>	None	None
Wisconsin	Modified <sup>14</sup>	<b>None</b>	None	None
Wyoming	Standard AFDC	<b>None</b>	None	None

*Source:* The Urban Institute's Welfare Rules Database, funded by HHS/ACF and HHS/ASPE.

*Note:* Standard AFDC rules for two-parent units include the following: (1) a 100-hour limit on work for both applicants and recipients, (2) applicants must have worked in at least six of the last 13 calendar quarters before application, and (3) applicants must have been unemployed for a minimum of 30 days before application.

<sup>1</sup> The special restrictions considered in this table include limits on work hours for applicants and recipients, work history requirements, and waiting period restrictions. The combination of restrictions does not, however, include any variation in state programs from special time limits that apply only to two-parent units.

<sup>2</sup> Modified rules for two-parent units: six of the last 13 quarters work history.

<sup>3</sup> Modified rules for two-parent units: 100-hour work limit for applicants only, six of the last 13 quarters work history, and 30-day waiting period.

<sup>4</sup> Modified rules for two-parent units: applicants must have been employed less than 100 hours during the four weeks before the date of application.

<sup>5</sup> Modified rules for two-parent units: must be connected to the workforce, which includes one of the following: (1) currently working at least 20 hours a week; (2) receiving unemployment compensation; (3) unemployed or working less than 20 hours a week and has earned at least \$500 within the six months before application; (4) receiving retirement benefits; or (5) received disability benefits based on 100 percent disability in any of the last six months.

<sup>6</sup> Modified rules for two-parent units: 30-day waiting period. The determination of primary earner was also eliminated, meaning although there is no limit to the number of hours either parent can work, they are still subject to unemployment classifications depending upon the number of hours they work. If one parent is working more than 100 hours then the family may not receive assistance for 30 days. If both parents are working less than 100 hours then the assistance begins 30 days from the date either one of the parents worked more than 100 hours. This applies to both applicants and recipients.

<sup>7</sup> Modified rules for two-parent units: 100-hour work limit for applicants, applicant must have earned at least \$1,000 during the 24-month period before the month of application, and 30-day waiting period. Two semesters of full-time attendance in a postsecondary institution may be substituted for \$500 of the \$1,000.

<sup>8</sup> The state does not provide benefits to two-parent, nondisabled units.

<sup>9</sup> Modified rules for two-parent units: 100-hour work limit for applicants, 130-hour work limit for recipients, six of the last 13 quarters work history, and 30-day waiting period.

<sup>10</sup> Modified rules for two-parent units: six of the last 13 quarters work history and 30-day waiting period.

<sup>11</sup> Modified rules for two-parent units: 30-day waiting period for applicants.

<sup>12</sup> Modified rules for two-parent units: 100-hour work limit for applicants, 100-hour work limit for recipients, and applicants must have a combined (both parents) gross income over the past six months equal to at least \$1,500. Parents must not have terminated employment, reduced hours worked, or refused a job offer within the previous six months (without good cause).

<sup>13</sup> Modified rules for two-parent units: 30-day waiting period.

<sup>14</sup> Modified rules for two-parent units: 100-hour work limit for applicants, no work limit for recipients, six of the last 13 quarters work history, and 30-day waiting period.



**Table L3 Maximum Income for Initial Eligibility for a Family of Three, 1996-2014 (July)<sup>1</sup>**

State	1996	2002	2008	2014
Alabama	\$366	<b>\$205</b>	<b>\$269</b>	\$269
Alaska	\$1,118	<b>\$1,276</b>	<b>\$1,474</b>	<b>\$1,654</b>
Arizona	\$639	<b>\$586</b>	\$585	\$585
Arkansas	\$426	<b>\$279</b>	\$279	\$279
California	\$823	<b>\$948</b>	<b>\$1,169</b>	<b>\$1,315</b>
Colorado	\$511	\$511	\$511	<b>\$421</b>
Connecticut	\$835	\$835	<b>\$858</b>	<b>\$880</b>
Delaware	\$428	\$428	\$428	\$428
D.C.	\$742	<b>\$539</b>	<b>\$588</b>	\$588
Florida	\$574	<b>\$393</b>	\$393	\$393
Georgia	\$514	\$514	\$514	\$514
Hawaii	\$1,187	<b>\$1,641</b> <sup>2</sup>	<b>\$1,802</b> <sup>3</sup>	<b>\$1,740</b> <sup>4</sup>
Idaho	\$1,081	<b>\$648</b>	\$648	\$648
Illinois	\$467	\$486	<b>\$486</b>	<b>\$825</b>
Indiana	\$378	\$378	\$378	\$378
Iowa	\$1,061	\$1,061	\$1,061	\$1,061
Kansas	\$519	\$519	\$519	\$519
Kentucky	\$616	<b>\$909</b>	<b>\$908</b>	\$908
Louisiana	\$405	<b>\$360</b>	\$360	\$360
Maine	\$643	<b>\$1,023</b>	\$1,023	\$1,023
Maryland	\$607	<b>\$590</b>	<b>\$706</b>	<b>\$780</b>
Massachusetts				
Exempt	\$669	<b>\$723</b>	\$723	\$723
Nonexempt	\$655	<b>\$708</b>	\$708	\$708
Michigan	\$774	\$774	<b>\$811</b>	<b>\$803</b>
Minnesota	\$621	<b>\$1,013</b>	<b>\$1,108</b>	<b>\$1,191</b>
Mississippi	\$457	<b>\$458</b>	\$458	\$458
Missouri	\$557	<b>\$558</b>	<b>\$381</b>	<b>\$557</b>
Montana	\$631	<b>\$876</b>	<b>\$700</b>	<b>\$817</b>
Nebraska	\$454	<b>\$732</b>	<b>\$851</b>	<b>\$967</b>
Nevada	\$642	<b>\$1,120</b>	<b>\$1,375</b>	<b>\$1,546</b>
New Hampshire	\$943	<b>\$781</b>	\$781	<b>\$844</b>
New Jersey	\$783	<b>\$636</b>	\$636	\$636
New Mexico	\$479	<b>\$1,061</b> <sup>5</sup>	<b>\$1,017</b>	\$1,017
New York	\$667	\$667	<b>\$781</b>	<b>\$879</b>
North Carolina	\$936	<b>\$750</b>	<b>\$681</b>	\$681
North Dakota	\$521	<b>\$1,252</b>	\$1,252	<b>\$1,306</b>
Ohio	\$631	<b>\$980</b>	\$980	<b>\$825</b>
Oklahoma	\$580	<b>\$704</b>	<b>\$824</b>	\$824
Oregon	\$550	<b>\$616</b>	\$616	\$616
Pennsylvania	\$677	<b>\$677</b>	<b>\$493</b>	<b>\$677</b>
Rhode Island	\$644	<b>\$1,278</b>	<b>\$1,277</b>	\$1,277
South Carolina	\$614	<b>\$609</b>	<b>\$715</b>	<b>\$1,504</b>

**Table L3 Maximum Income for Initial Eligibility for a Family of Three, 1996-2014 (July)<sup>1</sup>**

State	1996	2002	2008	2014
South Dakota	\$597	<b>\$693</b>	<b>\$762</b>	<b>\$838</b>
Tennessee	\$767	<b>\$1,008</b>	<b>\$1,315</b>	\$1,315
Texas	\$400	<b>\$401</b>	\$401	\$401
Utah	\$525	<b>\$573</b>	<b>\$668</b>	\$668
Vermont	\$945	<b>\$1,000</b>	<b>\$1,052</b>	\$1,052
Virginia	\$291			<b>\$550</b>
VIEW	-	<b>\$1,252</b>	<b>\$1,467</b>	-
All, except VIEW	-	<b>\$380</b>	<b>\$494</b>	-
Washington	\$937	<b>\$1,090</b>	<b>\$1,122</b>	<b>\$954</b>
West Virginia	\$498	<b>\$753</b>	<b>\$565</b>	\$565
Wisconsin	\$895	— <sup>6</sup>	— <sup>7</sup>	— <sup>8</sup>
Wyoming	\$680	<b>\$540</b>	\$540	<b>\$815</b>
<b>Mean<sup>9</sup></b>	<b>\$679</b>	<b>\$761</b>	<b>\$791</b>	<b>\$841</b>
<b>Median<sup>9</sup></b>	<b>\$626</b>	<b>\$693</b>	<b>\$706</b>	<b>\$815</b>

Source: The Urban Institute's Welfare Rules Database, funded by HHS/ACF and HHS/ASPE.

Note: Initial eligibility is calculated assuming that the unit is employed at application, has only earned income, has no child care expenses, contains one adult and no children subject to a family cap, has no special needs, pays for shelter, and lives in the most populated area of the state.

<sup>1</sup> The values in this table represent the maximum amount of earnings an applicant can have and still be technically eligible for assistance in each state. Technical eligibility does not mean that the unit will necessarily receive a cash benefit, but it will have passed all the eligibility tests and is eligible for some positive amount. Most states only distribute a cash benefit equaling \$10 or more.

<sup>2</sup> Applies to units that have received assistance for no more than two months in a lifetime. For units applying for their third and subsequent months of benefits, the eligibility threshold for a family of three is \$1,362.

<sup>3</sup> Applies to units that have received assistance for no more than two months in a lifetime. For units applying for their third and subsequent months of benefits, the eligibility threshold for a family of three is \$1,492.

<sup>4</sup> Applies to units that have received assistance for no more than two months in a lifetime. For units applying for their third and subsequent months of benefits, the eligibility threshold for a family of three is \$1,441.

<sup>5</sup> For purposes of the state's earned income disregard, the adult head is assumed to be working 40 hours a week.

<sup>6</sup> Units with full-time employment (generally greater than 30 hours a week) will not receive a cash benefit in the state. There are provisions to provide prorated benefits to Community Service Jobs participants who are also employed part-time at an unsubsidized job. These eligibility determinations are made on a case-by-case basis. Recipients may earn up to \$1,439 and still be eligible for nonfinancial assistance, however.

<sup>7</sup> Units with full time employment (generally greater than 30 hours a week) will not receive a cash benefit in the state. There are provisions to provide prorated benefits to Community Service Jobs participants who are also employed part time at an unsubsidized job. These eligibility determinations are made on a case-by-case basis. Recipients may have combined income of up to \$1,687 and still be eligible for nonfinancial assistance.

<sup>8</sup> Units with full-time employment (generally greater than 30 hours a week) will not receive a cash benefit in the state. There are provisions to provide prorated benefits to Community Service Jobs participants who are also employed part-time at an unsubsidized job. These eligibility determinations are made on a case-by-case basis. Recipients may earn up to \$1,872 and still be eligible for nonfinancial assistance, however.

<sup>9</sup> The calculations only include one value per state (the policy affecting the largest percent of the caseload), and the eligibility threshold for Wisconsin is included in the calculation.

**Table L4 Earned Income Disregards for Benefit Computation, 1996-2014 (July)**

State	1996	2002	2008	2014
Alabama	\$120 and 33.3% of remainder first 4 months, \$120 next 8 months, \$90 thereafter	<b>100% first 3 months, 20% thereafter<sup>1</sup></b>	<b>100% first 6 months, 20% thereafter<sup>1</sup></b>	<b>100% first 12 months, 20% thereafter<sup>1</sup></b>
Alaska	\$120 and 33.3% of remainder first 4 months, \$120 next 8 months, \$90 thereafter	<b>\$150 in all months, plus 33% of remainder in first 12 months, 25% of remainder in months 13–24, 20% of remainder in months 25–36, 15% of remainder in months 37–48, 10% of remainder in months 49–60</b>	\$150 in all months, plus 33% of remainder in first 12 months, 25% of remainder in months 13–24, 20% of remainder in months 25–36, 15% of remainder in months 37–48, 10% of remainder in months 49–60	\$150 in all months, plus 33% of remainder in first 12 months, 25% of remainder in months 13–24, 20% of remainder in months 25–36, 15% of remainder in months 37–48, 10% of remainder in months 49–60
Arizona	\$120 and 33.3% of remainder first 4 months, \$120 next 8 months, \$90 thereafter	—	—	—
All, except JOBSTART JOBSTART	— —	<b>\$90 and 30% of remainder</b>  <b>100% of subsidized wages<sup>2</sup></b>	\$90 and 30% of remainder  100% of subsidized wages <sup>2</sup>	\$90 and 30% of remainder  100% of subsidized wages <sup>2</sup>
Arkansas	\$120 and 33.3% of remainder first 4 months, \$120 next 8 months, \$90 thereafter	<b>No disregards—flat grant amount</b>	No disregards—flat grant amount	No disregards—flat grant amount
California	\$120 and 33.3% of remainder	<b>\$225 and 50% of remainder</b>	\$225 and 50% of remainder	\$225 and 50% of remainder
Colorado	\$120 and 33.3% of remainder first 4 months, \$120 next 8 months, \$90 thereafter	<b>66.7% first 12 months, \$120 and 33.3% of remainder next 4 months, \$120 next 8 months, \$90 thereafter</b>	66.7% first 12 months, \$120 and 33.3% of remainder next 4 months, \$120 next 8 months, \$90 thereafter	<b>67%</b>
Connecticut	100% up to the federal poverty guideline	100% up to the federal poverty guideline	100% up to the federal poverty guideline	100% up to the federal poverty guideline
Delaware	\$120 and 33.3% of remainder first 4 months, \$120 next 8 months, \$90 thereafter	\$120 and 33.3% of remainder first 4 months, \$120 next 8 months, \$90 thereafter	\$120 and 33.3% of remainder first 4 months, \$120 next 8 months, \$90 thereafter	\$120 and 33.3% of remainder first 4 months, \$120 next 8 months, \$90 thereafter
D.C.	\$120 and 33.3% of remainder first 4 months, \$120 next 8 months, \$90 thereafter	<b>\$160 and 66.7% of remainder<sup>3</sup></b>	\$160 and 66.7% of remainder <sup>3</sup>	\$160 and 66.7% of remainder <sup>3</sup>
Florida	\$120 and 33.3% of remainder first 4 months, \$120 next 8 months, \$90 thereafter	<b>\$200 and 50% of remainder</b>	\$200 and 50% of remainder	\$200 and 50% of remainder
Georgia	\$120 and 33.3% of remainder first 4 months, \$120 next 8 months, \$90 thereafter	\$120 and 33.3% of remainder first 4 months, \$120 next 8 months, \$90 thereafter	\$120 and 33.3% of remainder first 4 months, \$120 next 8 months, \$90 thereafter	\$120 and 33.3% of remainder first 4 months, \$120 next 8 months, \$90 thereafter

**Table L4 Earned Income Disregards for Benefit Computation, 1996-2014 (July)**

State	1996	2002	2008	2014
Hawaii	\$120 and 33.3% of remainder first 4 months, \$120 next 8 months, \$90 thereafter	<b>\$200, 20%, and 36% of remainder</b>	\$200, 20%, and 36% of remainder	<b>20%, \$200, and 55% of remainder in first 24 months; 20%, \$200, and 36% of remainder thereafter</b>
Idaho	\$120 and 33.3% of remainder first 4 months, \$120 next 8 months, \$90 thereafter	<b>40%</b>	40%	40%
Illinois	66.7%	66.7%	66.7%	<b>75%</b>
Indiana	\$120 and 33.3% of remainder first 4 months, \$120 next 8 months, \$90 thereafter	\$120 and 33.3% of remainder first 4 months, \$120 next 8 months, \$90 thereafter	<b>75%</b>	75%
Iowa	20% and 50% of remainder	20% and 50% of remainder	20% and 50% of remainder	<b>20% and 58% of remainder</b>
Kansas	\$120 and 33.3% of remainder first 4 months, \$120 next 8 months, \$90 thereafter	<b>\$90 and 40% of remainder</b>	\$90 and 40% of remainder	<b>\$90 and 60% of remainder</b>
Kentucky	\$120 and 33.3% of remainder first 4 months, \$120 next 8 months, \$90 thereafter	<b>\$120 and 33.3% of remainder first 4 months, \$120 next 8 months, \$90 thereafter<sup>4</sup></b>	\$120 and 33.3% of remainder first 4 months, \$120 next 8 months, \$90 thereafter <sup>4</sup>	\$120 and 33.3% of remainder first 4 months, \$120 next 8 months, \$90 thereafter <sup>4</sup>
Louisiana	\$120 and 33.3% of remainder first 4 months, \$120 next 8 months, \$90 thereafter	<b>\$1,020 in first 6 months, \$120 thereafter<sup>5</sup></b>	\$1,020 in first 6 months, \$120 thereafter <sup>5</sup>	\$1,020 in first 6 months, \$120 thereafter <sup>5</sup>
Maine	\$120 and 33.3% of remainder first 4 months, \$120 next 8 months, \$90 thereafter	<b>\$108 and 50% of remainder</b>	\$108 and 50% of remainder	\$108 and 50% of remainder
Maryland	\$120 and 33.3% of remainder first 4 months, \$120 next 8 months, \$90 thereafter	<b>35%</b>	<b>40%</b>	40%
Massachusetts				
Exempt	\$120 and 33.3% of remainder	\$120 and 33.3% of remainder	\$120 and 33.3% of remainder	\$120 and 33.3% of remainder
Nonexempt	\$120 and 50% of remainder	\$120 and 50% of remainder	\$120 and 50% of remainder	\$120 and 50% of remainder
Michigan	\$200 and 20% of remainder	\$200 and 20% of remainder	\$200 and 20% of remainder	<b>\$200 and 50% of remainder<sup>6</sup></b>
Minnesota	\$120 and 33.3% of remainder first 4 months, \$120 next 8 months, \$90 thereafter	<b>38%</b>	<b>39%</b>	<b>43%</b>
Mississippi	\$120 and 33.3% of remainder first 4 months, \$120 next 8 months, \$90 thereafter	<b>100% in first 6 months, \$90 thereafter<sup>7</sup></b>	100% in first 6 months, \$90 thereafter <sup>7</sup>	100% in first 6 months, \$90 thereafter <sup>7</sup>

**Table L4 Earned Income Disregards for Benefit Computation, 1996-2014 (July)**

State	1996	2002	2008	2014
Missouri	\$120 and 33.3% of remainder first 4 months, \$120 next 8 months, \$90 thereafter	<b>66.7% and \$90 of remainder in first 12 months, \$90 thereafter<sup>8</sup></b>	66.7% and \$90 of remainder in first 12 months, \$90 thereafter <sup>8</sup>	66.7% and \$90 of remainder in first 12 months, \$90 thereafter <sup>8</sup>
Montana	\$120 and 33.3% of remainder first 4 months, \$120 next 8 months, \$90 thereafter	<b>\$200 and 25% of remainder</b>	\$200 and 25% of remainder	\$200 and 25% of remainder
Nebraska	\$120 and 33.3% of remainder first 4 months, \$120 next 8 months, \$90 thereafter	<b>20%</b>	20%	20%
Nevada	\$120 and 33.3% of remainder first 4 months, \$120 next 8 months, \$90 thereafter	<b>100% in first 3 months, 50% in months 4-12, \$90 or 20% (whichever is greater) thereafter</b>	<b>100% in first 3 months, 85% in months 4-6, 75% in months 7-9, 65% in months 10-12, \$90 or 20% (whichever is greater) thereafter</b>	100% in first 3 months, 85% in months 4-6, 75% in months 7-9, 65% in months 10-12, \$90 or 20% (whichever is greater) thereafter
New Hampshire	\$120 and 33.3% of remainder first 4 months, \$120 next 8 months, \$90 thereafter	<b>50%</b>	50%	50%
New Jersey	\$120 and 33.3% of remainder first 4 months, \$120 next 8 months, \$90 thereafter	<b>100% in first month, 75% in next 6 months, 50% thereafter<sup>9</sup></b>	<b>100% in first month, 75% in next 6 months, 50% thereafter<sup>10</sup></b>	100% in first month, 75% in next 6 months, 50% thereafter <sup>10</sup>
New Mexico	\$120 and 33.3% of remainder first 4 months, \$120 next 8 months, \$90 thereafter	<b>All earnings in excess of 34 hours a week, \$125, and 50% of remainder in the first 24 months; \$125 and 50% of remainder thereafter<sup>11</sup></b>	<b>\$125 and 50% of remainder<sup>12</sup></b>	\$125 and 50% of remainder <sup>12</sup>
New York	\$120 and 33.3% of remainder first 4 months, \$120 next 8 months, \$90 thereafter	<b>\$90 and 50% of remainder</b>	\$90 and 50% of remainder	<b>\$90 and 49% of remainder</b>
North Carolina	\$120 and 33.3% of remainder first 4 months, \$120 next 8 months, \$90 thereafter	27.5% <sup>13</sup>	27.5% <sup>13</sup>	<b>27.5%</b>
North Dakota	\$120 and 33.3% of remainder first 4 months, \$120 next 8 months, \$90 thereafter	<b>\$180 or 27% (whichever is greater) in all months, plus 50% of remainder in first 6 months, 35% of remainder in months 7-9, 25% of remainder in months 10-13<sup>14</sup></b>	\$180 or 27% (whichever is greater) in all months, plus 50% of remainder in first 6 months, 35% of remainder in months 7-9, 25% of remainder in months 10-13 <sup>14</sup>	\$180 or 27% (whichever is greater) in all months, plus 50% of remainder in first 6 months, 35% of remainder in months 7-9, 25% of remainder in months 10-13 <sup>14</sup>
Ohio	\$250 and 50% of remainder first 12 months, \$90 thereafter	<b>\$250 and 50% of remainder</b>	\$250 and 50% of remainder	\$250 and 50% of remainder
Oklahoma	\$120 and 33.3% of remainder first 4 months, \$120 next 8 months, \$90 thereafter	<b>\$120 and 50% of remainder</b>	<b>\$240 and 50% of remainder<sup>15</sup></b>	\$240 and 50% of remainder <sup>15</sup>

**Table L4 Earned Income Disregards for Benefit Computation, 1996-2014 (July)**

State	1996	2002	2008	2014
Oregon	\$120 and 33.3% of remainder first 4 months, \$120 next 8 months, \$90 thereafter	<b>50%</b>	50%	50%
Pennsylvania	\$120 and 33.3% of remainder first 4 months, \$120 next 8 months, \$90 thereafter	<b>50%</b>	50%	50%
Rhode Island	\$120 and 33.3% of remainder first 4 months, \$120 next 8 months, \$90 thereafter	<b>\$170 and 50% of remainder</b>	\$170 and 50% of remainder	\$170 and 50% of remainder
South Carolina	\$120 and 33.3% of remainder first 4 months, \$120 next 8 months, \$90 thereafter	<b>50% in first 4 months, \$100 thereafter<sup>16</sup></b>	50% in first 4 months, \$100 thereafter <sup>16</sup>	50% in first 4 months, \$100 thereafter <sup>16</sup>
South Dakota	\$120 and 33.3% of remainder first 4 months, \$120 next 8 months, \$90 thereafter	<b>\$90 and 20% of remainder</b>	\$90 and 20% of remainder	\$90 and 20% of remainder
Tennessee	\$120 and 33.3% of remainder first 4 months, \$120 next 8 months, \$90 thereafter	<b>\$150</b>	<b>\$250<sup>17</sup></b>	\$250 <sup>17</sup>
Texas	\$120 and 33.3% of remainder first 4 months, \$120 next 8 months, \$90 thereafter	\$120 and 90% of remainder (up to \$1,400) for 4 of 12 months, \$120 thereafter <sup>18</sup>	<b>\$120 and 90% of remainder (up to \$1,400) for 4 of 12 months, \$120 thereafter<sup>18,19</sup></b>	\$120 and 90% of remainder (up to \$1,400) for 4 of 12 months, \$120 thereafter <sup>18,19</sup>
Utah	\$100 and 50% of remainder	\$100 and 50% of remainder	\$100 and 50% of remainder	\$100 and 50% of remainder
Vermont	\$150 and 25% of remainder	\$150 and 25% of remainder	<b>\$200 and 25% of remainder<sup>20</sup></b>	<b>\$200 and 25% of remainder<sup>20</sup></b>
Virginia	\$120 and 33.3% of remainder first 4 months, \$120 next 8 months, \$90 thereafter	<b>\$120 and 33.3% of remainder first 4 months, \$120 next 8 months, \$90 thereafter</b>	<b>\$134 and 20% of remainder<sup>21</sup></b>	<b>\$152 and 20% of remainder<sup>22</sup></b>
Washington	\$120 and 33.3% of remainder first 4 months, \$120 next 8 months, \$90 thereafter	<b>50%</b>	50%	50%
West Virginia	\$120 and 33.3% of remainder first 4 months, \$120 next 8 months, \$90 thereafter	<b>40%</b>	40%	40%
Wisconsin	\$120 and 33.3% of remainder first 4 months, \$120 next 8 months, \$90 thereafter	No disregards—flat grant amount	No disregards—flat grant amount	No disregards—flat grant amount
Wyoming	\$120 and 33.3% of remainder first 4 months, \$120 next 8 months, \$90 thereafter	<b>\$200<sup>23</sup></b>	\$200 <sup>23</sup>	\$200 <sup>23</sup>

Source: The Urban Institute's Welfare Rules Database, funded by HHS/ACF and HHS/ASPE.

*Notes:* Only earned income disregards are described in the table. Child care disregards and other special disregards, such as deductions for units subject to a time limit or a family cap, are not included.

The table describes benefit computation disregards for recipients. If the disregards differ for applicants, it is footnoted.

<sup>1</sup> The earned income disregard cannot be applied to the earnings of an individual receiving assistance beyond the 60th month under an exemption or extension.

<sup>2</sup> In addition to the 100 percent disregard of all subsidized JOBSTART wages, recipients can disregard the standard \$90 and 30 percent of the remainder for any non-JOBSTART earned income.

<sup>3</sup> The unit may disregard \$160 per employed member.

<sup>4</sup> Recipients are eligible for the one-time 100 percent disregard if they become newly employed or report increased wages acquired after approval.

<sup>5</sup> The six months in which the extra \$900 is disregarded need not be consecutive, but the recipient may use this extra disregard in no more than six months over the course of his or her lifetime.

<sup>6</sup> Applicants may disregard \$200 and 20 percent of remainder.

<sup>7</sup> Recipients are eligible for the one-time 100 percent disregard if they find employment of 35 hours a week within the first 30 days of their initial approval for TANF. If work is not found within 30 days, the recipient is ineligible to ever receive the disregard again. An additional 100 percent disregard is available to units for three months when the unit's case is subject to closure because of increased earnings and the individual is employed for at least 25 hours a week at the federal minimum wage or higher. The recipient may not have already received the six-month disregard, unless there has been at least a 12-month break in receipt of TANF benefits. The three-month disregard may be received more than once during the 60-month TANF benefit period provided there is a period of at least 12 consecutive months in which a family does not receive TANF benefits before the family reapplies for assistance. Two-parent units may disregard 100 percent of earnings for the first six months, \$120 and 33.3 percent in the next 12 months, and \$90 thereafter. If a recipient marries for the first time, his or her new spouse may receive a one-time, 100 percent disregard for six consecutive months.

<sup>8</sup> This policy applies only to recipients who become employed while receiving TANF. Applicants and recipients who gained employment before receiving TANF are allowed to disregard \$120 and 33.3 percent of remainder for the first four months, \$120 for the next eight months, and \$90 thereafter.

<sup>9</sup> These disregards apply to individuals working 30 or more hours a week. Individuals employed fewer than 30 hours a week may disregard 100 percent in the first month of employment and 50 percent thereafter. The 100 percent disregard is applicable only once every 12 months, even if employment is lost and then regained.

<sup>10</sup> These disregards apply to individuals working 20 or more hours a week. Individuals employed fewer than 20 hours a week may disregard 100 percent in the first month of employment and 50 percent thereafter; however, if an individual's hours increase to 20 hours during the first six months, he or she may disregard 75 percent for the remainder of the six-month period. The 100 percent disregard is applicable only once every 12 months, even if employment is lost and then regained.

<sup>11</sup> Two-parent units may disregard all earnings in excess of 35 hours a week for one parent and 24 hours a week for the other parent, \$225, and 50 percent in the first 24 months. Thereafter, they may disregard \$225 and 50 percent of the remainder. The disregard for earnings in excess of the participation requirement only applies to recipients for the first 24 months of benefit receipt, for both single- and two-parent units.

<sup>12</sup> Two-parent units may disregard \$225 and 50 percent of the remainder.

<sup>13</sup> The 100 percent disregard is available only once in a lifetime and may be received only if the recipient is newly employed at a job that is expected to be permanent for more than 20 hours a week.

<sup>14</sup> If a parent marries while receiving assistance, the income of his or her new spouse is disregarded for the first six months. The disregard for the new spouse only applies if his or her needs were not previously included in the unit.

<sup>15</sup> These disregards apply to individuals working full time, defined as 20 hours a week for recipients caring for a child under age 6 and 30 hours a week for all other recipients. Individuals working less than full time may disregard \$120 and 50 percent of the remainder.

<sup>16</sup> The 50 percent disregard is available only once in a lifetime and may only be applied to consecutive months.

<sup>17</sup> If a parent marries while receiving assistance, the unit may choose to exclude the new spouse from the unit for three months. At the end of the three-month period, however, the new spouse becomes a mandatory member of the assistance unit, and his or her income is counted in benefit computation calculations.

<sup>18</sup> Once the recipient has received four months (they need not be consecutive) of the 90 percent disregard, he or she is not eligible to receive the disregard again until the TANF case has been denied and remains denied for one full month, and 12 calendar months have passed since the denial. The 12-month ineligibility period begins with the first full month of denial after the client used the fourth month of the 90 percent disregard.

<sup>19</sup> The earnings of a TANF recipient's new spouse are disregarded for six months if the total gross income of the budget group does not exceed 200 percent of the federal poverty guideline.

<sup>20</sup> These disregards apply to recipients with income from unsubsidized employment or a combination of subsidized and unsubsidized employment. For recipients with earnings from subsidized employment only, the disregard is \$90.

<sup>21</sup> The disregard varies by family size; for one to three family members, the disregard is \$134. For four members, the disregard is \$143; for five members, the disregard is \$167; and for six or more family members, the disregard is \$191.

<sup>22</sup> The disregard varies by family size; for one to three family members, the disregard is \$152. For four members, the disregard is \$163; for five members, the disregard is \$191; and for six or more family members, the disregard is \$219.

<sup>23</sup> Married couples with a child in common may disregard \$400.





**Table L5 Maximum Monthly Benefit for a Family of Three with No Income, 1996-2014 (July)**

State	1996	2002	2008	2014
Alabama	\$164	\$164	<b>\$215</b>	\$215
Alaska	\$923	\$923	\$923	\$923
Arizona	\$347	\$347	\$347	<b>\$277</b>
Arkansas	\$204	\$204	\$204	\$204
California	\$596			
Nonexempt	\$594	<b>\$679</b>	<b>\$723</b>	<b>\$670</b>
Exempt	\$663	<b>\$758</b>	<b>\$808</b>	<b>\$750</b>
Colorado	\$356	\$356	\$356	<b>\$462</b>
Connecticut	\$543	\$543	<b>\$560</b>	<b>\$576</b>
Delaware	\$338	\$338	\$338	\$338
D.C.	\$415	<b>\$379</b>	<b>\$428</b>	\$428
Florida	\$303	\$303	\$303	\$303
Georgia	\$280	\$280	\$280	\$280
Hawaii	\$712	<b>\$570<sup>1</sup></b>	<b>\$636<sup>2</sup></b>	<b>\$610<sup>3</sup></b>
Idaho	\$317	<b>\$309</b>	\$309	\$309
Illinois	\$377	<b>\$396</b>	\$396	<b>\$432</b>
Indiana	\$288	\$288	\$288	\$288
Iowa	\$426	\$426	\$426	\$426
Kansas	\$429	\$429	\$429	\$429
Kentucky	\$262	\$262	\$262	\$262
Louisiana	\$190	<b>\$240</b>	\$240	\$240
Maine	\$418	<b>\$485</b>	\$485	\$485
Maryland	\$373	<b>\$472</b>	<b>\$565</b>	<b>\$624</b>
Massachusetts				
Exempt	\$579	<b>\$633</b>	\$633	\$633
Nonexempt	\$565	<b>\$618</b>	\$618	\$618
Michigan	\$459	<b>\$459<sup>4</sup></b>	<b>\$489<sup>4</sup></b>	<b>\$492</b>
Minnesota	\$532	\$532	\$532	\$532
Mississippi	\$120	<b>\$170</b>	\$170	\$170
Missouri	\$292	\$292	\$292	\$292
Montana	\$425	<b>\$507</b>	<b>\$472</b>	<b>\$510</b>
Nebraska	\$364	\$364	\$364	\$364
Nevada	\$348	\$348	<b>\$383</b>	\$383
New Hampshire	\$550	<b>\$625</b>	\$625	<b>\$675</b>
New Jersey	\$424	\$424	\$424	\$424
New Mexico	\$389	<b>\$389</b>	<b>\$447</b>	<b>\$380</b>
New York	\$577	\$577	<b>\$691</b>	<b>\$789</b>
North Carolina	\$272	\$272	\$272	\$272
North Dakota	\$431	<b>\$477</b>	\$477	\$477
Ohio	\$341	<b>\$373</b>	<b>\$410</b>	<b>\$465</b>
Oklahoma	\$307	<b>\$292</b>	\$292	\$292
Oregon	\$460	<b>\$503</b>	<b>\$514</b>	<b>\$506</b>
Pennsylvania	\$403	\$403	\$403	<b>\$403</b>

**Table L5 Maximum Monthly Benefit for a Family of Three with No Income, 1996-2014 (July)**

State	1996	2002	2008	2014
Rhode Island	\$554	\$554	\$554	<b>\$554</b>
South Carolina	\$200	<b>\$204</b>	<b>\$263</b>	<b>\$274</b>
South Dakota	\$430	\$483	<b>\$539</b>	<b>\$599</b>
Tennessee	\$185	<b>\$185</b> <sup>5</sup>	\$185 <sup>5</sup>	\$185 <sup>5</sup>
Texas	\$188	<b>\$208</b>	<b>\$244</b>	<b>\$277</b>
Utah	\$426	<b>\$474</b>	<b>\$498</b>	\$498
Vermont	\$597	<b>\$638</b>	<b>\$640</b>	\$640
Virginia	\$291	<b>\$320</b>	\$320	\$320
Washington	\$546	\$546	<b>\$562</b>	<b>\$478</b>
West Virginia	\$253	<b>\$453</b>	<b>\$340</b>	\$340
Wisconsin	\$518			
W-2 Transition	—	<b>\$628</b>	\$628	<b>\$608</b>
Community Service	—	<b>\$673</b>	\$673	<b>\$653</b>
Trial	—			
Jobs/Unsubsidized		— <sup>6</sup>	— <sup>6</sup>	— <sup>6</sup>
Employment				
Wyoming	\$360	<b>\$340</b>	\$340	<b>\$616</b>
<b>Mean</b> <sup>7</sup>	<b>\$393</b>	<b>\$413</b>	<b>\$424</b>	<b>\$434</b>
<b>Median</b> <sup>7</sup>	<b>\$377</b>	<b>\$396</b>	<b>\$410</b>	<b>\$428</b>

Source: The Urban Institute's Welfare Rules Database, funded by HHS/ACF and HHS/ASPE.

Note: Maximum benefits are calculated assuming that the unit contains one adult and two children who are not subject to a family cap, has no special needs, pays for shelter, and lives in the most populated area of the state.

<sup>1</sup> Applies to units that have received assistance for two or more months in a lifetime. For units applying for their first or second months of benefits, the maximum monthly benefit for a family of three is \$712.

<sup>2</sup> Applies to units that have received assistance for two or more months in a lifetime. For units applying for their first or second month of benefits, the maximum monthly benefit for a family of three is \$795.

<sup>3</sup> Applies to units that have received assistance for two or more months in a lifetime. For units applying for their first or second months of benefits, the maximum monthly benefit for a family of three is \$763.

<sup>4</sup> Applies to units that have at least one employable adult. For units where all adults either receive SSI or are exempt from work requirements for reasons other than caring for a child under three months old, the maximum monthly benefit for a family of three is \$477.

<sup>5</sup> For units where the caretaker is over 60, disabled, caring full-time for a disabled family member, or excluded from the assistance unit, the maximum monthly benefit for a family of three is \$232.

<sup>6</sup> The benefits in these components are based on the wages earned by individual recipients.

<sup>7</sup> The calculations only include one value per state (the policy affecting the largest percent of the caseload).

**Table L6 Work-Related Exemption When Caring for a Child under X Months, 1996–2014 (July)**

State	1996	2002	2008	2014
Alabama	12	<b>3</b>	3	3
Alaska	36	<b>12</b> <sup>4</sup>	12 <sup>4</sup>	12 <sup>4</sup>
Arizona	24	<b>No exemption</b>	No exemption	No exemption
Arkansas	No exemption	<b>3</b> <sup>5</sup>	3 <sup>5</sup>	3 <sup>5</sup>
California	36 <sup>6</sup>	<b>12</b> <sup>7</sup>	12 <sup>7</sup>	<b>24</b> <sup>7</sup>
Colorado <sup>8</sup>	12	<b>No exemption</b> <sup>9</sup>	No exemption <sup>9</sup>	No exemption <sup>9</sup>
Connecticut	12 <sup>3</sup>	12 <sup>3</sup>	12 <sup>3</sup>	12 <sup>3</sup>
Delaware	13 weeks	13 weeks	<b>12</b>	<b>12</b> <sup>1</sup>
D.C.	36	<b>12</b>	12	12
Florida	36	<b>3</b> <sup>2</sup>	3 <sup>2</sup>	<b>3</b> <sup>2</sup>
Georgia	36	<b>12</b> <sup>10</sup>	<b>12</b> <sup>11</sup>	12 <sup>11</sup>
Hawaii	36	<b>6</b>	<b>6</b> <sup>1</sup>	6 <sup>1</sup>
Idaho	36	<b>No exemption</b>	No exemption	No exemption
Illinois	36 <sup>12</sup>	<b>12</b>	<b>12</b> <sup>2</sup>	12 <sup>2</sup>
Indiana	36 <sup>3</sup>	<b>3</b>	3	3
Iowa	3	<b>No Exemption</b> <sup>13</sup>	No exemption <sup>13</sup>	No exemption <sup>13</sup>
Kansas	36	<b>12</b>	<b>6</b> <sup>14</sup>	<b>3</b> <sup>14</sup>
Kentucky	36	<b>12</b> <sup>1</sup>	12 <sup>1</sup>	<b>12</b> <sup>2</sup>
Louisiana	12	<b>12</b> <sup>1</sup>	<b>No exemption</b>	No exemption
Maine	36	<b>12</b> <sup>1</sup>	12 <sup>1</sup>	12 <sup>1</sup>
Maryland	36	<b>12</b> <sup>15</sup>	12 <sup>15</sup>	<b>12</b> <sup>1,9</sup>
Massachusetts				
Exempt <sup>16</sup>	—	—	—	—
Nonexempt	No exemption <sup>17</sup>	No exemption <sup>17</sup>	No exemption <sup>17</sup>	No exemption <sup>17</sup>
Michigan	No exemption	<b>3</b>	<b>3</b> <sup>18</sup>	<b>2</b> <sup>18</sup>
Minnesota	36	<b>12</b>	<b>3</b> <sup>10</sup>	<b>12</b> <sup>10</sup>
Mississippi	36	<b>12</b> <sup>1</sup>	12 <sup>1</sup>	12 <sup>1</sup>
Missouri	36	<b>12</b>	12	12
Montana	12	<b>No exemption</b>	<b>No exemption</b> <sup>19</sup>	No exemption <sup>19</sup>
Nebraska	12			
Time-limited assistance	—	<b>No exemption</b> <sup>20</sup>	No exemption <sup>20</sup>	<b>No exemption</b> <sup>21</sup>
Non-time-limited assistance <sup>16</sup>	—	— <sup>22</sup>	— <sup>22</sup>	— <sup>23</sup>
Nevada	36	<b>12</b>	<b>12</b> <sup>11</sup>	12 <sup>11</sup>
New Hampshire				
New Hampshire Employment Program	—	<b>24</b> <sup>24</sup>	<b>12</b> <sup>25</sup>	12 <sup>25</sup>
Family Assistance Program <sup>16</sup>	—	—	—	—
New Jersey	24 <sup>2</sup>	<b>3</b>	3	3
New Mexico	36	<b>12</b> <sup>1</sup>	12 <sup>1</sup>	<b>No exemption</b>
New York	36	<b>3</b> <sup>26</sup>	3 <sup>26</sup>	3 <sup>26</sup>
North Carolina	60 <sup>27</sup>	<b>12</b> <sup>1</sup>	12 <sup>1</sup>	12 <sup>1</sup>
North Dakota	24	<b>4</b>	4	<b>2</b>

**Table L6 Work-Related Exemption When Caring for a Child under X Months, 1996–2014 (July)**

State	1996	2002	2008	2014
Ohio	12	12	12	12
Oklahoma	12	3 <sup>1</sup>	4 <sup>1</sup>	4 <sup>1</sup>
Oregon	3	3	6	6
Pennsylvania	36	12 <sup>1</sup>	12 <sup>1</sup>	12 <sup>1</sup>
Rhode Island	36	12	12	12
South Carolina	36	12 <sup>28</sup>		
All, except STAR	—	—	No exemption <sup>29</sup>	—
STAR <sup>16</sup>	—	—	—	—
All, except CARES	—	—	—	No exemption <sup>29</sup>
CARES <sup>16</sup>	—	—	—	—
South Dakota	12	3	3	3
Tennessee	12	4	4	12
Texas	36	12	12	12
Utah	No exemption	No exemption	No exemption	No exemption
Vermont	18 <sup>30</sup>	24 <sup>31</sup>	24 <sup>31</sup>	24 <sup>31</sup>
Virginia	36			
VIEW	—	18 <sup>32</sup>	12 <sup>32</sup>	12 <sup>32</sup>
All, except VIEW <sup>16</sup>	—	—	—	—
Washington	36	4 <sup>1</sup>	4 <sup>1</sup>	12 <sup>1</sup>
West Virginia	36	12 <sup>33</sup>	No exemption <sup>34</sup>	No exemption <sup>34</sup>
Wisconsin	12	3	3	2
Wyoming	12	3 <sup>1</sup>	3 <sup>1</sup>	3 <sup>1</sup>

Source: The Urban Institute's Welfare Rules Database, funded by HHS/ACF.

Note: This table refers to single-parent unit heads over 21 years old.

<sup>1</sup> The exemption is limited to 12 cumulative months in the recipient's lifetime.

<sup>2</sup> Recipients may be required to attend classes or other activities.

<sup>3</sup> The exemption applies only if the child is not subject to a family cap.

<sup>4</sup> The exemption is limited to 12 cumulative months in the recipient's lifetime. While the caretaker is exempt, he or she may be required to participate in self-sufficiency activities.

<sup>5</sup> A parent loses this exemption after retaining it for 12 cumulative months. Months in which the parent is exempt because child care is unavailable for a child less than 12 months old also count toward the 12-month lifetime limit.

<sup>6</sup> This exemption is limited to one child during a period of continuous TANF eligibility, where continuous is defined as receiving welfare without a break of at least six consecutive months.

<sup>7</sup> The recipient may receive this exemption only one time. An exemption for care of an additional child six months of age or under is also available. On a case-by-case basis, the period of this exemption can be reduced or extended.

<sup>8</sup> Counties have the option to vary some activities exemptions. All exemptions apply to Denver County only.

<sup>9</sup> A recipient caring for a child under the age of six who is unable to obtain child care may be exempt from work activities or sanctions.

<sup>10</sup> The exemption is limited to once in the recipient's lifetime.

<sup>11</sup> Single custodial parents can have one three-month exemption per child up to a cumulative total of 12 months.

<sup>12</sup> This exemption does not apply to units in which the youngest related child is age 13 or older.

<sup>13</sup> Although recipients are not exempt, they may be absent from work without sanction if they have a newborn child. Absence from activities is determined using the standards of the Family and Medical Leave Act of 1993. The maximum time available for one parent is 12 workweeks during any 12-month period and for two parents is the aggregate of 12 workweeks of leave for both parents.

<sup>14</sup> The exemption cannot be claimed by any adult in the unit when at least one adult has reached the 48th month of cash assistance.

<sup>15</sup> This is a one-time exemption for the first child only. A single parent caring for a child under the age of six who is unable to obtain child care may be exempt.

<sup>16</sup> Recipients in this component are automatically exempt from activities requirements. See appendix 1 for more information on the composition of the component.

<sup>17</sup> Individuals caring for a child under two years old are placed in an alternative component. See appendix 1 for more information on components.

<sup>18</sup> Women are exempt from activities requirements for three months after giving birth when the newborn is in the home or for postpartum recovery when the newborn is not in the home.

<sup>19</sup> Although it is technically not an exemption, individuals caring for a newborn child may count this activity toward participation requirements for two full months following the child's birth. The lifetime limit for this activity is 12 months.

- <sup>20</sup> Recipients caring for children under three months old are placed in an alternative component. See appendix 1 for more information on components.
- <sup>21</sup> Recipients caring for children under 12 weeks old are placed in an alternative component. See appendix 1 for more information on components.
- <sup>22</sup> Although recipients caring for children between three and six months old are in the non-time-limited assistance component, they are expected to participate in limited work activities. Recipients caring for a child under three months are exempt. See appendix 1 for more information on components.
- <sup>23</sup> Recipients caring for a child less than three months old are exempt and would be non-time-limited for the period they qualify for this exemption. This exemption can be extended if a written statement from the attending physician states that the parent requires additional postpartum recovery time, or special medical conditions of the child require the presence of at least one parent or needy caretaker relative, guardian, or conservator. See appendix 1 for more information on components.
- <sup>24</sup> Recipients who have received 39 or more months of assistance cannot receive this exemption, unless the youngest child in the assistance group is under 12 weeks of age.
- <sup>25</sup> The exemption is limited to 12 cumulative months in the recipient's lifetime. If the recipient has exhausted this 12 month limit or has received 39 or more months of assistance prior to the birth of an additional child, the unit must participate in NHEP when the youngest child turns 12 weeks old.
- <sup>26</sup> The exemption may last for no more than 12 months in a recipient's lifetime and it may not last for more than three months for any one child unless the social services official makes a determination to extend the exemption for up to the total 12 months.
- <sup>27</sup> The exemption does not apply to parents who are working more than 30 hours a week. These parents are automatically enrolled into the Work First component and are subject to activities requirements.
- <sup>28</sup> The exemption does not apply to individuals under the age of 25 without high school diplomas or GEDs.
- <sup>29</sup> A parent personally providing care for his or her child under age one will be expected to participate in the work program but cannot be sanctioned for failure to do so.
- <sup>30</sup> The parent is exempt from working but must participate in the Reach Up program.
- <sup>31</sup> Work requirements may be modified or deferred for recipients caring for a child under 24 months old. The work requirement cannot be deferred for more than 24 months during a lifetime. However, recipients who have exhausted the 24-month exemption and are caring for a child under 13 weeks old may receive a work exemption.
- <sup>32</sup> The exemption is limited to 12 cumulative months in the recipient's lifetime. The caretaker can be exempt for a maximum of six additional weeks if he or she has another child after the limit expires. Recipients caring for a child subject to a family cap are only exempt while the child is under six weeks old.
- <sup>33</sup> The exemption applies only to the birth of a first child. The recipient is exempted for only six months after the birth of any additional child (the six months include any time the recipient chooses to be exempt during pregnancy).
- <sup>34</sup> The state does not consider these groups technically exempt; however, they may meet the state's criteria for good cause for noncompliance or deferral. This is a one-time exemption and may be taken any time while the child is under 12 months. In addition, all mothers are eligible for a 12-week postpartum exemption following the birth of any additional child.

**Table L7 Most Severe Sanction Policy for Noncompliance with Work Requirements for Single-Parent Adults, 1996-2014 (July)**

State	1996		2002		2008		2014	
	Reduction in benefit	Length of sanction (months) <sup>+</sup>	Reduction in benefit	Length of sanction (months)	Reduction in benefit	Length of sanction (months)	Reduction in benefit	Length of sanction (months)
Alabama	Adult portion of benefit	6 months <sup>+</sup>	<b>Entire benefit</b>	<b>6 months</b>	Entire benefit	<b>12 months</b>	Entire benefit	12 months
Alaska	Adult portion of benefit	6 months <sup>+</sup>	<b>Adult portion of benefit<sup>2</sup></b>	<b>12 months<sup>+</sup></b>	<b>Case is closed</b>	<b>Must reapply</b>	Case is closed	Must reapply
Arizona			<b>Entire benefit</b>	<b>1 month<sup>+</sup></b>	Entire benefit	1 month <sup>+</sup>	Entire benefit	1 month <sup>+</sup>
All, except JOBSTART	Adult portion of benefit	6 months <sup>+</sup>	—	—	—	—	—	—
JOBSTART	50% <sup>3</sup>	1 month <sup>+</sup>	—	—	—	—	—	—
Arkansas	Adult portion of benefit	6 months <sup>+</sup>	<b>Case is closed<sup>4</sup></b>	<b>Until in compliance for 2 weeks</b>	<b>Case is closed<sup>5</sup></b>	Until in compliance for 2 weeks	Case is closed <sup>5</sup>	Until in compliance for 2 weeks
California	Adult portion of benefit	6 months <sup>+</sup>	Adult portion of benefit	6 months <sup>+</sup>	Adult portion of benefit	<b>Until compliance</b>	Adult portion of benefit	Until compliance
Colorado <sup>6</sup>	Adult portion of benefit	6 months <sup>+</sup>	<b>Entire benefit</b>	<b>3 months<sup>+</sup></b>	Entire benefit	3 months <sup>+</sup>	Entire benefit	3 months <sup>+</sup>
Connecticut	Case is closed	3 months and must reapply	<b>Entire benefit</b>	<b>3 months and must reapply</b>	Entire benefit	3 months and must reapply	<b>Case is closed</b>	3 months and must reapply
Delaware	Entire benefit	Permanent	Entire benefit	Permanent	<b>Case is closed</b>	<b>1 month<sup>+7</sup></b>		
All, except TWP	—	—	—	—	—	—	<b>Case is closed</b>	<b>1 month<sup>+7</sup></b>
TWP	—	—	—	—	—	—	<b>Case is closed</b>	<b>Until compliance</b>
DC	Adult portion of benefit	6 months <sup>+</sup>	Adult portion of benefit	6 months <sup>+</sup>	Adult portion of benefit	6 months <sup>+</sup>	Adult portion of benefit	6 months <sup>+</sup>
Florida	Adult portion of benefit	6 months <sup>+</sup>	<b>Entire benefit<sup>8</sup></b>	<b>3 months<sup>+</sup></b>	Entire benefit <sup>8</sup>	3 months <sup>+</sup>	Entire benefit <sup>8</sup>	3 months <sup>+</sup>
Georgia	Adult portion of benefit	6 months <sup>+</sup>	<b>Case is closed</b>	<b>Permanent</b>	Case is closed	<b>12 months and must reapply</b>	Case is closed	12 months and must reapply
Hawaii	Adult portion of benefit	6 months <sup>+</sup>	<b>Entire benefit</b>	<b>3 months<sup>+</sup></b>	Entire benefit	3 months <sup>+</sup>	Entire benefit	3 months <sup>+</sup>
Idaho	Adult portion of benefit	6 months <sup>+</sup>	<b>Entire benefit</b>	<b>Permanent</b>	Entire benefit	Permanent	Entire benefit	Permanent
Illinois	Adult portion of benefit	6 months <sup>+</sup>	<b>Entire benefit</b>	<b>3 months<sup>+</sup></b>	Entire benefit	3 months <sup>+</sup>	Entire benefit	3 months <sup>+</sup>

**Table L7 Most Severe Sanction Policy for Noncompliance with Work Requirements for Single-Parent Adults, 1996-2014 (July)**

State	1996		2002		2008		2014	
	Reduction in benefit	Length of sanction (months)	Reduction in benefit	Length of sanction (months)	Reduction in benefit	Length of sanction (months)	Reduction in benefit	Length of sanction (months)
Indiana			<b>Adult portion of benefit</b>	<b>36 months<sup>+</sup></b>	<b>Case is closed</b>	<b>Until Compliance</b>	Case is closed	<b>Permanent</b>
Nonplacement track	Adult portion of benefit	6 months <sup>+</sup>	—	—	—	—	—	—
Placement track	Adult portion of benefit	36 months <sup>+</sup>	—	—	—	—	—	—
Iowa	Entire benefit	6 months	<b>Entire benefit</b>	<b>6 months<sup>+</sup><sup>9</sup></b>	Entire benefit	6 months <sup>+</sup> <sup>9</sup>	Entire benefit	6 months <sup>+</sup> <sup>9</sup>
Kansas	Adult portion of benefit	6 months <sup>+</sup>	<b>Entire benefit</b>	<b>2 months<sup>+</sup></b>	Entire benefit	<b>Until Compliance</b>	Entire benefit	<b>10 years</b>
Kentucky	Adult portion of benefit	6 months <sup>+</sup>	<b>Entire benefit</b>	<b>Until compliance</b>	Entire benefit	Until Compliance	Entire benefit	Until compliance
Louisiana	Adult portion of benefit	6 months <sup>+</sup>	<b>Case is closed</b>	<b>Until compliance</b>	Case is closed	<b>3 months<sup>+</sup></b>	Case is closed	3 months <sup>+</sup>
Maine	Adult portion of benefit	6 months <sup>+</sup>	Adult portion of benefit	6 months <sup>+</sup>	Adult portion of benefit	6 months <sup>+</sup>	<b>Case is closed</b>	<b>Until compliance, must sign new contract</b>
Maryland	Adult portion of benefit	6 months <sup>+</sup>	<b>Entire benefit</b>	<b>Until in compliance for 30 days</b>	Entire benefit	Until in compliance for 30 days	Entire benefit	Until in compliance for 30 days
Massachusetts								
Exempt <sup>1</sup>	—	—	—	—	—	—	—	—
Nonexempt	Entire benefit	Until in compliance for 2 weeks	Entire benefit	Until in compliance for 2 weeks	Entire benefit	Until in compliance for 2 weeks	Entire benefit	Until in compliance for 2 weeks
Michigan	Entire benefit	Until compliance	<b>Entire benefit</b>	<b>1 month<sup>+</sup></b>	<b>Case is closed</b>	<b>12 months</b>	Case is closed	<b>Permanent</b>
Minnesota	Adult portion of benefit	6 months <sup>+</sup>	<b>Vender payment and 30%<sup>10</sup></b>	<b>1 month<sup>+</sup></b>	<b>Case is closed</b>	1 month <sup>+</sup>	Case is closed	1 month <sup>+</sup>
Mississippi	Adult portion of benefit	6 months <sup>+</sup>	<b>Entire benefit</b>	<b>Permanent</b>	Entire benefit	Permanent	Entire benefit	Permanent

**Table L7 Most Severe Sanction Policy for Noncompliance with Work Requirements for Single-Parent Adults, 1996-2014 (July)**

State	1996		2002		2008		2014	
	Reduction in benefit	Length of sanction (months)	Reduction in benefit	Length of sanction (months)	Reduction in benefit	Length of sanction (months)	Reduction in benefit	Length of sanction (months)
Missouri	Adult portion of benefit	6 months <sup>+</sup>	<b>0.25</b>	<b>3 months<sup>+</sup></b>	0.25	3 months <sup>+</sup>	0.25	<b>Until in compliance for 2 weeks</b>
Montana								
Parents as Scholars (PAS)	—	—	—	—	—	—	<b>Entire benefit</b>	<b>1 month, ineligible for PAS</b>
All, except PAS	Adult portion of benefit	6 months <sup>+</sup>	<b>Case is closed<sup>11</sup></b>	<b>12 months</b>	<b>Case is closed</b>	<b>6 months</b>	Case is closed	6 months
Nebraska								
Adult portion of benefit	Adult portion of benefit	6 months <sup>+</sup>			<b>Entire benefit</b>	<b>12 months<sup>+</sup></b>	Entire benefit	12 months <sup>+</sup>
Time-limited assistance	—	—	<b>Entire benefit</b>	<b>12 months or the remainder of 48 months (whichever is shorter)</b>	—	—	—	—
Non-time-limited assistance <sup>1</sup>	—	—	—	—	—	—	—	—
Nevada	Adult portion of benefit	6 months <sup>+</sup>	<b>Entire benefit</b>	<b>Permanent</b>	Entire benefit	<b>Until Compliance</b>	Entire benefit	<b>3 months</b>
New Hampshire								
Adult portion of benefit	Adult portion of benefit	6 months <sup>+</sup>						
NHEP	—	—	<b>66% of adjusted Payment Standard<sup>12</sup></b>	<b>1 payment period<sup>+</sup></b>	<b>Case is closed<sup>13</sup></b>	<b>Must reapply and be in compliance 2 weeks</b>	Case is closed <sup>13</sup>	Must reapply and be in compliance for 2 weeks
FAP <sup>1</sup>	—	—	—	—	—	—	—	—
New Jersey	Adult portion of benefit	90 days <sup>+</sup>	<b>Case is closed<sup>14</sup></b>	<b>Must reapply</b>	Case is closed <sup>14</sup>	Must reapply	<b>Case is closed</b>	<b>1 month and must reapply</b>



**Table L7 Most Severe Sanction Policy for Noncompliance with Work Requirements for Single-Parent Adults, 1996-2014 (July)**

State	1996		2002		2008		2014	
	Reduction in benefit	Length of sanction (months)	Reduction in benefit	Length of sanction (months)	Reduction in benefit	Length of sanction (months)	Reduction in benefit	Length of sanction (months)
New Mexico	Adult portion of benefit	6 months <sup>+</sup>	<b>Case is closed</b>	<b>6 months<sup>+</sup></b>	-	-	-	-
New Mexico Works Program	---	---	---	---	<b>Case is closed</b>	<b>6 months, must reapply</b>	Case is closed	6 months, must reapply
Education Works Program	---	---	---	---	<b>Participation is terminated<sup>15</sup></b>	*	Participation is terminated <sup>15</sup>	*
New York	Adult portion of benefit	6 months <sup>+</sup>	<b>Pro rata portion of the benefit</b>	<b>6 months<sup>+</sup></b>	Pro rata portion of the benefit	6 months <sup>+</sup>	Pro rata portion of the benefit	6 months <sup>+</sup>
North Carolina			<b>Case is closed<sup>16</sup></b>	<b>Must reapply</b>	Case is closed <sup>16</sup>	Must reapply	<b>Case is closed</b>	<b>Must reapply</b>
Work First Active	Adult portion of benefit	6 months <sup>+</sup>	---	---	---	---	---	---
Pre-Work First and Work First Preparatory <sup>1</sup>	---	---	---	---	---	---	---	---
North Dakota	Adult portion of benefit	3 months <sup>+</sup>	<b>Entire benefit<sup>17</sup></b>	<b>3 months<sup>+</sup></b>	<b>Case is closed<sup>18</sup></b>	<b>Until Compliance</b>	Case is closed <sup>18</sup>	Until compliance
Ohio	Entire benefit	6 months <sup>+</sup>	Entire benefit	6 months <sup>+</sup>	Entire benefit	6 months <sup>+</sup>	Entire benefit	6 months <sup>+</sup>
Oklahoma	Adult portion of benefit	6 months <sup>+</sup>	<b>Entire benefit</b>	<b>Until compliance</b>	Entire benefit	Until Compliance	Entire benefit	Until compliance
Oregon	Entire benefit	Until compliance	Entire benefit	Until compliance, must reapply	Entire benefit	Until compliance, must reapply	Entire benefit	2 months, must reapply
Pennsylvania	Adult portion of benefit	6 months <sup>+</sup>	<b>Entire benefit<sup>19</sup></b>	<b>Permanent</b>	Entire benefit <sup>19</sup>	Permanent	<b>Entire benefit</b>	Permanent
Rhode Island	Adult portion of benefit	6 months <sup>+</sup>	<b>140% of adult portion of benefit<sup>20</sup></b>	<b>Until in compliance for 2 weeks</b>	<b>Case is closed</b>	<b>Must reapply</b>	Case is closed	Must reapply

**Table L7 Most Severe Sanction Policy for Noncompliance with Work Requirements for Single-Parent Adults, 1996-2014 (July)**

State	1996		2002		2008		2014	
	Reduction in benefit	Length of sanction (months)	Reduction in benefit	Length of sanction (months)	Reduction in benefit	Length of sanction (months)	Reduction in benefit	Length of sanction (months)
South Carolina	Adult portion of benefit	6 months <sup>+</sup>	<b>Case is closed</b>	<b>Must reapply and comply for 30 days</b>	—	—	—	—
All, except CARES	—	—	—	—	<b>Case is closed</b>	<b>Until in compliance for 30 days</b>	Case is closed	Until in compliance for 30 days
CARES <sup>1</sup>	—	—	—	—	—	—	—	—
South Dakota	Adult portion of benefit	6 months <sup>+</sup>	<b>Case is closed</b>	<b>1 month<sup>+</sup> and must reapply</b>	Case is closed	1 month <sup>+</sup> and must reapply	Case is closed	1 month <sup>+</sup> and must reapply
Tennessee	Adult portion of benefit	6 months <sup>+</sup>	<b>Entire benefit</b>	<b>3 months<sup>+</sup></b>	<b>Entire benefit</b>	<b>Until in compliance for 5 days</b>	<b>Entire benefit</b>	<b>1 year</b>
Texas	Adult portion of benefit	6 months <sup>+</sup>	Adult portion of benefit	6 months <sup>+</sup>	<b>Case is closed</b>	<b>Must reapply and comply for 30 days</b>	Case is closed	Must reapply and comply for 30 days
Utah	Entire benefit <sup>21</sup>	Until compliance	Entire benefit <sup>21</sup>	Until compliance	<b>Case is closed</b>	<b>2 months and must reapply<sup>22</sup></b>	Case is closed	<b>1 month and must reapply<sup>22</sup></b>
Vermont	Adult portion of benefit	6 months <sup>+</sup>	<b>\$225</b>	<b>Until in compliance for 2 weeks</b>	\$225	Until in compliance for 2 weeks	<b>\$150<sup>23</sup></b>	Until in compliance for 2 weeks
Virginia	Entire benefit	6 months <sup>+</sup>	<b>Entire benefit</b>	<b>6 months<sup>+</sup></b>	Entire benefit	6 months <sup>+</sup>	Entire benefit	6 months <sup>+</sup>
VIEW	—	—	—	—	—	—	—	—
All, except VIEW <sup>1</sup>	—	—	—	—	—	—	—	—
Washington	Adult portion of benefit	6 months <sup>+</sup>	<b>Adult portion of benefit or 40% (whichever is greater)</b>	<b>Until in compliance for 2 weeks<sup>24</sup></b>	<b>Adult portion of benefit or 40% (whichever is greater)</b>	<b>Until in compliance for 4 weeks<sup>25</sup></b>	<b>Case is closed</b>	<b>Permanent</b>
West Virginia	Adult portion of benefit	6 months <sup>+</sup>	<b>Entire benefit</b>	<b>6 months<sup>+</sup></b>	<b>Entire benefit</b>	<b>3 months<sup>+</sup></b>	<b>Entire benefit<sup>26</sup></b>	3 months <sup>+</sup>

**Table L7 Most Severe Sanction Policy for Noncompliance with Work Requirements for Single-Parent Adults, 1996-2014 (July)**

State	1996		2002		2008		2014	
	Reduction in benefit	Length of sanction (months)	Reduction in benefit	Length of sanction (months)	Reduction in benefit	Length of sanction (months)	Reduction in benefit	Length of sanction (months)
Wisconsin	Entire benefit	Until compliance						
W-2 Transition and Community Service Jobs	—	—	<b>Entire benefit</b>	<b>Permanent<sup>27</sup></b>	Entire benefit	Permanent <sup>27</sup>	Entire benefit	<b>Until compliance<sup>28</sup></b>
Unsubsidized employment <sup>1</sup>	—	—	—	—	—	—	—	—
Trial Jobs	—	—	<b>Entire earnings</b>	<b>Permanent<sup>27</sup></b>	Entire earnings	Permanent <sup>27</sup>	—	—
Wyoming	Adult portion of benefit	6 months <sup>+</sup>	<b>Entire benefit</b>	<b>Until compliance</b>	Entire benefit	Until compliance	Entire benefit	Until compliance

Source: The Urban Institute's Welfare Rules Database, funded by HHS/ACF and HHS/ASPE.

Notes: "Adult portion of benefit" describes the portion of the benefit the sanctioned individual would have received. Because the table only represents sanctions for single-parent adults, in all cases the sanctioned individual is an adult.

Bolded text indicates a change from the previous year shown.

<sup>+</sup> The unit is sanctioned for the specified number of months or until the sanctioned individual complies with the activity requirements, whichever is longer.

\* Data not obtained

<sup>1</sup> Recipients in this component are not required to participate in work activities; therefore, they are not subject to sanctions (see appendix 1 for a description of components).

<sup>2</sup> The adult portion of the benefit is calculated by subtracting the child-only need standard for a one-person household from the adult-included need standard for a two-person household.

<sup>3</sup> The participant will be removed from the JOBSTART program but will be eligible to participate in the non-JOBSTART component.

<sup>4</sup> For the seventh and subsequent months of noncompliance, the caseworker has discretion to either reduce the unit's benefits by 50 percent or close the case. If the case is closed, the unit may reapply for its full benefits, but the application will be pending until the unit complies with requirements for two weeks.

<sup>5</sup> If the case is closed, the unit may reapply for its full benefits, but the application will be pending until the unit has complied with requirements for two weeks.

<sup>6</sup> Counties have the option to determine the amount and duration of sanctions. These policies refer to Denver County.

<sup>7</sup> The unit is sanctioned for one month or until the sanctioned individual complies with the activity requirements for four consecutive weeks, whichever is longer.

<sup>8</sup> Assistance may still be provided to children under age 16 in the unit; these benefits are issued to a protective payee.

<sup>9</sup> The sanctioned parent must also sign a family investment agreement and complete 20 hours of eligible education or work activities to become eligible again. The sanction continues until the parent fully complies.

<sup>10</sup> The shelter costs are paid directly to the vendor; any remaining amount of benefit is reduced by 30 percent of the transitional standard. Vendor payments continue for six months after the month in which the parent complies.

<sup>11</sup> When a recipient fails to comply for the fourth or subsequent time, the needs of the individual are removed and the benefit is paid to a protective payee. The individual is sanctioned for 12 months. If a new contract has not been negotiated by one month after the end of the sanction period, the case is closed for noncompliance. The unit may reapply for benefits after a one-month period of ineligibility.

<sup>12</sup> The adjusted payment standard refers to the new benefit amount once the adult portion is removed.

<sup>13</sup> If a unit accrues 3 months of sanctions in any 12-month period, the case may be closed. Any portion of a month counts as one full month.

<sup>14</sup> This sanction applies to noncompliance that continues for three or more months. If the adult is noncompliant for less than three months, the pro rata share is removed, but the case remains open.

<sup>15</sup> The program participant is placed on probation if s/he has not met program requirements. At the end of the probationary period, if standards have not been met or an overall GPA of 2.5 has not been achieved, the department may take action to terminate an individual's participation in the Education Works program.

<sup>16</sup> This sanction applies to noncompliance that continues for three or more months. If the adult is noncompliant for less than three months, the entire benefit is removed, but the case remains open.

<sup>17</sup> If the adult is noncompliant for less than four months, only the adult portion of the benefit is removed. If noncompliance continues after four months of reduced benefits, the entire unit is ineligible for benefits.

<sup>18</sup> If the adult is noncompliant for one month or less, only the adult portion of the benefit is removed. If noncompliance continues after one month of reduced benefits, the case is closed. The case can be closed for no longer than 12 months.

<sup>19</sup> This sanction applies to noncompliance that occurs after the first 24 months of assistance. For instances of noncompliance occurring within the first 24 months of assistance, the needs of the sanctioned individual are permanently excluded for benefit calculation purposes.

<sup>20</sup> If the individual is noncompliant for one to six months, 110 percent of the parent's benefits is reduced from the unit's benefit. For 7 to 12 months of noncompliance, 120 percent of the parent's benefits is reduced from the unit's benefit. Months 13–18, 130 percent reduction. Months 19–24, 140 percent reduction. Following 24 months of noncompliance, the reduction is decreased to 100 percent of the parent's benefit, but the entire remaining benefit must be made to a protective payee. The individual is sanctioned until s/he is in compliance for two weeks.

<sup>21</sup> The entire unit is ineligible if the adult is in noncompliance for two or more months. If the adult is noncompliant for less than two months, only \$100 of the benefit is removed.

<sup>22</sup> The unit must also complete a trial participation period before it is eligible to receive benefits again.

<sup>23</sup> After a family receives 60 or more months of countable assistance, the case is closed, unless the noncompliance is due to good cause.

<sup>24</sup> The sanction remains in effect until the individual is compliant for two weeks; after two weeks of compliance, benefits are restored to their pre-sanction level and the individual is paid retroactively for the two weeks of compliance.

<sup>25</sup> The sanction remains in effect until the individual is compliant for four weeks; after four weeks of compliance, benefits are restored to their pre-sanction level.

<sup>26</sup> If a nonexempt member of the unit does not comply with work requirements after receiving assistance for 24 months, the case is closed.

<sup>27</sup> Wisconsin has multiple components (see appendix 1 for description of components). If a recipient refuses to participate in an activity, s/he is permanently ineligible for benefits in that component. The unit may receive benefits again if it becomes eligible for one of the other components. There is no permanent sanction for individuals in unsubsidized employment.

<sup>28</sup> The sanction remains in effect until the individual is compliant for four weeks; after four weeks of compliance, benefits are restored to their pre-sanction level. If after four months the individual is still in sanction, the case is closed. If the case is reopened sanctions will continue where they left off when the case closed.

**Table L8 Asset Limits for Recipients, 1996–2014 (July)**

State	1996	2002	2008	2014
Alabama	\$1,000	<b>\$2,000/\$3,000</b> <sup>1</sup>	\$2,000/\$3,000 <sup>1</sup>	<b>No limit</b>
Alaska	\$1,000	<b>\$2,000/\$3,000</b> <sup>1</sup>	\$2,000/\$3,000 <sup>1</sup>	\$2,000/\$3,000 <sup>1</sup>
Arizona	\$1,000	<b>\$2,000</b>	\$2,000	\$2,000
Arkansas	\$1,000	<b>\$3,000</b>	\$3,000	\$3,000
California	\$2,000 <sup>3</sup>	<b>\$2,000/\$3,000</b> <sup>1</sup>	\$2,000/\$3,000 <sup>1</sup>	<b>\$2,000/\$3,250</b> <sup>2</sup>
Colorado	\$1,000	<b>\$2,000</b>	<b>\$15,000</b>	<b>No Limit</b>
Connecticut	\$3,000	\$3,000	\$3,000	\$3,000
Delaware	\$1,000	\$1,000	\$1,000	<b>\$10,000</b>
D.C.	\$1,000	<b>\$2,000/\$3,000</b> <sup>3</sup>	\$2,000/\$3,000 <sup>3</sup>	\$2,000/\$3,000 <sup>3</sup>
Florida	\$1,000	<b>\$2,000</b>	\$2,000	\$2,000
Georgia	\$1,000	\$1,000	\$1,000	\$1,000
Hawaii	\$1,000	<b>\$5,000</b>	\$5,000	<b>No Limit</b>
Idaho	\$1,000	<b>\$2,000</b>	\$2,000	<b>\$5,000</b>
Illinois	\$1,000	<b>\$2,000/\$3,000/+50</b> <sup>4</sup>	\$2,000/\$3,000/+50 <sup>4</sup>	<b>No Limit</b>
Indiana	\$1,000	<b>\$1,500</b> <sup>5</sup>	\$1,500 <sup>5</sup>	\$1,500 <sup>5</sup>
Iowa	\$5,000 <sup>6</sup>	\$5,000 <sup>6</sup>	\$5,000 <sup>6</sup>	\$5,000 <sup>6</sup>
Kansas	\$1,000	<b>\$2,000</b>	\$2,000	\$2,000
Kentucky	\$1,000	<b>\$2,000</b> <sup>7</sup>	\$2,000 <sup>7</sup>	\$2,000 <sup>7</sup>
Louisiana	\$1,000	<b>\$2,000</b>	\$2,000	<b>No Limit</b>
Maine	\$1,000	<b>\$2,000</b>	\$2,000	\$2,000
Maryland	\$1,000	<b>\$2,000</b>	\$2,000	<b>No Limit</b>
Massachusetts	\$2,500	\$2,500	\$2,500	\$2,500
Michigan	\$1,000	<b>\$3,000</b>	\$3,000	\$3,000
Minnesota	\$1,000	<b>\$5,000</b> <sup>6</sup>	\$5,000 <sup>6</sup>	\$5,000 <sup>6</sup>
Mississippi	\$1,000	<b>\$2,000</b> <sup>8</sup>	\$2,000 <sup>8</sup>	<b>\$2,000</b> <sup>9</sup>
Missouri	\$5,000 <sup>5</sup>	\$5,000 <sup>5</sup>	\$5,000 <sup>5</sup>	\$5,000 <sup>5</sup>
Montana	\$1,000	<b>\$3,000</b>	\$3,000	\$3,000
Nebraska	\$1,000	<b>\$4,000/\$6,000</b> <sup>10</sup>	\$4,000/\$6,000 <sup>10</sup>	\$4,000/\$6,000 <sup>10</sup>
Nevada	\$1,000	<b>\$2,000</b>	\$2,000	<b>\$6,000</b>
New Hampshire	\$1,000	<b>\$2,000</b> <sup>5</sup>	\$2,000 <sup>5</sup>	\$2,000 <sup>5</sup>
New Jersey	\$1,000	<b>\$2,000</b>	\$2,000	\$2,000
New Mexico	\$1,000	<b>\$3,500</b> <sup>11</sup>	\$3,500 <sup>11</sup>	\$3,500 <sup>11</sup>
New York	\$1,000	<b>\$2,000/\$3,000</b> <sup>1</sup>	\$2,000/\$3,000 <sup>1</sup>	\$2,000/\$3,000 <sup>1</sup>
North Carolina	\$3,000	\$3,000	\$3,000	\$3,000
North Dakota	\$1,000	<b>\$3,000/\$6,000/+25</b> <sup>12</sup>	\$3,000/\$6,000/+25 <sup>12</sup>	\$3,000/\$6,000/+25 <sup>12</sup>
Ohio	\$1,000	<b>No Limit</b>	No Limit	No Limit
Oklahoma	\$1,000	\$1,000	\$1,000	\$1,000
Oregon	\$10,000 <sup>13</sup>	\$10,000 <sup>13</sup>	\$10,000 <sup>13</sup>	\$10,000 <sup>13</sup>
Pennsylvania	\$1,000	\$1,000	\$1,000	\$1,000
Rhode Island	\$1,000	\$1,000	\$1,000	\$1,000
South Carolina	\$1,000	<b>\$2,500</b>	\$2,500	\$2,500
South Dakota	\$1,000	<b>\$2,000</b>	\$2,000	\$2,000
Tennessee	\$1,000	<b>\$2,000</b>	\$2,000	\$2,000
Texas	\$1,000	<b>\$2,000/\$3,000</b> <sup>3</sup>	<b>\$1,000</b> <sup>14</sup>	\$1,000 <sup>14</sup>

**Table L8 Asset Limits for Recipients, 1996–2014 (July)**

State	1996	2002	2008	2014
Utah	\$2,000	\$2,000	\$2,000	\$2,000
Vermont	\$1,000 <sup>15</sup>	\$1,000 <sup>15</sup>	<b>\$2,000<sup>15</sup></b>	<b>\$2,000<sup>16</sup></b>
Virginia	\$1,000	\$1,000	<b>No Limit</b>	No Limit
Washington	\$1,000	<b>\$1,000<sup>17</sup></b>	\$1,000 <sup>17</sup>	\$1,000 <sup>17</sup>
West Virginia	\$1,000	<b>\$2,000</b>	\$2,000	\$2,000
Wisconsin	\$1,000	<b>\$2,500</b>	\$2,500	\$2,500
Wyoming	\$1,000	<b>\$2,500</b>	\$2,500	\$2,500

Source: The Urban Institute's Welfare Rules Database, funded by HHS/ACF and HHS/ASPE.

Notes: This table describes the asset limits for recipients. If the exemptions differ for applicants, it is footnoted.

“No Limit” indicates a state does not place a limit on the amount of assets that can be held by the unit. A “---” indicates the state does not place a limit on that particular type of asset account, but may otherwise have an asset test.

<sup>1</sup> Units including an elderly person may exempt \$3,000; all other units exempt \$2,000.

<sup>2</sup> Units including an elderly or disabled person may exempt \$3,250; all other units exempt \$2,000.

<sup>3</sup> Households including an elderly or disabled person may be exempt \$3,000, regardless of whether that person is in the assistance unit. All other units exempt \$2,000.

<sup>4</sup> The asset limit is based on unit size: one person receives \$2,000, two people receive \$3,000, and three or more receive \$3,000 plus \$50 for each additional person.

<sup>5</sup> The asset limit for applicants is \$1,000.

<sup>6</sup> The asset limit for applicants is \$2,000.

<sup>7</sup> Only liquid resources are considered for eligibility determinations. Liquid resources include cash, checking and savings accounts, CDs, stocks and bonds, and money market accounts.

<sup>8</sup> When a TANF recipient marries for the first time while receiving assistance, the resources of the new spouse are disregarded for six consecutive months. This is a one-time, lifetime disregard.

<sup>9</sup> If the unit is considered broad-based categorically eligible, it is not subject to asset limits. In addition, when a TANF recipient marries for the first time while receiving assistance, the resources of the new spouse are disregarded for six consecutive months. This is a one-time, lifetime disregard.

<sup>10</sup> The asset limit is based on unit size: the limit for one person is \$4,000, and the limit for two or more people is \$6,000.

<sup>11</sup> The total limit is \$3,500; however, only \$1,500 of that amount can be in liquid resources and only \$2,000 can be in nonliquid resources. Liquid resources include the (convertible) cash value of life insurance policies, cash, stocks, bonds, negotiable notes, purchase contracts, and other similar assets. Nonliquid resources include nonexempt vehicles, equipment, tools, livestock (with the exception of nonsalable domestic pets), one-time sale asset conversion, and lump sum payments.

<sup>12</sup> The asset limit is based on unit size: one person receives \$3,000, two people receive \$6,000, and another \$25 is allowed for each additional person thereafter.

<sup>13</sup> The limit is reduced to \$2,500 if the recipient does not cooperate with his or her case plan. The asset limit for applicants first applying for TANF is \$2,500. If the applicant makes it through the first stage of application, he or she must participate in the assessment program, in which he or she is assessed and given a case plan to follow. If the applicant does not follow the case plan, he or she maintains the \$2,500 asset limit as long as he or she is in the assessment program. If the applicant complies with the case plan, he or she is allowed a \$10,000 asset limit.

<sup>14</sup> When a TANF recipient marries while receiving assistance, the liquid resources of the new spouse are excluded for six months beginning the month after the date of the marriage. To receive the disregard, the resources must result from the new spouse's earnings and total gross income must not exceed 200 percent of the federal poverty level.

<sup>15</sup> In addition to the \$1,000 asset limit, assets accumulated from earnings, interest earned on those assets, and nonliquid assets purchased with savings from earnings and other excluded income or resources are excluded as a resource.

<sup>16</sup> In addition to the \$2,000 asset limit, assets accumulated from earnings, interest earned on those assets, and nonliquid assets purchased with savings from earnings and other excluded income or resources are excluded as a resource.

<sup>17</sup> \$3,000 in a savings account or certificates of deposit may also be excluded.

**Table L9 Vehicle Exemptions for Recipients, 1996–2014 (July)**

State	1996	2002	2008	2014
Alabama	\$1,500 <sup>E</sup>	<b>All vehicles owned by household</b>	All vehicles owned by household	All vehicles owned by household
Alaska	\$1,500 <sup>E</sup>	<b>All vehicles owned by household<sup>1</sup></b>	All vehicles owned by household <sup>1</sup>	All vehicles owned by household <sup>1</sup>
Arizona	One vehicle per household	One vehicle per household	<b>All vehicles owned by household<sup>2</sup></b>	All vehicles owned by household <sup>2</sup>
Arkansas	\$1,500 <sup>E</sup>	<b>One vehicle per household</b>	One vehicle per household	One vehicle per household
California	\$4,500 <sup>E,3</sup>	<b>\$4,650<sup>E</sup></b>	<b>\$4,650<sup>F</sup>/One vehicle per licensed driver<sup>4</sup></b>	\$9,500 <sup>E</sup> /One vehicle per licensed driver <sup>5</sup>
Colorado	\$1,500 <sup>E</sup>	<b>\$4,500<sup>F</sup></b>	<b>One vehicle per household</b>	<b>No Limit</b>
Connecticut	\$9,500 <sup>E</sup>	<b>\$9,500<sup>E,6</sup></b>	\$9,500 <sup>E,6</sup>	\$9,500 <sup>E,6</sup>
Delaware	\$4,650 <sup>E</sup>	\$4,650 <sup>E</sup>	\$4,650 <sup>E</sup>	<b>All vehicles owned by household</b>
D.C.	\$1,500 <sup>E</sup>	<b>All vehicles owned by household</b>	All vehicles owned by household	All vehicles owned by household
Florida	\$1,500 <sup>E</sup>	<b>\$8,500<sup>E</sup></b>	\$8,500 <sup>E</sup>	\$8,500 <sup>E</sup>
Georgia	\$1,500 <sup>E</sup>	<b>\$1,500/\$4,650<sup>E,7</sup></b>	\$1,500/\$4,650 <sup>E,7</sup>	\$1,500/\$4,650 <sup>E,7</sup>
Hawaii	\$1,500 <sup>E</sup>	<b>All vehicles owned by household</b>	All vehicles owned by household	All vehicles owned by household
Idaho	\$1,500 <sup>E</sup>	<b>\$4,650<sup>F,8</sup></b>	<b>\$4,650<sup>F,9</sup></b>	<b>One vehicle per adult<sup>10</sup></b>
Illinois	\$1,500 <sup>E</sup>	<b>One vehicle per household<sup>11</sup></b>	One vehicle per household <sup>11</sup>	<b>All vehicles owned by household<sup>12</sup></b>
Indiana	\$1,000 <sup>E,13</sup>	<b>\$5,000<sup>E,13</sup></b>	\$5,000 <sup>E,13</sup>	\$5,000 <sup>E,13</sup>
Iowa	\$3,889 <sup>E</sup> per vehicle for each adult and working teenager	<b>\$4,115<sup>E</sup> per vehicle for each adult and working teenager</b>	<b>One vehicle per household<sup>14</sup></b>	<b>One vehicle per household<sup>15</sup></b>
Kansas	\$1,500 <sup>E</sup>	<b>All vehicles owned by household<sup>16</sup></b>	All vehicles owned by household <sup>16</sup>	All vehicles owned by household <sup>16</sup>
Kentucky	\$1,500 <sup>E</sup>	<b>All vehicles owned by household</b>	All vehicles owned by household	All vehicles owned by household
Louisiana	\$1,500 <sup>E</sup>	<b>All vehicles owned by household<sup>2</sup></b>	<b>All vehicles owned by household</b>	All vehicles owned by household
Maine	One vehicle per household	One vehicle per household	One vehicle per household	One vehicle per household
Maryland	\$1,500 <sup>E</sup>	<b>One vehicle per household</b>	<b>All vehicles owned by household</b>	All vehicles owned by household
Massachusetts	\$5,000 <sup>F</sup>	<b>\$5,000/\$10,000<sup>F,17</sup></b>	\$5,000/\$10,000 <sup>F,17</sup>	<b>\$15,000<sup>F</sup></b>
Michigan	One vehicle per household <sup>18</sup>	<b>All vehicles owned by household</b>	All vehicles owned by household	All vehicles owned by household
Minnesota	\$1,500 <sup>E</sup>	<b>\$7,500<sup>F,19</sup></b>	\$7,500 <sup>F,19</sup>	<b>\$10,000<sup>F,20</sup></b>
Mississippi	\$1,500 <sup>E</sup>	<b>One vehicle per household<sup>21</sup></b>	<b>All vehicles owned by household<sup>22</sup></b>	All vehicles owned by household <sup>22</sup>
Missouri	One vehicle per household <sup>MO1</sup>	One vehicle per household <sup>23</sup>	One vehicle per household <sup>23</sup>	One vehicle per household <sup>23</sup>
Montana	\$1,500 <sup>E</sup>	<b>One vehicle per household<sup>24</sup></b>	One vehicle per household <sup>24</sup>	One vehicle per household <sup>24</sup>
Nebraska	\$1,500 <sup>E</sup>	<b>One vehicle per household<sup>25</sup></b>	One vehicle per household <sup>25</sup>	One vehicle per household <sup>25</sup>
Nevada	\$1,500 <sup>E</sup>	<b>One vehicle per household</b>	One vehicle per household	One vehicle per household

<b>Table L9 Vehicle Exemptions for Recipients, 1996–2014 (July)</b>				
State	1996	2002	2008	2014
New Hampshire	\$1,500 <sup>E</sup>	<b>One vehicle per licensed driver</b>	One vehicle per licensed driver	One vehicle per licensed driver
New Jersey	\$1,500 <sup>E</sup>	<b>\$9500<sup>F,26</sup></b>	\$9,500 <sup>F,26</sup>	<b>All vehicles owned by household<sup>2</sup></b>
New Mexico	\$1,500 <sup>E</sup>	<b>One vehicle per household<sup>27</sup></b>	<b>All vehicles owned by household<sup>28</sup></b>	All vehicles owned by household <sup>28</sup>
New York	\$1,500 <sup>E</sup>	<b>\$4,650/\$9,300<sup>F,29</sup></b>	\$4,650/\$9,300 <sup>F,29</sup>	\$4,650/\$9,300 <sup>F,29</sup>
North Carolina	\$5,000 <sup>F</sup>	<b>One vehicle per adult</b>	One vehicle per adult	<b>All vehicles owned by household</b>
North Dakota	\$1,500 <sup>E</sup>	<b>One vehicle per household</b>	One vehicle per household	One vehicle per household
Ohio	\$4,600 <sup>F</sup>	<b>All vehicles owned by household</b>	All vehicles owned by household	All vehicles owned by household
Oklahoma	\$1,500 <sup>E</sup>	<b>\$5,000<sup>E</sup></b>	\$5,000 <sup>E</sup>	\$5,000 <sup>E</sup>
Oregon	\$10,000 <sup>E</sup> of one vehicle	\$10,000 <sup>E</sup> of one vehicle	<b>\$10,000<sup>E</sup> of all vehicles owned by household</b>	\$10,000 <sup>E</sup> of all vehicles owned by household
Pennsylvania	\$1,500 <sup>E</sup>	<b>One vehicle per household</b>	One vehicle per household	One vehicle per household
Rhode Island	\$1,500 <sup>E</sup>	<b>\$1,500<sup>E</sup>/\$4,650<sup>F,30</sup></b>	<b>One vehicle per adult<sup>31</sup></b>	One vehicle per adult <sup>31</sup>
South Carolina	\$1,500 <sup>E</sup>	<b>One vehicle per licensed driver<sup>32</sup></b>	One vehicle per licensed driver <sup>32</sup>	One vehicle per licensed driver <sup>32</sup>
South Dakota	\$1,500 <sup>E,33</sup>	<b>One vehicle per household<sup>34</sup></b>	One vehicle per household <sup>34</sup>	One vehicle per household <sup>34</sup>
Tennessee	\$1,500 <sup>E</sup>	<b>\$4,600<sup>E</sup></b>	\$4,600 <sup>E</sup>	\$4,600 <sup>E</sup>
Texas	\$1,500 <sup>E</sup>	<b>\$4,650<sup>F</sup> per vehicle owned by household<sup>35</sup></b>	<b>\$4,650<sup>F</sup> per vehicle owned by household<sup>36</sup></b>	\$4,650 <sup>F</sup> per vehicle owned by household <sup>36</sup>
Utah	\$8,000 <sup>E,8</sup>	\$8,000 <sup>E,8</sup>	<b>All vehicles owned by household</b>	All vehicles owned by household
Vermont	One vehicle per household	<b>One vehicle per adult</b>	One vehicle per adult	One vehicle per adult
Virginia			<b>All vehicles owned by household</b>	All vehicles owned by household
VIEW	\$1,500/\$7,500 <sup>F/E,37</sup>	\$1,500/\$7,500 <sup>F/E,37</sup>	—	—
All, except VIEW	\$1,500 <sup>E</sup>	\$1,500 <sup>E</sup>	—	—
Washington	\$1,500 <sup>E</sup>	<b>\$5,000<sup>E,8</sup></b>	\$5,000 <sup>E,8</sup>	\$5,000 <sup>E,8</sup>
West Virginia	\$1,500 <sup>E</sup>	<b>One vehicle per household</b>	One vehicle per household	One vehicle per household
Wisconsin	\$2,500 <sup>E</sup>	<b>\$10,000<sup>E</sup></b>	\$10,000 <sup>E</sup>	\$10,000 <sup>E</sup>
Wyoming	\$1,500 <sup>E</sup>	<b>\$12,000<sup>F,38</sup></b>	<b>\$15,000<sup>F,38</sup></b>	<b>One vehicle per household<sup>39</sup></b>

Source: The Urban Institute's Welfare Rules Database, funded by HHS/ACF and HHS/ASPE.

Note: This table describes the vehicle exemptions for recipients. If the exemptions differ for applicants, it is footnoted.

<sup>E</sup> Equity value of the vehicle.

<sup>F</sup> Fair-market value of the vehicle.

<sup>1</sup> Vehicles are exempt if used for one of the following: (1) to meet the family's basic needs, such as getting food and medical care or other essentials; (2) to go to and from work, school, training, or work activity (such as job search or community service); (3) as the family's house; (4) to produce self-employment income; or (5) to transport a disabled family member, whether or not he or she is a part of the assistance unit. If the vehicle does not meet one of these requirements, the equity value of the vehicle is counted in the determination of resources.

<sup>2</sup> Recreational vehicles are not exempt.

<sup>3</sup> Applicants may only exempt \$1,500 of the equity value of a vehicle.



<sup>4</sup> Each vehicle must be evaluated for both its equity and fair-market values; the higher of the two values counts against the family's asset limit. Before this calculation, all the following vehicles are completely excluded: (1) vehicles used primarily for income-producing purposes, (2) vehicles that produce annual income consistent with its fair-market value, (3) vehicles necessary for long-distance travel that is essential for employment, (4) vehicles used as the family's residence, (5) vehicles necessary to transport a physically disabled household member, (6) vehicles that would be exempt under previously stated exemptions but it is not in use because of temporary unemployment, (7) vehicles used to carry fuel or water to the home and is the primary method of obtaining fuel or water, and (8) vehicles of which the equity value is \$1,501 or less. To determine the countable fair-market value of each remaining vehicle, exclude \$4,650 from the vehicle's fair-market value. To determine the countable equity value of each remaining vehicle, exclude one additional vehicle per adult and one additional vehicle per licensed child who uses the vehicle to travel to school, employment, or job search. The full equity value of each remaining vehicle is counted. For each vehicle not completely excluded, the higher of the fair-market value or the equity value counts against the family's asset limit.

<sup>5</sup> Each vehicle must be evaluated its equity values Before this calculation, all the following vehicles are completely excluded: (1) used primarily for income-producing purposes, (2) produces annual income consistent with its fair-market value, (3) is necessary for long-distance travel that is essential for employment, (4) used as the family's residence, (5) is necessary to transport a physically disabled household member, (6) would be exempt under previously stated exemptions but the vehicle is not in use because of temporary unemployment, (7) used to carry fuel or water to the home and is the primary method of obtaining fuel or water, and (8) is a gift, donation, or family transfer. To determine the countable equity value of each remaining vehicle, exclude one additional vehicle per adult and one additional vehicle per licensed child who uses the vehicle to travel to school, employment, or job search. For each remaining vehicle not completely excluded, the equity value that exceeds \$9,500 counts against the family's asset limit.

<sup>6</sup> The unit may exempt \$9,500 of the equity value of any vehicle or the entire value of one vehicle used to transport a handicapped person.

<sup>7</sup> If the vehicle is used to look for work, or to travel to work or education and training, the unit may exclude \$4,650 of the value. If the vehicle is not used for these purposes, \$1,500 of the equity value will be excluded. If the vehicle is used more than 50 percent of the time to produce income or as a dwelling, it is entirely excluded.

<sup>8</sup> The value of one specially equipped vehicle used to transport a disabled family member is also exempt.

<sup>9</sup> The value of one specially equipped vehicle used to transport a disabled family member and vehicles with a fair-market value of under \$1,500 are exempt.

<sup>10</sup> Vehicle must be used primarily for transportation. In addition, the value of one specially equipped vehicle used to transport a disabled family member or necessary for household functions, is not counted in determining resources. Also, vehicles with a fair market value under \$1,500 are not counted.

<sup>11</sup> When there is more than one vehicle, the equity value of the vehicle of greater value is exempt. If a vehicle has special equipment for the disabled, the added value of the special equipment is exempt and does not increase the vehicle's value.

<sup>12</sup> Assets, including vehicles, are not considered when determining unit eligibility.

<sup>13</sup> The asset limit can only be applied to the value of one vehicle.

<sup>14</sup> Additionally, \$4,639 of the equity value of an additional vehicle is exempt for each adult and working teenager whose resources must be considered in determining eligibility.

<sup>15</sup> Additionally, \$5,874 of the equity value of an additional vehicle is exempt for each adult and working teenager whose resources must be considered in determining eligibility.

<sup>16</sup> Campers and trailers are also considered excludable vehicles.

<sup>17</sup> The state compares the value of the vehicle to two standards: \$10,000 of the fair-market value and \$5,000 of the equity value. If the value of the vehicle exceeds either limit, the excess counts toward the asset limit; if the value of the vehicle exceeds both limits, only the excess of the greater amount counts toward the asset limit.

<sup>18</sup> The value of any additional vehicle necessary for employment is also exempt.

<sup>19</sup> Minnesota uses the loan value of the vehicle as listed in the current NADA Used Car Guide, Midwest edition, instead of the fair-market value. The loan value is generally slightly less than the estimated fair-market value.

<sup>20</sup> For the applicants, Minnesota exempts \$10,000 of the loan value of a vehicle. For the recipients, all the following vehicles are completely excluded first: (1) used for a self-employment business, (2) used for certain long-distance traveling for the employment, (3) used at least 50 percent of the time for income-producing purposes, (4) used as a home; and (5) one vehicle per physically disabled person used to transport him or her. Additionally, if a vehicle has special equipment for the disabled, the added value of the special equipment is exempt. \$10,000 of the loan value of an additional vehicle is also exempt. Minnesota uses the loan value of the vehicle as listed in the current NADA Used Car Guide, Midwest edition, instead of the fair-market value. The loan value is generally slightly less than the estimated fair-market value.

<sup>21</sup> \$4,650 of the fair-market value of the unit's second vehicle is exempt.

<sup>22</sup> Recreational vehicles are not exempt. Additionally, industrial vehicles—heavy haulers, pulpwood trucks, etc.—are exempt as long as they are used for income-producing purposes over 50 percent of the time, or as long as they annually produce income consistent with their fair-market value. Determination of whether to count a vehicle is made case by case.

<sup>23</sup> \$1,500 of the equity value of the unit's second vehicle is exempt.

<sup>24</sup> All vehicles whose primary use is to produce income or that are used as a home are also exempt.

<sup>25</sup> The entire vehicle is exempt only if used for employment, training, or medical transportation; any motor vehicle used as a home is also exempt. If a unit has more than one vehicle, the vehicle with the greatest equity will be excluded. The equity value of any other vehicles will be counted in the resource limit.

<sup>26</sup> Units with two adults or one adult and a minor child at least 17 years old may exempt up to \$4,650 of the fair-market value of a second vehicle if it is essential for work, training, or transporting a handicapped individual.

<sup>27</sup> When public transportation is available, the value of the first vehicle is exempt. When public transportation is not available, the value of one vehicle per participant involved in work activity is exempt.

<sup>28</sup> The entire vehicle is exempt only if used for transportation to work, work activities, or daily living requirements.

<sup>29</sup> If the vehicle is needed to seek or retain employment, \$9,300 of the vehicle's fair-market value is exempt. Otherwise, up to \$4,650 may be exempt.

<sup>30</sup> A unit may choose to exempt \$4,650 of the fair-market value of each vehicle or \$1,500 of the equity value of each vehicle. In addition, the value of vehicles used primarily for income-producing purposes is excluded (such as delivery trucks or taxi cabs). Vehicles used to get to and from work are not considered income-producing vehicles.

<sup>31</sup> Exemptions for adult drivers cannot exceed two vehicles per household. Additionally, the entire value of a vehicle used primarily for income-producing purposes, used as a family home, or used to provide transportation for a disabled family member is exempt.

<sup>32</sup> Vehicles owned by or used to transport disabled individuals, vehicles essential to self-employment, income-producing vehicles, and vehicles used as a home are also exempt.

<sup>33</sup> A vehicle owned by a child at least 14 years old is exempt if the child is at least a part-time student and a part-time worker, a portion of the payment for the car comes from the child's income, and the car's trade-in value does not exceed \$2,500.

<sup>34</sup> In addition to one primary vehicle, an assistance unit may totally exclude a vehicle used to transport water or fuel to the home when it is not piped in, a vehicle used to transport a disabled member or SSI recipient in household, or a vehicle used in producing income or as a home. An assistance unit may also exclude \$4,650 of the fair-market value of a vehicle used to transport members of the unit for education or employment.

<sup>35</sup> All licensed vehicles used for income-producing purposes are exempt.

<sup>36</sup> All licensed vehicles used for income-producing purposes or for transporting a disabled household member are exempt.

<sup>37</sup> If the fair-market value of the vehicle is greater than \$7,500, any equity value greater than \$1,500 is counted in the resource limit.

<sup>38</sup> The exemption applies to one vehicle for a single-parent unit. A married couple may split the exemption between two cars.

<sup>39</sup> This exemption applies to a single-parent unit. Two vehicles are exempt for a married couple.

**Table L10 Family Cap Policies, 1996-2014 (July)**

State	1996	2002	2008	2014
Alabama	No	No	No	No
Alaska	No	No	No	No
Arizona	Yes	Yes	Yes	Yes
Arkansas	Yes	Yes	Yes	Yes
California	No	<b>Yes</b>	Yes	Yes
Colorado	No	No	No	No
Connecticut	Yes	Yes	Yes	Yes
Delaware	Yes	<b>Yes</b> <sup>1</sup>	Yes <sup>1</sup>	Yes <sup>1</sup>
DC	No	No	No	No
Florida	No	<b>Yes</b>	Yes	Yes
Georgia	Yes	Yes	Yes	Yes
Hawaii	No	No	No	No
Idaho	No	<b>No</b> <sup>2</sup>	No <sup>2</sup>	No <sup>2</sup>
Illinois	Yes	Yes	<b>No</b> <sup>3</sup>	No <sup>3</sup>
Indiana	Yes	Yes	Yes	Yes
Iowa	No	No	No	No
Kansas	No	No	No	No
Kentucky	No	No	No	No
Louisiana	No	No	No	No
Maine	No	No	No	No
Maryland	Yes	Yes	<b>No</b> <sup>4</sup>	<b>No</b>
Massachusetts	Yes	Yes	Yes	Yes
Michigan	No	No	No	No
Minnesota	No	No	<b>Yes</b>	Yes
Mississippi	Yes	Yes	Yes	Yes
Missouri	No	No	No	No
Montana	No	No	No	No
Nebraska	No <sup>5</sup>	<b>Yes</b>	<b>No</b>	No
Nevada	No	No	No	No
New Hampshire	No	No	No	No
New Jersey	Yes	Yes	Yes	Yes
New Mexico	No	No	No	No
New York	No	No	No	No
North Carolina	Yes	Yes	Yes	Yes
North Dakota	No	<b>Yes</b>	Yes	Yes
Ohio	No	No	No	No
Oklahoma	No	<b>Yes</b>	Yes	<b>No</b>
Oregon	No	No	No	No
Pennsylvania	No	No	No	No
Rhode Island	No	No	No	No
South Carolina	No	<b>Yes</b>	Yes	Yes
South Dakota	No	No	No	No
Tennessee	No	<b>Yes</b>	Yes	Yes
Texas	No	No	No	No

<b>Table L10 Family Cap Policies, 1996-2014 (July)</b>				
State	1996	2002	2008	2014
Utah	No	No	No	No
Vermont	No	No	No	No
Virginia	Yes	Yes	Yes	Yes
Washington	No	No	No	No
West Virginia	No	No	No	No
Wisconsin	Yes	<b>No</b> <sup>2</sup>	No <sup>2</sup>	No <sup>2</sup>
Wyoming	No	<b>Yes</b>	Yes	<b>No</b>
<b>Total States with Any Cap</b>	14	<b>21</b>	<b>19</b>	<b>17</b>

Source: The Urban Institute's Welfare Rules Database, funded by HHS/ACF and HHS/ASPE.

Note: Bolded text indicates a change from the previous year shown.

<sup>1</sup> In addition to the family cap policy, any child born after December 31, 1998, to an unmarried minor parent is ineligible for cash assistance, regardless of whether the minor was receiving aid at the time of the birth.

<sup>2</sup> The state provides a flat maximum benefit, regardless of family size.

<sup>3</sup> Illinois no longer has a family cap; however, the state applied a cap to children born more than 10 months after case opening between January 1, 1996, and January 1, 2004. Children who were capped during this period continue to be capped. The cap may be removed for these children if the unit does not receive benefits for a minimum of nine months and has not previously experienced an increase in the payment standard as the result of a birth while receiving TANF.

<sup>4</sup> Although the family cap still exists in state law, all local offices have implemented waivers to discontinue the family cap policy. In addition, formerly capped children are no longer subject to the cap.

<sup>5</sup> Nebraska conducted a demonstration project in five counties in 1996 that subjected units to a family cap.

## **Appendix 1: Component Descriptions**

The WRD and this book define a state's TANF program as having a component when the state divides its entire caseload into mutually exclusive groups that are treated differently across more than one policy area. These groups are usually defined by more than one characteristic. Not every state uses components. For those that do, the following table describes how recipients are divided among the components, how long recipients can remain in the various components, and any interaction between the components.

## Appendix 1: Component Description

State	Name	Duration	Description	Maximum time in component <sup>1</sup>	Interaction
Arizona	All, except JOBSTART	11/95–present	Nonexempt recipients.	No limit	The goal of JOBSTART is to place recipients in jobs that lead to unsubsidized employment. Those who do not reach unsubsidized employment after six months may receive benefits under the "All, except JOBSTART"
	JOBSTART	11/95–present	Participants are randomly selected nonexempt recipients who have completed high school/GED and are not enrolled in postsecondary education. The state subsidizes employers to hire JOBSTART participants full time.	After six months, there may also be a three-month extension for participants in high-unemployment areas.	
California	Nonexempt	7/97–present	Nonexempt recipients.	No limit	Recipients change components only when something happens to change their exemption status.
	Exempt	7/97–present	Recipients who (1) are a parent/relative, an aided parent of an unaided child, a pregnant woman, or an adult in a refugee cash assistance unit; and (2) receive SSI, in-home support services, state disability insurance, or temporary worker's compensation. Also exempt are unaided non-parent caretakers.	Until recipients no longer meet the exemption criteria	
Delaware	All, except TWP	9/09–present	Those who are not disabled and therefore do not qualify for the Transitional Work Program.	No limit, unless recipient becomes disabled	Disabled participants in the non-time-limited TANF program are assessed for participation in TWP, and those who can work with accommodation or have temporary disabilities are placed in TWP. When a temporarily disabled TWP participant is determined to be rehabilitated, the participant is referred to the time-limited Employment and Training program (All, except TWP).
	Transitional Work Program (TWP)	9/09–present	The Transitional Work Program serves disabled caretakers and parents in TANF who are unable to fully participate in required work activities. Through TWP, each client develops an individualized plan that suits his or her needs and capabilities. Through the plan, clients can work to gain employment, enter training, or be accepted to a program better suited to meet their long-term needs, such as SSI.	Until recipient is no longer disabled. Inclusion of persons with temporary disability can last up to six months without medical documentation.	

## Appendix 1: Component Description

State	Name	Duration	Description	Maximum time in component <sup>1</sup>	Interaction
Massachusetts	Nonexempt	11/95–present	Nonexempt recipients.	No limit	Recipients change components only when something happens to change their exemption status.
	Exempt <sup>2</sup>	11/95–present	Recipient must meet one of the following exemptions: child-only unit; receiving SSI; disabled; caring for a disabled child, spouse, child's other parent, recipient's parent(s), or grandparent(s); pregnant woman whose child is expected to be born within 120 days; child under the age of 2 who is either in the assistance unit or would be in the assistance unit except that the child receives SSI, state, and/or federal foster care maintenance payment(s), or state and/or federal adoption assistance; a child under 3 months old living in the home and not included in the assistance unit; teen parent under age 20 meeting living arrangements and attending school; or recipient age 60 or older. This component is exempt from the reduced need and payment standards, time limits, and work requirements.	Until recipients no longer meet the exemption criteria	
Montana	All except PAS	8/11–present	Units who are either not eligible for the program or who were not awarded a slot through the PAS lottery.	No limit	Recipients change components only when something happens to change their exemption status.
	Parents as Scholars (PAS)	8/11–present	Full-time students enrolled in an approved educational program leading toward a high school diploma, GED, associate's degree or baccalaureate degree who have exhausted the 12 month limit on vocational education are eligible to participate. A limited number of PAS slots are available and are awarded through a lottery. PAS participants face different activities requirements and sanctions.	Until graduation or until the 60 month lifetime limit is reached	

## Appendix 1: Component Description

State	Name	Duration	Description	Maximum time in component <sup>1</sup>	Interaction
Nebraska	Time-limited assistance	11/95–present	Units in which the adult member(s) are able to work.	60 months	Recipients change components only when something happens to change their ability to work or to change their exempt status.
	Non-time-limited assistance	11/95–present	Units where the adult member(s) are mentally, emotionally, or physically unable to work. Includes recipients who are one of the following: (1) ill or incapacitated; (2) caring for an ill or incapacitated household member; (3) age 65 or older; (4) pregnant women in the month before the month of their due dates; (5) caring for a child under 12 weeks old; (6) single custodial parents unable to find child care for a child under the age of 5; (7) victims of domestic violence.	Six months; the exemption must be reassessed at least every six months or sooner depending on the service plan, and if necessary, may be extended beyond six months.	
New Hampshire	New Hampshire Employment Program (NHEP)	3/97–present	Units in which the adult member(s) are able to work.	No limit <sup>3</sup>	Recipients change components only when something happens to change their ability to work.
	Family Assistance Program (FAP)	3/97–present	FAP provides financial assistance to units with dependent children who are cared for by a parent or relative who is unable to work due to a physical or mental disability, or are cared for by a relative other than a parent who is not receiving assistance. The program also includes individuals age 60 and older.	Until recipients no longer meet the criteria	



## Appendix 1: Component Description

State	Name	Duration	Description	Maximum time in component <sup>1</sup>	Interaction
New Mexico	New Mexico Works (NMW)	10/00–present	NMW provides financial assistance for families with dependent children.	60 months	During the initial application or recertification process, the family assistance analyst will screen an applicant for eligibility for EWP. Recipients who are actively participating in NMW and who meet the requirements for EWP shall be given first opportunity to switch programs.
	Education Works Program (EWP)	10/00–present	EWP is a state-funded postsecondary educational program offered as an alternative to NMW. The eligibility criteria for EWP and NMW are the same except for the following: applicants for EWP must be in good standing with the NMW program (meaning the applicant has no activities, child support, or reporting sanctions), the applicant must provide proof of enrollment in a two- or four-year postsecondary education program, and the applicant must apply for all financial aid available.	24 months	
Oregon	All, except JOBS Plus	1/96–present	Recipients not participating in the JOBS Plus program.	Until case closure	*
	JOBS Plus	1/96–present	Recipients volunteer for the JOBS Plus program, which provides on-the-job training while paying recipients benefits as wages from a work-site assignment.	Until case closure	

## Appendix 1: Component Description

State	Name	Duration	Description	Maximum time in component <sup>1</sup>	Interaction
South Carolina	All, except CARES and Two-Parent Program	02/08–present	Recipients who do not meet the eligibility criteria of the Two-Parent Program and CARES components.	No limit	*
	CARES (1)	02/08–present	CARES is a state-funded program that serves TANF-eligible individuals who face health-related problems expected to last 90 days or more that prevent them from participating in work activities. The incapacity may be physical or mental, and it must be verified by a physician or other health professional. Track (1) includes recipients who experience a disability severe enough to prevent full-time participation in the work program but not to the extent that all work and training activities are prevented.	Until recipients no longer meet the criteria	
	CARES (2)	02/08–present	Recipients who experience a permanent or total disability severe enough to prevent most full- or part-time employment or training activities and expected to last more than 90 days.	Until recipients no longer meet the criteria	
Virginia	Virginia Initiative for Employment not Welfare Program (VIEW)	7/95–present	All nonexempt recipients that are required to participate in work-related activities.	24 months	Recipients change components only when something happens to change their ability to work.
	All, except VIEW	7/95–present	Recipients exempt from VIEW. Recipients are placed in this component as a result of being exempt from work requirements.	No limit	

<b>Appendix 1: Component Description</b>					
State	Name	Duration	Description	Maximum time in component <sup>1</sup>	Interaction
Wisconsin	W-2 Transitions (W-2T)	3/97–present	Individuals who have been determined not ready for unsubsidized employment and unable to participate in other employment positions for reasons such as incapacitation or the need to remain in the home to care for another family member who is incapacitated or disabled.	24 months <sup>4</sup>	Recipients should always be placed at the highest level of employment participation possible. Therefore, recipients move between components as appropriate.
	Community Service Jobs (CSJ)	3/97–present	Individuals who are not ready for immediate regular employment, particularly where attempts to place a participant in an unsubsidized job or Trial Job have failed.	24 months <sup>4</sup>	
	Trial Jobs	3/97–6/2013	Individuals who are job-ready but unable to obtain an unsubsidized job.	24 months <sup>4</sup>	
	Unsubsidized Employment (UE)	1/98–present	Individuals who are employed at the time of application or who have a strong employment history and skills. Includes individuals who are capable of obtaining employment, are currently in an unsubsidized job, or were previously assigned to a subsidized employment position. These recipients are not subject to either federal or W-2 time limits. Individuals in this component do not receive cash benefits, but some case management services are available.	No limit	

Source: The Urban Institute's Welfare Rules Database, funded by HHS/ACF and HHS/ASPE.

Note: Only those states that have clearly delineated components are included in this table.

Where "no limit" is listed for "maximum time in component," it is assumed that units in this component are bound by state time limits. See tables IV.C.1 and IV.C.2 for information on the maximum amount of time recipients are allowed to receive assistance in the state.

\* Data not obtained.

<sup>1</sup> For more information on work exemptions and time limit exemptions, see tables III.B.1, IV.C.3, and IV.C.4. Or for more detail, see the WRD.

<sup>2</sup> In Massachusetts, the exempt component makes up the majority of the caseload.

<sup>3</sup> Participants may request a six-month extension of eligibility based on hardship. There is no limit on the number of extensions for which a NHEP group may qualify.

<sup>4</sup> From March 1997 until October 2009, participants were limited to 24 months in a component. Wisconsin discontinued the time limit from November 2009 through December 2011, and reinstated the time limit in January 2012.



## About the Authors

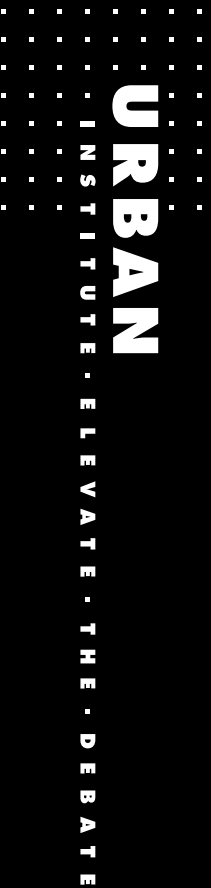
**Erika Huber** is a research associate with the Urban Institute's Income and Benefits Policy Center and principal investigator for the Welfare Rules Database. Her other work has focused on the Special Supplemental Nutrition Program for Women, Infants, and Children (WIC) and microsimulation.

**Elissa Cohen** is a research associate with the Urban Institute's Income and Benefits Policy Center. In addition to coding and verifying data in the Welfare Rules Database, she has worked on projects focused on TANF policy microsimulation and workforce development program evaluation.

**Amanda Briggs** is a research associate with the Urban Institute's Income and Benefits Policy Center. In addition to her work on the Welfare Rules Database, she contributes to the center's research and evaluation projects related to workforce development.

**David Kassabian** is a research associate at the Urban Institute. His research focuses on various issues related to TANF and work support programs.





2100 M Street, N.W.  
Washington, D.C. 20037

Phone: 202.833.7200  
Fax: 202.467.5775  
E-Mail: [publicaffairs@urban.org](mailto:publicaffairs@urban.org)  
<http://www.urban.org>

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